



DEPARTMENT OF DEFENSE  
BOARD OF ACTUARIES  
4800 MARK CENTER DRIVE, SUITE 03E25  
ALEXANDRIA, VA 22350

August 20, 2020

MEMORANDUM FOR THE RECORD

SUBJECT: Minutes of the June 26, 2020, Meeting of the DoD Board of Actuaries

The Military Retirement Fund and Voluntary Separation Incentive Fund were discussed from 10:00 AM to 11:10 AM and the Education Benefits Fund was discussed from 11:15 AM to 12:20 PM. The DoD Board of Actuaries advises on all three funds.

List of Attachments:

- 1 - Meeting agenda
- 2 - Complete list of attendees
- 3 - Meeting handouts
- 4 - Meeting transcript

We have reviewed and agree with the meeting minutes. Responsibility for the accuracy of each attachment resides with the organization creating it.

A handwritten signature in cursive script, reading "Marcia A. Dush", is positioned above a horizontal line.

Marcia A. Dush, Chairperson  
DoD Board of Actuaries

A handwritten signature in cursive script, reading "Inger M. Pettygrove", is positioned above a horizontal line.

Inger M. Pettygrove  
Designated Federal Officer

# DEPARTMENT OF DEFENSE BOARD OF ACTUARIES MEETING MINUTES

June 26, 2020  
*Virtual Meeting*

## MILITARY RETIREMENT FUND/VOLUNTARY SEPARATION INCENTIVE FUND

### *HIGHLIGHTS/KEY BOARD DECISIONS*

#### Agenda Item 1: September 30, 2019, Valuation of the Military Retirement Fund

- Transcript Pages 7-8: Starting population and total annualized pay for active duty, selected drilling reservists, non-selected reservists, disabled retirees, nondisabled retirees, and survivors were presented to the Board members.
- Transcript Pages 8-9: Unfunded Accrued Liability (UFL) as of September 30, 2019, was \$755.7 billion. DoD normal cost percentages for FY 2020 are 35.3% and 27.2% for full-time and part-time, respectively.
- Transcript Pages 9-10: Total change in UFL was a loss of \$92 billion. Assumption changes led to \$75 billion loss, where loss of \$67 billion was due to 0.25% lower real interest assumption.
- Transcript Pages 10-11: The Treasury's FY 2021 amortization payment for the UFL is \$98.106 billion, and Treasury's unsequestered normal cost payment for Concurrent Receipt benefits is \$10.736 billion, for a combined Treasury payment of \$108.842 billion.

#### Agenda Item 2: September 30, 2020, Valuation of the Military Retirement Fund, Proposed Methods and Assumptions

- Transcript Pages 12-25: Approved long-term economic assumptions for the 9/30/2020 valuation and FY 2022 normal cost percentages (NCPs) of 4.25% interest rate (0.50% decrease from last year), 2.75% across-the board salary increase (0.50% decrease from last year), and 2.50% COLA (0.25% decrease from last year). The net effect was to increase the full-time NCP by 1.6%, and increase the part-time NCP by 1.1%.

- Transcript Pages 27-35: Approved the proposed disabled decrement rates (increased NCPs 0.2% full-time, 0.9% part-time), mortality improvement scales (decreased NCPs 0.0% full-time, -0.1% part-time), disability VA offset parameters (decreased NCPs -1.0% full-time, -1.2% part-time), and reserve rates/factors (decreased NCPs -0.1% fulltime, -1.6% part-time)
- Transcript Pages 36-41: Approved FY2022 DoD NCPs of 35.1% (full-time) and 25.7% (part-time) and estimated Treasury NCPs of 16.5% for full-time and 4.4% for part-time.

Agenda Item 3: September 30, 2019, VSI Fund Valuation, Proposed Methods and Assumptions

- Transcript Pages 45-56: Approved economic assumptions of 2.25% interest (unchanged from last year), 2.2% COLA (unchanged from last year), and 1.0% VA increase, (unchanged from last year), leading to a January 1, 2022, amortization payment of \$15.7 million.

## **EDUCATION BENEFITS FUND**

### ***HIGHLIGHTS/KEY BOARD DECISIONS***

#### Agenda Item 4: Education Benefits Fund Overview

- Transcript Pages 57-66: Education benefit programs and their usage model were presented.

#### Agenda Item 5: September 30, 2019, Valuation Proposed Economic Assumptions

- Transcript Pages 66-70: The Board approved an interest rate assumption of 2.75% (0.5% decrease from last year).

#### Agenda Item 6: September 30, 2019, Valuation Proposed Methods and Assumptions

- Transcript Pages 76-78: The Board approved continuing to use Blue Chip Financial Forecasts to estimate CPI for Chapter 1606 basic benefit, leading to an ultimate CPI of 2.1%. Approved interest rate assumption of 2.75% (0.5% decrease from last year).
- Transcript Page 70-87: The Board approved using the same methodology as last year for determining the Chapter 1606 basic and kicker per capita amounts and amortization payments and for transferring the assets between Chapter 1607 and Chapter 1606 after Chapter 1607 sunsets.
- Transcript Pages 87-104: The Board approved using the same valuation method at the approved interest rate, leading to an amortization payment of \$1.6 million from the Navy on October 1, 2021, for the Chapter 30 kicker benefit, and a combined \$29,095 from the DoD services for the Cat 3 benefit on October 1, 2020.
- Transcript Page 98: The Board asked OACT to talk to the appropriate advisors and perhaps garner legislative support for some method to be able to utilize the surplus, particularly the Army surplus.

**ATTACHMENT 1**  
**DEPARTMENT OF DEFENSE BOARD OF ACTUARIES**  
**MEETING AGENDA**

**Friday, June 26, 2020**  
**10:00 AM—1:00 PM EST**  
**Virtual Meeting (CVR/MS Teams)**

**CVR/MS Teams Link:** [https://teams.microsoft.com/l/meetup-join/19%3ameeting\\_NGQ3MDI3MjUtYzEzYi00NjhjLTkxMzMtNzJjZDcyOWE4MTYz%40thead.v2/0?context=%7b%22Tid%22%3a%221acfbb3-32be-4715-9025-1e2f015cbbe9%22%2c%22Oid%22%3a%22c1dce3b4-ecb2-465c-b868-02361f507e16%22%7d](https://teams.microsoft.com/l/meetup-join/19%3ameeting_NGQ3MDI3MjUtYzEzYi00NjhjLTkxMzMtNzJjZDcyOWE4MTYz%40thead.v2/0?context=%7b%22Tid%22%3a%221acfbb3-32be-4715-9025-1e2f015cbbe9%22%2c%22Oid%22%3a%22c1dce3b4-ecb2-465c-b868-02361f507e16%22%7d)

**Call-In (for audio only):** Dial: 571-388-3904 // Conference ID: 348 981 748#

**\*\*\* Please ensure your audio is muted when not speaking or actively participating. \*\*\***

[ \* Indicates Board approval required.]

**MILITARY RETIREMENT FUND (MRF)**

1. September 30, 2019, Valuation of the Military Retirement Fund\*
  - a. Starting Population (Pete Rossi, DoD Office of the Actuary)
  - b. Valuation Results (Pete Rossi)
  - c. Gain/Loss Analysis (Pete Rossi)
  - d. 10/1/2020 Unfunded Liability Amortization and Normal Cost Payments (Pete Rossi)
  
2. September 30, 2020, Valuation of the Military Retirement Fund, Proposed Methods and Assumptions\*
  - a. Economic Assumptions – COLA, Interest Rate, and Across-the-Board Salary Increases
    - i. Environmental Scan of Economic Assumptions (Pete Rossi)
    - ii. Fund Yield Projection (Pete Rossi)
  - b. Non-Economic Assumptions (Pete Rossi, Nick Garcia, DoD Office of the Actuary)
  - c. FY 2022 Full-Time and Part-Time Normal Cost Percentages (Pete Rossi)

### **VOLUNTARY SEPARATION INCENTIVE (VSI) FUND**

3. September 30, 2019, VSI Fund Valuation, Proposed Methods and Assumptions\*
  - a. Interest Rate (Hyung Ju Ham, DoD Office of the Actuary)
  - b. Valuation Update and Other Assumptions (Hyung Ju Ham)
  - c. Unfunded Liability Amortization Payments (Hyung Ju Ham)

### **EDUCATION BENEFITS FUND**

4. Fund Overview (Richard Allen, DoD Office of the Actuary)
5. September 30, 2019, Valuation Proposed Economic Assumptions (Hyung Ju Ham)\*
6. September 30, 2019, Valuation Proposed Methods and Assumptions\*
  - a. Reserve Programs (Richard Allen)
  - b. Active Duty Programs (Richard Allen)

\* Indicates Board approval required

## ATTACHMENT 2

### Department of Defense Board of Actuaries Meeting Attendee List

<u>Name</u>	<u>Position or Office</u>
Marcia Dush	Chairperson
John Moore	Board Member
Mike Clark	Board Member
Pete Zouras	DoD Chief Actuary and Executive Secretary
Pete Rossi	Deputy Chief Actuary
Hyung J. Ham	OACT
Nick Garcia	OACT
Richard Allen	OACT
Inger Pettygrove	OACT, DFO
Chelsea Chu	OACT
Bil Moorhouse	Advisor
James Fasano	Advisor
Andy Corso	Advisor
Thomas Liuzzo	Advisor
Patty Leopard	Advisor
Jeff Goldstein	OMB
Anita Chellaraj	OMB
David Rafferty	CBO
Stephanie Simonich	Metis Solutions
Brent Mowery	Korn Ferry
Craig Graby	Korn Ferry
Neil Thompson	VA
Christina DiTucci	VA
Colleen Hartman	Comptroller
Alicia Litts	Comptroller
Pete Abraham	DMDC
Schileen Potter	DMDC
Donald E. Sutton, III	ARNG
Rick Virgile	USCG

Debora K. Staton	USARC
Gayla Cummings	USARC
Ody Curic	Advisory Committee on Industrial Security and Industrial Base Policy (CISIBP)
Gerald Davenport	DFAS
Edith Smith	Capital Crusader
CPT Darius R Hinton	ARNG
Paul Dotto	OPM



## **ATTACHMENT 3**

### **Meeting Handouts for the Department of Defense Board of Actuaries Meeting (Military Retirement Fund and VSI Fund)**

# DoD Board of Actuaries Legislative and Policy Update

Mr. Andrew Corso  
Assistant Director, Military Compensation Policy  
Retired and Annuitant Pay  
ODASD(MPP-Compensation)  
June 24, 2020



***PERSONNEL AND READINESS***



# Agenda

- **Blended Retirement System Implementation**
  - **Current Status**
- **Recent Legislative Changes**
  - **FY2020 National Defense Authorization Act**
- **Pending Legislative Changes**
  - **FY2021 National Defense Authorization Act**



# Blended Retirement System

## Blended Retirement System Update

- In Service as of May 30, 2020:**

(number in parentheses shows increase/decrease since last year's update)

	Full-Time	Part-Time	Total
Opted In	300,249 (-16,647)	101,526 (+13,559)	<b>401,775</b> (-3,088)
Auto-Enrolled	315,377 (+128,395)	121,394 (+59,417)	<b>436,771</b> (+187,812)
<b>Total In-Service Participants as of May 30, 2020</b>			<b>838,546</b>
<b>Net Increase Since June 30, 2019</b>			<b>+184,724</b>

- Lump Sum:**

- As of June 24, no members have elected lump sum
- Discount rate for CY21 will be 6.73% (-0.02% from CY20)



# Recent Legislation

## FY 2020 National Defense Authorization Act

- **Basic Pay**
  - Pay raise was 3.1% (MRF Impact: MINIMAL)
- **Repeal of SBP-DIC Offset** (MRF Impact: MAJOR)
  - Phases-out offset over 3 years
    - SBP is offset by 2/3 of DIC in 2021
    - SBP is offset by 1/3 of DIC in 2022
    - No offset in 2023, eliminates Special Survivor Indemnity Allowance (SSIA)
  - Prohibits retroactive benefits and having to repay previously refunded premiums
  - Repeals authority for optional child annuity (for deaths on active/inactive duty)
  - Restores eligibility to spouses if they previously took optional child annuity
- **Reduced Age of Eligibility for Retired Pay for Non-Regular Service**
  - Allows credit for reduced-age, non-regular retirement for every 90 days of service performed under 10 U.S.C. 12304b (preplanned Combatant Commander support) (MRF Impact: MINIMAL)



## Recent Legislation

### FY 2020 National Defense Authorization Act, continued

- **Authority to Defer Retirement of GO/FO Chaplains Past Age 64**
  - Previous authority was temporary, now permanent (MRF Impact: MINIMAL)
- **Report on Military Retirement Fund**
  - Report on implementing MRF contributions on per-Service cost rather than single rate (MRF Impact: MINIMAL, although associated impacts are substantial)
- **Report on Blended Retirement System**
  - **Senate:** Report on BRS implementation, due to Senate September 2020
- **Report on Thrift Savings Plan**
  - **House:** Report on benefit of adjusting the automatic enrollment contribution from 3 percent to 5 percent, due to House June 2020



# Pending Legislation

## FY 2021 National Defense Authorization Act

- **Basic Pay**
  - Pay raise anticipated to be 3.0% (MRF Impact: MINIMAL)
- **House and Senate bills not yet released**



# Military Retirement Fund Board of Actuaries Meeting

*Defense Finance and Accounting Service*

Coralita Jones / Lori Haines  
Trust Funds Accounting and Reporting Division  
Defense Finance and Accounting Service  
June 26, 2020





# AGENDA



- Overview
- Financial Data
- Fund Status



# OVERVIEW



- **Short Term Liquidity**

- ✓ Invested approx \$90.0B in October (Treas contrib \$100.4B)
- ✓ Off cycle investment of \$20.0B in May
- ✓ Inflows exceeding outflows
  - ✓ FY 2020 payments through May \$41.4B
  - ✓ FY 2020 receipts through May \$126.1B
  - ✓ FY 2020 overnights/cash as of 31 May \$21.0B

- **Blended Retirement**

- ✓ Working closely with DoD Office of the Actuary
- ✓ Full implementation by 2021

- **Long Term Liquidity**

- ✓ New investing for FY 2021
  - ✓ As of EOM May, \$90.0B
  - ✓ Average 20-year term
- ✓ FY 2022-2025 projected investments of \$443.0B





## Summary Financial Analysis

### Year Ended September 30

(In Billions)

	FY 2019	FY 2018	% Change
Service Contributions	\$20.5	\$18.4	11%
Unfunded Liability Contribution	88.0	82.9	6%
Concurrent Receipts Contribution	7.9	6.8	16%
Interest Income	26.7	30.5	-12%
Total Revenue	<u>\$143.1</u>	<u>\$138.6</u>	3%
Benefit Payments	<u>\$60.7</u>	<u>\$54.5</u>	11%
Total Expense	<u>\$60.9</u>	<u>\$59.0</u>	3%





## Summary Financial Analysis

### Year Ended September 30

(In Billions)

#### Interest Income

	FY 2019	FY 2018	\$Change
Interest Revenue--Par	\$20.5	\$19.1	\$1.4
Interest Revenue--Inflation	11.2	16.4	-\$5.2
Interest Revenue--Discount	0.3	0.3	\$0.0
Interest Revenue--Premium	<u>-5.3</u>	<u>-5.3</u>	<u>\$0.0</u>
	<u>\$26.7</u>	<u>\$30.5</u>	<u>-\$3.8</u>



# FINANCIAL DATA



## Military Retirement Fund For the Year Ending September 30, 2019

	(in millions)
Assets	
Fund Balance with Treasury	\$75.2
Investments	
Overnight	\$8,049.3
Long term	
Par	\$694,957.7
Inflation purchased	\$46,556.9
Inflation earned	\$77,849.9
Premium outstanding	\$71,287.2
Discount outstanding	-\$7,535.7
Interest receivable	<u>\$5,606.2</u>
Total Long Term Investments	<u>\$888,722.2</u>
Total Investments	\$896,771.5
Accounts Receivable, net	<u>\$142.1</u>
Total Assets	<u>\$896,988.8</u>
Liabilities	
Military Retirement and Other Federal Employment Benefits	
Benefits Payable to Beneficiaries	\$5,025.4
Actuarial Liability	<u>\$1,754,187.0</u>
Total Military and Other Federal Employment Benefits	<u>\$1,759,212.4</u>
Other Liabilities	<u>\$4.4</u>
Total Liabilities	<u>\$1,759,216.8</u>
Net Position	
Cumulative Results of Operations	<u>-\$862,228.0</u>
Total Liabilities and Net Position	<u>\$896,988.8</u>



# FINANCIAL DATA Updated

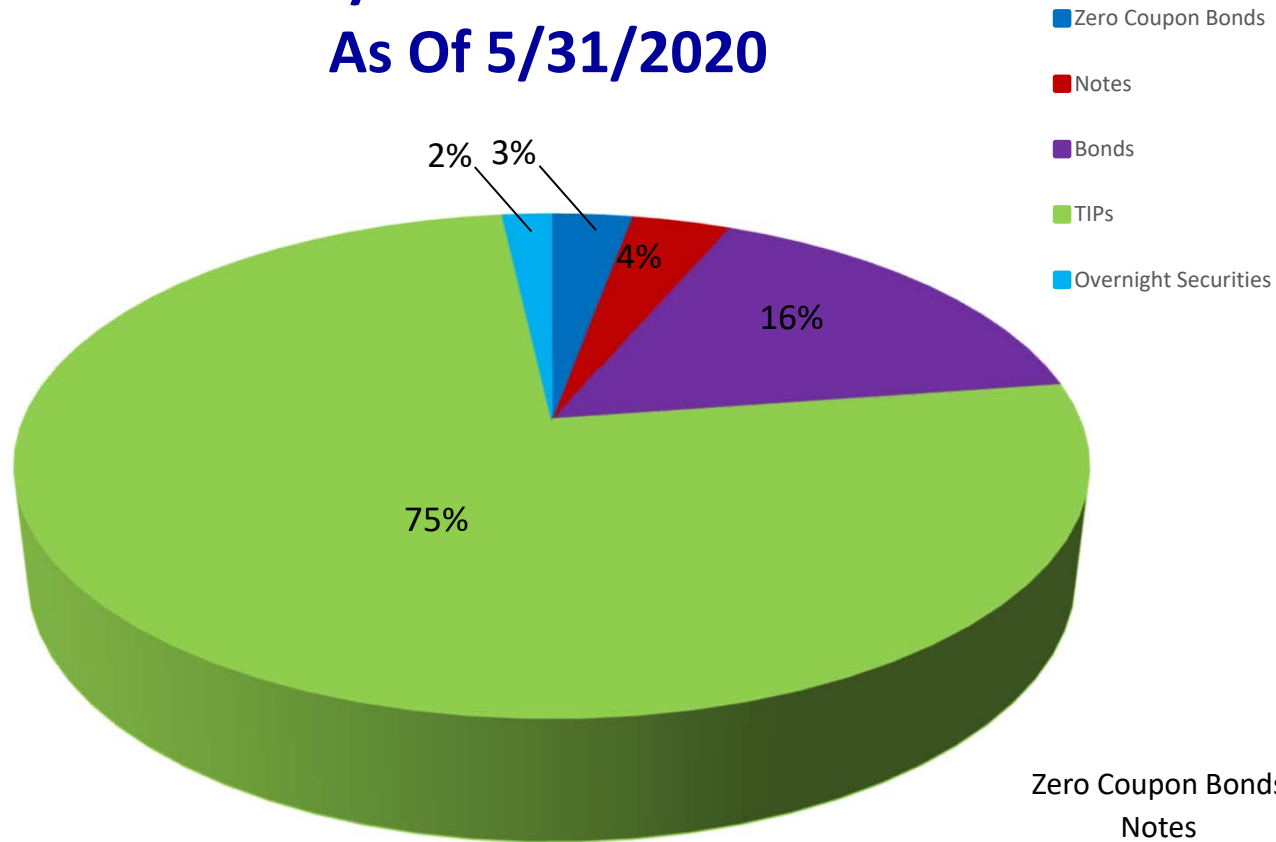


## Effective Fund Yields

FY	Yield
2010	3.22%
2011	4.89%
2012	2.94%
2013	3.10%
2014	3.16%
2015	1.79%
2016	2.34%
2017	2.92%
2018	3.82%
2019	3.01%



## Military Retirement Portfolio As Of 5/31/2020



Zero Coupon Bonds	\$34.0
Notes	\$42.2
Bonds	\$192.2
TIPs	\$893.8
Overnight Securities	\$21.0
<b>Total (in Billions)</b>	<b>\$1,183.2</b>



# FUND STATUS



Security Description	Shares Par	Inflation Compensation	Book Value	Market Value
INTEREST ZCB 08/15/33	12,949,000,000.00	-	10,124,348,592.86	11,250,942,855.73
INTEREST ZCB 08/15/34	13,268,000,000.00	-	10,126,523,648.81	11,320,970,489.64
INTEREST ZCB 08/15/35	13,593,000,000.00	-	10,128,651,918.42	11,376,178,798.50
<b>Zero Coupon Bond Total</b>	<b>39,810,000,000.00</b>	-	<b>30,379,524,160.09</b>	<b>33,948,092,143.87</b>
MK BOND 2.500% 02/15/2045	4,280,660,325.79	-	4,040,598,949.63	5,274,576,145.18
MK BOND 2.750% 11/15/2042	6,681,701,480.89	-	6,583,407,850.62	8,531,697,578.41
MK BOND 3.000% 05/15/2042	6,695,039,147.53	-	6,903,964,855.11	8,893,941,067.55
MK BOND 3.125% 02/15/2042	2,864,461,876.61	-	3,042,334,273.07	3,876,870,121.12
MK BOND 3.125% 02/15/2043	3,349,775,799.13	-	3,544,508,767.26	4,534,758,988.07
MK BOND 3.125% 11/15/2041	2,818,271,057.13	-	2,976,476,366.28	3,805,546,636.83
MK BOND 3.500% 02/15/2039	6,039,034,048.35	-	6,150,379,784.13	8,547,120,376.56
MK BOND 3.625% 02/15/2044	3,321,324,845.08	-	3,823,807,644.38	4,858,475,499.94
MK BOND 4.250% 05/15/2039	6,479,267,826.79	-	7,626,344,466.15	10,016,543,105.98
MK BOND 4.250% 11/15/2040	5,520,767,853.28	-	6,816,088,690.83	8,617,573,570.98
MK BOND 4.375% 02/15/2038	5,958,635,328.03	-	6,853,313,764.14	9,258,229,640.93
MK BOND 4.375% 05/15/2040	4,793,071,508.45	-	6,005,664,861.94	7,573,052,983.35
MK BOND 4.375% 11/15/2039	6,831,664,626.58	-	8,185,784,894.60	10,740,657,730.10
MK BOND 4.500% 02/15/2036	9,826,753,606.74	-	11,877,496,884.09	15,050,287,320.82
MK BOND 4.500% 05/15/2038	4,396,913,844.83	-	5,310,256,434.97	6,933,383,519.07
MK BOND 4.500% 08/15/2039	5,861,210,424.29	-	7,187,610,312.90	9,328,482,715.91
MK BOND 4.625% 02/15/2040	2,399,775,551.83	-	3,126,192,590.90	3,891,386,043.26
MK BOND 4.750% 02/15/2037	9,697,894,474.30	-	11,831,434,200.14	15,492,386,422.69
MK BOND 5.000% 05/15/2037	4,912,921,714.87	-	6,252,192,827.33	8,064,868,052.57
MK BOND 5.375% 02/15/2031	8,811,621,354.43	-	11,072,609,890.49	13,126,562,186.43
MK BOND 6.000% 02/15/2026	1,400,000,000.00	-	1,572,627,602.64	1,842,312,500.00
MK BOND 6.250% 05/15/2030	9,225,255,976.51	-	12,068,822,927.27	14,238,606,021.24
MK BOND 6.625% 02/15/2027	1,400,000,000.00	-	1,647,112,555.87	1,969,187,500.00
MK BOND 6.875% 08/15/2025	3,800,000,000.00	-	4,567,467,830.82	5,082,500,000.00
MK BOND 7.625% 02/15/2025	2,000,000,000.00	-	2,334,332,672.13	2,683,750,000.00
<b>Bond Total</b>	<b>129,366,022,671.44</b>	-	<b>151,400,831,897.69</b>	<b>192,232,755,726.99</b>
MK NOTE 1.125% 06/30/2021	11,991,405,616.22	-	12,041,637,798.80	12,111,319,672.38
MK NOTE 1.625% 08/15/2022	3,925,267,912.20	-	3,969,353,871.87	4,050,385,826.90
MK NOTE 2.000% 02/15/2023	12,496,163,515.85	-	12,773,985,995.34	13,105,351,487.25
MK NOTE 2.750% 02/15/2024	11,884,976,088.44	-	12,533,495,301.93	12,984,336,376.62
<b>Note Total</b>	<b>40,297,813,132.71</b>	-	<b>41,318,472,967.94</b>	<b>42,251,393,363.15</b>





# FUND STATUS cont.



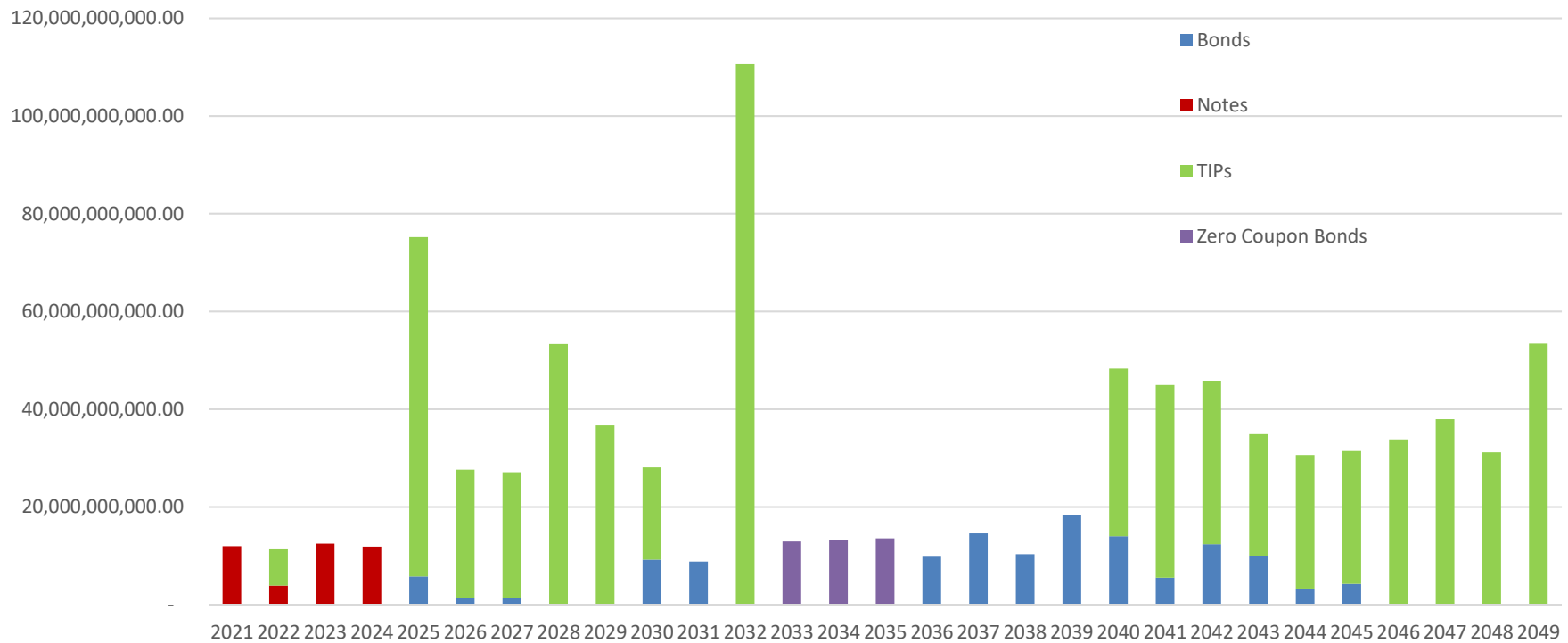
Security Description	Shares Par	Inflation Compensation	Book Value	Market Value
MK TIPS 0.125% 01/15/2030	18,805,010,160.27	62,056,533.53	19,956,981,174.59	20,034,466,445.48
MK TIPS 0.125% 07/15/2022	6,605,000,000.00	809,112,500.00	7,526,879,723.63	7,492,887,445.31
MK TIPS 0.625% 02/15/2043	22,156,985,598.00	2,719,769,982.15	22,147,691,131.30	28,755,974,653.43
MK TIPS 0.750% 02/15/2042	29,278,329,999.00	4,168,648,625.26	32,707,805,554.58	39,362,912,968.42
MK TIPS 0.750% 02/15/2045	24,791,139,787.00	2,384,659,736.11	26,733,545,729.97	32,653,421,614.49
MK TIPS 0.875% 02/15/2047	35,491,724,098.11	2,461,351,066.21	37,412,294,760.74	47,559,947,315.28
MK TIPS 1.000% 02/15/2046	31,047,295,342.32	2,776,249,149.51	35,715,741,965.46	43,135,589,084.74
MK TIPS 1.000% 02/15/2048	29,787,977,975.60	1,393,481,609.70	30,815,289,497.00	40,477,432,224.17
MK TIPS 1.000% 02/15/2049	52,067,680,448.21	1,344,387,509.17	60,267,075,023.47	70,136,721,736.54
MK TIPS 1.375% 02/15/2044	24,671,862,429.00	2,654,445,678.74	29,827,714,653.70	36,685,568,634.64
MK TIPS 1.750% 01/15/2028	7,000,000,000.00	1,625,120,000.00	9,804,712,579.71	10,139,906,700.00
MK TIPS 2.000% 01/15/2026	20,167,675,000.00	6,061,798,074.75	26,606,132,809.29	29,934,386,146.56
MK TIPS 2.125% 02/15/2040	28,691,811,638.98	5,574,532,083.34	41,104,521,268.43	49,579,116,073.23
MK TIPS 2.125% 02/15/2041	33,452,277,019.97	5,979,259,994.55	47,914,716,626.13	57,828,813,502.86
MK TIPS 2.375% 01/15/2025	50,700,000,000.00	18,730,101,000.00	72,330,404,720.85	78,672,983,195.63
MK TIPS 2.375% 01/15/2027	20,071,880,000.00	5,620,327,118.80	26,609,557,559.15	30,702,187,506.97
MK TIPS 2.500% 01/15/2029	7,000,000,000.00	1,416,100,000.00	10,190,824,886.11	10,617,436,156.25
MK TIPS 3.375% 04/15/2032	76,051,206,552.50	34,547,781,600.60	123,374,087,280.56	161,681,895,806.32
MK TIPS 3.625% 04/15/2028	28,000,000,000.00	16,687,440,000.00	48,241,609,578.98	59,210,858,000.00
MK TIPS 3.875% 04/15/2029	18,000,000,000.00	10,263,960,000.00	31,551,795,313.63	39,198,579,525.00
<b>TIPS Total</b>	<b>563,837,856,048.96</b>	<b>127,280,582,262.42</b>	<b>740,839,381,837.28</b>	<b>893,861,084,735.32</b>
<b>ONE DAY 0.140% 06/01/2020</b>	<b>20,947,217,351.10</b>	-	<b>20,947,380,273.90</b>	<b>20,947,217,351.10</b>
<b>Total Portfolio</b>	<b>794,258,909,204.21</b>	<b>127,280,582,262.42</b>	<b>984,885,591,136.90</b>	<b>1,183,240,543,320.43</b>



# FUND STATUS



## MRF Maturities As of May 31, 2020



21	22	23	24	25	26	27	28	29	30	31	32	33	34	35	36	37	38	39	40	41	42	43	44	45	46	47	48	49
12.0	11.3	12.5	11.9	75.2	27.6	27.1	53.3	36.7	28.1	8.8	110.6	12.9	13.3	13.6	9.8	14.6	10.4	18.4	48.3	45.0	45.8	34.9	30.7	31.5	33.8	38.0	31.2	53.4



STARTING POPULATION AS OF SEPTEMBER 30

	<u>2018</u>	<u>2019</u>
Total Active Duty Personnel + Full-Time Reservists	1,382,518	1,409,076
Total Annualized Basic Pay	<u>\$59.79 billion</u>	<u>\$62.75 billion</u>
<i>Non-BRS (2018 estimated, see Note below)</i>	<i>610,455</i>	<i>900,362</i>
Total Annualized Basic Pay	<i>\$35.87 billion</i>	<i>\$46.25 billion</i>
<i>BRS (estimated, see Note below)</i>	<i>772,063</i>	<i>508,714</i>
Total Annualized Basic Pay	<i>\$23.92 billion</i>	<i>\$16.50 billion</i>
Total Selected Drilling Reservists	716,997	716,642
Total Annualized Basic Pay	<u>\$7.92 billion</u>	<u>\$8.27 billion</u>
<i>Non-BRS (estimated, see Note below)</i>	<i>552,968</i>	<i>543,380</i>
Total Annualized Basic Pay	<i>\$6.64 billion</i>	<i>\$6.78 billion</i>
<i>BRS (estimated, see Note below)</i>	<i>164,029</i>	<i>173,262</i>
Total Annualized Basic Pay	<i>\$1.29 billion</i>	<i>\$1.49 billion</i>
Total Non-Selected Reservists (with 20 years)	203,157	196,814
Total Annualized Basic Pay	-N/A-	-N/A-
Total Number of Nondisability Retirees	1,878,093	1,876,780
Total Annualized Retired Pay	\$53.40 billion	\$55.10 billion
Total Number of Disability Retirees	123,261	125,930
Total Annualized Retired Pay	\$1.72 billion	\$1.81 billion
Total Number of Surviving Families	279,912	317,253
Total Annualized Survivor Annuities	\$3.69 billion	\$3.99 billion
Total Number of Special Survivor Indemnity Recipients	65,460	-N/A-
Total Annualized Allowance	\$243 million	

Notes: For 2018, personnel and pay splits between those expected to opt in to the Blended Retirement System (BRS) and those not expected to opt in, are based on assumptions, not actual data. The “BRS” figures above for 2018 include 9 months of actual data for service members who were auto-enrolled due to having been hired after the start of the Open Season (i.e., December 31, 2017). For 2019, BRS and non-BRS splits use actual opt-in data. For 2018, there is overlap between the Surviving Families and Special Survivor Indemnity Allowance counts; some people are included in both. Reflected for 2019 is the phased repeal of the offset to survivor pay due to VA’s Dependency and Indemnity Compensation, as well as the end to Special Survivor Indemnity Allowance.

# Military Retirement Fund (MRF) -- PDF Page 2

## MILITARY RETIREMENT SYSTEM ACTUARIAL STATUS INFORMATION

(\$ in billions)

	<u>9/30/19</u>	<u>9/30/18</u>	<b>Difference</b>	
1. Present Value of Future Benefits (PVFB)				
a. Retirees and Survivors	\$1,060.4	\$994.1	\$66.3	7%
b. Reserves	\$219.2	\$201.1	\$18.1	9%
c. Active Duty	<u>\$690.7</u>	<u>\$602.8</u>	\$87.9	15%
TOTAL	\$1,970.3	\$1,798.0	\$172.3	10%
2. Present Value of Future Normal Cost Contributions (PVFNC) <sup>1</sup>	\$317.7	\$264.6	\$53.1	20%
3. Actuarial Accrued Liability ( 1 - 2 )	\$1,652.7	\$1,533.4	\$119.3	8%
4. Actuarial Value of Assets <sup>2</sup>	\$897.0	\$813.9	\$83.1	10%
5. Unfunded Accrued Liability ( 3 - 4 )	\$755.7	\$719.6	\$36.1	5%
6. Valuation DoD Normal Cost Percentage (NCP)	<u>FY 2020</u>	<u>FY 2019</u>		
a. Full-time	35.3%	31.4%	3.9%	
b. Part-time	27.2%	24.7%	2.5%	
7. Implemented DoD Normal Cost Percentage, Applied to Basic Pay in Fiscal Year <sup>3</sup>	<u>FY 2021</u>	<u>FY 2020</u>		
a. Full-time	34.9%	31.0%	3.9%	
b. Part-time	26.9%	24.4%	2.5%	
8. Implemented Treasury Normal Cost Percentage, Applied to Basic Pay in Fiscal Year <sup>4</sup>	<u>FY 2021</u>	<u>FY 2020</u>		
a. Full-time	15.9%	14.2%	1.7%	
b. Part-time	4.2%	3.8%	0.4%	

<sup>1</sup> 9/30/19 PVFNC reflects a reduction of \$800.230 million due to sequestration of the 10/1/2019 Treasury Concurrent Receipt normal cost contribution. The 9/30/18 PVFNC reflects a reduction of \$753.681 million due to sequestration of the prior Treasury Concurrent Receipt normal cost contribution.

<sup>2</sup> The following is a reconciliation of assets during FY19 (\$ in billions):

Beg. of Year	PLUS				MINUS	End of Year
	<u>DoD Accrual</u>	<u>Contributions Treas. Accrual</u>	<u>Unfund. Liab.</u>	<u>Int. Income</u>	<u>Fund Disb.</u>	
\$813.9	\$20.5	\$7.9	\$88.0	\$27.4	\$60.7	\$897.0

<sup>3</sup> Line 7 may differ from Line 6 in the portion of military personnel assumed to be under the Final Pay, Hi-3, REDUX, and Blended Retirement System retirement benefit formulas.  
(Prior to reflecting NDAA 2020 provisions, FY 2021 DoD NCPs were 34.6% (full-time) and 26.7%, and FY 2020 Treasury NCPs were unchanged.)

<sup>4</sup> Line 8 refers to the increase in the normal cost due to concurrent receipt benefits, which is paid by Treasury.

**NOTE:** Some figures may not add precisely due to rounding.

\*\*\* The data and assumptions supporting this handout are to be summarized in the DoD Office of the Actuary's September 30, 2019, Valuation of the Military Retirement System.

### Long-Term Economic Assumptions

9/30/18 Val	9/30/19 Val
COLA (2.75%)	COLA (2.75%)
Salary (3.25%)	Salary (3.25%)
Interest (5.00%)	Interest (4.75%)

# Military Retirement Fund (MRF) -- PDF Page 3

## 9/30/2019 CHANGE IN UNFUNDED LIABILITY

(\$ in billions)

(A Negative Change Indicates a Gain and  
A Positive Change Indicates a Loss)

1. 9/30/18 Unfunded Liability	\$719.6		
2. 10/01/18 Amortization Payment on Unfunded Liability	\$88.0		
3. Interest Assumption	1.05		
4. Expected Unfunded Liability on 9/30/19 ( 1 - 2 ) X 3	\$663.1		
5. Actual Unfunded Liability	\$755.7		
<b>6. Total Change in Unfunded Liability</b> ( 5 - 4 )	<b>\$92.5</b>	<b>5.6%</b>	
<b>A. Total Experience (gain) loss</b>	<b>\$3.0</b>	<b>0.2%</b>	
1. COLA, Salary, and Interest	\$5.1	0.3%	
a. Interest <sup>1</sup> :	\$16.9	1.0%	--> 1.9%
b. Salary <sup>2</sup> :	-\$0.5	0.0%	
c. COLA <sup>3</sup> :	-\$11.4	-0.7%	
2. Noneconomic Experience:	-\$2.1	-0.1%	
<b>B. 10/1/19 unpaid contribution <sup>4</sup>:</b>	<b>\$0.8</b>	<b>0.0%</b>	
<b>C. Total benefit change (gain) loss:</b>	<b>\$13.4</b>	<b>0.8%</b>	
1. SBP-DIC Repeal Phase-in	\$13.5	0.8%	
2. Include 12304b Reserve Activations	\$0.0	0.0%	
<b>D. Total assumption change (gain) loss</b>	<b>\$75.2</b>	<b>4.6%</b>	
1. Actual BRS data <sup>5</sup> :	\$7.5	0.5%	
2. Updated Divorce Rates:	\$0.4	0.0%	
3. Lower Real Interest Rate by 0.25% <sup>6</sup> :	\$67.4	4.1%	

(Percentages shown are ratios of values of each gain or loss component to the accrued liability; the ratio of the interest gain to the actuarial value of assets is shown as well).

<sup>1</sup> Valuation assumption: 4.75% investment return; FY19 dollar-weighted fund yield: 3.0%

<sup>2</sup> Valuation assumption: 3.25% long-term salary; 1/1/20 across-the-board pay increase: 3.1%

<sup>3</sup> Valuation assumption: 2.75% long-term COLA; 1/1/20 COLA: 1.6%

<sup>4</sup> Loss due to \$800.230 million sequestration (reduction) to the 10/1/2019 Treasury Concurrent Receipt normal cost contribution.

<sup>5</sup> Loss due to use of actual opt-in data for the Blended Retirement System (BRS) during 2018.

<sup>6</sup> Loss due to lowering real rate of interest assumption to 2.00% (from 2.25%).

**NOTE:** Some figures may not add precisely due to rounding.

\*\*\* The data and assumptions supporting this handout are to be summarized in the DoD Office of the Actuary's September 30, 2019, valuation of the Military Retirement System.

# Military Retirement Fund (MRF) -- PDF Page 4

## TOTAL TREASURY PAYMENT

(\$ in billions)

	<u>October 1, 2020</u>	<u>October 1, 2019</u>
1. Amortization Payment for:		
a. Initial Unfunded Liability	\$100.414	\$98.057
b. Benefits Changes	\$9.196	\$8.858
c. Actuarial Assumptions	\$9.550	\$6.361
d. Actuarial Experience	(\$21.892)	(\$22.194)
e. Prior year unpaid contribution <sup>1</sup>	<u>\$0.838</u>	<u>\$0.791</u>
<b>Total amortization payment</b>	<b>\$98.106</b>	<b>\$91.873</b>
<b>2. Normal Cost payment <sup>2</sup></b>	<b>\$10.736</b>	<b>\$8.505</b>
<b>3. Total Treasury payment</b>	<b>\$108.842</b>	<b>\$100.378</b>

*In reference to the October 1, 2020, amortization payments, the remaining amortization period for 1.a. is 6 years; 1.b. is 17 years; 1.c. is 27 years; 1.d. is 12 years; and 1.e. is 1 year.*

<sup>1</sup> Prior year unpaid contribution of \$838 million is due to 8.6% sequestration of the 10/1/2019 Treasury Concurrent Receipt normal cost contribution (\$838 million is equal to \$800.230 million plus one year of interest at the assumed rate of 4.75%). It is treated as an actuarial experience loss, and amortized over one year.

<sup>2</sup> Treasury contribution to pay for Concurrent Receipt benefits. The 10/1/2019 normal cost payment of \$8.505 billion is net of the \$800.230 million sequestration reduction. The 10/1/2020 normal cost payment of \$10.736 billion does not reflect an expected sequestration reduction.

NOTE: Some figures may not add precisely due to rounding.

\*\*\* The data and assumptions supporting the October 1, 2020, payment are to be summarized in the DoD Office of the Actuary's September 30, 2019, Valuation of the Military Retirement System report. Support for the prior year's payment is summarized in the September 30, 2018, valuation report.

**Economic Assumptions – At A Glance (Page 1 of 2)**

**Other Systems Current Economic Assumptions in Nominal and Real Terms**

Economic Assumption - Nominal Terms	MRF Current 2019	OPM 2020	SSA OASDI Trustee's Report 2020			MRF Financial Statements 2019	CBO Inflation and 10 Yr Treas. Note 2020	Blue Chip Consensus Inflation and 10 Yr Treas. Note 2019
			Low Cost	Intermediate	High Cost			
Reference Date	7/1/2019	4/1/2020	4/22/2020	4/22/2020	4/22/2020	3/30/2019	1/1/2020	12/1/2019
Rate Projection Period	75-100 Yrs Forward	75-100 Yrs Forward	Inf: '22 to '94 Sal: '29 to '94 Int: '29 to '94	Inf: '22 to '94 Sal: '29 to '94 Int: '29 to '94	Inf: '22 to '94 Sal: '29 to '94 Int: '29 to '94	10 Yr Look Back	2025 to 2030	2026 to 2030
Inflation	2.75%	2.40%	3.00%	2.40%	1.80%	1.80%	2.30%	2.10%
Salary	3.25%	2.65%	4.76%	3.54%	2.32%	1.80%	---	---
Interest Rate	4.75%	4.00%	5.80%	4.70%	3.60%	3.40%	3.00%	3.20%

**Notes:**

- (1) **MRF securities are purchased at market, but valued at book.** TIPS are valued at experienced inflation rates to date.
- (2) "Salary" refers to Across-The-Board Pay Increase for MRF and OPM, but Total Wage Increase for SSA.  
Total Wage Increase for SSA = productivity growth + hours growth + earnings growth + CPI adjusted for substitution
- (3) Inflation assumptions for MRF, OPM, and SSA are CPI-W, all other are CPI-U (including Blue Chip).
- (4) Above reference dates refer to when the projection and underlying assumptions were adopted.
- (5) 'MRF Financial Statements' refers to economic assumptions prescribed by SFFAS 33.
- (6) SSA Note that a higher price inflation rate results in faster earnings and revenue growth immediately, while the resulting added growth in benefit levels occurs with a delay, causing an overall improvement in the actuarial balance. Similarly, a lower price inflation rate causes an overall decline in the actuarial balance.

**Economic Assumptions – At A Glance (Page 2 of 2)**

Economic Assumption - Real Terms	MRF Current 2019	OPM 2020	SSA OASDI Trustee's Report 2020		
			Low Cost	Intermediate	High Cost
Reference Date	7/1/2019	4/1/2020	4/22/2020	4/22/2020	4/22/2020
Rate Projection Period	75-100 Yrs Forward	75-100 Yrs Forward	Inf: '22 to '94 Sal: '29 to '94 Int: '29 to '94	Inf: '22 to '94 Sal: '29 to '94 Int: '29 to '94	Inf: '22 to '94 Sal: '29 to '94 Int: '29 to '94
Salary (Real)	0.50%	0.25%	1.76%	1.14%	0.52%
Interest Rate (Real)	2.00%	1.60%	2.80%	2.30%	1.80%

MRF Financial Statements 2019	CBO Inflation and 10 Yr Treas. Note 2020	Blue Chip Consensus Inflation and 10 Yr Treas. Note 2019
3/30/2019	1/1/2020	12/1/2019
10 Yr Look Back	10 Yrs Forward	10 Yrs Forward
0.00%	---	---
1.60%	0.70%	1.10%

Blue Chip L-T Index	Year				
	Dec 2019	Jun 2019	Jun 2018	June 2017	Dec 2016
Projection Period	10 Yrs	10 Yrs	10 Yrs	10 Yrs	10 Yrs
CPI	2.10%	2.10%	2.20%	2.20%	2.30%
30 Year Treasury	3.70%	3.80%	4.40%	4.50%	4.50%
Real Return	1.60%	1.70%	2.20%	2.30%	2.20%



## Long-Range Survey:

The table below contains the results of our twice-annual long-range CONSENSUS survey. There are also Top 10 and Bottom 10 averages for each variable. Shown are consensus estimates for the years 2021 through 2025 and averages for the five-year periods 2021-2025 and 2026-2030. Apply these projections cautiously. Few if any economic, demographic and political forces can be evaluated accurately over such long time spans.

		Average For The Year					Five-Year Averages	
		2021	2022	2023	2024	2025	2021-2025	2026-2030
1. Federal Funds Rate	CONSENSUS	1.5	1.9	2.1	2.3	2.4	2.1	2.4
	Top 10 Average	2.1	2.6	2.7	2.9	3.0	2.6	3.0
	Bottom 10 Average	1.0	1.2	1.5	1.8	1.9	1.5	1.9
2. Prime Rate	CONSENSUS	4.5	4.9	5.1	5.4	5.5	5.1	5.5
	Top 10 Average	5.0	5.5	5.7	6.0	6.0	5.6	6.0
	Bottom 10 Average	4.0	4.3	4.6	4.9	5.0	4.5	5.0
3. LIBOR, 3-Mo.	CONSENSUS	1.9	2.2	2.4	2.6	2.7	2.3	2.7
	Top 10 Average	2.4	2.7	2.9	3.1	3.2	2.9	3.2
	Bottom 10 Average	1.4	1.6	1.8	2.0	2.2	1.8	2.2
4. Commercial Paper, 1-Mo.	CONSENSUS	1.7	2.1	2.3	2.5	2.7	2.3	2.7
	Top 10 Average	2.2	2.5	2.8	3.0	3.1	2.7	3.1
	Bottom 10 Average	1.3	1.6	1.8	2.1	2.2	1.8	2.2
5. Treasury Bill Yield, 3-Mo.	CONSENSUS	1.5	1.8	2.0	2.3	2.4	2.0	2.4
	Top 10 Average	2.1	2.6	2.7	2.9	3.0	2.6	3.0
	Bottom 10 Average	1.0	1.2	1.4	1.7	1.8	1.4	1.8
6. Treasury Bill Yield, 6-Mo.	CONSENSUS	1.6	1.9	2.2	2.4	2.5	2.1	2.5
	Top 10 Average	2.2	2.6	2.8	3.0	3.1	2.7	3.1
	Bottom 10 Average	1.1	1.3	1.5	1.8	2.0	1.5	2.0
7. Treasury Bill Yield, 1-Yr.	CONSENSUS	1.7	2.0	2.2	2.5	2.6	2.2	2.7
	Top 10 Average	2.3	2.7	2.9	3.2	3.2	2.8	3.2
	Bottom 10 Average	1.2	1.3	1.6	1.9	2.1	1.6	2.1
8. Treasury Note Yield, 2-Yr.	CONSENSUS	1.8	2.1	2.4	2.6	2.7	2.3	2.8
	Top 10 Average	2.4	2.8	3.1	3.3	3.4	3.0	3.4
	Bottom 10 Average	1.2	1.5	1.7	2.0	2.2	1.7	2.2
10. Treasury Note Yield, 5-Yr.	CONSENSUS	2.0	2.3	2.6	2.8	2.9	2.5	3.0
	Top 10 Average	2.6	3.0	3.2	3.5	3.5	3.2	3.6
	Bottom 10 Average	1.5	1.7	1.9	2.1	2.3	1.9	2.3
11. Treasury Note Yield, 10-Yr.	CONSENSUS	2.3	2.5	2.8	3.0	3.1	2.8	3.2
	Top 10 Average	2.9	3.3	3.6	3.8	3.9	3.5	4.0
	Bottom 10 Average	1.8	1.9	2.1	2.3	2.4	2.1	2.5
12. Treasury Bond Yield, 30-Yr.	CONSENSUS	2.8	3.0	3.2	3.5	3.6	3.2	3.7
	Top 10 Average	3.3	3.6	4.0	4.2	4.3	3.9	4.4
	Bottom 10 Average	2.2	2.4	2.5	2.7	2.9	2.6	2.9
13. Corporate Aaa Bond Yield	CONSENSUS	3.7	4.0	4.3	4.5	4.6	4.2	4.7
	Top 10 Average	4.3	4.6	4.9	5.2	5.3	4.9	5.4
	Bottom 10 Average	3.2	3.4	3.6	3.7	3.9	3.6	4.0
13. Corporate Baa Bond Yield	CONSENSUS	4.7	4.9	5.2	5.4	5.6	5.2	5.6
	Top 10 Average	5.3	5.6	5.9	6.2	6.3	5.9	6.4
	Bottom 10 Average	4.2	4.3	4.4	4.6	4.8	4.5	4.8
14. State & Local Bonds Yield	CONSENSUS	3.6	3.7	3.9	4.1	4.2	3.9	4.2
	Top 10 Average	4.0	4.3	4.5	4.6	4.7	4.4	4.7
	Bottom 10 Average	3.2	3.2	3.3	3.5	3.7	3.4	3.8
15. Home Mortgage Rate	CONSENSUS	4.1	4.2	4.5	4.7	4.8	4.5	4.9
	Top 10 Average	4.5	4.8	5.1	5.4	5.4	5.0	5.5
	Bottom 10 Average	3.7	3.7	3.9	4.1	4.2	3.9	4.2
A. Fed's AFE Nominal \$ Index	CONSENSUS	108.8	108.8	109.1	109.2	108.8	108.9	108.3
	Top 10 Average	110.6	110.7	111.1	111.5	111.6	111.1	111.8
	Bottom 10 Average	107.0	107.0	107.1	107.1	106.5	106.9	105.7
		Year-Over-Year, % Change					Five-Year Averages	
		2021	2022	2023	2024	2025	2021-2025	2026-2030
B. Real GDP	CONSENSUS	1.9	2.0	2.0	1.9	2.0	1.9	2.0
	Top 10 Average	2.4	2.4	2.3	2.2	2.2	2.3	2.3
	Bottom 10 Average	1.4	1.6	1.6	1.7	1.7	1.6	1.7
C. GDP Chained Price Index	CONSENSUS	2.2	2.3	2.3	2.2	2.2	2.2	2.2
	Top 10 Average	2.6	2.8	2.7	2.6	2.6	2.7	2.6
	Bottom 10 Average	1.8	1.8	1.9	1.9	1.9	1.9	1.9
D. Consumer Price Index	CONSENSUS	2.1	2.2	2.2	2.2	2.1	2.2	2.1
	Top 10 Average	2.4	2.4	2.5	2.4	2.3	2.4	2.3
	Bottom 10 Average	1.8	1.9	2.0	2.0	1.9	1.9	2.0

**MRF Fund Yield Projection  
BASED ON SSA (INTERMEDIATE) ASSUMPTIONS**

FY	Inflation	Real Fund Yield*	Nominal Fund Yield	New Invests** (Cumulative)	New Invests (Annual)
2020	0.98%	1.28%	2.25%	2.04%	2.04%
2021	2.35%	0.66%	3.01%	2.37%	2.59%
2022	2.42%	0.83%	3.25%	2.59%	3.01%
2023	2.40%	0.91%	3.31%	2.83%	3.49%
2024	2.40%	1.00%	3.40%	3.05%	3.86%
2025	2.40%	1.04%	3.44%	3.25%	4.11%
2026	2.40%	1.16%	3.56%	3.49%	4.32%
2027	2.40%	1.19%	3.59%	3.55%	4.42%
2028	2.40%	1.27%	3.67%	3.60%	4.46%
2029	2.40%	1.28%	3.68%	3.68%	4.58%
2030	2.40%	1.30%	3.70%	3.74%	4.57%
2031	2.40%	1.32%	3.72%	3.77%	4.46%
2032	2.40%	1.43%	3.83%	3.79%	4.49%
2033	2.40%	1.36%	3.76%	3.91%	4.65%
2034	2.40%	1.39%	3.79%	3.95%	4.56%
2035	2.40%	1.43%	3.83%	3.98%	4.56%
2036	2.40%	1.45%	3.85%	4.01%	4.54%
2037	2.40%	1.49%	3.89%	4.03%	4.54%
2038	2.40%	1.51%	3.91%	4.06%	4.55%
2039	2.40%	1.54%	3.94%	4.08%	4.54%
2040	2.40%	1.66%	4.06%	4.24%	4.64%
2041	2.40%	1.80%	4.20%	4.40%	4.66%
2042	2.40%	1.92%	4.32%	4.51%	4.65%
2043	2.40%	2.02%	4.42%	4.58%	4.65%
2044	2.40%	2.08%	4.48%	4.63%	4.65%
2045	2.40%	2.13%	4.53%	4.66%	4.65%
2046	2.40%	2.18%	4.58%	4.69%	4.66%
2047	2.40%	2.20%	4.60%	4.69%	4.63%
2048	2.40%	2.23%	4.63%	4.69%	4.63%
2049	2.40%	2.30%	4.70%	4.70%	4.64%
2050	2.40%	2.30%	4.70%	4.70%	4.61%
2051	2.40%	2.30%	4.70%	4.70%	4.58%
2052	2.40%	2.30%	4.70%	4.70%	4.59%
2053	2.40%	2.30%	4.70%	4.70%	4.65%
2054	2.40%	2.30%	4.70%	4.70%	4.61%
2055	2.40%	2.30%	4.70%	4.70%	4.61%
2056	2.40%	2.30%	4.70%	4.70%	4.61%
2057	2.40%	2.30%	4.70%	4.70%	4.61%
2058	2.40%	2.30%	4.70%	4.70%	4.61%
2059	2.40%	2.30%	4.70%	4.70%	4.61%
2060	2.40%	2.30%	4.70%	4.70%	4.64%
2061	2.40%	2.30%	4.70%	4.70%	4.65%
2062	2.40%	2.30%	4.70%	4.70%	4.65%
2063+	2.40%	2.30%	4.70%	4.70%	4.65%

	Inflation	Real Fund Yield*	Nominal Fund Yield	New Invests** (Cumulative)	New Invests (Annual)
10 Yr Avg	2.25%	1.06%	3.32%	3.04%	3.68%
20 Yr Avg	2.33%	1.24%	3.57%	3.49%	4.11%
30 Yr Avg	2.35%	1.51%	3.86%	3.85%	4.29%
50 Yr Avg	2.37%	1.82%	4.19%	4.19%	4.42%
75 Yr Avg	2.38%	1.98%	4.36%	4.36%	4.50%
10 Yr Fund Wgt Avg	2.31%	1.09%	3.40%	3.17%	3.88%
20 Yr Fund Wgt Avg	2.36%	1.29%	3.66%	3.63%	4.28%
30 Yr Fund Wgt Avg	2.38%	1.64%	4.02%	4.06%	4.44%
50 Yr Fund Wgt Avg	2.39%	2.02%	4.41%	4.43%	4.55%
75 Yr Fund Wgt Avg	2.40%	2.19%	4.58%	4.59%	4.61%
Ultimate	2.40%	2.30%	4.70%	4.70%	4.64%
<b>BoA Assumptions</b>					
		2.75%	2.00%	4.75%	
<b>Liab Mod Dur</b>					
		NC FT BRS Mod Dur	NC PT BRS Mod Dur		
		20	30	40	
<b>NC FT Delta*** If Infl -0.25%</b>					
					+0.1%
<b>NC PT Delta*** If Infl -0.25%</b>					
					+0.1%

**MRF Fund Yield Notes**

\* Real = Fund Yield - Inflation (after 3 mths TIPS inflation lag). For inflation, fund yield, and NEW INVESTMENT return calculations, the "X Yr Avg" calculation is geometric and the "X Yr Fund Wgt Avg" is weighted by expected fund size during FY.

\*\* Assumes an amount equal to 5% of expected annual benefit payments is invested in overnights and new bond purchases are invested in 20 yr bonds. ASSUMES OVERNIGHT RETURNS SAME AS LONG BONDS (new bond purchases are invested in 20-yr bonds with yields equal to SSA's new-purchase yield assumptions from the 2020 Trustees Report)

\*\*\*There is a +0.1 percent change to both the FY 2022 DoD Full-time (FT) and Part-time (PT) NCP, if the long-term interest rate, across-the-board salary, and COLA assumptions are each lowered by 25 basis points. These changes in the economic assumptions result in an estimated \$75 million increase (or 0.3%) in the DoD's contribution to the Military Retirement Fund (MRF) in FY 2022. For reference purposes, the current interest/salary/COLA assumptions are 4.75%/3.25%/2.75%, and the alternative above is 4.5%/3.00%/2.50%.

--- Long term fund yield converges to 4.7%

--- Short Term Strategy: Mix of overnights and bills.

--- Portfolio Allocation: 75-90% in TIPS and 10-25% in conventional notes and bonds (except, for example, high premiums, TIPS not offered, expected decreases in future inflation, etc.)

--- Investment Policy: The Fund is required to be invested in market based Treasury special issues, and the interest assumption reflects this constraint. Current strategy includes investing the funds to coincide with the cash flow of the fund (to pay benefits and expenses when due) and holding securities to maturity, unless a cash flow requirement to pay benefits occurs. Many considerations are taken into account when making the investment decisions, including balancing various risks, targeting an expected average maturity of future investments of 20 years, and current and projected economic conditions.

# MRF Fund Yield Projection BASED ON BLUE CHIP ASSUMPTIONS

FY	Inflation	Real Fund Yield*	Nominal Fund Yield	New Invests** (Cumulative)	New Invests (Annual)
2020	0.93%	1.32%	2.25%	2.06%	2.06%
2021	2.03%	0.83%	2.85%	2.28%	2.43%
2022	2.15%	0.91%	3.06%	2.45%	2.77%
2023	2.20%	0.92%	3.12%	2.61%	3.04%
2024	2.20%	0.98%	3.18%	2.77%	3.30%
2025	2.10%	1.06%	3.16%	2.90%	3.45%
2026	2.10%	1.10%	3.20%	3.04%	3.56%
2027	2.10%	1.11%	3.21%	3.07%	3.53%
2028	2.10%	1.17%	3.27%	3.10%	3.52%
2029	2.10%	1.14%	3.24%	3.14%	3.55%
2030	2.10%	1.13%	3.23%	3.16%	3.53%
2031	2.10%	1.14%	3.24%	3.18%	3.48%
2032	2.10%	1.23%	3.33%	3.19%	3.49%
2033	2.10%	1.10%	3.20%	3.24%	3.57%
2034	2.10%	1.11%	3.21%	3.26%	3.53%
2035	2.10%	1.13%	3.23%	3.27%	3.53%
2036	2.10%	1.14%	3.24%	3.28%	3.52%
2037	2.10%	1.16%	3.26%	3.30%	3.52%
2038	2.10%	1.17%	3.27%	3.31%	3.52%
2039	2.10%	1.18%	3.28%	3.32%	3.52%
2040	2.10%	1.24%	3.34%	3.41%	3.57%
2041	2.10%	1.31%	3.41%	3.49%	3.58%
2042	2.10%	1.35%	3.45%	3.54%	3.57%
2043	2.10%	1.40%	3.50%	3.57%	3.57%
2044	2.10%	1.42%	3.52%	3.59%	3.57%
2045	2.10%	1.43%	3.53%	3.60%	3.57%
2046	2.10%	1.45%	3.55%	3.60%	3.58%
2047	2.10%	1.45%	3.55%	3.60%	3.56%
2048	2.10%	1.45%	3.55%	3.60%	3.56%
2049	2.10%	1.50%	3.60%	3.60%	3.57%
2050	2.10%	1.50%	3.60%	3.60%	3.55%
2051	2.10%	1.50%	3.60%	3.60%	3.54%
2052	2.10%	1.50%	3.60%	3.60%	3.54%
2053	2.10%	1.50%	3.60%	3.60%	3.57%
2054	2.10%	1.50%	3.60%	3.60%	3.55%
2055	2.10%	1.50%	3.60%	3.60%	3.55%
2056	2.10%	1.50%	3.60%	3.60%	3.55%
2057	2.10%	1.50%	3.60%	3.60%	3.55%
2058	2.10%	1.50%	3.60%	3.60%	3.55%
2059	2.10%	1.50%	3.60%	3.60%	3.55%
2060	2.10%	1.50%	3.60%	3.60%	3.57%
2061	2.10%	1.50%	3.60%	3.60%	3.58%
2062	2.10%	1.50%	3.60%	3.60%	3.57%
2063+	2.10%	1.50%	3.60%	3.60%	3.57%

	Inflation	Real Fund Yield*	Nominal Fund Yield	New Invests** (Cumulative)	New Invests (Annual)
10 Yr Avg	2.00%	1.05%	3.05%	2.74%	3.12%
20 Yr Avg	2.05%	1.10%	3.15%	3.00%	3.32%
30 Yr Avg	2.07%	1.20%	3.27%	3.18%	3.40%
50 Yr Avg	2.08%	1.32%	3.40%	3.35%	3.47%
75 Yr Avg	2.09%	1.38%	3.47%	3.43%	3.50%
10 Yr Fund Wgt Avg	2.04%	1.06%	3.11%	2.83%	3.23%
20 Yr Fund Wgt Avg	2.08%	1.12%	3.19%	3.08%	3.41%
30 Yr Fund Wgt Avg	2.09%	1.24%	3.33%	3.30%	3.48%
50 Yr Fund Wgt Avg	2.09%	1.39%	3.49%	3.47%	3.53%
75 Yr Fund Wgt Avg	2.10%	1.46%	3.55%	3.55%	3.55%
Ultimate	2.10%	1.50%	3.60%	3.60%	3.57%

BoA Assumptions		
2.75%	2.00%	4.75%

Liab Mod Dur	NC FT BRS Mod Dur	NC PT BRS Mod Dur	NC FT Delta*** If Infl -0.25%	NC PT Delta*** If Infl -0.25%
20	30	40	+0.1%	+0.1%

**MRF Fund Yield Notes**

\* Real = Fund Yield - Inflation (after 3 mths TIPS inflation lag). For inflation, fund yield, and NEW INVESTMENT return calculations, the "X Yr Avg" calculation is geometric and the "X Yr Fund Wgt Avg" is weighted by expected fund size during FY.

\*\* Assumes an amount equal to 5% of expected annual benefit payments is invested in overnights and new bond purchases are invested in 20 yr bonds. ASSUMES OVERNIGHT RETURNS SAME AS LONG BONDS (new bond purchases are invested in 20-yr bonds with yields equal to SSA's new-purchase yield assumptions from the 2020 Trustees Report)

\*\*\*There is a +0.1 percent change to both the FY 2022 DoD Full-time (FT) and Part-time (PT) NCP, if the long-term interest rate, across-the-board salary, and COLA assumptions are each lowered by 25 basis points. These changes in the economic assumptions result in an estimated \$75 million increase (or 0.3%) in the DoD's contribution to the Military Retirement Fund (MRF) in FY 2022. For reference purposes, the current interest/salary/COLA assumptions are 4.75%/3.25%/2.75%, and the alternative above is 4.5%/3.00%/2.50%.

--- Long term fund yield converges to 3.6%

--- Short Term Strategy: Mix of overnights and bills.

--- Portfolio Allocation: 75-90% in TIPS and 10-25% in conventional notes and bonds (except, for example, high premiums, TIPS not offered, expected decreases in future inflation, etc.)

--- Investment Policy: The Fund is required to be invested in market based Treasury special issues, and the interest assumption reflects this constraint. Current strategy includes investing the funds to coincide with the cash flow of the fund (to pay benefits and expenses when due) and holding securities to maturity, unless a cash flow requirement to pay benefits occurs. Many considerations are taken into account when making the investment decisions, including balancing various risks, targeting an expected average maturity of future investments of 20 years, and current and projected economic conditions.

**PROPOSED NON-ECONOMIC CHANGES FOR  
9/30/2020 MRF VALUATION AND  
FY 2022 MRF NORMAL COST PERCENTAGES (NCPs)**

<b>FY 2022 NCP SUMMARY</b>
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Below is a summary of the proposed changes and their impact on the FY 2022 Full- and Part-time NCPs.

	<u><b>Full-time</b></u>	<u><b>Part-time</b></u>
FY 2021 Budgeted DoD NCPs (Prior assumptions) *	34.9%	26.9%
FY 2022 DoD NCPs from 9/30/2019 Valuation (Prior assumptions) *	34.4%	26.6%
FY 2022 DoD NCPs from 9/30/2020 Valuation (Prior assumptions) **	34.4%	26.6%
i. Proposed Disabled Decrement Rates	0.2%	0.9%
ii. Proposed Mortality Improvement Scales	0.0%	-0.1%
iii. Proposed Disability VA Offset Parameters	-1.0%	-1.2%
iv. Proposed Reserve Rates/Factors	-0.1%	-1.6%
FY 2022 DoD NCP from 9/30/2020 Valuation	<b>33.5%</b>	<b>24.6%</b>
v. Lower Economic Assumptions***	1.6%	1.1%
FY 2022 DoD NCP, 9/30/2020 Valuation ****	<b>35.1%</b>	<b>25.7%</b>

\* The FY 2021 and 2022 NCPs reflect benefit changes included in the NDAA 2020, and differ from the FY 2021 NCPs<sup>1</sup> promulgated in 2019.

\*\* Reflects an additional year of mortality improvement in the NCPs (in advancing the valuation year from 2019 to 2020). There is no change to the 3<sup>rd</sup> decimal place.

\*\*\* Interest: 4.25%; Salary: 2.75%; COLA: 2.5%. These assumptions would lead to an increase of \$68B (or 4%) in the 9/30/2019 accrued liability. The total NCP for FY 2022 based on lower economic assumptions is 51.6% for full-time and 30.1% for part-time. Therefore, the estimated FY 2022 Treasury NCP is 16.5% for full-time and 4.4% for part-time.

\*\*\*\* The total NCP (DoD + Treasury) for FY 2022 based on the above proposed changes is 48.8% for full-time and 28.7% for part-time. Therefore, the estimated FY 2022 Treasury NCP is 15.4% for full-time and 4.1% for part-time.

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<sup>1</sup> Last year, the Board promulgated FY 2021 NCPs of 34.6% for full-time and 26.7% for part-time. The full- and part-time NCPs are higher by 0.3% and 0.2%, respectively, due to NDAA 20. The Board will issue a new letter restating the FY 2021 NCPs of 34.9% and 26.9% based on these changes.

**PROPOSED DISABLED DECREMENT RATES**

**SUMMARY IMPACT:** This proposal results in: a 0.2% increase to the FY 2022 full-time DoD NCP, a 0.9% increase in the part-time NCP, and would lead to an increase in the 9/30/2019 accrued liability of \$2.2 billion (or 0.1%).

**PROPOSAL:** The update is based on rescaling the underlying experience period to FYs 2015-2019<sup>2</sup>. Comparing FY 2019 projections using current<sup>3</sup> and proposed rates, total (“paid” plus “unpaid”) new disabled retirements increase by 53% (from 10,324 to 15,825).

New Total Disabled from Active (AC) and Reserves (RC)			
FY	AC	RC	Total
2010	6,975	1,730	8,705
2011	7,799	1,672	9,471
2012	9,773	1,970	11,743
2013	16,214	3,099	19,313
2014	14,672	4,078	18,750
2015	15,880	3,694	19,574
2016	14,786	2,133	16,919
2017	13,615	1,170	14,785
2018	15,751	2,317	18,068
2019	12,085	2,016	14,101

**RATIONALE:** New total disabled retirements from our valuation model produce an actual-to-expected (A/E) ratio of 140%. According to monthly performance reports produced by the DoD Disability Evaluation Policy Office of the Assistant Secretary of Defense for Health Affairs, the proportion of Service members retired for disability has steadily increased over the years from 21% in FY 2004 to 64% in FY 2013 to 67% in FY 2020<sup>4</sup>. Several factors contribute to this increase, including the joint DoD/VA implementation of the Integrated Disability Evaluation System (IDES). Piloted in 2007 and implemented worldwide in 2011, it is intended to expedite benefits for ill or injured Service members. Also, there was a legislated change requiring that DoD apply the Veterans Rating for Disabilities without modification, which led to the recognition of a dramatic increase in traumatic-stress-related illnesses among Service members. This proposal is an expedient measure<sup>5</sup> until we conduct an experience study of all active and

<sup>2</sup> In 2015 the Board approved a similar rescaling, resulting in an increase of total disabled retirements of 65% (from 6,425 to 10,579).

<sup>3</sup> Current disability rates contain a similar adjustment using FY 2010-2014 data along with one half of estimated combat-related disability retirements removed. No similar removal adjustment is included in the proposal this time. Note also that the additional disability retirements were removed from separations, thereby affecting separation rates and reducing the impact on the percentage making 20 year retirement.

<sup>4</sup> According to the May 2020 report, “impacts to case processing metrics due to COVID-19 pandemic are expected in future months. As of 5/31/20, the most impacted metric was the number of cases in deferment (increasing from 743 cases in February to 4,863 in May, with the majority of deferments occurring in the VA Medical Evaluation Stage”.

<sup>5</sup> This proposal has been of particular interest to the Medicare-Eligible Retiree Health Care Board of Actuaries.

reserve decrement rates. At that time we will then revisit the disabled retirement decrement rates.

Current and proposed rates and graphs are shown in Attachment 1.

**PROPOSED MORTALITY IMPROVEMENT SCALES**

**SUMMARY IMPACT:** This proposal results in: a 0.0% change to the full-time DoD NCP, a -0.1% change to the part-time DoD NCP, and would lead to a decrease in the accrued liability of \$3.7B (or 0.2%).

**PROPOSAL:** Mortality improvement (MI) factors project increasing life expectancies. The MI factors currently used in our valuation are based on FY00-16 military data that use methods of smoothing and projection and assumptions underlying the Society of Actuaries’ (SOA) recent mortality improvement scales (“MP-2019”). **We propose updating the current mortality improvement (“Mil MI”) scales to include FY00-19 military data with modifications to the SOA’s methodology as outlined below.** The proposed Mil MI is used for retirees, survivors, and spouses of retirees<sup>6</sup>.

**RATIONALE:** When the current Mil MI factors were approved/implemented two years ago, we planned to revisit the scales in the future. The proposed approach uses a more repeatable and transparent graduation technique, adds three additional years of relevant data, and moves the 20 year convergence period out 3 years 2037 from 2034. Current and proposed heat maps graphs are shown in Attachment 2.

**MI METHODS/ASSUMPTIONS COMPARISON:**

<b><u>Model Component</u></b>	<b><u>SOA MP 2019</u></b>	<b><u>DoD Current</u></b>	<b><u>DoD Proposed</u></b>
<b><u>Underlying Mortality Data</u></b>	<b>SSA-published through 2017</b>	<b>DoD data 2000 through 2016</b>	<b>DoD data 2000 through 2019<sup>7</sup></b>
<b><u>Graduation Technique</u></b>	<b>2D Whittaker Henderson; Order 3</b>		<b>2D P-spline model; deaths assumed to be Poisson distributed.</b>
<b><u>Smoothing Parameters</u></b>	<b>100 in the calendar year direction; 400 in the age direction</b>		
<b><u>Edge Effect Step-back</u></b>	<b>2 Years</b>		

<sup>6</sup> The SOA’s MP-2016 mortality improvement scales (with adjustment to reflect 90%/10% male/female military population mix) are proposed to project mortality rates for active duty and reserves (part-time selected and grey) military members. The effect of this update is not material.

<sup>7</sup> OACT proposes six separate improvement scales based on military data: by nondisabled active duty/reserves officer/enlisted (4), disabled (1), and survivor (1). The survivor data covers the period from FYs 2001-2019. The survivor improvement scales are also proposed to improve death rates of spouses of living retirees.

<b>Interpolating from current MI to Ult MI</b>	Cubic Polynomials: @ beginning - match value and slope (constrained to initial slope constraint immediately below), @ end – match ultimate MI and slope 0. <sup>8</sup>
<b>Initial Slope Constraint</b>	<b>0</b>
<b>Long Term MI</b>	Flat 1.0% rate to age 85; decreasing linearly to 0.85% at age 95; then decreasing linearly to 0.0% at age 115.
<b>Convergence Period – Horizontal (Age)</b>	<b>10 Years</b>
<b>Convergence Period – Diagonal (Cohort)</b>	20 Years <sup>9</sup>

**Average age at death for an individual aged 65:**

<b>Population</b>	<b>Current</b>	<b>Proposed</b>	<b>Diff</b>
Non-disabled officer from AC	87.8	87.6	-0.2
Non-disabled enlisted from AC	84.1	84.1	0.0
Non-disabled officer from RC	87.7	88.0	0.3
Non-disabled enlisted from RC	85.4	85.6	0.2
Disabled officer <sup>10</sup>	84.4	84.2	-0.2
Disabled enlisted	81.8	81.6	-0.2
Spouse of living retiree <sup>11</sup>	86.6	86.2	-0.4
Survivor	89.9	89.5	-0.4

*In light of the recent global pandemic, we calculated the sensitivity of the valuation to lowering the long term rate of mortality improvement by 0.25% to 0.75% (from 1.00% used currently). (The 0.75% rate is in line with the intermediate long term rate of mortality improvement of 0.77% used by the Social Security Office of the Actuary in their 2019 Trustees’ Report.) Decreasing the long term rate to 0.75% lowers the FY 2022 full- and part-*

<sup>8</sup> Starting MI values for young ages without credible data are set equal to the MI for the youngest credible age. Starting MI values for old ages without credible data graded to 0 at age 115, analogous to the assumed Long Term MI.

<sup>9</sup> DoD Proposed improvement scales converge to an ultimate level in 2037 (first projection year is 2018).

<sup>10</sup> Combined disabled retiree mortality improvement experience is used to improve enlisted and officer permanent disability death rates. Temporary disability retiree death rates are not improved.

<sup>11</sup> Life expectancies are given for spouses of living retirees (SLRs) who elect Survivor Benefit Plan coverage. Mortality experience for SLRs is problematic since a reliable data source is not readily available; therefore, use of a standard table is required. SOA’s “RPH-2014 death rates for healthy females for ages 50 and over—headcount-weighted rates centered in 2006, are “proposed” to replace the currently-used GAM94F (as part of this year’s proposed survivor rates). The rates are proposed to be improved using scales based on military survivor data.

*time DoD NCP by 0.4% each, and decreases the 9/30/2019 accrued liability by \$11.9B (or - 0.7%).*

*In a recent Retirement Plan Coverage in America Academy webinar, a presenter responded to a question on the effect of COVID-19 on U.S. mortality that she expected the effect on base mortality and mortality improvement to be reflected gradually over time. Also, there may be offsetting effects of lower deaths due to fewer automobile accidents (near term), and a cleaner environment (long term). Regarding near term COVID-19 effects, Yale researchers working with Washington Post reporters found that the US experienced 15,400 “excess deaths” in the US from March to April 4 compared with last year suggesting coronavirus death toll is higher than estimated.*

**PROPOSED DISABILITY VA OFFSET PARAMETERS**

**SUMMARY IMPACT:** This proposal results in: a 1.0% decrease to the FY 2022 full-time DoD NCP, a 1.2% decrease in the part-time NCP, and would lead to a decrease in the 9/30/2019 accrued liability of \$7.9 billion (or 0.5%).

**PROPOSAL:** We propose an update in the data used to produce disabled retiree VA offset parameters from FYs 2008-2009 to FYs 2018-2019. Our valuation model has factors which offset (or reduce) DoD military retired pay for *new* retirees, primarily due to receipt of VA disability compensation. The factors consist of full and partial VA waivers, among other subcategories, and are displayed in Attachment 3<sup>12</sup>.

<b>Percentage of New Disabled Retirees who are Fully Offset</b>		
<b>FY</b>	<b>Active Duty</b>	<b>Reserves</b>
2010	28%	16%
2011	30%	17%
2012	42%	20%
2013	46%	22%
2014	51%	27%
2015	61%	37%
2016	62%	41%
2017	64%	39%
2018	65%	43%
2019	66%	46%

**RATIONALE:** The number of new paid disabled retirees from our valuation model produce an A/E ratio of 67%. Along with the increase in new total disabled retirements leading to the proposal to ramp up the disability rates, there has been an increase in disability retirees getting VA disability

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<sup>12</sup> The DoD NCP is calculated without regard to ‘concurrent receipt’ provisions in NDAA 2004. To accommodate this effect, the retiree offset factors and certain other assumptions in our valuation model vary depending on whether the calculation is for: (1) the DoD NCP, or (2) the total NCP and the actuarial accrued liability. The Treasury NCP, which pays for the cost of concurrent receipt, is the difference between the total NCP and the DoD NCP.



ratings/award amounts, which we have no reason to think will not continue. VA awards are offset from most DoD disabled retired pay due to their not being eligible for Concurrent Receipt (members need at least 20 years and VA ratings of 50% or higher and most disabled retirees do not satisfy the years of service requirement).

## **PROPOSED RESERVE RATES/FACTORS**

**SUMMARY IMPACT:** This proposal results in a -0.1% decrease in the FY 2022 full-time DoD NCP, and a -1.6% decrease in the part-time, and would lead to a decrease in the 9/30/2019 accrued liability of \$11.0 billion (or 0.7%).

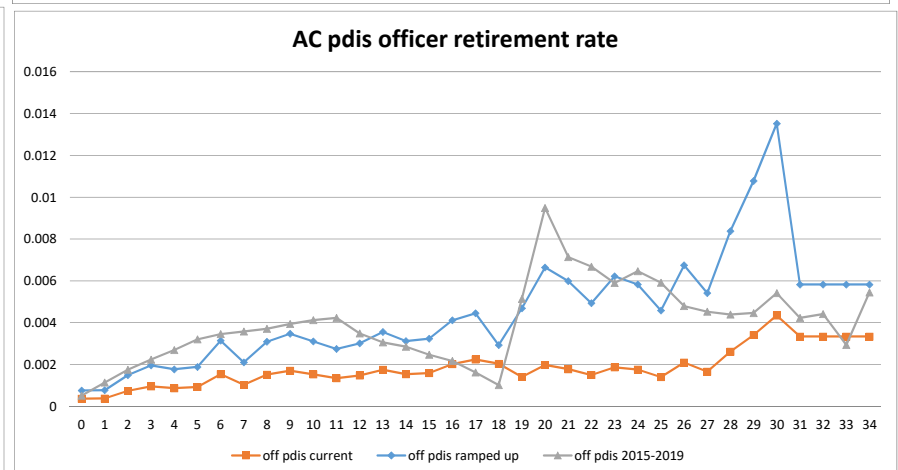
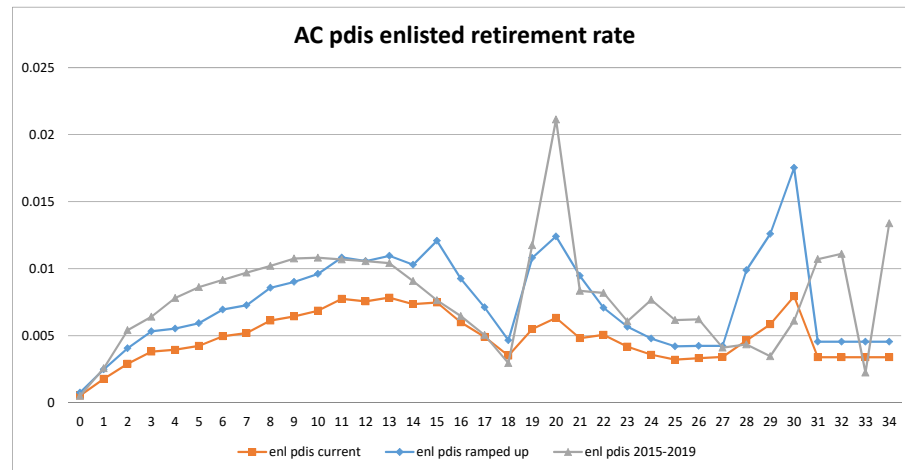
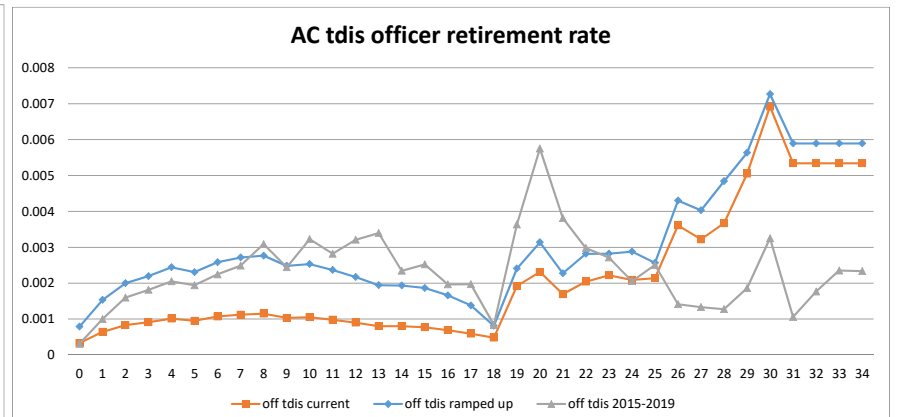
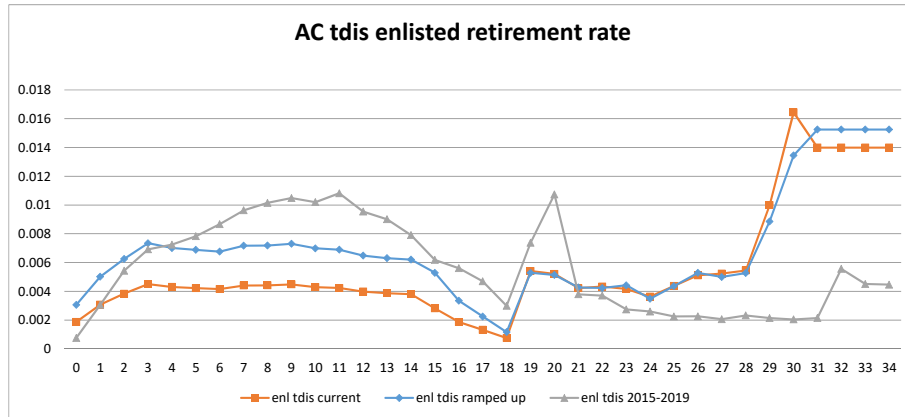
**PROPOSAL:** We propose an update to the following parameters/assumptions in the modeling of reserves: 1) grey area loss rates and blow-up factors; 2) reserve retirement rates; and 3) average points per year.

- 1) **Grey area loss rates and blow-up factors:** the proposed rates/factors do not change the FY 2022 full-time DoD NCPs (to the 3<sup>rd</sup> decimal place), and decrease the part-time NCP by 0.2%, and would lead to a decrease in the 9/30/2019 accrued liability of \$3.2 billion (or 0.2%). Grey area retirees are reservists who attain 20 good years (years in which they get at least 50 points), and no longer perform drills. Losses from the grey area occur for several reasons: 1) separate from the reserves to no longer be subject to recall; 2) transfer to drilling status; 3) timing (drop from reserve file faster than they are picked up on the retired pay file). Blow-up factors are ratios of newly retiring reservists in year X not matching the reserve file in either year X-1 or X-2, to known grey area retirees (who retire during the year) at the beginning of the year. (Reservists who retire directly from reserve status are excluded from the numerator). The rates and factors work together in that losses are often followed by blow-ups. The current rates/factors use FYs 2005-2009 data, and we propose updating them to more recent experience (FYs 2017-2019 for grey area loss rates and FYs 2018-2019 for blow-up factors). The proposed grey area loss rates lower the A/E from 108% to 99% and the proposed blow-up factors raise the A/E from 60% to 100%. The current and proposed rates and blow-up factors (along with their development) are displayed in Attachment 4.
- 2) **Nondisabled reserve retirement rates:** the proposed rates lower the FY 2022 full-time DoD NCP by 0.2%, decrease the part-time NCP by 1.6%, and would lead to a decrease in the 9/30/2019 accrued liability of \$4.6B (or 0.3%). The current rates include an assumption reflecting the number of years, on average, reservists retire early due to NDAA 2008 (service performed under certain activations after 1/29/2008 qualify them for this). The typical age of retirement for a reservist is age 60. Currently, an average reduction of two years (age 58) is assumed for normal cost purposes, and for closed/open group projections a transition to age 58 is assumed, going to 59 in 2024 and 58 in 2033. This was based on discussions with the Board's reserve advisor and other key reserve component stakeholders. Additionally, this approach implicitly assumed that all members who were eligible to retire under the "Early Reserve Retirement" provisions would do so. Qualitatively, usage has not shown to be as high because members may be valuing

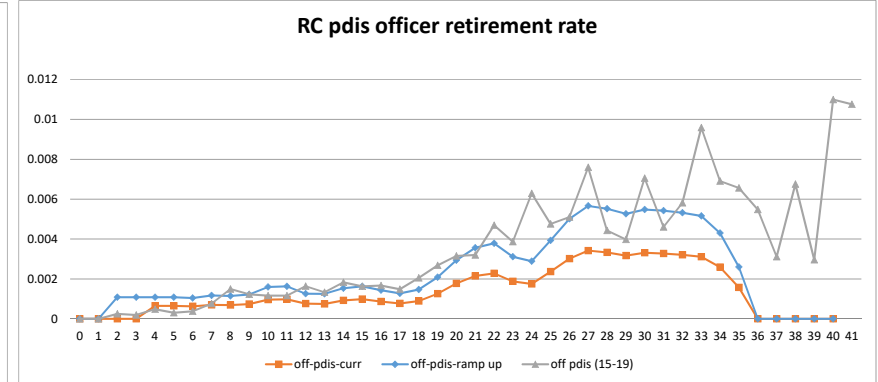
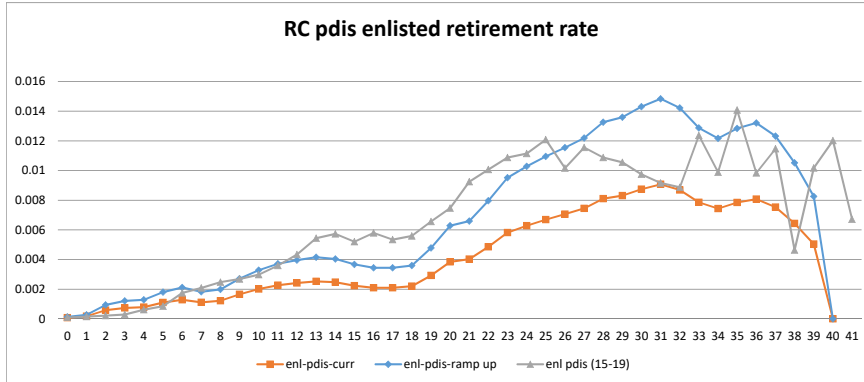
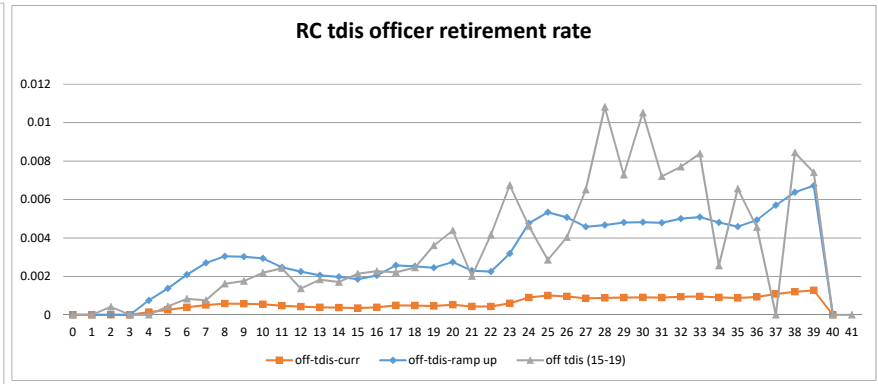
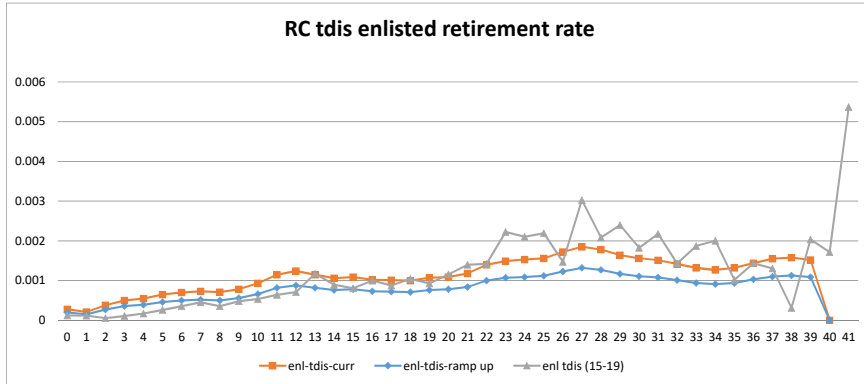
other aspects of reserve unit participation more highly. Also, grey area retirees stand to lose pay increases over COLA by retiring early. Further, members may not have access to all their records indicating the exact date of their retired pay eligibility. The proposal is to use actual data for retirement rates by age instead of the current approach of using averages which rely on shifting the rates for ages 59-63+ back 1 or 2 years. The proposed retirement rates are based on recent data (FYs 2017-2019) for part-time selected and grey area reservists. This revised modeling structure allows for more flexibility to capture the changing environment of the reserve component. The current and proposed reserve retirement rates (along with their development) are displayed in Attachment 5.

- 3) Points per year: the proposal does not change the FY 2022 full-time DoD NCP and raises the part-time DoD NCP by 0.3%, and would lead to a decrease in the 9/30/2019 accrued liability of \$3.3B (or -0.2%). The average points per year for FYs 2017-2019 are 97 for enlisted (compared to 99 based on current assumption), and 111 for officers (compared to 102 based on current assumption). See Attachment 6 for the current and proposed points per year assumption.

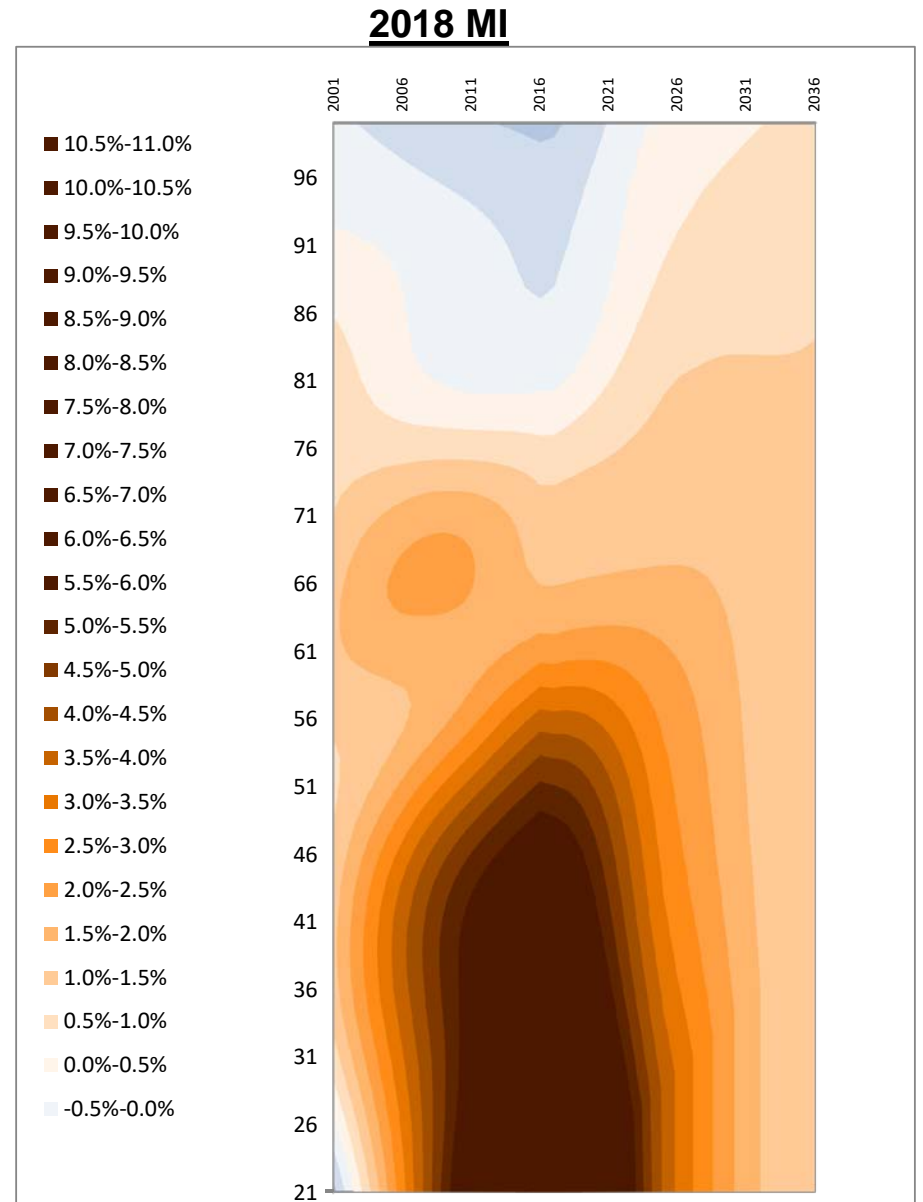
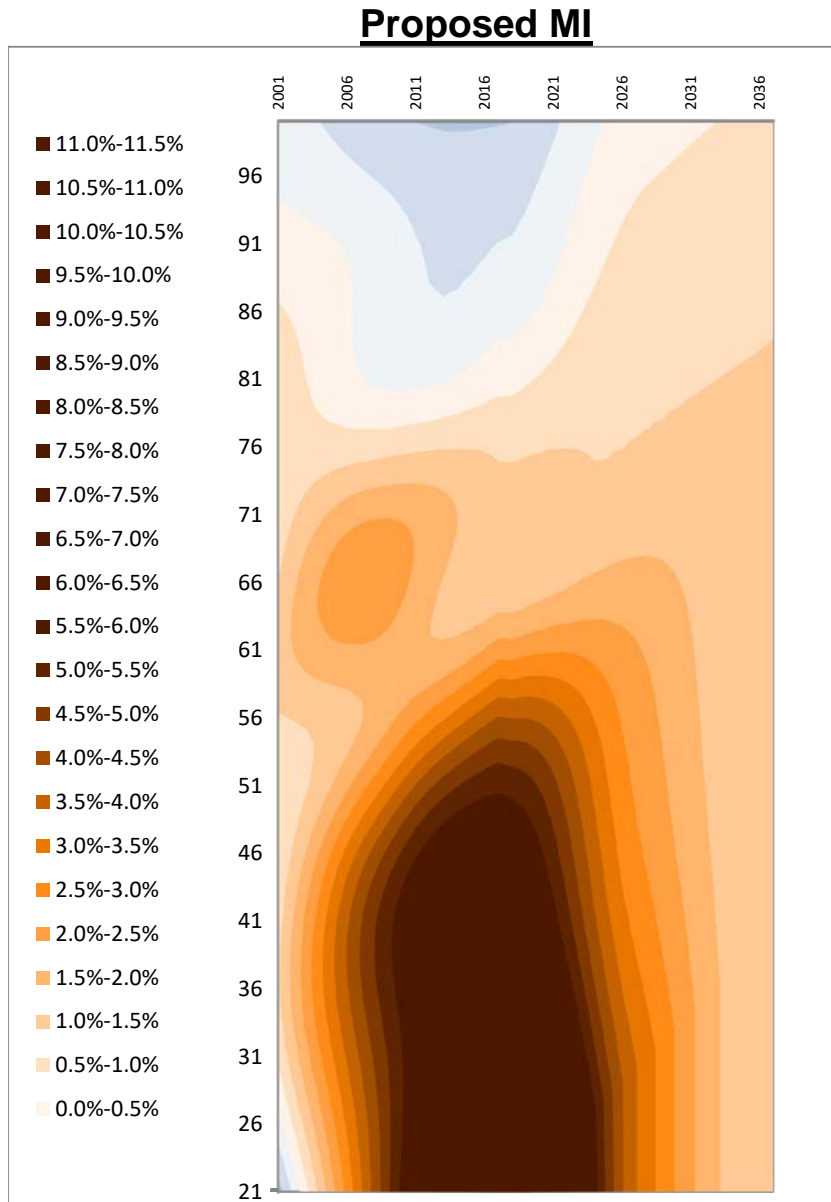
# Attachment 1



# Attachment 1

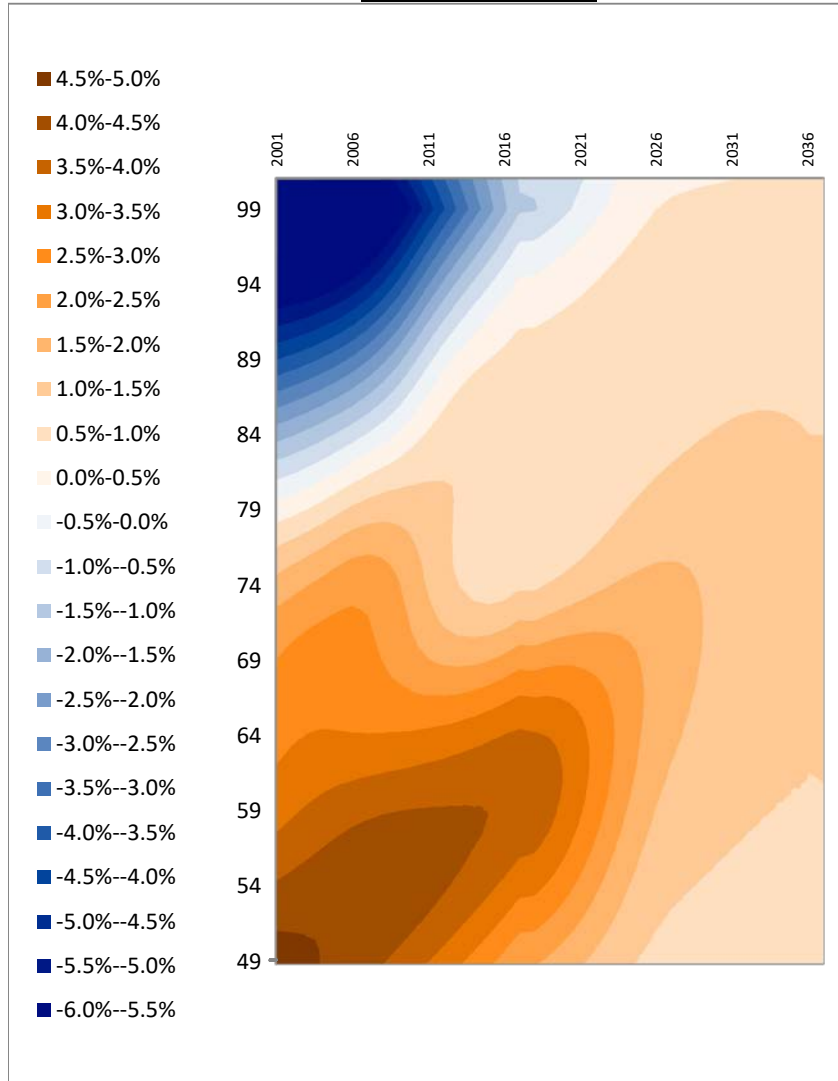


**Attachment 2: DoD Mortality Improvement Heat Map - Disableds**

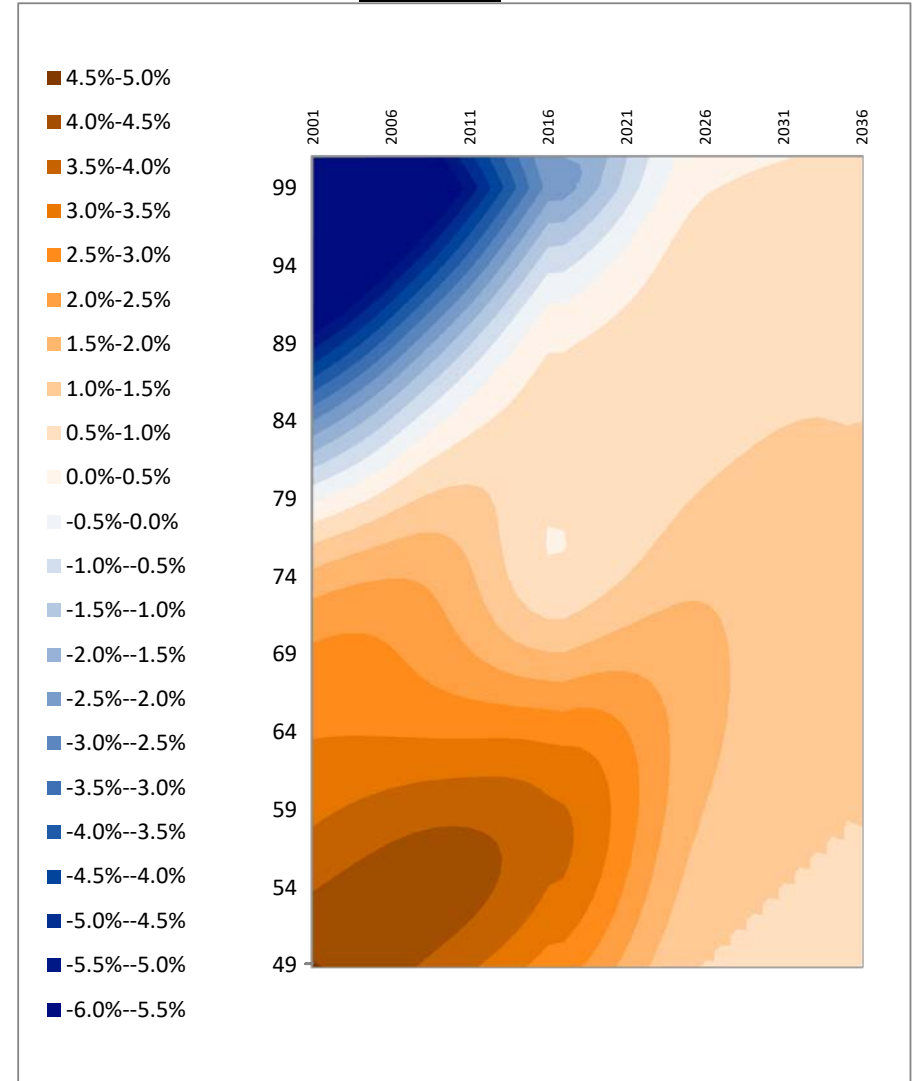


**Attachment 2: DoD Mortality Improvement Heat Map - Retired Active Enlisted**

**Proposed MI**

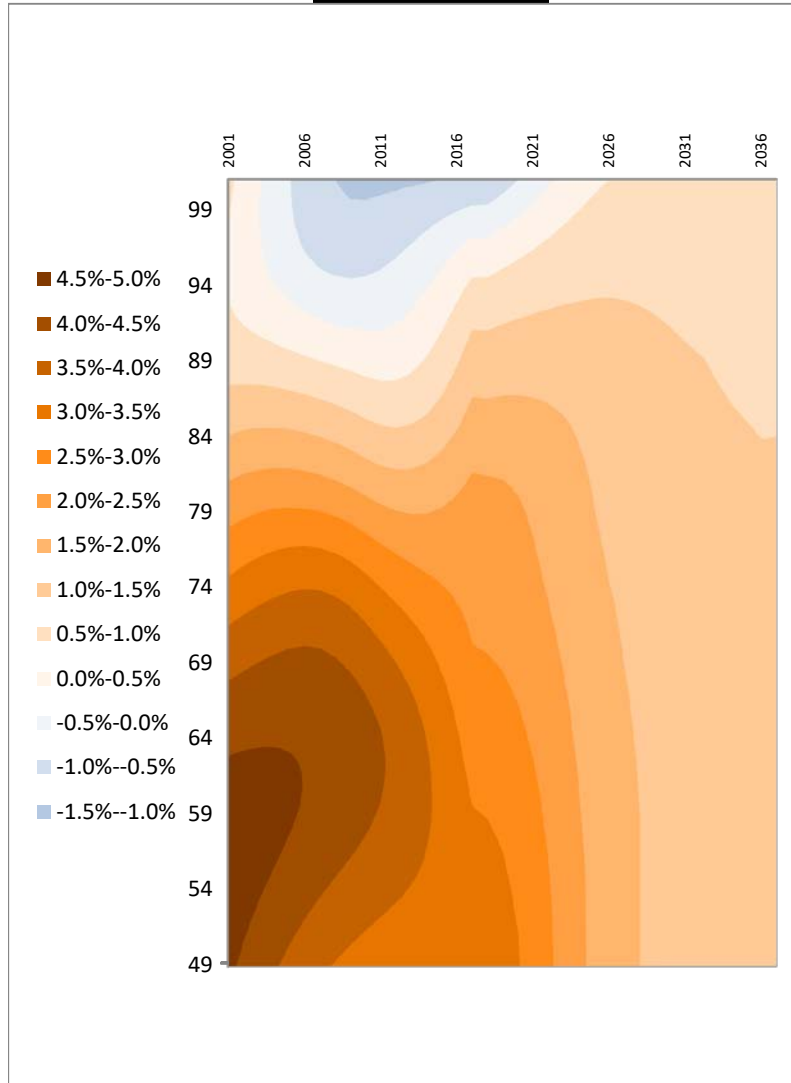


**2018 MI**

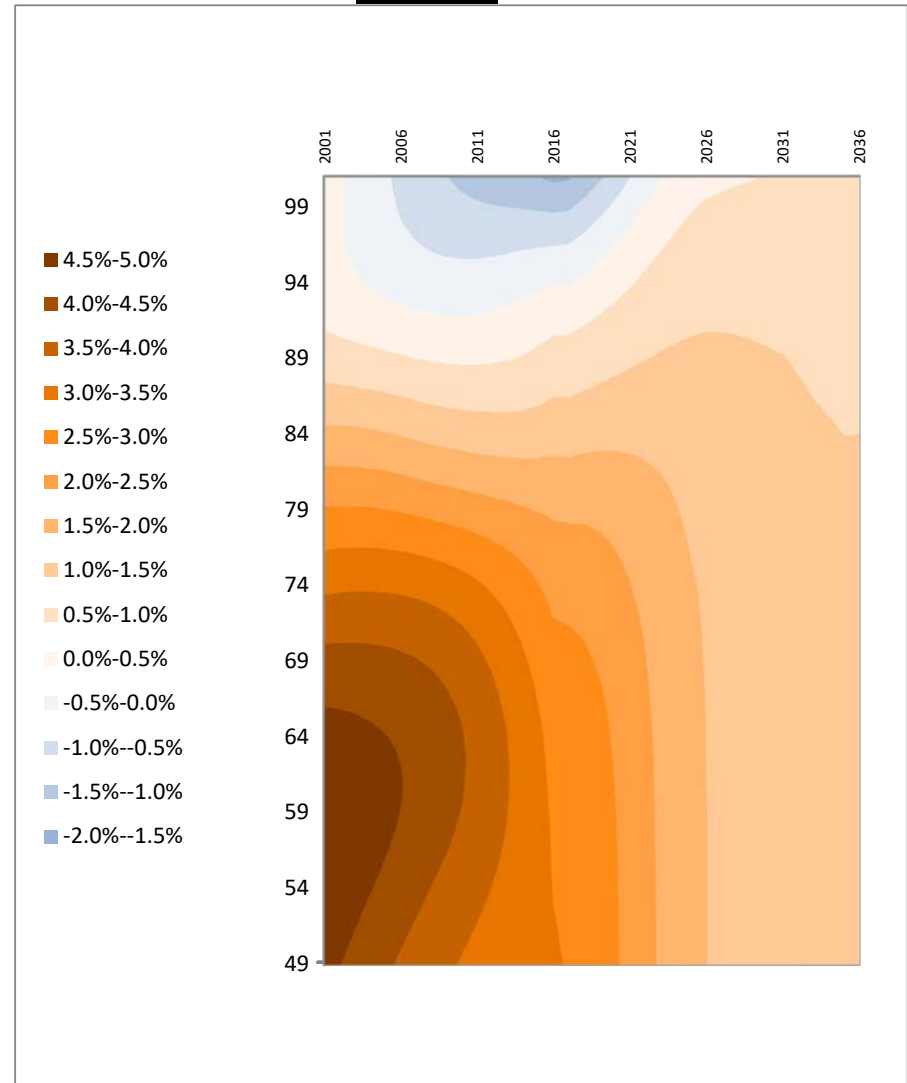


**Attachment 2: DoD Mortality Improvement Heat Map - Retired Active Officer**

**Proposed MI**

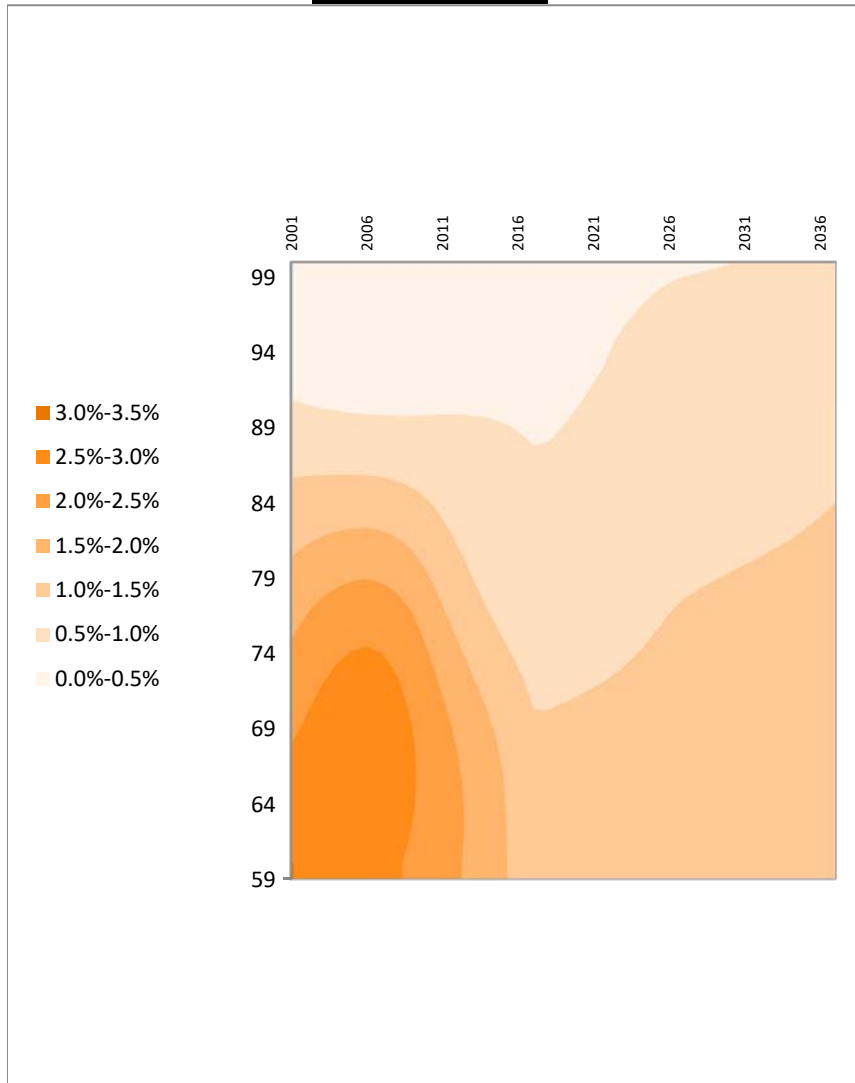


**2018 MI**

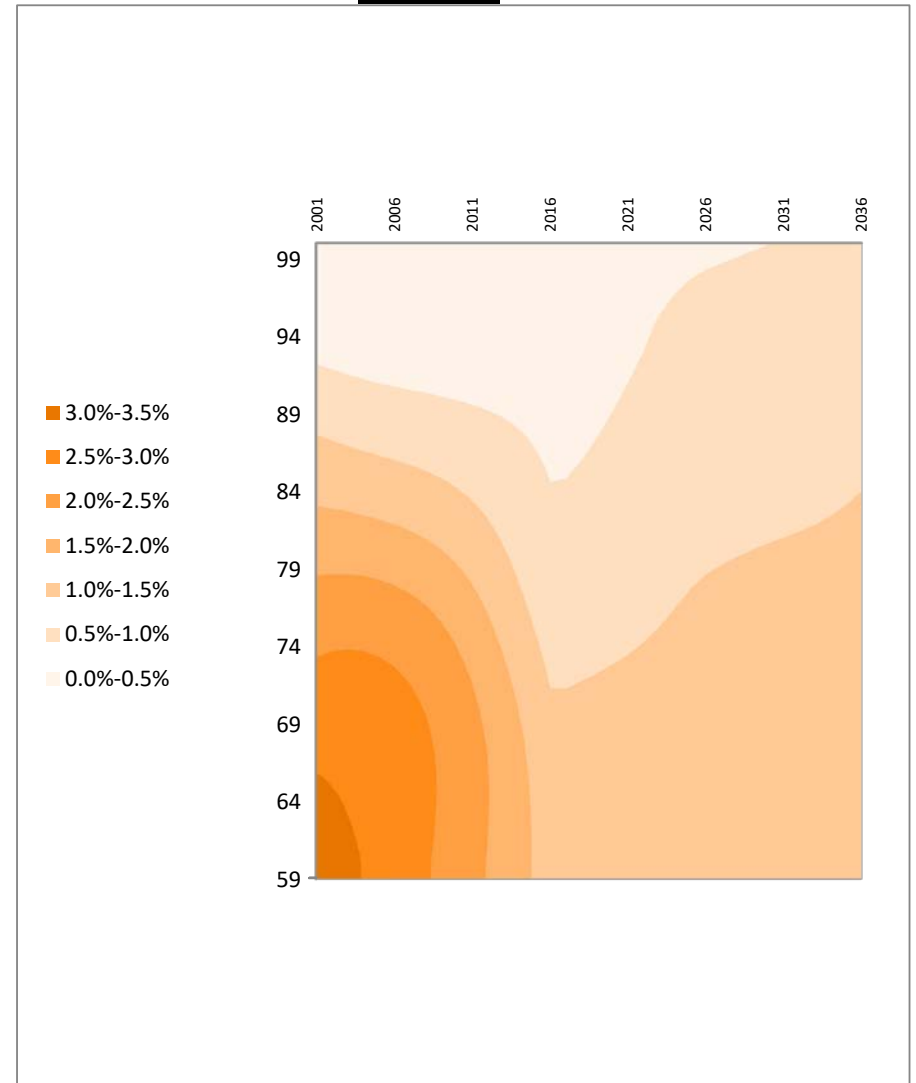


**Attachment 2: DoD Mortality Improvement Heat Map - Retired Reserve Enlisted**

**Proposed MI**



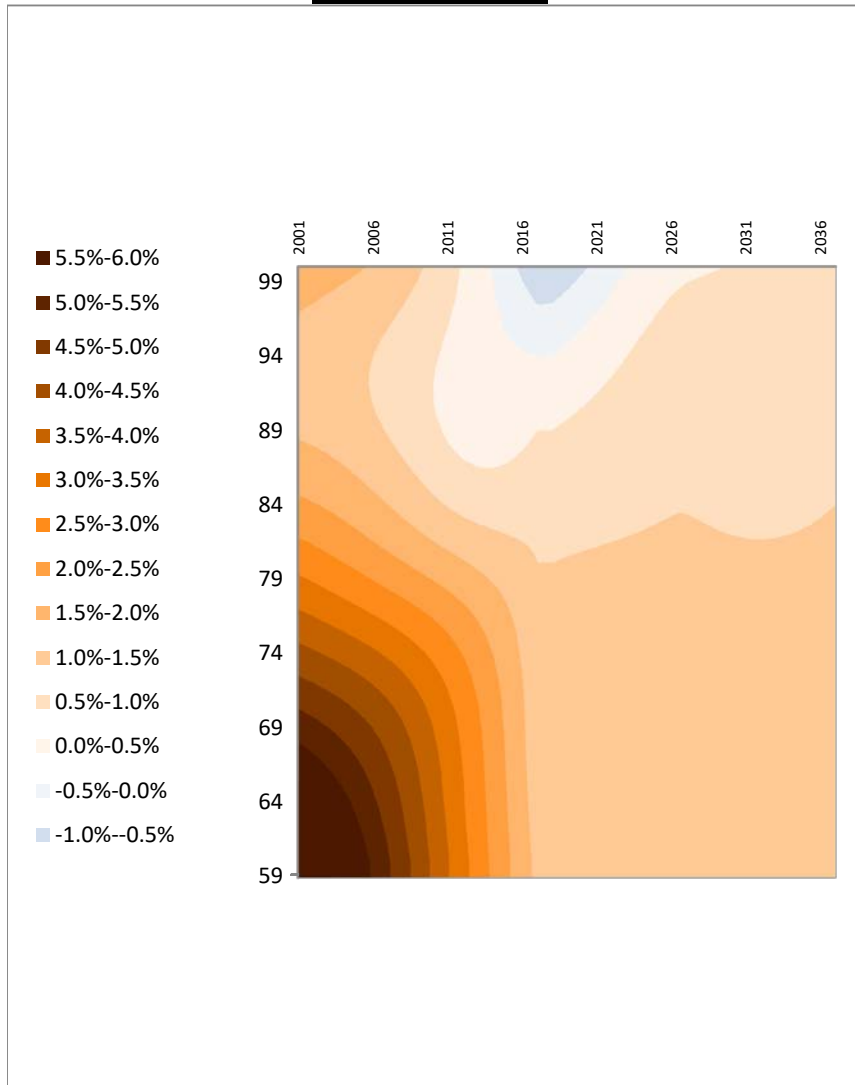
**2018 MI**



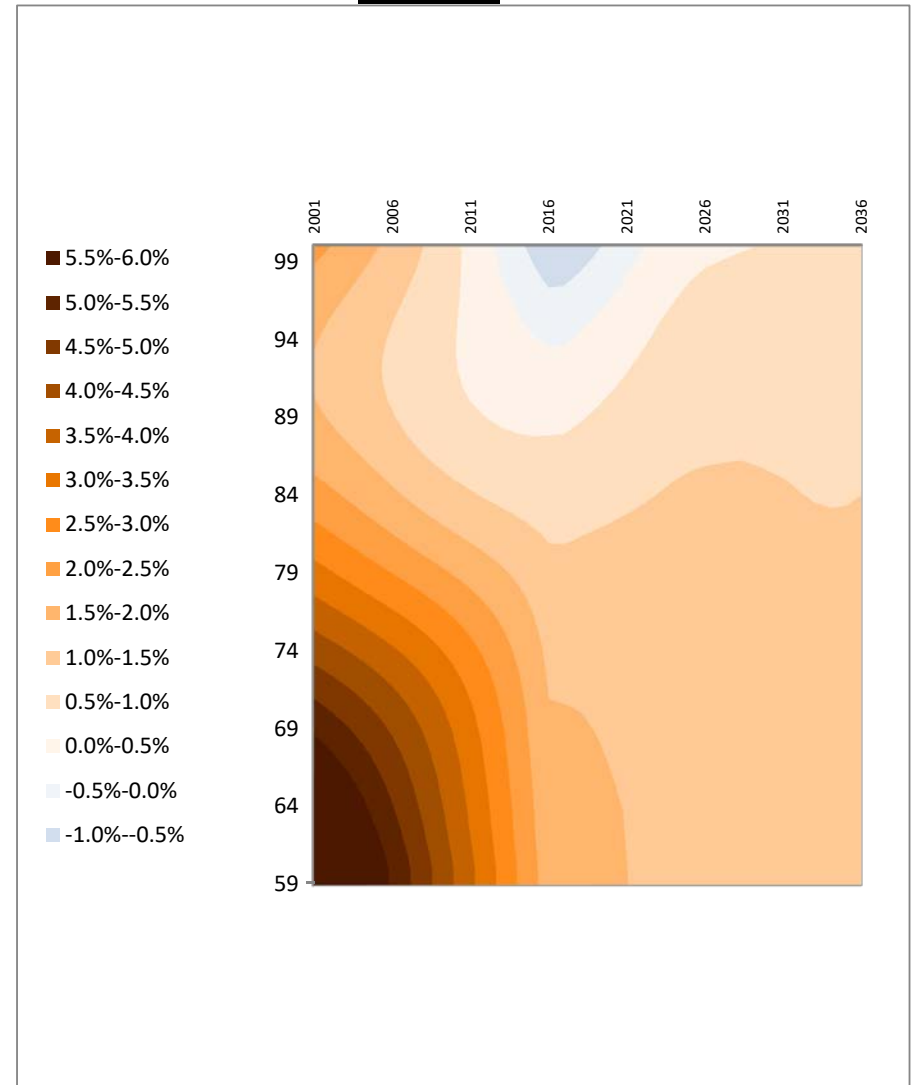


**Attachment 2: DoD Mortality Improvement Heat Map - Retired Reserve Officer**

**Proposed MI**

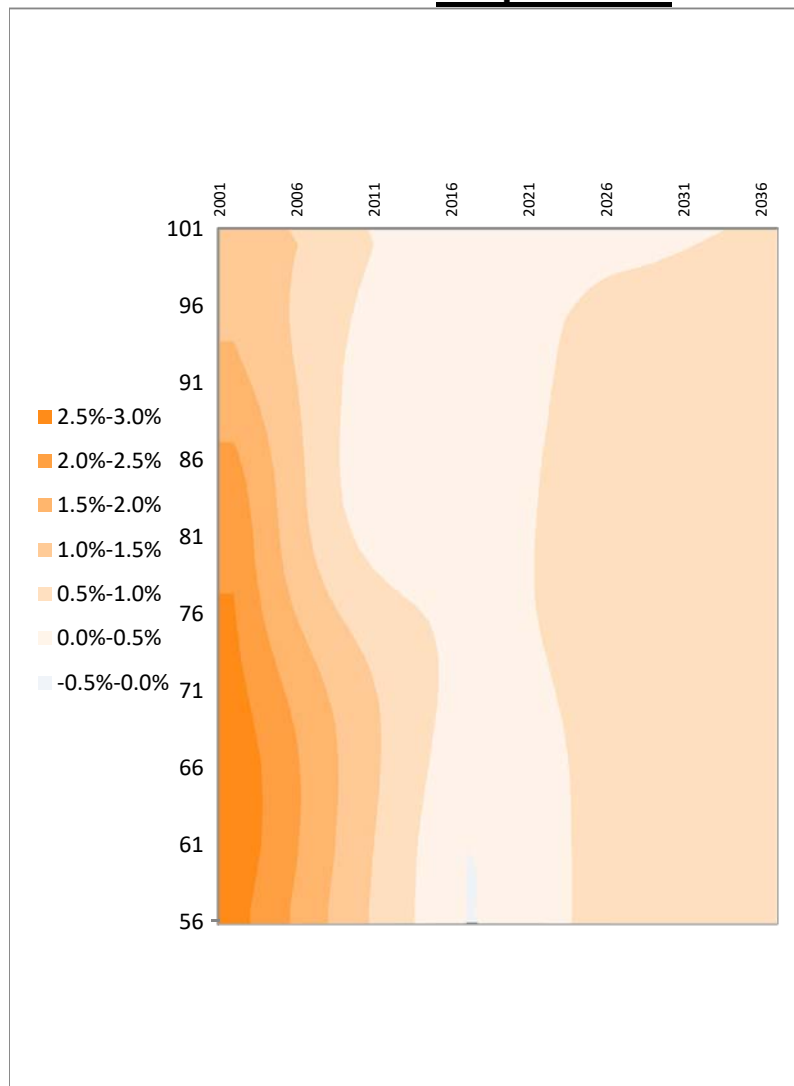


**2018 MI**

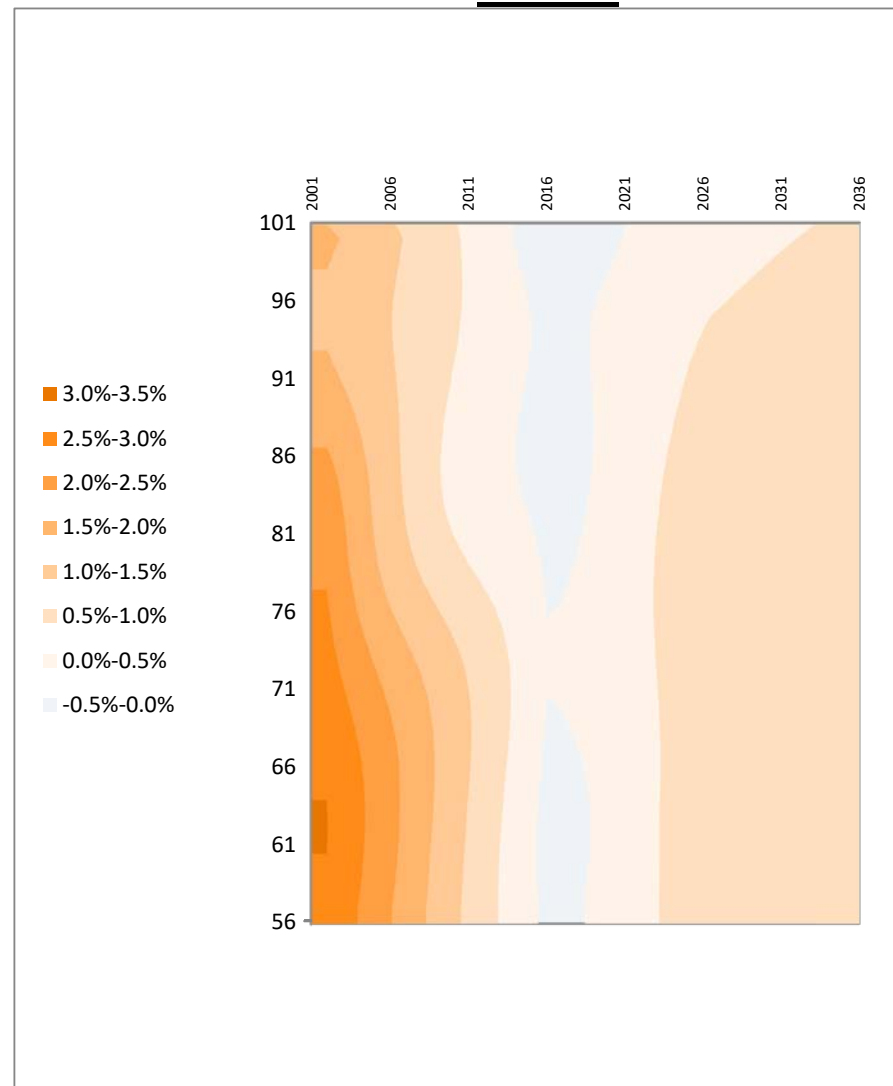


**Attachment 2: DoD Mortality Improvement Heat Map - Spouses**

**Proposed MI**



**2018 MI**



### Attachment 3

Current Full and partial VA offset parameters for disability*	Active Duty				Reserve			
	Current Total	Updated	Current DoD	Updated	Current Total	Updated	Current DoD	Updated
		Total		DoD		Total		DoD
Dis Full VA waiver \$ weighted off under 20	5.5%	16.0%	6.5%	19.2%	5.5%	9.6%	6.5%	10.3%
Dis Full VA waiver \$ weighted enl under 20	23.5%	68.5%	26.8%	59.2%	23.5%	50.5%	26.8%	41.5%
Dis Full VA waiver ppl weighted off under 20	6.7%	23.5%	7.9%	27.5%	6.7%	14.6%	7.9%	15.4%
Dis Full VA waiver ppl weighted enl under 20	24.3%	74.1%	27.5%	84.4%	24.3%	55.2%	27.5%	61.6%
Dis Full VA waiver \$ weighted off over 20	0.0%	0.0%	3.4%	8.1%	0.0%	2.9%	3.4%	3.3%
Dis Full VA waiver \$ weighted enl over 20	0.0%	0.0%	14.6%	55.2%	0.0%	36.2%	14.6%	36.2%
Dis Full VA waiver ppl weighted off over 20	0.0%	0.0%	3.6%	11.8%	0.0%	5.1%	3.6%	5.6%
Dis Full VA waiver ppl weighted enl over 20	0.0%	0.0%	15.5%	59.2%	0.0%	33.5%	15.5%	41.5%
Dis Partial VA-Waiver Off - Under 20	19.1%	58.8%	18.8%	62.3%	19.1%	47.7%	18.8%	54.3%
Dis Partial VA-Waiver Off - Over 20	4.9%	11.1%	23.3%	59.0%	4.9%	40.0%	23.3%	50.2%
Dis Partial VA-Waiver Enl - Under 20	17.6%	56.3%	15.6%	61.7%	17.6%	58.5%	15.6%	68.3%
Dis Partial VA-Waiver Enl - Over 20	5.2%	27.1%	26.2%	70.7%	5.2%	47.0%	26.2%	53.7%
Dis Partial VA-Waiver SBP Off - Under 20	19.3%	56.6%	19.0%	59.3%	19.3%	47.6%	19.0%	51.5%
Dis Partial VA-Waiver SBP Off - Over 20	5.2%	9.9%	23.5%	60.9%	5.2%	40.4%	23.5%	54.4%
Dis Partial VA-Waiver SBP Enl - Under 20	16.3%	52.3%	14.3%	59.9%	16.3%	57.8%	14.3%	65.6%
Dis Partial VA-Waiver SBP Enl - Over 20	5.1%	14.0%	25.0%	55.9%	5.1%	48.7%	25.0%	67.4%

\*same for BRS and non-BRS dis

**Attachment 4: Blow-up Factors**

Age	Enlisted				Officer			
	New Grey Area Retirees	Reserves "Out of Nowhere"	Proposed Blow-up Factors	Current Blow-up Factors	New Grey Area Retirees	Reserves "Out of Nowhere"	Proposed Blow-up Factors	Current Blow-up Factors
59	5,517	395	1.072	1.154	2,296	72	1.031	1.083
60	10,223	933	1.091	1.190	3,901	209	1.054	1.105
61	174	280	2.609	2.589	88	39	1.443	2.331
62	44	246	6.591	4.919	23	43	2.870	4.536
63+	77	331	5.299	4.888	45	122	3.711	4.026

Tabulations based on Fys 2018-2019 data

	current factors a/e		
	enl	off	total
exp'd curr	3,540	935	4,475
exp'd prop'd	2,185	485	2,670
actual	2,185	485	2,670
act/exp curr	62%	52%	60%
act/exp prop'd	100%	100%	100%

Attachment 4

Officer Grey Area Loss Rates Current Rates

Table with columns: Age, YOS, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, 39, 40, 41. Contains numerical values for current loss rates across ages 36-63 and years of service 19-41.

Officer Grey Area Loss Rates Proposed Rates

Table with columns: Age, YOS, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, 39, 40, 41. Contains numerical values for proposed loss rates across ages 36-63 and years of service 19-41.



Attachment 5: FY 2017-19 Reserve Retirement rate development

Age	Exposure				Retirements				Crude rates				Current rates*				Proposed Rates			
	PT Selected reserves		Grey Area		PT Selected reserves		Grey Area		PT Selected reserves		Grey Area		PT Selected reserves		Grey Area		PT Selected reserves		Grey Area	
	Officers	Enlisted	Officers	Enlisted	Officers	Enlisted	Officers	Enlisted	Officers	Enlisted	Officers	Enlisted	Officers	Enlisted	Officers	Enlisted	Officers	Enlisted	Officers	Enlisted
39	12,739	31,761	166	1,636	1	11	0	0	0.000	0.000	0.000	0.000	0.001	0.001	0.000	0.000	0.001	0.001	0.000	0.000
40	11,752	27,617	277	2,775	1	15	0	0	0.000	0.001	0.000	0.000	0.001	0.002	0.000	0.000	0.001	0.002	0.000	0.000
41	11,057	24,031	458	3,928	4	18	0	1	0.000	0.001	0.000	0.000	0.001	0.001	0.001	0.000	0.001	0.001	0.001	0.000
42	10,565	21,325	763	5,270	12	16	0	3	0.001	0.001	0.000	0.001	0.001	0.002	0.000	0.000	0.001	0.002	0.000	0.001
43	10,105	19,449	1,241	6,515	20	27	0	1	0.002	0.001	0.000	0.000	0.002	0.002	0.002	0.000	0.002	0.002	0.002	0.000
44	9,736	18,247	1,763	8,142	33	23	0	1	0.003	0.001	0.000	0.000	0.002	0.003	0.002	0.000	0.004	0.003	0.002	0.000
45	9,601	17,834	2,424	10,453	30	30	1	0	0.003	0.002	0.000	0.000	0.002	0.003	0.001	0.000	0.004	0.003	0.001	0.000
46	10,006	18,113	3,248	13,541	29	32	1	1	0.003	0.002	0.000	0.000	0.002	0.003	0.001	0.000	0.003	0.003	0.001	0.000
47	10,252	17,733	4,232	16,578	31	23	0	1	0.003	0.001	0.000	0.000	0.003	0.003	0.001	0.000	0.004	0.003	0.001	0.000
48	10,016	16,918	5,226	19,280	38	35	0	3	0.004	0.002	0.000	0.000	0.004	0.004	0.001	0.000	0.004	0.004	0.001	0.000
49	9,309	15,479	6,158	21,530	33	36	2	5	0.004	0.002	0.000	0.000	0.004	0.004	0.001	0.000	0.004	0.004	0.001	0.000
50	8,515	14,174	7,420	24,006	43	23	3	1	0.005	0.002	0.000	0.000	0.004	0.004	0.002	0.000	0.006	0.004	0.002	0.000
51	7,673	13,032	8,742	26,398	42	20	12	0	0.005	0.002	0.001	0.000	0.004	0.004	0.001	0.000	0.006	0.004	0.002	0.000
52	6,822	12,133	10,129	29,579	59	28	13	2	0.009	0.002	0.001	0.000	0.004	0.003	0.002	0.000	0.010	0.003	0.002	0.000
53	5,871	11,202	11,627	33,017	54	34	38	8	0.009	0.003	0.003	0.000	0.004	0.003	0.001	0.000	0.011	0.004	0.004	0.000
54	5,026	10,233	12,606	36,177	66	32	73	28	0.013	0.003	0.006	0.001	0.004	0.003	0.001	0.000	0.015	0.004	0.007	0.001
55	4,316	9,022	13,174	38,011	50	58	120	47	0.012	0.006	0.009	0.001	0.004	0.002	0.001	0.000	0.013	0.007	0.011	0.001
56	3,525	7,421	13,104	38,942	76	68	220	122	0.022	0.009	0.017	0.003	0.003	0.002	0.000	0.000	0.025	0.011	0.019	0.004
57	2,917	5,632	13,139	38,635	120	111	363	250	0.041	0.020	0.028	0.006	0.003	0.002	0.000	0.000	0.048	0.023	0.032	0.008
58	2,282	4,406	12,863	37,238	118	288	595	741	0.052	0.065	0.046	0.020	0.012	0.018	0.001	0.001	0.060	0.076	0.054	0.023
59	1,856	3,325	12,553	35,590	510	1,319	5,741	14,212	0.275	0.397	0.457	0.399	0.316	0.415	0.470	0.450	0.275	0.397	0.457	0.399
60	1,159	1,554	6,837	19,304	535	1,264	6,193	16,407	0.462	0.813	0.906	0.850	0.687	0.933	0.950	0.930	0.462	0.813	0.906	0.850
61	516	165	380	1,294	121	85	145	367	0.234	0.515	0.382	0.284	0.4	0.586	0.289	0.303	0.234	0.515	0.382	0.284
62	360	53	205	738	114	35	48	98	0.317	0.660	0.234	0.133	0.533	0.764	0.199	0.186	0.317	0.660	0.234	0.133
63+	780	18	1,121	3,620	126	7	91	193	0.162	0.389	0.081	0.053	0.276	0.905	0.177	0.133	0.162	0.389	0.081	0.053

\* Rates for PT Selected Reserves vary by YOS. Above rates are for YOS=30.

projection assumptions  
 average annual rate applied to FY 17-19 rates  
 1.03  
 number of years projected  
 5  
 Use max of projected rate and current

Attachment 5: FY 2017-19 Reserve Retirement rate development

AGE	2016 **			2017			AGE	2018			AGE	2019		
	Exposure	Retirements	Rate	Exposure	Retirements	Rate		Exposure	Retirements	Rate		Exposure	Retirements	Rate
39	28,663	11	0.000	14,657	5	0.000	39	15,328	4	0.000	39	16,317	3	0.000
40	26,436	5	0.000	13,460	5	0.000	40	14,262	6	0.000	40	14,699	5	0.000
41	24,853	7	0.000	12,816	7	0.001	41	13,064	5	0.000	41	13,594	11	0.001
42	23,529	10	0.000	12,866	14	0.001	42	12,481	6	0.000	42	12,576	11	0.001
43	23,649	15	0.001	12,636	17	0.001	43	12,593	15	0.001	43	12,081	16	0.001
44	24,686	14	0.001	13,384	18	0.001	44	12,339	19	0.002	44	12,165	20	0.002
45	26,514	25	0.001	15,147	23	0.002	45	13,165	19	0.001	45	12,000	19	0.002
46	26,982	20	0.001	17,107	22	0.001	46	14,895	26	0.002	46	12,906	15	0.001
47	27,780	19	0.001	17,405	17	0.001	47	16,854	21	0.001	47	14,536	17	0.001
48	27,454	28	0.001	17,759	19	0.001	48	17,175	27	0.002	48	16,506	30	0.002
49	27,351	25	0.001	18,100	25	0.001	49	17,544	25	0.001	49	16,832	26	0.002
50	27,135	30	0.001	18,926	29	0.002	50	17,926	23	0.001	50	17,263	18	0.001
51	28,082	23	0.001	19,386	25	0.001	51	18,742	30	0.002	51	17,717	19	0.001
52	28,416	28	0.001	20,915	38	0.002	52	19,203	32	0.001	52	18,545	32	0.002
53	27,619	23	0.001	22,005	49	0.002	53	20,707	34	0.002	53	19,005	51	0.003
54	26,738	33	0.001	21,660	48	0.002	54	21,828	72	0.003	54	20,554	79	0.004
55	25,161	59	0.002	21,443	81	0.004	55	21,470	87	0.004	55	21,610	107	0.005
56	23,060	87	0.004	20,534	146	0.007	56	21,209	146	0.007	56	21,249	194	0.009
57	21,191	185	0.009	19,120	255	0.013	57	20,259	224	0.011	57	20,944	365	0.017
58	20,434	386	0.019	18,103	534	0.029	58	18,740	519	0.028	58	19,946	689	0.035
59	19,479	7,981	0.410	17,757	7,758	0.437	59	17,416	6,535	0.375	59	18,151	7,489	0.413
60	9,826	7,862	0.800	9,196	7,952	0.865	60	9,387	7,936	0.845	60	10,271	8,511	0.829
61	803	177	0.220	676	212	0.314	61	757	227	0.300	61	922	279	0.303
62	536	93	0.174	393	87	0.221	62	449	99	0.220	62	514	109	0.212
63	1,923	149	0.077	1,739	132	0.076	63	1,834	155	0.085	63	1,966	130	0.066

\*\* FY 2016 data displayed to give a historical view of the trend.



**ATTACHMENT 5: GORGO PROJECTION OF NEW RESERVE RETIREMENTS**

**CURRENT**

Sum of tot Column Labels

Row Label:	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
39	5	6	6	6	5	5	4	4	4	5	4	4
40	9	10	11	12	11	10	9	9	9	9	9	9
41	5	6	6	7	7	7	6	6	5	6	6	6
42	9	9	10	11	11	12	11	10	10	10	10	10
43	11	12	12	13	14	15	15	14	14	13	12	12
44	13	14	15	16	17	18	18	19	18	17	16	16
45	13	13	13	14	15	15	18	17	17	16	16	15
46	13	13	13	13	14	14	16	15	16	16	16	16
47	15	14	14	14	14	15	15	16	17	18	18	17
48	22	19	18	18	18	18	18	19	20	21	22	23
49	24	21	19	17	17	16	17	17	18	19	20	21
50	26	25	21	19	18	18	17	17	18	18	20	21
51	22	22	21	18	16	15	15	14	14	15	16	17
52	21	20	20	20	17	15	14	14	13	14	14	15
53	18	17	16	16	16	14	12	11	11	11	11	11
54	17	17	16	15	15	15	13	11	10	10	10	10
55	14	13	13	13	12	12	13	10	9	8	8	8
56	8	7	7	7	6	6	6	6	5	5	4	4
57	6	6	6	6	6	5	5	5	5	5	4	4
58	213	290	389	408	10,558	10,284	9,590	9,164	8,728	8,313	7,262	6,149
59	10,501	11,422	11,803	11,962	20,801	8,816	8,322	7,965	7,643	7,268	7,045	5,928
60	10,228	9,830	10,257	10,164	10,124	699	358	384	360	340	347	328
61	789	373	393	389	398	402	443	282	274	244	243	233
62	489	605	268	264	279	269	271	807	437	415	384	365
63	1,945	994	1,231	472	468	480	478	476	6	6	4	7
Grand Tot:	24,436	23,778	24,602	23,916	42,880	21,195	19,705	19,312	17,681	16,821	15,521	13,248

**PROPOSED**

Sum of tot Column Labels

Row Label:	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
39	5	6	6	6	5	5	4	4	4	4	4	4
40	9	10	11	12	11	10	9	9	9	9	9	9
41	5	6	6	7	7	7	6	6	5	6	6	6
42	9	9	10	11	11	12	11	10	10	10	10	10
43	11	12	12	13	14	15	15	14	14	13	12	12
44	13	14	15	16	17	18	18	19	18	17	17	16
45	13	13	13	14	15	15	18	17	17	16	16	15
46	13	13	13	13	14	14	16	15	16	17	16	16
47	15	14	14	14	14	15	15	16	17	18	18	17
48	22	19	18	18	18	18	19	19	20	21	22	23
49	24	21	19	17	17	16	17	17	18	19	20	21
50	73	70	60	51	46	45	43	43	44	46	48	49
51	28	28	27	24	21	19	19	19	19	20	20	22
52	33	31	32	31	27	23	22	22	21	21	23	23
53	43	40	39	38	37	32	28	26	26	26	26	27
54	64	64	60	58	57	55	47	42	39	39	38	39
55	96	89	88	83	79	77	76	64	56	53	53	51
56	188	176	164	161	151	144	140	134	117	103	97	96
57	339	348	327	303	297	278	266	259	248	216	190	177
58	894	948	1,049	1,022	879	883	956	760	726	634	634	561
59	9,290	9,688	9,905	9,979	9,307	8,519	8,292	7,590	7,411	7,060	6,789	5,883
60	9,068	8,959	9,059	8,840	8,726	8,176	7,481	7,030	6,758	6,485	6,151	5,975
61	727	644	691	660	661	657	619	547	576	522	491	486
62	447	613	637	629	631	601	590	526	543	515	445	450
63	1,945	1,116	1,380	1,149	1,192	1,158	1,136	1,105	1,028	928	855	314
Grand Tot:	23,373	22,954	23,656	23,169	22,255	20,812	19,864	18,312	17,761	16,818	16,008	14,302

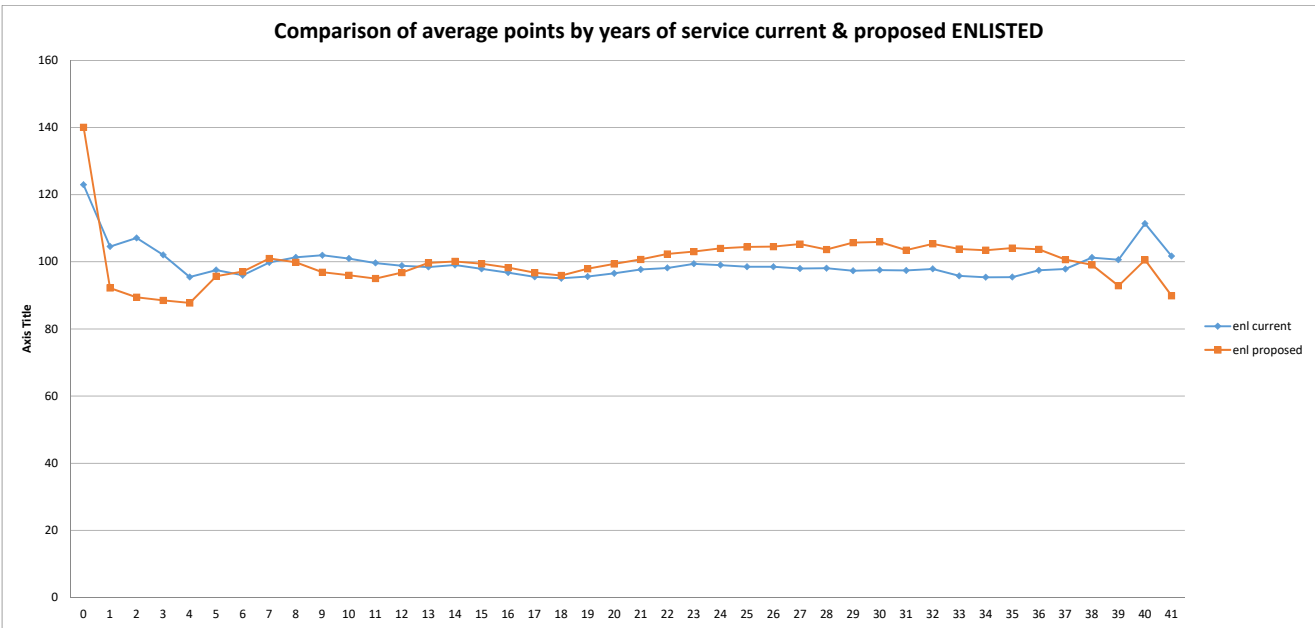
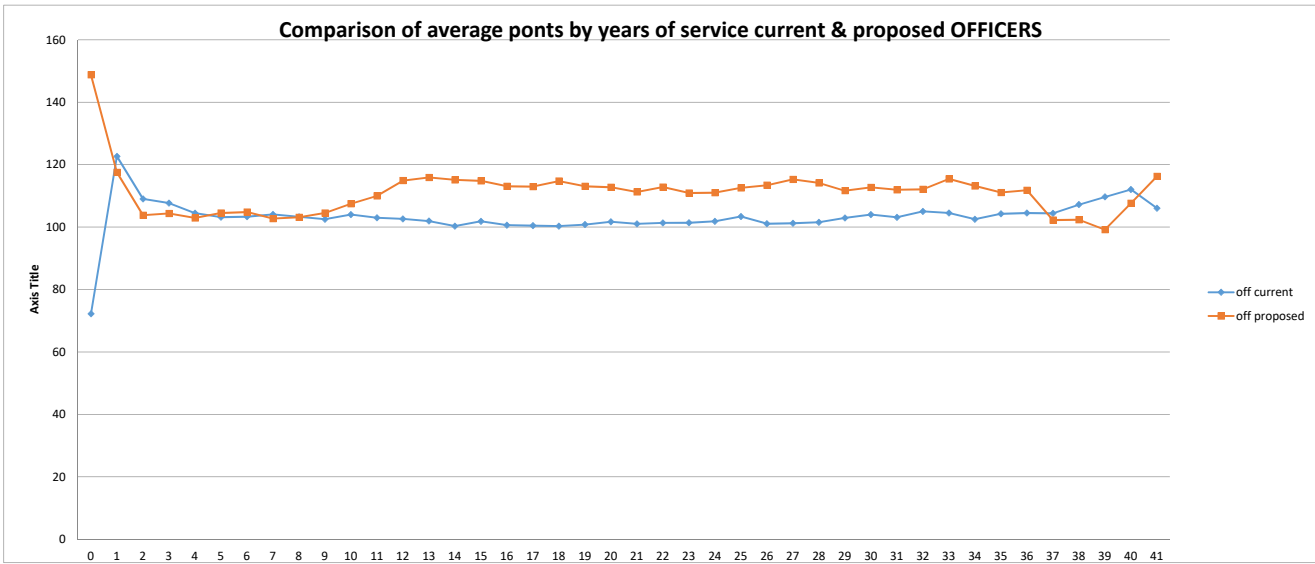








Attachment 6

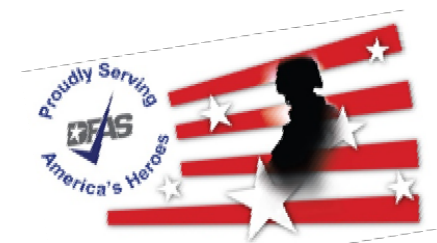




# Voluntary Separation Incentive Fund Board of Actuaries Meeting

*Defense Finance and Accounting Service*

Coralita Jones/Lori Haines  
Trust Funds Accounting and Reporting Division  
Defense Finance and Accounting Service  
June 26, 2020



# AGENDA

---



- Overview
- Financial Data
- Fund Status





# OVERVIEW



- **Short Term Liquidity**

- ✓ No new investing
  - ✓ \$12.7 M in overnights (31 May)
  - ✓ \$1.9 M in cash (31 May)
- ✓ Outflows on track to surpass inflows
  - ✓ FY 2020 program expense \$27.1 M
  - ✓ FY 2020 program revenue \$25.9 M
  - ✓ FY 2020 interest revenue \$1.5 M

- **Long Term Liquidity**

- ✓ \$85.8M long-term par
- ✓ No new program entrants since 2001



# FINANCIAL DATA



## Summary Financial Analysis

### Year Ended September 30

(In Millions)

	FY 2019	FY 2018	% Change
Service Contributions	\$31.1M	\$36.8M	-15%
Interest Income	\$2.8M	\$2.9M	-.0%
Total Revenue	\$33.9M	\$39.7M	-15%
Benefit Payments	<u>\$49.6M</u>	<u>\$62.3M</u>	<u>-20%</u>
Total Expense	<u>\$49.6M</u>	<u>\$62.3M</u>	<u>-20%</u>





## Summary Financial Analysis

### Year Ended September 30

(In Millions)

#### Interest Income

	FY 2019	FY 2018	\$ Change
Interest Revenue--Par	\$3.1	\$3.4	-\$..3
Interest Revenue--Inflation	\$0.0	\$0.0	\$0.0
Interest Revenue--Discount	\$0.1	\$0.1	\$0.0
Interest Revenue--Premium	<u>-\$0.6</u>	<u>-\$0.6</u>	<u>\$0.0</u>
	<u>\$2.8</u>	<u>\$2.9</u>	<u>-\$0.3</u>



# FINANCIAL DATA



## Voluntary Separation Incentive For the Year Ending September 30, 2019

(in millions)

Assets	
Fund Balance with Treasury	\$ 8.10
Investments	
Overnight	\$3.20
Long term	
Par	\$85.78
Premium outstanding	\$3.97
Discount outstanding	-\$ .31
Interest receivable	\$0.66
Total Long Term Investments	<u>\$90.10</u>
Total Investments	\$93.30
Total Assets	<u>\$101.40</u>
Liabilities	
Military Retirement and Other Federal	
Employment Benefits	
Due and Payable	\$2.90
Actuarial Liability	<u>\$219.40</u>
Total Military and Other Federal Employment Benefits	<u>\$222.30</u>
Total Liabilities	<u>\$222.30</u>
Net Position	
Cumulative Results of Operations	<u>-120.90</u>
Total Liabilities and Net Position	<u>\$101.40</u>



# FINANCIAL DATA



## Effective Fund Yields

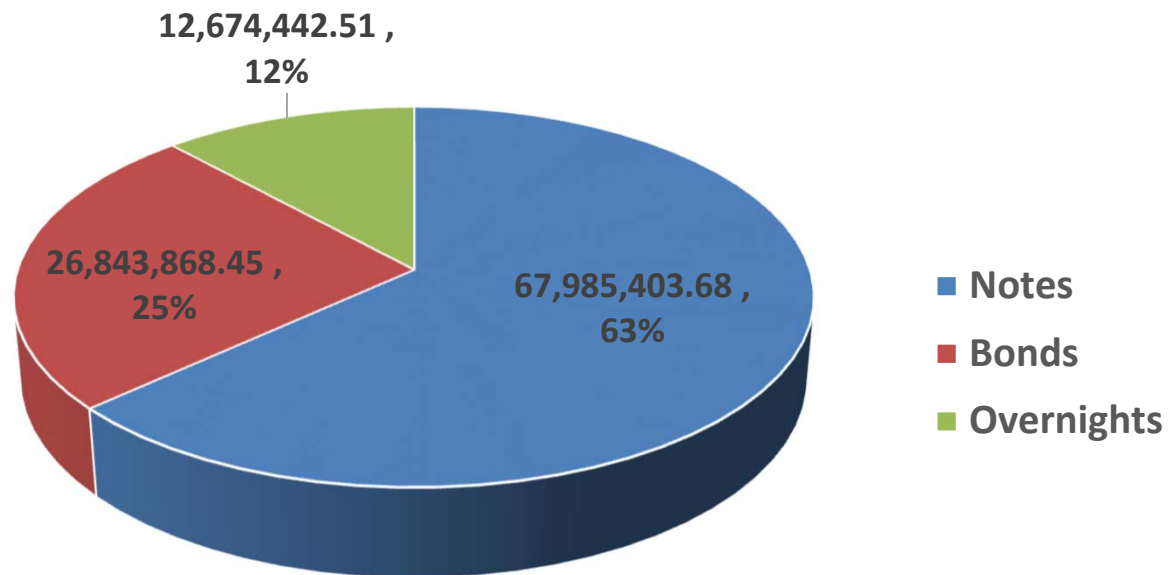
FY	Yield
2009	4.04%
2010	3.95%
2011	3.81%
2012	3.19%
2013	2.60%
2014	1.43%
2015	1.41%
2016	1.50%
2017	1.75%
2018	2.15%
2019	2.43%



# FUND STATUS



## Voluntary Separation Portfolio As of May 31, 2020



# FUND STATUS



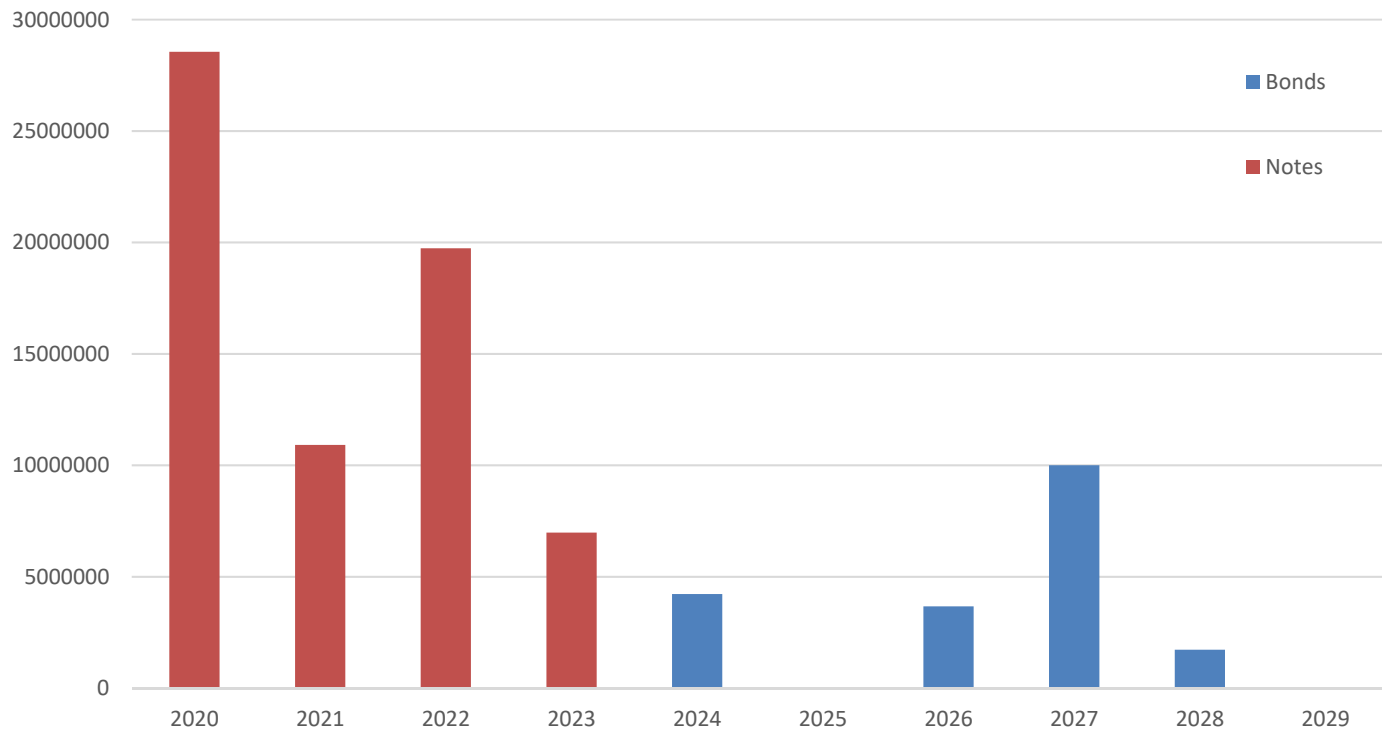
Security Description	Shares/Par	Book Value	Market Value
MK BOND 7.500% 11/15/2024	\$ 4,218,497.61	\$ 5,143,914.98	\$ 5,563,143.72
MK BOND 6.000% 02/15/2026	\$ 3,667,977.19	\$ 4,410,182.78	\$ 4,826,828.73
MK BOND 6.625% 02/15/2027	\$ 10,000,000.00	\$ 11,680,093.92	\$ 14,065,625.00
MK BOND 5.250% 11/15/2028	\$ 1,721,664.16	\$ 2,052,915.51	\$ 2,388,271.00
Total BOND	\$ 19,608,138.96	\$ 23,287,107.19	\$ 26,843,868.45
MK NOTE 2.375% 12/31/2020	\$ 12,849,306.46	\$ 13,005,380.47	\$ 13,013,938.20
MK NOTE 2.000% 11/15/2021	\$ 10,913,353.98	\$ 10,903,453.18	\$ 11,203,239.95
MK NOTE 1.625% 11/15/2022	\$ 19,737,380.52	\$ 19,532,075.60	\$ 20,434,356.77
MK NOTE 2.000% 07/31/2020	\$ 15,703,765.57	\$ 15,811,277.24	\$ 15,747,932.41
MK NOTE 2.750% 11/15/2023	\$ 6,977,578.71	\$ 7,075,590.55	\$ 7,585,936.35
Total NOTE	\$ 66,181,385.24	\$ 66,327,777.04	\$ 67,985,403.68
ONE DAY 2.370% 06/03/2019	\$ 12,674,442.51	\$ 12,674,541.09	\$ 12,674,442.51
Total	\$ 88,998,069.98	\$ 102,289,425.32	\$ 107,503,714.64



# FUND STATUS



VSI Maturities  
As of May 31, 2020



2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	Total
28.6	10.9	19.7	7.0	4.2	0.0	3.7	10.0	1.7	0.0	85.8





# Voluntary Separation Incentive (VSI)

**BRIEF HISTORY:** At the end of the 1980s, the Department of Defense (DoD) began drawing down the size of the U.S. military's active force, from a post-Vietnam peak of 2.2 million in FY 1987 to 1.6 million by FY 1997, a decline of about 25 percent. Initially, the focus of the drawdown was on cutting the number of entrants into the armed forces, but DoD also needed to reduce the number of mid-careerists. To accomplish this reduction in personnel while treating service members fairly and maintaining a high state of readiness, DoD chose to rely on voluntary rather than involuntary separations.

In January 1992, the Voluntary Separation Incentive (VSI) was authorized for all branches of the armed forces to help DoD complete the reduction-in-force while avoiding serious skill and grade imbalances. The program stopped taking new applicants in October 2001. VSI offered members an annuity payable for twice as long as their years of service and equal to 2.5 percent of basic pay times years of service.

To be eligible to receive VSI, an individual must have met all of the following requirements:

- six years of active duty as of December 1991
- five years of continuous active service at separation
- be in a rank that has more people in it than are needed to maintain force readiness
- continue military service in a reserve component

## VSI Fund Yield Projection and Current Interest Assumption

FY	Inflation	Real*	Fund Yield	Blue Chip Return on New Invests**
2020	0.93%	1.37%	2.31%	1.15%
2021	2.05%	0.16%	2.21%	1.40%
2022	2.15%	0.16%	2.31%	1.84%
2023	2.20%	-0.07%	2.13%	2.16%
2024	2.20%	0.77%	2.97%	2.46%
2025	2.10%	1.35%	3.45%	2.58%
2026	2.10%	1.61%	3.71%	2.68%
2027	2.10%	1.01%	3.11%	2.75%
2028	2.10%	0.78%	2.88%	2.77%
2029	2.10%	0.36%	2.46%	2.77%

<b>5 Yr Avg</b>	1.91%	0.48%	2.39%	2.26%
-----------------	-------	-------	-------	-------

<b>5 Yr Fund Wgt Avg</b>	1.79%	0.55%	2.34%	1.87%
--------------------------	-------	-------	-------	-------

FY	Inflation	Real*	Fund Yield	Blue Chip Return on New Invests**
2030	2.10%	0.68%	2.78%	2.78%
2031	2.10%	0.67%	2.77%	2.77%
2032	2.10%	0.67%	2.77%	2.77%
2033	2.10%	0.67%	2.77%	2.77%
2034	2.10%	0.67%	2.77%	2.77%
2035	2.10%	0.67%	2.77%	2.77%
2036	2.10%	0.67%	2.77%	2.77%
2037	2.10%	0.66%	2.76%	2.76%
2038	2.10%	0.65%	2.75%	2.75%
2039	2.10%	0.64%	2.74%	2.74%

<u>Current Interest Assumption</u>
2.25%

<u>Asset Duration</u>	<u>Liability Duration</u>
3.1	3.5

**Notes:**

\* Real = Fund Yield - Inflation (after 3 mths TIPS inflation lag). For inflation, fund yield, and Blue Chip return calculations, the "X Yr Avg" calculation is geometric and the "X Yr Fund Wgt Avg" is weighted by expected fund size during FY.

\*\* Assumes available funds are invested in 2 yr bonds, until maturity values would be more than future expected payments.

--- Short Term Strategy: Mix of overnights and bills.

--- Portfolio Allocation: Notes and bonds (No TIPS).

--- Investment Policy: Maturities matched to cash flows and liquidity requirements. Minimize risks to the funds--all securities are market based Treasury special issues. Hold to maturity policy.

**VSI Population by Number of Remaining Payments**  
*(as of September 30, 2019)*

Remaining Annual Payments	Enlisted					Officer				
	WITH VA Offset			W/O VA Offset		WITH VA Offset			W/O VA Offset	
	Count	Avg Annual VSI Gross	Avg Annual VA Pay	Count	Avg Annual VSI Gross	Count	Avg Annual VSI Gross	Avg Annual VA Pay	Count	Avg Annual VSI Gross
1	71	\$6,744	\$3,009	273	\$6,399	124	\$14,156	\$4,428	332	\$14,009
2	76	\$7,026	\$3,082	273	\$6,839	63	\$14,504	\$4,469	217	\$14,270
3	66	\$7,491	\$3,439	270	\$7,160	72	\$14,961	\$5,290	218	\$14,510
4	66	\$7,876	\$3,106	222	\$7,505	45	\$15,301	\$4,871	149	\$14,889
5	46	\$8,297	\$3,271	178	\$7,893	52	\$16,429	\$6,617	135	\$15,340
6	43	\$8,884	\$3,832	162	\$8,094	38	\$16,752	\$4,696	108	\$16,653
7	37	\$8,894	\$3,541	136	\$8,805	28	\$17,287	\$5,476	101	\$16,826
8	40	\$9,690	\$4,007	108	\$9,541	35	\$18,844	\$5,544	50	\$17,715
9	39	\$9,971	\$3,930	102	\$9,517	24	\$19,971	\$3,856	62	\$18,469
10	23	\$10,349	\$4,225	85	\$9,619	11	\$20,041	\$6,016	38	\$18,643
11	25	\$10,506	\$3,624	84	\$9,689	7	\$20,178	\$8,445	40	\$16,881
12	18	\$11,463	\$4,268	35	\$10,718	6	\$21,470	\$11,530	29	\$16,972
13	14	\$12,001	\$4,986	31	\$11,789	9	\$22,539	\$8,193	19	\$23,535
14	4	\$12,405	\$1,680	13	\$12,248	6	\$25,283	\$7,684	11	\$23,772
15	2	\$13,365	\$4,530	6	\$12,381	2	\$22,673	\$8,130	6	\$24,532
16	1	\$22,747	\$3,312	1	\$22,808	1	\$36,771	\$1,680	0	\$0
17	0	\$0	\$0	0	\$0	2	\$30,434	\$4,950	3	\$30,403
18	0	\$0	\$0	0	\$0	2	\$31,674	\$15,444	0	\$0
19	0	\$0	\$0	0	\$0	2	\$39,049	\$10,494	0	\$0
20	1	\$24,676	\$11,220	0	\$0	1	\$26,391	\$8,820	0	\$0
21	1	\$27,253	\$11,568	0	\$0	1	\$27,253	\$14,580	0	\$0
22	0	\$0	\$0	0	\$0	0	\$0	\$0	0	\$0
23	0	\$0	\$0	0	\$0	0	\$0	\$0	0	\$0
24	0	\$0	\$0	0	\$0	0	\$0	\$0	0	\$0
25	0	\$0	\$0	0	\$0	0	\$0	\$0	0	\$0
26	0	\$0	\$0	0	\$0	0	\$0	\$0	0	\$0
Total	573	\$8,590	\$3,518	1,979	\$7,962	531	\$16,444	\$5,293	1,518	\$15,515

- NOTE: (i) Table includes 4,601 VSI annuitants who have remaining benefit payments.  
(ii) Table includes 521 survivors receiving benefits from 394 deceased VSI members.  
(iii) Table excludes 739 eligible VSI members who have a full VA offset.  
(iv) A total of 18,430 service members have elected VSI since the program's inception.  
(v) Final payment is often a partial payment.

**VSI**  
**CHANGE IN UNFUNDED LIABILITY (UFL)**  
*(\$ in Millions)*

(A Negative Change Indicates a Gain and a Positive Change Indicates a Loss)

**Based on 2.25% interest, 2.2% COLA on VA Offsets and 1.0% Non-COLA increase on VA Offsets**

1. 10/1/2018 Unfunded Liability	\$148.8		
2. 1/1/2019 Amortization Payment on UFL	\$31.1		
3. Interest Rate Assumption	1.0225		
4. Expected Unfunded Liability on 10/1/2019 (1 X 3) - (2 X 3 ^ 0.75)	\$120.5		
5. Actual Unfunded Liability on 10/1/2019	\$111.6		
<b>6. Total (Gain)/Loss in Unfunded Liability</b> (5 - 4)	<b>-\$8.9</b>	-4.2%	
<b>A. Total (Gain)/Loss Due to Assets</b>	<b>-\$4.2</b>	-2.0%	
1. Asset (Gain)/Loss-Yield <sup>1</sup>	-\$0.3	-0.13%	--> -0.27%
2. Asset (Gain)/Loss-Benefit Payments <sup>2</sup>	-\$3.9	-1.9%	
<b>B. Total(Gain)/Loss Due to Liability</b>	<b>-\$4.7</b>	-2.2%	
1. Liability (Gain)/Loss-2019 COLA <sup>3</sup>	\$0.3	0.15%	
2. Liability (Gain)/Loss-2019 VA Update <sup>4</sup>	-\$3.2	-1.5%	
3. Liability (Gain)/Loss-Interest Rate	\$0.0	0.0%	
4. Liability (Gain)/Loss-VA Incr. Assump.	\$0.0	0.0%	
5. Liability (Gain)/Loss-Residual <sup>5</sup>	-\$1.8	-0.8%	

(Percentages shown are ratios of values of each gain or loss component to the PVFB; the ratio of the yield loss to the VSI fund is shown as well).

**NOTE:**

- <sup>1</sup> Valuation assumption: 2.25% fund yield; actual fund yield: 2.43%
- <sup>2</sup> Projected FY19 benefit payments: \$53.4M; actual FY19 benefit payments: \$49.6M
- <sup>3</sup> Projected 2020 COLA (excluding the VA Increase Assumption): 2.2%; actual 2020 COLA: 1.6%
- <sup>4</sup> Represents actual 2019 VA offsets being different than expected.
- <sup>5</sup> Represents DFAS data changes and residual.

**VSI AMORTIZATION**  
*(\$ in Millions)*

**Based on 2.25% interest, 2.2% COLA on VA Offsets and 1.0% Non-COLA increase on VA Offsets**

**VSI Valuation Results as of 9/30/2019:**

a. 9/30/2019 PVFB	\$210.1	PVFB Sensitivity at 25 basis points: 1.0%
b. 10/1/2019 Fund	\$98.5	
c. 10/1/2019 UFL	\$111.6	

**Amortization Schedule - DECREASING Amortization Payments:**

d. 1/1/2021	\$21.4
e. 1/1/2022 - expiration	49.8% of FY Projected Benefit Payments

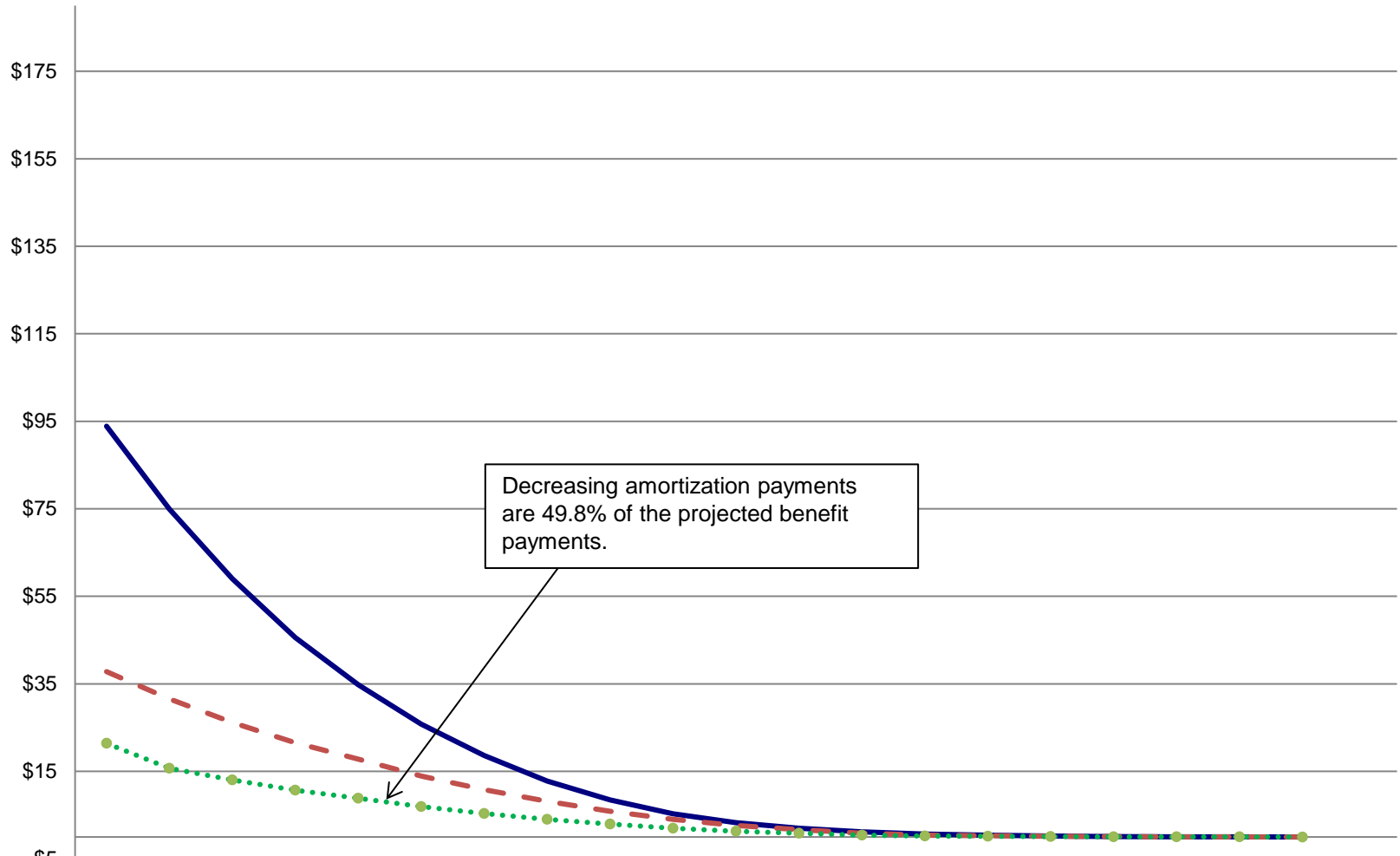
**VSI Fund Projections:**

	Contributions (paid on Jan. 1)	Jan-1 Fund Balance (After Contribution)	Interest Earned during FY	Benefit Payments during FY	End-of-Fiscal Year Fund Balance
FY 2020	\$25.9	\$113.6	\$2.2	\$44.5	\$82.2
FY 2021	\$21.4	\$93.9	\$1.8	\$37.8	\$67.6
FY 2022	<b>\$15.7</b>	\$74.9	\$1.5	\$31.6	\$53.3
FY 2023	\$13.0	\$59.0	\$1.2	\$26.2	\$41.3
FY 2024	\$10.7	\$45.6	\$0.9	\$21.5	\$31.4
FY 2025	\$8.9	\$34.8	\$0.7	\$17.8	\$23.1
FY 2026	\$7.0	\$25.8	\$0.5	\$13.9	\$16.6
FY 2027	\$5.4	\$18.6	\$0.3	\$10.8	\$11.6
FY 2028	\$4.1	\$12.8	\$0.2	\$8.1	\$7.7
FY 2029	\$2.9	\$8.5	\$0.2	\$5.9	\$4.9
FY 2030	\$2.0	\$5.3	\$0.1	\$4.0	\$3.0
FY 2031	\$1.3	\$3.3	\$0.1	\$2.7	\$1.7
FY 2032	\$0.8	\$2.0	\$0.03	\$1.7	\$0.9
FY 2033	\$0.4	\$1.2	\$0.02	\$0.9	\$0.5
FY 2034	\$0.2	\$0.7	\$0.01	\$0.4	\$0.3
FY 2035	\$0.1	\$0.4	\$0.01	\$0.3	\$0.1
FY 2036	\$0.1	\$0.2	\$0.004	\$0.2	\$0.1
FY 2037	\$0.04	\$0.1	\$0.002	\$0.1	\$0.02
FY 2038	\$0.02	\$0.04	\$0.001	\$0.04	\$0.003
FY 2039	\$0.003	\$0.007	\$0.0001	<b>\$0.007</b>	\$0.000
FY 2040	\$0.0000	\$0.0000	\$0.0000	\$0.0000	\$0.0000

NOTE: VA compensation offsets VSI payments; VSI liability calculations reflect VA offsets  
 The last net VSI payment is projected to be in 2039.  
 49.8% is calculated by finding the percentage that draws fund to zero by the last benefit payment.

## VSI CASH FLOW PROJECTIONS

(\$ in Millions)



Decreasing amortization payments are 49.8% of the projected benefit payments.

	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029	FY 2030	FY 2031	FY 2032	FY 2033	FY 2034	FY 2035	FY 2036	FY 2037	FY 2038	FY 2039	FY 2040
— FY Fund Dollars	\$93.9	\$74.9	\$59.0	\$45.6	\$34.8	\$25.8	\$18.6	\$12.8	\$8.5	\$5.3	\$3.3	\$2.0	\$1.2	\$0.7	\$0.4	\$0.2	\$0.1	\$0.04	\$0.007	\$0.000
- - - Benefit Payments	\$37.8	\$31.6	\$26.2	\$21.5	\$17.8	\$13.9	\$10.8	\$8.1	\$5.9	\$4.0	\$2.7	\$1.7	\$0.9	\$0.4	\$0.3	\$0.2	\$0.1	\$0.04	\$0.007	\$0.000
••• Contributions	\$21.4	\$15.7	\$13.0	\$10.7	\$8.9	\$7.0	\$5.4	\$4.1	\$2.9	\$2.0	\$1.3	\$0.8	\$0.4	\$0.2	\$0.1	\$0.1	\$0.04	\$0.02	\$0.003	\$0.000

**ATTACHMENT 3 (CONTINUED)**

**Meeting Handouts for the  
Department of Defense Board of Actuaries Meeting  
(Education Benefits Fund)**

# Education Benefits Fund

## Board of Actuaries Meeting

*Defense Finance and Accounting Service*

Coralita Jones / Lori Haines

**Trust Fund Accounting and Reporting Division**

Defense Finance and Accounting Service

June 26, 2020





# AGENDA



- Overview
- Financial Data
- Fund Status



# OVERVIEW



- **Short Term Liquidity**

- Current Year Purchases
  - ✓ Jan 2020 purchased a \$25.0M TIPS and two \$70.0M Notes
  - ✓ Anticipate continued ability to invest annually going forward
- Current Year Maturities
  - ✓ Jan 2020 maturities \$101.8M
- Outflows exceeding inflows
  - ✓ FY 2020 disbursements through May \$165.3M
  - ✓ FY 2020 receipts through May \$68.9M (Excl interest of 4.6M)
  - ✓ FY 2020 overnights/cash as of May 31 \$108.2M

- **Long Term Liquidity**

- New investing for FY 2021
  - ✓ As of EOM May, \$148M
  - ✓ Average 5-year term
  - ✓ Will be used to rebalance investment mix
- FY 2022-2025 projected investments of \$286M





## Summary Financial Analysis

### Year Ended September 30

(In Thousands)

	FY 2019	FY 2018	% Change
<b>Service Contribution</b>	\$187,751	\$167,707	12%
<b>Interest Income</b>	30,061	35,608	-16%
<b>Total Revenue</b>	\$217,772	203,315	7%
<b>Benefit Payments</b>	\$197,760	\$220,215	-10%
<b>Total Expense</b>	\$164,362	\$219,775	-25%





## Summary Financial Analysis

### Year Ended September 30

(In Thousands)

#### Interest Income

	FY 2019	FY 2018	\$ Change
<b>Interest Revenue - Par</b>	\$34,931	\$35,952	-\$1,021
<b>Interest Revenue - Inflation</b>	\$8,786	\$13,380	-\$4,594
<b>Interest Revenue - Discount</b>	\$1,096	\$936	\$160
<b>Interest Revenue - Premium</b>	-\$14,752	-\$14,660	-\$92
	\$30,061	\$35,608	-\$5,547



# FINANCIAL DATA



## Education Benefits Trust Fund For the Year Ending September 30, 2019

(in thousands)

<b>Assets</b>	
Fund Balance with Treasury	\$2,157.8
Investments	
Overnight	\$236,751.1
Long term	
Par	\$790,905.1
Inflation purchased	\$32,204.2
Inflation earned	\$16,312.3
Premium outstanding	\$21,115.2
Discount outstanding	-\$1,049.8
Interest receivable	\$3,484.1
Total Long Term Investments	\$862,971.1
Total Investments	\$1,104,203.8
Accounts Receivable, net	\$973.9
<b>Total Assets</b>	<b>\$1,105,177.7</b>
<b>Liabilities</b>	
Military Retirement and Other Federal Employment Benefits	
Actuarial Liability	\$786,690.0
Total Military and Other Federal Employment Benefits	\$786,690.0
Accounts Payable and Other Liabilities	\$596.9
<b>Total Liabilities</b>	<b>\$787,286.9</b>
<b>Net Position</b>	
Cumulative Results of Operations	\$317,890.8
<b>Total Liabilities and Net Position</b>	<b>\$1,105,177.7</b>





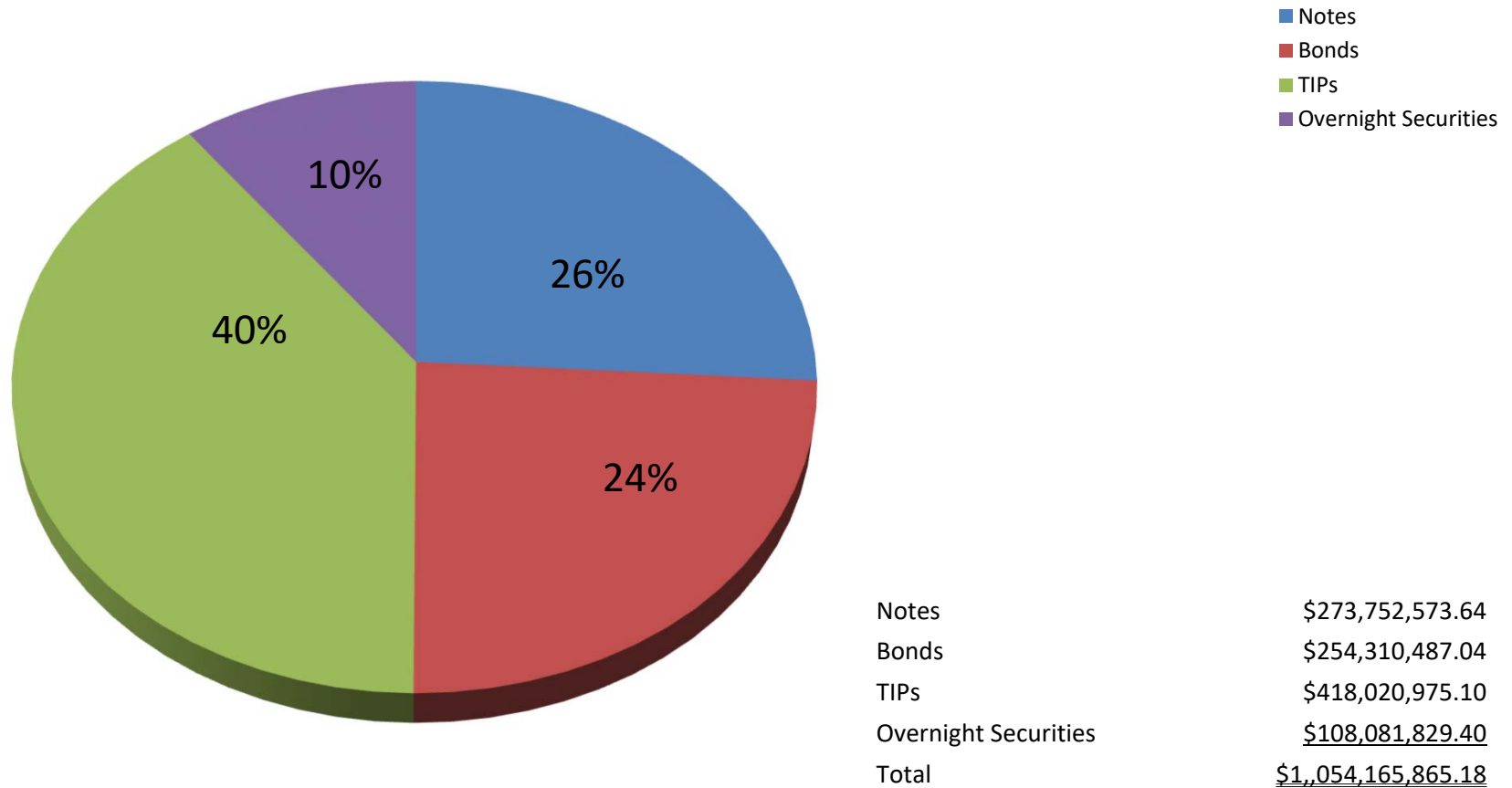
## Effective Fund Yields

<u>FY</u>	<u>Yield (%)</u>
2009	1.45
2010	2.78
2011	4.07
2012	2.93
2013	3.24
2014	2.90
2015	2.36
2016	2.60
2017	2.97
2018	3.35
2019	2.72





## Education Benefits Portfolio As Of 05/31/20



# FUND STATUS



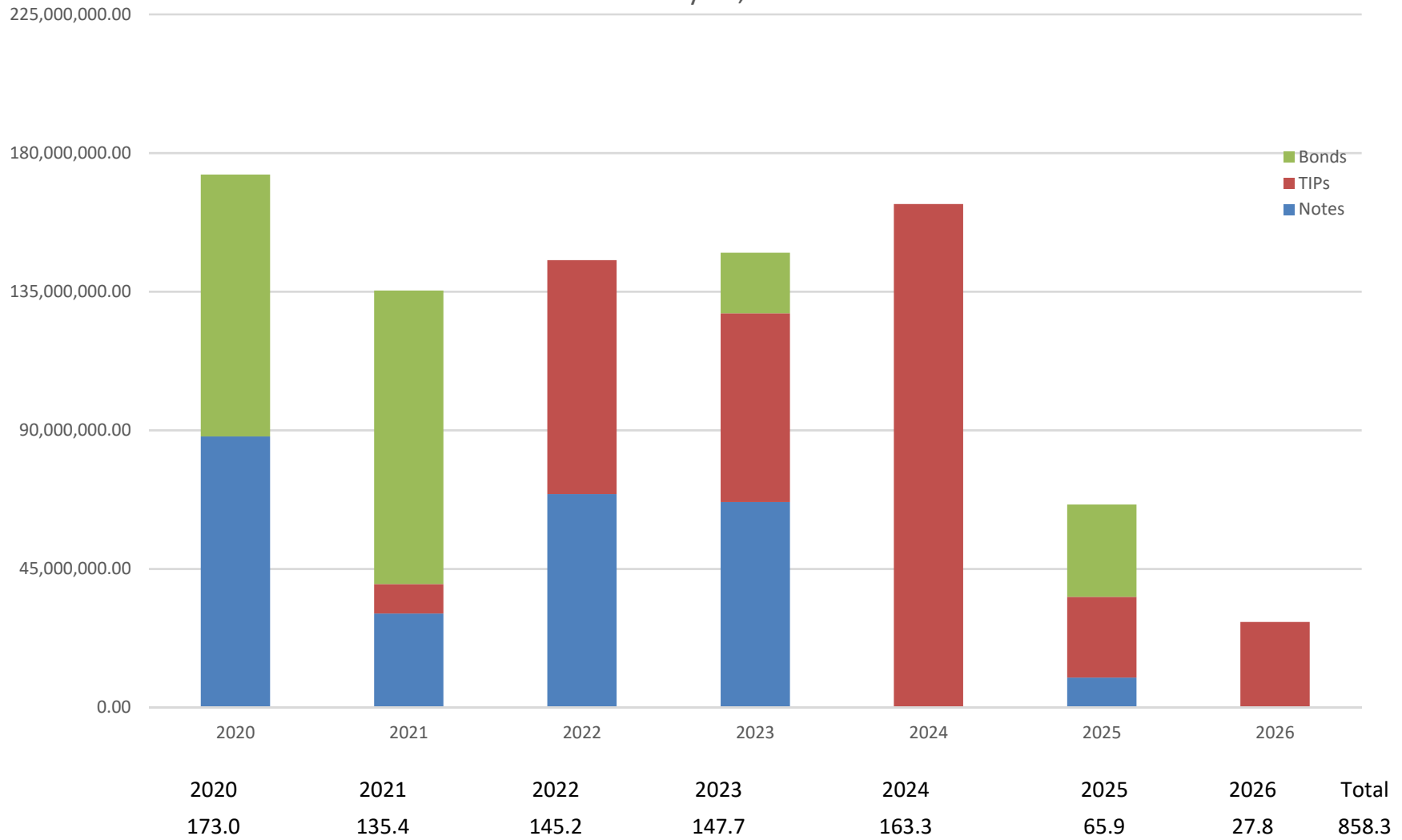
Account Description	Security Description	Shares/Par	Book Value	Fair Market Value
EDUCATION BENEFIT DOD	MK BOND 6.875% 08/15/2025	\$30,000,000.00	\$34,607,612.03	\$ 40,125,000.00
EDUCATION BENEFIT DOD	MK BOND 7.125% 02/15/2023	\$19,659,651.19	\$22,889,121.42	\$ 23,333,548.51
EDUCATION BENEFIT DOD	MK BOND 8.125% 08/15/2021	\$95,258,545.88	\$103,423,775.14	\$104,337,876.03
EDUCATION BENEFIT DOD	MK BOND 8.750% 08/15/2020	\$85,000,000.00	\$88,025,019.88	\$86,514,062.50
	• <b>TOTAL BONDS</b>	<b>\$229,918,197.07</b>	<b>\$248,945,528.47</b>	<b>\$254,310,487.04</b>
EDUCATION BENEFIT DOD	MK NOTE 2.750% 02/28/2025	\$9,738,025.93	\$ 9,984,226.03	\$ 10,857,898.91
EDUCATION BENEFIT DOD	MK NOTE 2.750% 08/31/2023	\$66,706,481.99	\$69,780,378.75	\$ 72,188,920.98
EDUCATION BENEFIT DOD	MK NOTE 1.875% 01/31/2022	\$69,272,451.02	\$70,069,336.69	\$ 71,220,738.70
EDUCATION BENEFIT DOD	MK NOTE 1.250% 03/31/2021	\$30,503,112.81	\$30,443,792.85	\$ 30,770,015.05
EDUCATION BENEFIT DOD	MK NOTE 2.625% 11/15/2020	\$44,000,000.00	\$43,899,281.32	\$ 44,495,000.00
EDUCATION BENEFIT DOD	MK NOTE 2.625% 08/15/2020	\$44,000,000.00	\$44,271,510.73	\$ 44,220,000.00
	• <b>TOTAL NOTES</b>	<b>\$264,220,071.75</b>	<b>\$268,448,526.37</b>	<b>\$273,752,573.64</b>
EDUCATION BENEFIT DOD	MK TIPS 0.625% 01/15/2026	\$27,772,869.71	\$30,447,530.81	\$ 32,095,052.76
EDUCATION BENEFIT DOD	MK TIPS 2.375% 01/15/2025	\$16,405,437.41	\$24,897,791.64	\$ 25,456,897.47
EDUCATION BENEFIT DOD	MK TIPS 0.250% 01/15/2025	\$ 9,767,448.00	\$10,590,603.16	\$ 11,000,896.23
EDUCATION BENEFIT DOD	MK TIPS 0.125% 07/15/2024	\$84,717,357.00	\$92,432,467.76	\$ 94,688,187.51
EDUCATION BENEFIT DOD	MK TIPS 0.625% 01/15/2024	\$78,694,565.08	\$87,402,613.59	\$ 90,297,333.56
EDUCATION BENEFIT DOD	MK TIPS 0.375% 07/15/2023	\$47,066,944.00	\$52,202,105.07	\$ 53,626,506.16
EDUCATION BENEFIT DOD	MK TIPS 0.125% 01/15/2023	\$14,183,455.00	\$15,845,734.52	\$ 16,025,214.57
EDUCATION BENEFIT DOD	MK TIPS 0.125% 04/15/2022	\$29,803,437.00	\$31,631,182.03	\$ 31,703,163.40
EDUCATION BENEFIT DOD	MK TIPS 0.125% 01/15/2022	\$46,145,580.00	\$52,433,621.83	\$ 52,743,697.54
EDUCATION BENEFIT DOD	MK TIPS 0.125% 04/15/2021	\$ 9,594,114.84	\$10,379,237.03	\$ 10,384,025.90
	• <b>TOTAL TIPS</b>	<b>\$364,151,208.04</b>	<b>\$408,262,887.44</b>	<b>\$418,020,975.10</b>
EDUCATION BENEFIT DOD	ONE DAY 0.14% 05/31/2020	\$108,081,829.40	\$108,082,670.04	\$108,081,829.40
	<b>TOTAL PORTFOLIO</b>	<b>\$966,371,306.26</b>	<b>\$1,033,739,612.32</b>	<b>\$1,054,165,865.18</b>



# FUND STATUS



EBF Maturities  
As of May 31, 2020





# QUESTIONS



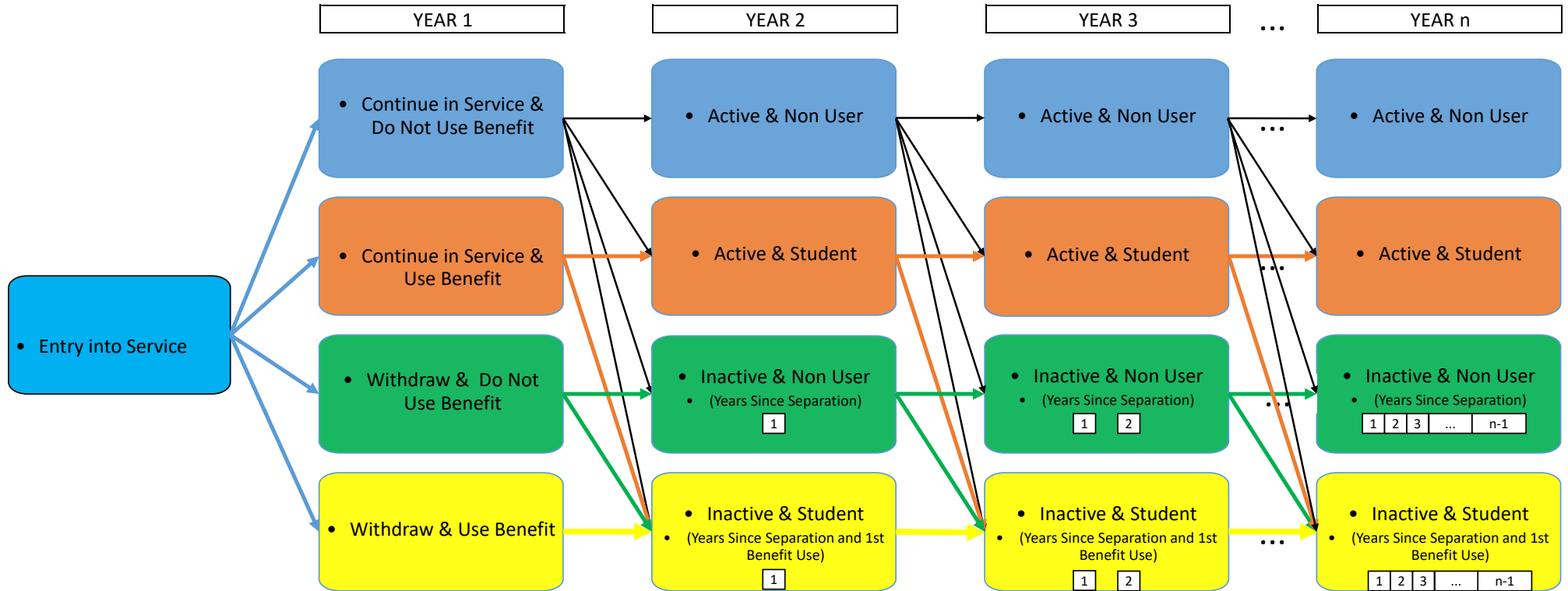
# DoD Education Benefits

Program	Funded By	Participants	Eligibility	FY 2020 Benefit	Per Capita Amount	Amortization	Transferability	Dates
Post 9/11 Chapter 33 Basic	VA	Active Duty or Reserve	Active – Serve 3 Years (Full) Serve 90+ days (Partial) Reserve – Serve 90+ Days in Active Duty Status Ends 15 Years after Separation	In State Tuition, Housing & Stipend up to \$24,476.79	N/A	None	Serve 10+ Years. Members must apply after 6 years while still in active status	August, 2009 - Present
Montgomery GI Bill Chapter 30 Basic	VA	Active Duty	Enlistment of 3 Years (Full Amount) or Contracted Enlistment Ends 10 Years after Separation	\$2,050 Per Month indexed to NCES	N/A	None	None	July, 1985 - Present
Chapter 30 Kicker	DoD Services Contribute to EBF	Active Duty	Offered by DoD at Time of Recruitment. Contract Period of 2-6 years. Corresponds with Chapter 30 or Chapter 33 Basic	\$150 - \$950 Per month. No indexing	Net Single Premium Paid at Time of Entry. Fund Surplus Offset as Determined by DoD Board of Actuaries	Determined by Board of Actuaries. Unfunded Liability by Service Paid Off in 5 Years	Same as Chapter 33 Basic	July, 1985 – Present (None offered since 2012)

# DoD Education Benefits

Program	Funded By	Participants	Eligibility	FY 2020 Benefit	Per Capita Amount	Amortization	Transferability	Dates
Chapter 1606 Basic	DoD Reserve Components Contribute to EBF (In Discussion to move to VA)	Selected Reserves	Agree to Serve 6 Years. Ends After 14 Years of Service or Upon Leaving Reserves	\$392 Per Month Indexed by CPI	Net Single Premium Paid at Time of Entry. Fund Surplus Offset as Determined by DoD Board of Actuaries	Determined by DoD Board of Actuaries. Unfunded Liability by Reserve Component Paid Off in 5 Years	Not Currently Offered	July, 1985 – Present
Chapter 1606 Kicker	DoD Reserve Components Contribute to EBF	Selected Reserves	Offered by DoD at Time of Recruitment. Same as Chapter 1606 Basic	\$100, \$200 & \$350 Per Month. Not Indexed	Net Single Premium Paid at Time of Entry.	None	Not Currently Offered	July, 1985 – Present
Chapter 1607	DoD Reserve Components Contribute to EBF	Selected Reserves	Reserves Called to Active Duty for 90 Days or More	40%, 60% or 80% of Chapter 30 Basic Benefit	Net Single Premium Paid at Time of Eligibility.	Determined by Board of Actuaries. Unfunded Liability by Reserve Component Paid Off in 5 Years	None	November, 2004 – November, 2019. Last New Entrant - November, 2015

## Education Benefit Usage Model



Each box has a probability of benefit usage and a probability of moving into a different box for the following year.

Benefits are discounted to the time of entry.

Active Duty model continues for 40 years. Reserve model continues for 15 years .

## EBF Fund Yield Projection and Current Interest Assumption

FY	Inflation	Real*	Fund Yield	Blue Chip
				Return on New Invests (Cumulative)**
2020	0.93%	1.35%	2.28%	1.39%
2021	2.05%	0.37%	2.42%	1.73%
2022	2.15%	-0.03%	2.12%	1.99%
2023	2.20%	0.09%	2.29%	2.10%
2024	2.20%	-0.04%	2.16%	2.22%
2025	2.10%	0.45%	2.55%	2.41%
2026	2.10%	0.65%	2.75%	2.70%
2027	2.10%	0.76%	2.86%	2.86%
2028	2.10%	0.81%	2.91%	2.91%
2029	2.10%	0.83%	2.93%	2.93%
<b>10 Yr Avg</b>	2.00%	0.52%	2.53%	2.32%
<b>10 Yr Fund Wgt</b>	1.99%	0.54%	2.53%	2.31%

<u>NC</u> <u>Duration</u>	<u>Liability</u> <u>Duration</u>	<u>Asset</u> <u>Duration</u>
3	3	3
<u>Sensitivity</u> <u>Analysis</u> <u>Interest</u> <u>Assumption</u>	<u>Sensitivity</u> <u>Analysis</u> <u>NC</u> <u>Inc / -Dec</u>	<u>Sensitivity</u> <u>Analysis</u> <u>Liability</u> <u>Inc / -Dec</u>
3.00%	0.63%	0.63%
2.75%	1.26%	1.26%

**Current  
Interest  
Assumption**

3.25%

**Notes:**

\* Real = Fund Yield - Inflation (after 3 mths TIPS inflation lag). For inflation, fund yield, and Blue Chip return calculations, the "X Yr Avg" calculation is geometric and the "X Yr Fund Wgt Avg" is weighted by expected fund size during FY.

\*\* Assumes an amount equal to 25% of expected annual benefit payments is invested in overnights and new bond purchases are invested in 5 yr bonds.

--- Short Term Strategy: Mix of overnights and bills.

--- Portfolio Allocation: 50% conventional / 50% TIPS.

--- Investment Policy: Match cash flows to cash outflows plus a margin. Minimize risks to the funds--all securities are market based Treasury special issues. Hold to maturity policy.

# **Chapter 1606 / MGIB-SR**

## **Valuation of Education Benefits**

**Presented before the DoD Board of Actuaries**

**by Richard Allen (571) 372-1992, [Richard.S.Allen40.civ@mail.mil](mailto:Richard.S.Allen40.civ@mail.mil)**

**DoD Office of the Actuary**

**Summer 2020**

**Chapter 1606 DMDC and DFAS Comparison of FY 2019 Benefit Payments**

FY 2019	DMDC Reporting			DFAS Reporting			DMDC Reports as % of Total		
	Chapter 1606 Basic Benefits	Chapter 1606 Kicker Benefits	Basic & Kicker Combined	Chapter 1606 Basic Benefits	Chapter 1606 Kicker Benefits	Basic & Kicker Combined	Chapter 1606 Basic Benefits	Chapter 1606 Kicker Benefits	Basic & Kicker Combined
Army National Guard	\$41,640,235	\$9,463,624	\$51,103,859	\$45,134,508	\$12,465,894	\$57,600,402	92.3%	75.9%	88.7%
Army Reserve	\$16,524,985	\$5,820,319	\$22,345,304	\$17,636,452	\$8,594,014	\$26,230,466	93.7%	67.7%	85.2%
Navy Reserve	\$3,018,976	\$112,993	\$3,131,969	\$3,363,553	\$769,125	\$4,132,678	89.8%	14.7%	75.8%
Marine Corps Reserve	\$6,456,140	\$203,493	\$6,659,633	\$7,934,150	\$433,300	\$8,367,450	81.4%	47.0%	79.6%
Air National Guard	\$11,656,662	\$9,847,601	\$21,504,263	\$12,157,368	\$11,910,720	\$24,068,088	95.9%	82.7%	89.3%
Air Force Reserve	\$1,299,279	\$2,875,977	\$4,175,256	\$1,539,821	\$3,800,412	\$5,340,233	84.4%	75.7%	78.2%
Coast Guard Reserve	\$148,568	\$0	\$148,568	\$186,343	\$0	\$186,343	79.7%		79.7%
All Components	\$80,744,845	\$28,324,007	\$109,068,852	\$87,952,195	\$37,973,464	\$125,925,659	91.8%	74.6%	86.6%
FY 2018	\$78,717,307	\$23,144,394	\$101,861,701	\$93,545,267	\$37,863,171	\$131,408,438	84.1%	61.1%	77.5%
FY 2017	\$78,015,146	\$24,357,772	\$102,372,919	\$104,595,275	\$42,551,788	\$147,147,062	74.6%	57.2%	69.6%
FY 2016	\$82,120,150	\$26,243,417	\$108,363,567	\$108,222,789	\$48,617,986	\$156,840,775	75.9%	54.0%	69.1%
FY 2015	\$81,621,454	\$15,339,873	\$96,961,328	\$109,687,280	\$55,417,471	\$165,104,751	74.4%	27.7%	58.7%



**Chapter 1606 New Entrants**

**BASIC BENEFIT**

		ARNG	USAR	USNR	USMCR	ANG	USAFR	USCGR
2018	DFAS	24,313	18,579	\$0 PCA	3,722	2,264	\$0 PCA	\$0 PCA
2018	DMDC 2018 File	20,625	12,330	2,064	4,429	3,415	1,453	17
2018	DMDC 2019 File	22,358	12,042	3,665	4,407	3,670	1,694	18
2019	DFAS	30,815	18,187	\$0 PCA	4,162	7,839	\$0 PCA	\$0 PCA
2019	DMDC 2019 File	16,871	13,483	1,890	4,540	3,165	1,748	7
2019	Compensation	30,377	18,234	2,652	5,168	3,083	3,998	*Unk
2020	DFAS - Projected	21,844	24,722	0	3,825	429	\$0 PCA	\$0 PCA
2020	Compensation - Projected	28,501	18,805	2,684	5,085	3,182	3,155	*Unk
2021	Compensation - Projected	28,500	23,087	2,671	5,085	3,148	2,720	*Unk
2022	Compensation - Projected	21,194	15,213	2,671	5,085	3,117	2,799	*Unk

\*Use 2019 DMDC Amount

**KICKER BENEFIT**

		ARNG	USAR	USNR	USMCR	ANG	USAFR	USCGR
2018	DFAS	6,879	1,831	25	363	2,528	600	0
2018	DMDC 2018 File	4,042	2,315	13	1	2,292	721	0
2018	DMDC 2019 File	3,727	1,882	48	2	2,189	758	0
2019	DFAS	18,482	4,762	15	523	95	484	0
2019	DMDC 2019 File	4,042	2,315	13	1	2,292	721	0
2019	Compensation	9,947	4,754	15	232	1,731	503	*Unk
2020	DFAS - Projected	2,155	6,757	23	155	0	0	0
2020	Compensation - Projected	9,000	7,975	38	244	2,355	1,120	*Unk
2021	Compensation - Projected	9,100	8,329	38	271	2,355	1,120	*Unk
2022	Compensation - Projected	6,234	6,061	38	271	2,355	1,120	*Unk

\*Use 2019 DMDC Amount

# ***Chapter 1606 Reservists Eligible for Basic Benefits***

	As of September 30,	
	2018	2019
<b>1606 Eligibles who are not 33 Eligible</b>	<b>197,569</b>	<b>192,931</b>
Army National Guard	109,765	109,172
Army Reserve	44,116	41,182
Navy Reserve	8,526	8,089
Marine Corps Reserve	18,376	18,970
Air National Guard	13,570	12,109
Air Force Reserve	2,791	3,063
Coast Guard Reserve	425	346
 <b>1606 Eligibles who are 33 Eligible</b>	 <b>247,383</b>	 <b>251,142</b>
Army National Guard	102,095	101,271
Army Reserve	55,057	61,090
Navy Reserve	23,042	22,639
Marine Corps Reserve	7,042	6,735
Air National Guard	36,111	36,685
Air Force Reserve	23,039	21,977
Coast Guard Reserve	997	745
 <b>Total 1606 Eligibles</b>	 <b>444,952</b>	 <b>444,073</b>
Army National Guard	211,860	210,443
Army Reserve	99,173	102,272
Navy Reserve	31,568	30,728
Marine Corps Reserve	25,418	25,705
Air National Guard	49,681	48,794
Air Force Reserve	25,830	25,040
Coast Guard Reserve	1,422	1,091

# **Chapter 1606 Reservists Eligible for Kicker Benefits**

	As of September 30, 2018	2019
<b>Eligible for a \$100 Kicker Benefit</b>	<b>7,578</b>	<b>8,919</b>
Army National Guard	53	53
Army Reserve	7,525	8,866
Navy Reserve	0	0
Marine Corps Reserve	0	0
Air National Guard	0	0
Air Force Reserve	0	0
Coast Guard Reserve	0	0
 <b>Eligible for a \$200 Kicker Benefit</b>	 <b>47,477</b>	 <b>52,478</b>
Army National Guard	36,093	40,524
Army Reserve	10,986	11,565
Navy Reserve	398	389
Marine Corps Reserve	0	0
Air National Guard	0	0
Air Force Reserve	0	0
Coast Guard Reserve	0	0
 <b>Eligible for a \$350 Kicker Benefit</b>	 <b>61,815</b>	 <b>67,128</b>
Army National Guard	9,584	16,712
Army Reserve	10,539	11,122
Navy Reserve	0	0
Marine Corps Reserve	358	508
Air National Guard	30,059	27,627
Air Force Reserve	11,275	11,159
Coast Guard Reserve	0	0
 <b>Total Eligible for a Kicker Benefit</b>	 <b>116,870</b>	 <b>128,525</b>
Army National Guard	45,730	57,289
Army Reserve	29,050	31,553
Navy Reserve	398	389
Marine Corps Reserve	358	508
Air National Guard	30,059	27,627
Air Force Reserve	11,275	11,159
Coast Guard Reserve	0	0

***FY 2019 Chapter 1606 Fund Activity  
for Basic and Kicker Combined  
(Dollars in Millions)***

	Army National Guard	Army Reserve	Navy Reserve	Marine Corps Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
Starting Fund (Oct 2018)	\$282.6	\$137.4	\$26.9	\$40.6	\$80.7	\$61.8	\$4.0	\$634.0
Present Value of Benefits	\$134.0	\$70.1	\$10.3	\$20.3	\$76.2	\$22.6	\$0.4	\$333.9
Unfunded Liability (Surplus)	(\$148.6)	(\$67.3)	(\$16.6)	(\$20.3)	(\$4.5)	(\$39.2)	(\$3.6)	(\$300.1)
Amortization Payments	\$0.0	\$0.0	\$0.0	\$0.0	\$1.7	\$0.0	\$0.0	\$1.7
Asset Transfer	\$0.8	\$0.2	\$0.1	\$0.0	\$0.2	\$0.1	(\$0.0)	\$1.5
Start+Amortization+Transfer	\$283.4	\$137.6	\$27.0	\$40.6	\$82.6	\$62.0	\$4.0	\$637.2
PCA Contributions	\$113.9	\$25.4	\$0.0	\$6.5	\$21.2	\$1.6	\$0.0	\$168.5
Benefit Payments	(\$57.6)	(\$26.2)	(\$4.1)	(\$8.4)	(\$24.1)	(\$5.3)	(\$0.2)	(\$125.9)
Net Receipts	\$56.3	(\$0.9)	(\$4.1)	(\$1.9)	(\$2.9)	(\$3.8)	(\$0.2)	\$42.6
Interest	\$8.7	\$3.8	\$0.7	\$1.1	\$2.3	\$1.6	\$0.1	\$18.3
Net Rec w/ Int	\$64.9	\$2.9	(\$3.4)	(\$0.8)	(\$0.6)	(\$2.1)	(\$0.1)	\$60.9
Ending Fund (Sept 2019) (Start +Amortization + Transfers + PCA Contributions + Interest - Benefits Paid)	\$348.4	\$140.5	\$23.6	\$39.8	\$81.9	\$59.9	\$3.9	\$698.1

## ***FY 2019 Chapter 1607 Fund Activity***

	Army National Guard	Army Reserve	Navy Reserve	Marine Corps Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
Starting Fund (Oct 2018)	\$1,724,075	\$755,217	\$96,440	\$115,712	\$409,189	\$146,568	\$3,560	\$3,250,760
Present Value of Benefits	\$918,958	\$368,574	\$37,980	\$67,050	\$206,759	\$37,721	\$3,559	\$1,640,601
Unfunded Liability (Surplus)	(\$805,117)	(\$386,643)	(\$58,460)	(\$48,661)	(\$202,430)	(\$108,847)	(\$1)	(\$1,610,159)
Amortization Payments	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Asset Transfer	(\$833,349)	(\$243,503)	(\$51,002)	(\$35,627)	(\$176,217)	(\$140,931)	\$711	(\$1,479,918)
Start+Amortization+Transfer	\$890,726	\$511,714	\$45,438	\$80,084	\$232,972	\$5,636	\$4,271	\$1,770,841
Receipts	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Benefit Payments	(\$774,151)	(\$235,768)	(\$24,830)	(\$41,745)	(\$120,918)	(\$33,253)	(\$4,825)	(\$1,235,490)
Interest	\$14,641	\$11,007	\$929	\$1,662	\$4,842	(\$260)	\$56	\$32,878
Net Receipts with Interest	(\$759,510)	(\$224,762)	(\$23,901)	(\$40,083)	(\$116,076)	(\$33,513)	(\$4,769)	(\$1,202,612)
Ending Fund (Sept 2019)	\$131,216	\$286,952	\$21,538	\$40,001	\$116,896	(\$27,876)	(\$498)	\$568,229
(Start +Amortization + Transfers + PCA Contributions + Interest - Benefits Paid)								

**Chapter 1606 Gain/Loss for Basic and Kicker Combined**  
*(Dollars in Millions)*

	Army National Guard	Army Reserve	Navy Reserve	Marine Corps Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
Projected September 30, 2019 Assets	\$330.7	\$144.3	\$24.1	\$40.2	\$86.6	\$61.8	\$4.0	\$691.7
Projected September 30, 2019 PV Benefits	\$167.9	\$76.9	\$10.5	\$21.1	\$75.2	\$21.9	\$0.3	\$373.9
<b>Projected September 30, 2019 Unfunded Liability</b>	<b>(\$162.8)</b>	<b>(\$67.4)</b>	<b>(\$13.5)</b>	<b>(\$19.1)</b>	<b>(\$11.4)</b>	<b>(\$39.9)</b>	<b>(\$3.7)</b>	<b>(\$317.8)</b>
September 30, 2019 Assets	\$348.4	\$140.5	\$23.6	\$39.8	\$81.9	\$59.9	\$3.9	\$698.0
September 30, 2019 PV Benefits	\$169.1	\$70.9	\$9.7	\$19.2	\$71.9	\$23.1	\$0.3	\$364.3
<b>September 30, 2019 Unfunded Liability</b>	<b>(\$179.3)</b>	<b>(\$69.6)</b>	<b>(\$13.8)</b>	<b>(\$20.7)</b>	<b>(\$10.0)</b>	<b>(\$36.8)</b>	<b>(\$3.6)</b>	<b>(\$333.7)</b>
FY 2019 Asset (Gain) Loss	(\$17.7)	\$3.8	\$0.5	\$0.4	\$4.7	\$2.0	\$0.0	(\$6.3)
FY 2019 PVB (Gain) Loss	\$1.2	(\$6.0)	(\$0.8)	(\$2.0)	(\$3.3)	\$1.1	\$0.0	(\$9.6)
<b>FY 2019 Unfunded PVB (Gain) Loss</b>	<b>(\$16.5)</b>	<b>(\$2.2)</b>	<b>(\$0.3)</b>	<b>(\$1.6)</b>	<b>\$1.4</b>	<b>\$3.1</b>	<b>\$0.1</b>	<b>(\$15.9)</b>
Percentage of Projected Model PVB	-9.8%	-2.8%	-2.8%	-7.4%	1.9%	14.1%	22.9%	-4.3%

**(Gain)/Loss Walk for PV Benefits:**

2019 New Entrant Experience (\$ Millions)	(\$13.5)	(\$5.7)	(\$1.7)	(\$0.3)	(\$12.2)	(\$0.7)	(\$0.0)	(\$34.1)
(LY NC) * (one yr DMDC data - expected) +	-8.0%	-7.4%	-16.5%	-1.4%	-16.2%	-3.1%	-10.1%	-9.1%
(LY-2 NC) * (two yrs DMDC - one yr DMDC)								
Withdrawal Experience and Census Changes <sup>1</sup>	\$0.2	(\$0.2)	\$1.1	\$0.4	\$4.0	\$1.2	\$0.0	\$6.7
	0.1%	-0.2%	10.0%	1.8%	5.3%	5.5%	6.8%	1.8%
Usage Rate Assumption Change	\$12.2	(\$1.1)	(\$0.2)	(\$2.3)	\$4.0	\$0.2	\$0.0	\$12.8
	7.2%	-1.4%	-2.1%	-10.8%	5.3%	1.0%	12.9%	3.4%
Interest Rate Assumption Change	\$2.3	\$1.0	\$0.1	\$0.2	\$0.9	\$0.4	\$0.0	\$4.9
(Assumption Change From 3.25% to 2.75%)	1.4%	1.3%	1.0%	1.1%	1.2%	1.7%	0.9%	1.3%
Total	\$1.2	(\$6.0)	(\$0.8)	(\$2.0)	(\$3.3)	\$1.1	\$0.0	(\$9.6)
	0.7%	-7.7%	-7.6%	-9.2%	-4.4%	5.1%	10.4%	-2.6%

<sup>1</sup> Captures the difference between this year's liability valued at old assumptions using (1) last year's census vs. (2) this year's census.

**(Gain)/Loss Due to Assets:**

Benefit Usage Experience	\$1.9	\$1.4	\$0.2	\$0.2	\$0.4	\$0.3	\$0.0	\$4.4
	1.1%	1.8%	1.7%	0.8%	0.5%	1.5%	5.9%	1.2%
Contributions	(\$21.3)	\$1.6	\$0.2	\$0.0	\$3.9	\$1.3	\$0.0	(\$14.2)
	-12.7%	2.1%	1.9%	0.1%	5.1%	6.1%	0.0%	-3.8%
Interest Earnings <sup>2</sup>	\$1.7	\$0.7	\$0.1	\$0.2	\$0.4	\$0.3	\$0.0	\$3.5
(Actual Earnings of 2.72% vs Interest Assumption of 3.25%)	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%
Total	(\$17.7)	\$3.8	\$0.5	\$0.4	\$4.7	\$2.0	\$0.0	(\$6.3)
	-10.5%	4.9%	4.8%	1.8%	6.3%	9.0%	12.5%	-1.7%

<sup>2</sup> Given in % of Projected Model Assets. All other %s given as % of Projected Model PV Benefits.

## Bureau of Labor Statistics Consumer Price Index (CPI-W) & O-Act Projected CPI-W's

Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	July - June	<u>July - June CPI Increase</u>	<u>Chapter 1606 Monthly Basic Benefit</u>
2018							<b>246.2</b>	<b>246.3</b>	<b>246.6</b>	<b>247.0</b>	<b>245.9</b>	<b>244.8</b>			
2019	<b>245.1</b>	<b>246.2</b>	<b>247.8</b>	<b>249.3</b>	<b>249.9</b>	<b>249.7</b>	<b>250.2</b>	<b>250.1</b>	<b>250.3</b>	<b>250.9</b>	<b>250.6</b>	<b>250.5</b>	247.1	2.0%	\$384
2020	<b>251.4</b>	<b>251.9</b>	<b>251.4</b>	<b>249.5</b>	<b>249.5</b>	249.9	250.3	250.8	251.2	251.6	252.0	252.4	250.5	1.4%	\$392
2021	252.9	253.3	253.7	254.2	254.6	255.1	255.5	255.9	256.4	256.8	257.3	257.7	252.7	0.9%	\$397
2022														2.1%	\$401
2023														2.2%	\$409
2024														2.2%	\$418
2025														2.2%	\$427
2026														2.1%	\$436
2027														2.2%	\$445
2028														2.1%	\$455

**Bold indicates actual CPI.** Otherwise, O-ACT projection.

Annual CPI = July - June 12 Month Average Divided by Previous July - June 12 Month Average rounded to the nearest tenth of percent.

Chapter 1606 monthly benefit is previous year's benefit increased by annual CPI rounded to the nearest dollar.

Source: Bureau of Labor Statistics, Urban Wage Earners and Clerical Workers CPI through May, 2020  
Blue Chip Financial Forecasts, June, 2020 Consumer Price Index Estimates  
Estimates are Quarterly Through 2021; Annually Thereafter

## Chapter 1606 Projected Fund Activity

### Basic & Kicker Combined

(Dollars in Millions)

	Army National Guard	Army Reserve	Navy Reserve	Marine Corps Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
<b>FY 2020</b>								
Starting Fund (Oct 19)	\$348.4	\$140.5	\$23.6	\$39.8	\$81.9	\$59.9	\$3.9	\$698.0
Present Value of Benefits	\$169.1	\$70.9	\$9.7	\$19.2	\$71.9	\$23.1	\$0.3	\$364.3
Unfunded Liability (Surplus)	(\$179.3)	(\$69.6)	(\$13.8)	(\$20.7)	(\$10.0)	(\$36.8)	(\$3.6)	(\$333.7)
Amortization Payments	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Asset Transfer	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Start+Amortization+Asset Transfer	\$348.4	\$140.5	\$23.6	\$39.8	\$81.9	\$59.9	\$3.9	\$698.0
PCA Receipts	\$70.4	\$24.7	\$0.8	\$5.5	\$5.7	\$1.8	\$0.0	\$109.0
Benefit Payments	(\$53.9)	(\$21.9)	(\$3.1)	(\$7.3)	(\$19.6)	(\$3.0)	(\$0.1)	(\$108.9)
Net Receipts (exc amort)	\$16.5	\$2.8	(\$2.3)	(\$1.8)	(\$13.9)	(\$1.2)	(\$0.1)	\$0.1
Interest	\$8.7	\$3.5	\$0.5	\$1.0	\$1.8	\$1.4	\$0.1	\$17.1
Net Receipts with Interest	\$25.2	\$6.3	(\$1.7)	(\$0.9)	(\$12.0)	\$0.3	(\$0.0)	\$17.1
Ending Fund (Sept 20)	\$373.6	\$146.8	\$21.8	\$39.0	\$69.9	\$60.1	\$3.9	\$715.1
(Start +Amortization + PCA Contributions + Interest - Benefits Paid)								
<b>FY 2021</b>								
Starting Fund (Oct 20)	\$373.6	\$146.8	\$21.8	\$39.0	\$69.9	\$60.1	\$3.9	\$715.1
Present Value of Benefits	\$183.5	\$81.6	\$7.7	\$18.5	\$57.5	\$21.8	\$0.2	\$370.7
Unfunded Liability (Surplus)	(\$190.2)	(\$65.2)	(\$14.1)	(\$20.5)	(\$12.4)	(\$38.3)	(\$3.7)	(\$344.4)
Amortization Payments	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0
Asset Transfer	(\$2.8)	(\$0.8)	(\$0.1)	(\$0.2)	(\$0.2)	(\$0.2)	(\$0.0)	(\$4.2)
Start+Amortization+Asset Transfer	\$370.9	\$146.0	\$21.7	\$38.8	\$69.7	\$59.9	\$3.9	\$710.9
PCA Receipts	\$48.4	\$22.3	\$0.7	\$4.8	\$13.1	\$3.2	\$0.0	\$92.4
Benefit Payments	(\$66.2)	(\$28.0)	(\$2.9)	(\$7.3)	(\$17.0)	(\$4.8)	(\$0.1)	(\$126.2)
Net Receipts (exc amort)	(\$17.8)	(\$5.7)	(\$2.2)	(\$2.5)	(\$3.9)	(\$1.6)	(\$0.1)	(\$33.8)
Interest	\$10.1	\$4.0	\$0.6	\$1.0	\$1.9	\$1.6	\$0.1	\$19.3
Net Receipts with Interest	(\$7.7)	(\$1.7)	(\$1.7)	(\$1.4)	(\$2.0)	\$0.0	\$0.0	(\$14.5)
Ending Fund (Sept 21)	\$363.1	\$144.3	\$20.1	\$37.3	\$67.8	\$60.0	\$3.9	\$696.5
(Start +Amortization + PCA Contributions + Interest - Benefits Paid)								
<b>FY 2022</b>								
Starting Fund (Oct 21)	\$363.1	\$144.3	\$20.1	\$37.3	\$67.8	\$60.0	\$3.9	\$696.5
Present Value of Benefits	\$212.5	\$91.9	\$6.8	\$19.1	\$56.5	\$22.2	\$0.2	\$409.3
Unfunded Liability (Surplus)	(\$150.6)	(\$52.5)	(\$13.2)	(\$18.2)	(\$11.2)	(\$37.7)	(\$3.7)	(\$287.2)



## FY 2020 Projected Chapter 1607 Fund Activity

	Army National Guard	Army Reserve	Navy Reserve	Marine Corps Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
Starting Fund (Oct 19)	\$131,216	\$286,952	\$21,538	\$40,001	\$116,896	(\$27,876)	(\$498)	\$568,229
Present Value of Benefits	\$2,875,053	\$1,034,764	\$104,387	\$238,994	\$286,542	\$191,563	\$13,834	\$4,745,137
Unfunded Liability (Surplus)	\$2,743,837	\$747,812	\$82,849	\$198,992	\$169,647	\$219,439	\$14,331	\$4,176,907
Amortization Payments	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Asset Transfer	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Start+Amortization+Transfer	\$131,216	\$286,952	\$21,538	\$40,001	\$116,896	(\$27,876)	(\$498)	\$568,229
Receipts	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Benefit Payments	(\$2,886,501)	(\$1,038,884)	(\$104,803)	(\$239,945)	(\$287,683)	(\$192,326)	(\$13,889)	(\$4,764,031)
Interest	(\$4,959)	(\$352)	(\$80)	(\$238)	\$126	(\$549)	(\$31)	(\$6,082)
Net Receipts with Interest	(\$2,891,460)	(\$1,039,236)	(\$104,883)	(\$240,184)	(\$287,557)	(\$192,875)	(\$13,919)	(\$4,770,114)
Ending Fund (Sept 20)	(\$2,760,244)	(\$752,284)	(\$83,345)	(\$200,182)	(\$170,661)	(\$220,751)	(\$14,417)	(\$4,201,885)
Asset Transfer (Oct 20)	\$2,760,244	\$752,284	\$83,345	\$200,182	\$170,661	\$220,751	\$14,417	\$4,201,885

**Chapter 1606 Amortization Payments (Adjustments) for Basic & Kicker Programs**

	Army National Guard	Army Reserve	Navy Reserve	Marine Corps Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	TOTAL
Amount in Fund on September 30, 2019	\$348,389,194	\$140,505,036	\$23,550,846	\$39,839,730	\$81,930,632	\$59,866,539	\$3,939,114	\$698,021,090
Present Value of Benefits	\$169,113,300	\$70,929,784	\$9,720,880	\$19,179,666	\$71,942,588	\$23,067,765	\$345,700	\$364,299,683
Unfunded Liability (Surplus)	(\$179,275,895)	(\$69,575,253)	(\$13,829,966)	(\$20,660,063)	(\$9,988,043)	(\$36,798,774)	(\$3,593,413)	(\$333,721,408)
Amortization Payment on October 1, 2019	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Net Receipts (Asset Xfers + Contribs - Ben Pmts + Int)	\$25,231,876	\$6,290,525	(\$1,722,808)	(\$871,542)	(\$12,036,447)	\$279,714	(\$45,520)	\$17,125,797
Amount in Fund on September 30, 2020	\$373,621,070	\$146,795,561	\$21,828,037	\$38,968,188	\$69,894,184	\$60,146,253	\$3,893,593	\$715,146,887
Present Value of Benefits	\$183,461,557	\$81,564,736	\$7,689,449	\$18,469,328	\$57,464,452	\$21,821,357	\$230,235	\$370,701,113
Unfunded Liability (Surplus)	(\$190,159,513)	(\$65,230,826)	(\$14,138,589)	(\$20,498,860)	(\$12,429,733)	(\$38,324,896)	(\$3,663,358)	(\$344,445,775)
Amortization Payment on October 1, 2020	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Net Receipts (Asset Xfers + Contribs - Ben Pmts + Int)	(\$7,719,938)	(\$1,719,487)	(\$1,663,776)	(\$1,427,830)	(\$1,970,744)	\$29,045	\$15,290	(\$14,457,440)
Amount in Fund on September 30, 2021	\$363,140,888	\$144,323,790	\$20,080,917	\$37,340,175	\$67,752,779	\$59,954,546	\$3,894,466	\$696,487,563
Present Value of Benefits	\$212,535,453	\$91,854,817	\$6,842,387	\$19,148,188	\$56,520,016	\$22,239,273	\$160,594	\$409,300,727
Unfunded Liability (Surplus)	(\$150,605,436)	(\$52,468,974)	(\$13,238,531)	(\$18,191,987)	(\$11,232,763)	(\$37,715,274)	(\$3,733,872)	(\$287,186,836)
<b>Amortization Payment on Oct 1, 2021</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>Adjustment to FY 2022 Normal Costs</b>	<b>(\$32,175,697)</b>	<b>(\$11,209,594)</b>	<b>(\$2,828,311)</b>	<b>(\$3,886,579)</b>	<b>(\$2,399,794)</b>	<b>(\$8,057,579)</b>	<b>(\$797,713)</b>	<b>(\$61,355,267)</b>

Note: Surpluses are amortized over 5 years and deficits are amortized over 5 yrs. The interest rate is assumed to be 2.75%

**Chapter 1606 Normal Cost Offsets**

	Army National Guard	Army Reserve	Navy Reserve	Marine Corps Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve
Projected Basic Normal Cost Contributions Before Offset	\$45,885,010	\$18,711,990	\$1,864,358	\$6,849,495	\$7,876,659	\$1,449,882	\$15,743
Total Amount to be Offset	\$32,175,697	\$11,209,594	\$2,828,311	\$3,886,579	\$2,399,794	\$8,057,579	\$797,713
% of Normal Costs Being Offset	70.1%	59.9%	>100%	56.7%	30.5%	>100%	>100%
*Projected Model Entrants	21,194	15,213	2,671	5,085	3,117	2,799	7
Offset Per New Entrant for FY 2022	\$1,518	\$737	\$698	\$764	\$770	\$518	\$2,249
Offset to Normal Cost	Partial Offset	Partial Offset	Full Offset	Partial Offset	Partial Offset	Full Offset	Full Offset

\*From DoD Office of Compensation

## Chapter 1606 Per Capita Contribution Amounts

Item	Fiscal Year	Army National Guard Basic	Army Reserve Basic	Navy Reserve Basic	Marine Corps Reserve Basic	Air National Guard Air Force Reserve Basic	Coast Guard Reserve Basic
Assumed Benefit	2021	\$422	\$423	\$426	\$424	\$420	\$423
	2022	\$422	\$422	\$426	\$423	\$419	\$421
% Benefit Used	2021	13.4%	9.1%	5.3%	11.1%	18.2%	11.1%
	2022	15.2%	8.6%	4.9%	9.5%	17.7%	15.8%
Discount Factor	2021	0.929	0.924	0.915	0.923	0.937	0.926
	2022	0.938	0.936	0.926	0.932	0.945	0.939
Normal Cost	2021	\$1,895	\$1,278	\$745	\$1,566	\$2,569	\$1,564
	2022	\$2,165	\$1,230	\$698	\$1,347	\$2,527	\$2,249
Normal Cost Offset	2021	\$1,269	\$702	\$519	\$804	\$588	\$1,564
	2022	\$1,518	\$737	\$698	\$764	\$770	\$2,249
<b>Per Capita Amount</b>	<b>2021</b>	<b>\$626</b>	<b>\$576</b>	<b>\$226</b>	<b>\$762</b>	<b>\$1,981</b>	<b>\$0</b>
	<b>2022</b>	<b>\$647</b>	<b>\$493</b>	<b>\$0</b>	<b>\$583</b>	<b>\$1,757</b>	<b>\$0</b>

Normal Cost = Assumed Benefit X % Benefit Used X Discount Factor X 36 Months  
 Per Capita Amount = Normal Cost - Offset

## Chapter 1606 Per Capita Contribution Amounts

Item	Fiscal Year	Army National Guard \$100 Kicker	Army Reserve \$100 Kicker	Navy Reserve \$100 Kicker	Marine Corps Reserve \$100 Kicker	Air National Guard Air Force Reserve \$100 Kicker	Coast Guard Reserve \$100 Kicker
Assumed Benefit	2021	\$100	\$100	\$100	\$100	\$100	\$100
	2022	\$100	\$100	\$100	\$100	\$100	\$100
% Benefit Used	2021	16.6%	18.2%	31.7%	29.6%	25.9%	19.5%
	2022	16.4%	17.0%	31.7%	27.4%	25.7%	18.2%
Discount Factor	2021	0.803	0.825	0.910	0.916	0.808	0.835
	2022	0.821	0.841	0.920	0.925	0.824	0.850
Normal Cost	2021	\$481	\$540	\$1,038	\$977	\$755	\$588
	2022	\$486	\$514	\$1,050	\$912	\$764	\$558
Normal Cost Offset	2021	\$0	\$0	\$0	\$0	\$0	\$0
	2022	\$0	\$0	\$0	\$0	\$0	\$0
<b>Per Capita Amount</b>	<b>2021</b>	<b>\$481</b>	<b>\$540</b>	<b>\$1,038</b>	<b>\$977</b>	<b>\$755</b>	<b>\$588</b>
	<b>2022</b>	<b>\$486</b>	<b>\$514</b>	<b>\$1,050</b>	<b>\$912</b>	<b>\$764</b>	<b>\$558</b>

Normal Cost = Assumed Benefit X % Benefit Used X Discount Factor X 36 Months

Per Capita Amount = Normal Cost - Offset

A boxed variable means that this kicker amount is currently offered by the component.

## Chapter 1606 Per Capita Contribution Amounts

Item	Fiscal Year	Army National Guard \$200 Kicker	Army Reserve \$200 Kicker	Navy Reserve \$200 Kicker	Marine Corps Reserve \$200 Kicker	Air National Guard \$200 Kicker	Air Force Reserve \$200 Kicker	Coast Guard Reserve \$200 Kicker
Assumed Benefit	2021	\$200	\$200	\$200	\$200	\$200	\$200	\$200
	2022	\$200	\$200	\$200	\$200	\$200	\$200	\$200
% Benefit Used	2021	17.0%	20.1%	30.4%	24.6%	26.6%	26.3%	23.5%
	2022	16.7%	18.9%	30.5%	23.2%	26.2%	26.4%	23.0%
Discount Factor	2021	0.807	0.829	0.907	0.910	0.811	0.811	0.868
	2022	0.823	0.840	0.916	0.919	0.827	0.832	0.879
Normal Cost	2021	\$987	\$1,202	\$1,986	\$1,611	\$1,551	\$1,536	\$1,471
	2022	\$991	\$1,141	\$2,010	\$1,536	\$1,561	\$1,584	\$1,457
Normal Cost Offset	2021	\$0	\$0	\$0	\$0	\$0	\$0	\$0
	2022	\$0	\$0	\$0	\$0	\$0	\$0	\$0
<b>Per Capita Amount</b>	<b>2021</b>	<b>\$987</b>	<b>\$1,202</b>	<b>\$1,986</b>	<b>\$1,611</b>	<b>\$1,551</b>	<b>\$1,536</b>	<b>\$1,471</b>
	<b>2022</b>	<b>\$991</b>	<b>\$1,141</b>	<b>\$2,010</b>	<b>\$1,536</b>	<b>\$1,561</b>	<b>\$1,584</b>	<b>\$1,457</b>

Normal Cost = Assumed Benefit X % Benefit Used X Discount Factor X 36 Months

Per Capita Amount = Normal Cost - Offset

A boxed variable means that this kicker amount is currently offered by the component.

## Chapter 1606 Per Capita Contribution Amounts

Item	Fiscal Year	Army National Guard \$350 Kicker	Army Reserve \$350 Kicker	Navy Reserve \$350 Kicker	Marine Corps Reserve \$350 Kicker	Air National Guard \$350 Kicker	Air Force Reserve \$350 Kicker	Coast Guard Reserve \$350 Kicker
Assumed Benefit	2021	\$350	\$350	\$350	\$350	\$350	\$350	\$350
	2022	\$350	\$350	\$350	\$350	\$350	\$350	\$350
% Benefit Used	2021	30.3%	21.8%	37.1%	29.9%	28.4%	27.5%	30.2%
	2022	30.0%	20.6%	35.9%	27.3%	27.6%	27.4%	29.5%
Discount Factor	2021	0.878	0.826	0.911	0.915	0.820	0.818	0.871
	2022	0.884	0.837	0.919	0.923	0.833	0.837	0.880
Normal Cost	2021	\$3,353	\$2,265	\$4,265	\$3,445	\$2,932	\$2,829	\$3,313
	2022	\$3,344	\$2,172	\$4,163	\$3,175	\$2,901	\$2,887	\$3,271
Normal Cost Offset	2021	\$0	\$0	\$0	\$0	\$0	\$0	\$0
	2022	\$0	\$0	\$0	\$0	\$0	\$0	\$0
<b>Per Capita Amount</b>	<b>2021</b>	<b>\$3,353</b>	<b>\$2,265</b>	<b>\$4,265</b>	<b>\$3,445</b>	<b>\$2,932</b>	<b>\$2,829</b>	<b>\$3,313</b>
	<b>2022</b>	<b>\$3,344</b>	<b>\$2,172</b>	<b>\$4,163</b>	<b>\$3,175</b>	<b>\$2,901</b>	<b>\$2,887</b>	<b>\$3,271</b>

Normal Cost = Assumed Benefit X % Benefit Used X Discount Factor X 36 Months

Per Capita Amount = Normal Cost - Offset

A boxed variable means that this kicker amount is currently offered by the component.

# Chapter 1606 Projections

## Outlays

Fiscal Year	Army Guard	Army Reserve	Navy Reserve	Marine Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
2020	\$53.9	\$21.9	\$3.1	\$7.3	\$19.6	\$3.0	\$0.1	\$108.9
2021	\$66.2	\$28.0	\$2.9	\$7.3	\$17.0	\$4.8	\$0.1	\$126.2
2022	\$72.3	\$29.5	\$2.5	\$7.4	\$15.5	\$4.6	\$0.1	\$131.9
2023	\$73.2	\$28.1	\$2.4	\$7.8	\$15.1	\$4.7	\$0.0	\$131.2
2024	\$81.4	\$26.8	\$2.3	\$8.1	\$15.2	\$4.8	\$0.0	\$138.6
2025	\$90.1	\$25.9	\$2.3	\$8.5	\$15.4	\$4.9	\$0.0	\$147.1

## Fund Balance at End of Year

Fiscal Year	Army Guard	Army Reserve	Navy Reserve	Marine Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
2019	\$348.4	\$140.5	\$23.6	\$39.8	\$81.9	\$59.9	\$3.9	\$698.0
2020	\$373.6	\$146.8	\$21.8	\$39.0	\$69.9	\$60.1	\$3.9	\$715.1
2021	\$363.1	\$144.3	\$20.1	\$37.3	\$67.8	\$60.0	\$3.9	\$696.5
2022	\$335.0	\$132.8	\$18.2	\$34.7	\$66.5	\$60.2	\$3.9	\$651.3
2023	\$340.0	\$125.0	\$16.4	\$33.6	\$66.8	\$60.4	\$4.0	\$646.2
2024	\$355.1	\$121.2	\$15.5	\$33.3	\$67.9	\$60.5	\$4.1	\$657.5
2025	\$376.7	\$120.4	\$15.2	\$33.4	\$69.6	\$60.4	\$4.2	\$679.9

## Unfunded Liability (Surplus) at End of Year

Fiscal Year	Army Guard	Army Reserve	Navy Reserve	Marine Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
2019	(\$179.3)	(\$69.6)	(\$13.8)	(\$20.7)	(\$10.0)	(\$36.8)	(\$3.6)	(\$333.7)
2020	(\$190.2)	(\$65.2)	(\$14.1)	(\$20.5)	(\$12.4)	(\$38.3)	(\$3.7)	(\$344.4)
2021	(\$150.6)	(\$52.5)	(\$13.2)	(\$18.2)	(\$11.2)	(\$37.7)	(\$3.7)	(\$287.2)
2022	(\$89.0)	(\$31.0)	(\$8.8)	(\$10.8)	(\$6.6)	(\$29.0)	(\$3.0)	(\$178.3)
2023	(\$52.6)	(\$18.3)	(\$5.2)	(\$6.4)	(\$3.9)	(\$21.9)	(\$2.4)	(\$110.8)
2024	(\$31.1)	(\$10.8)	(\$3.1)	(\$3.8)	(\$2.3)	(\$16.1)	(\$1.9)	(\$69.2)
2025	(\$18.4)	(\$6.4)	(\$1.8)	(\$2.2)	(\$1.4)	(\$11.4)	(\$1.5)	(\$43.2)



# Chapter 1606 Projections

## Income From Per Capita Amount Contributions

Fiscal Year	Army Guard	Army Reserve	Navy Reserve	Marine Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
2020	\$70.4	\$24.7	\$0.8	\$5.5	\$5.7	\$1.8	\$0.0	\$109.0
2021	\$48.4	\$22.3	\$0.7	\$4.8	\$13.1	\$3.2	\$0.0	\$92.4
2022	\$34.6	\$14.1	\$0.1	\$3.8	\$12.3	\$3.2	\$0.0	\$68.1
2023	\$68.9	\$16.8	\$0.1	\$5.7	\$13.5	\$3.2	\$0.0	\$108.3
2024	\$86.8	\$19.6	\$1.0	\$6.9	\$14.4	\$3.2	\$0.0	\$131.9
2025	\$86.8	\$19.6	\$1.0	\$6.9	\$14.4	\$3.2	\$0.0	\$131.9

## Amortization Payments (Per Capita Adjustments)

Fiscal Year	Army Guard	Army Reserve	Navy Reserve	Marine Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
2020	(\$23.6)	(\$16.6)	(\$0.9)	(\$2.9)	(\$1.2)	(\$2.7)	(\$0.0)	(\$47.9)
2021	(\$36.2)	(\$16.2)	(\$1.4)	(\$4.1)	(\$1.9)	(\$1.6)	(\$0.0)	(\$61.4)
2022	(\$32.2)	(\$11.2)	(\$2.8)	(\$3.9)	(\$2.4)	(\$8.1)	(\$0.8)	(\$61.4)
2023	(\$19.0)	(\$6.6)	(\$1.9)	(\$2.3)	(\$1.4)	(\$6.2)	(\$0.6)	(\$38.1)
2024	(\$11.2)	(\$3.9)	(\$1.1)	(\$1.4)	(\$0.8)	(\$4.7)	(\$0.5)	(\$23.7)
2025	(\$6.6)	(\$2.3)	(\$0.7)	(\$0.8)	(\$0.5)	(\$3.4)	(\$0.4)	(\$14.8)

## Interest Earned

Fiscal Year	Army Guard	Army Reserve	Navy Reserve	Marine Reserve	Air National Guard	Air Force Reserve	Coast Guard Reserve	Total
2020	\$8.7	\$3.5	\$0.5	\$1.0	\$1.8	\$1.4	\$0.1	\$17.1
2021	\$10.1	\$4.0	\$0.6	\$1.0	\$1.9	\$1.6	\$0.1	\$19.3
2022	\$9.6	\$3.8	\$0.5	\$1.0	\$1.9	\$1.6	\$0.1	\$18.5
2023	\$9.3	\$3.5	\$0.5	\$0.9	\$1.8	\$1.6	\$0.1	\$17.9
2024	\$9.6	\$3.4	\$0.4	\$0.9	\$1.9	\$1.6	\$0.1	\$18.0
2025	\$10.1	\$3.3	\$0.4	\$0.9	\$1.9	\$1.6	\$0.1	\$18.5

**Chapter 1606 Basic & Kicker Contributions to the Fund**  
(Dollars in Millions)

Fiscal Year	Army Nat'l Guard	Army Reserve	Navy Reserve	Marines Reserve	Air Nat'l Guard	Air Force Reserve	Coast Guard Reserve	All Components
1985	\$2.7	\$3.4	\$2.5	\$3.3	\$1.1	\$0.5	\$0.0	\$13.6
1986	\$64.4	\$23.2	\$11.0	\$4.4	\$7.9	\$6.5	\$0.0	\$117.4
1987	\$78.0	\$34.5	\$16.7	\$6.2	\$20.1	\$12.5	\$0.0	\$167.8
1988	\$35.5	\$27.1	\$13.8	\$6.2	\$8.9	\$8.7	\$0.0	\$100.3
1989	\$29.5	\$12.3	\$10.0	\$5.5	\$8.6	\$8.9	\$0.0	\$74.8
1990	\$31.4	\$33.0	\$9.6	\$5.1	\$11.6	\$9.9	\$0.0	\$100.6
1991	\$30.8	\$18.7	\$2.2	\$6.5	\$10.3	\$10.6	\$0.0	\$79.2
1992	\$0.0	\$20.2	\$2.6	\$7.9	\$6.6	\$1.7	\$0.0	\$39.1
1993	\$0.0	\$14.2	\$4.8	\$9.6	-\$2.1	\$1.2	\$0.0	\$27.7
1994	\$11.0	\$10.8	\$4.8	\$5.7	\$1.1	\$2.9	\$0.0	\$36.2
1995	\$16.0	\$12.6	\$2.9	\$8.3	\$1.7	\$2.5	\$0.0	\$43.9
1996	\$28.2	\$21.6	\$4.5	\$9.8	\$10.2	\$4.0	\$0.0	\$78.3
1997	\$35.7	\$25.7	\$5.9	\$9.8	\$10.3	\$3.9	\$0.0	\$91.3
1998	\$44.3	\$20.3	\$2.7	\$10.9	\$10.0	\$0.5	\$0.0	\$88.6
1999	\$39.7	\$31.9	\$2.5	\$12.6	\$9.7	\$0.0	\$0.0	\$96.3
2000	\$43.3	\$32.7	\$3.0	\$17.0	\$13.2	\$2.0	\$0.0	\$111.2
2001	\$41.9	\$41.0	\$4.1	\$16.1	\$13.4	\$3.6	\$0.0	\$120.0
2002	\$50.4	\$53.6	\$1.2	\$13.8	\$18.0	\$9.9	\$0.0	\$146.9
2003	\$84.6	\$48.7	\$0.4	\$13.5	\$27.0	\$5.5	\$0.0	\$179.6
2004	\$83.8	\$32.1	\$0.3	\$13.4	\$35.1	\$5.4	\$0.0	\$170.1
2005	\$93.9	\$43.3	\$1.0	\$16.5	\$36.5	\$5.0	\$0.0	\$196.2
2006	\$138.0	\$49.5	\$9.7	\$20.9	\$43.8	\$8.1	\$0.0	\$269.9
2007	\$129.7	\$39.3	\$4.0	\$12.8	\$45.6	\$7.8	\$0.9	\$240.0
2008	\$123.8	\$72.9	\$5.8	\$9.3	\$46.6	\$7.5	\$0.9	\$266.8
2009	\$113.7	\$63.0	\$4.4	\$10.5	\$43.3	\$5.4	\$0.9	\$241.2
2010	\$114.8	\$54.1	\$3.8	\$18.1	\$38.2	\$13.6	\$0.8	\$243.4
2011	\$62.6	\$29.3	\$2.3	\$8.2	\$31.3	\$11.4	\$1.6	\$146.8
2012	\$28.8	\$22.8	\$1.5	\$6.6	\$28.4	\$14.6	\$0.4	\$103.1
2013	\$49.3	\$19.1	\$0.7	\$4.7	\$29.9	\$12.2	\$0.0	\$115.9
2014	\$14.2	\$6.7	\$0.4	\$1.2	\$16.0	\$3.4	\$0.4	\$42.2
2015	\$13.0	\$9.9	\$0.0	\$0.6	\$21.3	\$3.7	\$0.0	\$48.7
2016	\$13.4	\$8.9	\$0.0	\$0.4	\$11.0	\$2.4	\$0.0	\$36.1
2017	\$1.3	\$5.4	\$0.2	\$0.8	\$10.3	\$1.5	\$0.0	\$19.6
2018	\$66.3	\$32.4	\$0.1	\$3.9	\$20.8	\$2.9	\$0.0	\$126.3
2019	\$113.9	\$25.4	\$0.0	\$6.5	\$22.9	\$1.6	\$0.0	\$170.2
<b>Total</b>	<b>\$1,827.8</b>	<b>\$999.4</b>	<b>\$139.4</b>	<b>\$306.7</b>	<b>\$668.4</b>	<b>\$201.7</b>	<b>\$5.9</b>	<b>\$4,149.3</b>

Source: DFAS Education Benefits Fund Trial Balance (5420)

**Chapter 1606 Basic & Kicker Benefits Paid**  
*(Dollars in Millions)*

Fiscal Year	Army Nat'l Guard	Army Reserve	Navy Reserve	Marines Reserve	Air Nat'l Guard	Air Force Reserve	Coast Guard Reserve	All Components
1985	\$0.1	\$0.1	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.2
1986	\$9.8	\$6.3	\$1.8	\$0.6	\$3.7	\$1.9	\$0.0	\$24.0
1987	\$18.8	\$10.9	\$4.3	\$2.2	\$6.2	\$2.8	\$0.0	\$45.2
1988	\$25.9	\$15.8	\$6.7	\$4.5	\$7.6	\$3.7	\$0.0	\$64.2
1989	\$30.8	\$20.6	\$8.5	\$6.4	\$7.5	\$4.3	\$0.0	\$78.1
1990	\$32.0	\$22.6	\$9.3	\$7.6	\$10.5	\$5.3	\$0.0	\$87.3
1991	\$33.9	\$19.5	\$8.0	\$5.3	\$7.4	\$4.2	\$0.0	\$78.3
1992	\$39.6	\$26.0	\$8.6	\$10.0	\$8.6	\$5.6	\$0.0	\$98.4
1993	\$38.6	\$26.8	\$8.1	\$10.3	\$9.4	\$5.8	\$0.0	\$99.0
1994	\$45.7	\$30.9	\$9.5	\$12.0	\$11.3	\$6.6	\$0.0	\$115.9
1995	\$42.0	\$28.0	\$8.7	\$11.0	\$10.3	\$6.2	\$0.0	\$106.2
1996	\$37.8	\$24.1	\$6.8	\$10.4	\$9.7	\$5.6	\$0.0	\$94.4
1997	\$34.7	\$22.0	\$5.5	\$10.1	\$8.9	\$4.6	\$0.0	\$85.9
1998	\$36.1	\$21.3	\$5.0	\$10.4	\$9.0	\$4.2	\$0.0	\$86.0
1999	\$41.9	\$24.6	\$4.7	\$12.1	\$10.4	\$4.4	\$0.0	\$98.1
2000	\$44.5	\$27.0	\$5.4	\$13.1	\$14.3	\$4.8	\$0.0	\$109.1
2001	\$56.7	\$31.4	\$5.2	\$15.4	\$19.8	\$6.6	\$0.0	\$135.0
2002	\$64.7	\$36.0	\$4.5	\$14.1	\$23.1	\$7.4	\$0.0	\$149.9
2003	\$76.2	\$38.5	\$5.4	\$10.9	\$29.8	\$9.2	\$0.0	\$170.1
2004	\$73.5	\$34.1	\$6.3	\$13.6	\$37.8	\$11.7	\$0.0	\$176.9
2005	\$72.2	\$41.2	\$6.1	\$11.7	\$39.8	\$14.3	\$0.0	\$185.2
2006	\$57.3	\$29.5	\$4.9	\$6.9	\$33.8	\$14.1	\$0.0	\$146.6
2007	\$38.9	\$18.7	\$3.9	\$5.3	\$24.1	\$11.0	\$0.7	\$102.6
2008	\$53.3	\$23.7	\$4.1	\$7.0	\$29.2	\$9.4	\$0.8	\$127.6
2009	\$66.7	\$28.4	\$5.0	\$7.0	\$27.3	\$9.0	\$0.8	\$144.2
2010	\$87.4	\$42.7	\$5.1	\$6.7	\$28.9	\$8.8	\$0.6	\$180.2
2011	\$89.7	\$49.1	\$4.5	\$6.7	\$28.7	\$8.1	\$0.4	\$187.3
2012	\$84.5	\$50.0	\$4.3	\$6.2	\$27.5	\$8.7	\$0.3	\$181.5
2013	\$79.8	\$49.5	\$4.5	\$7.4	\$25.9	\$9.1	\$0.3	\$176.6
2014	\$77.2	\$45.5	\$4.9	\$8.3	\$24.7	\$9.8	\$0.4	\$170.9
2015	\$75.4	\$40.6	\$5.2	\$9.3	\$24.5	\$9.6	\$0.5	\$165.1
2016	\$72.8	\$34.9	\$5.1	\$9.6	\$25.6	\$8.5	\$0.4	\$156.8
2017	\$67.8	\$32.1	\$4.9	\$9.6	\$25.4	\$7.0	\$0.3	\$147.1
2018	\$59.8	\$27.5	\$4.5	\$9.2	\$24.2	\$6.0	\$0.2	\$131.4
2019	\$57.6	\$26.2	\$4.1	\$8.4	\$24.1	\$5.3	\$0.2	\$125.9
<b>Total</b>	<b>\$1,823.6</b>	<b>\$1,006.0</b>	<b>\$193.6</b>	<b>\$299.1</b>	<b>\$659.0</b>	<b>\$243.7</b>	<b>\$6.2</b>	<b>\$4,231.1</b>

Source: DFAS Education Benefits Fund Trial Balance (6403)

# **Chapter 30 & 33 Active Duty Valuation of Education Benefits**

**Presented before the DoD Board of Actuaries**

**by Richard Allen (571) 372-1992, [Richard.S.Allen40.civ@mail.mil](mailto:Richard.S.Allen40.civ@mail.mil)**

**DoD Office of the Actuary**

**Summer 2020**

**DMDC and DFAS Comparison of FY 2019 Benefit Payments**

Service	Chapter 30 Kicker Used With			Chapter 30 Kicker Used With			DMDC Reports as % of Total	Kicker Used With Chapter 30 Basic as % of Total DFAS Reports
	Chapter 30 Basic DMDC Reports	Chapter 33 Basic DMDC Reports	Ch 30 or 33 Basic DMDC Reports	Chapter 30 Basic DFAS Reports	Chapter 33 Basic DFAS Reports	Ch 30 or 33 Basic DFAS Reports		
Army	\$2,275,027	\$41,841,826	\$44,116,853	\$3,434,968	\$46,954,406	\$50,389,374	87.6%	6.8%
Navy	\$307,022	\$9,328,339	\$9,635,361	\$516,647	\$10,789,016	\$11,305,663	85.2%	4.6%
Marine Corps	\$378,428	\$6,820,778	\$7,199,206	\$584,008	\$7,975,185	\$8,559,192	84.1%	6.8%
Coast Guard	\$0	\$7,410	\$7,410	\$6,994	\$70,485	\$77,479	9.6%	9.0%
Unknown	\$0	\$0	\$0	\$0	\$196,904	\$196,904	0.0%	0.0%
<b>Total</b>	<b>\$2,960,476</b>	<b>\$57,998,354</b>	<b>\$60,958,830</b>	<b>\$4,542,617</b>	<b>\$65,985,996</b>	<b>\$70,528,613</b>	<b>86.4%</b>	<b>6.4%</b>
FY 2018	\$7,580,002	\$67,664,339	\$75,244,341	\$5,874,669	\$80,086,775	\$85,961,445	87.5%	6.8%
FY 2017	\$7,746,055	\$83,080,267	\$90,826,322	\$7,925,653	\$93,069,138	\$100,994,791	89.9%	7.8%
FY 2016	\$16,566,886	\$95,900,249	\$112,467,135	\$10,603,078	\$106,839,563	\$117,442,641	95.8%	9.0%
FY 2015	\$18,828,096	\$0	\$18,828,096	\$13,975,036	\$113,042,727	\$127,017,763	14.8%	11.0%

*FY 2019 Active Duty Kicker Benefit Usage (DMDC)*

<b>Benefit Used With</b>	<b>Users</b>	<b>Kicker \$\$</b>	<b>Percent of Total (\$)</b>
Chapter 30	1,622	\$2,960,476	4.9%
Chapter 33 Member	22,702	\$52,189,491	85.6%
Chapter 33 Spouse	1,490	\$3,367,458	5.5%
Chapter 33 Child	1,341	\$2,441,405	4.0%
Total - Family	27,154	\$60,958,830	

*Kicker Benefit Distribution*

<u>Benefit Used With</u>	<b>DMDC</b>	<b><sup>1</sup>DFAS/Hines</b>
Chapter 30	4.9%	6.4%
Chapter 33	95.1%	93.6%
<u>Chapter 33</u>		
Member	90.0%	80.5%
Dependent	10.0%	19.5%
<u>Dependent</u>		
Spouse	58.0%	16.4%
Child	42.0%	83.6%
<u>Total Benefit to:</u>		
Member	90.5%	81.8%
Spouse	5.5%	3.0%
Child	4.0%	15.2%

<sup>1</sup>The Chapter 30/Chapter 33 split is from the DFAS Trial Balance. The Member/ Dependent and Spouse/Child splits are the basic benefit proportions from Hines.

**Per Capita Contributions Added to the Fund by Fiscal Year**  
*(Dollars in Millions)*

Fiscal Year	Army	Navy	Marine Corps	Coast Guard	Total - Active
1985	\$52.0	\$0.0	\$0.0	\$0.000	\$52.0
1986	\$114.8	\$0.0	\$0.0	\$0.000	\$114.8
1987	\$74.3	\$8.3	\$0.0	\$0.000	\$82.6
1988	\$36.3	\$4.9	\$0.0	\$0.000	\$41.2
1989	\$54.4	\$0.1	\$0.0	\$0.000	\$54.5
1990	-\$2.4	\$2.3	\$0.0	\$0.000	-\$0.2
1991	\$0.0	\$1.1	\$0.0	\$0.000	\$1.1
1992	\$0.0	\$2.2	\$0.0	\$0.000	\$2.2
1993	\$7.0	\$2.3	\$0.8	\$0.000	\$10.1
1994	\$25.2	\$5.4	\$1.8	\$0.000	\$32.5
1995	\$31.0	\$19.9	\$2.2	\$0.000	\$53.1
1996	\$39.5	\$12.0	\$2.9	\$0.000	\$54.4
1997	\$35.5	\$17.7	\$4.2	\$0.000	\$57.4
1998	\$41.6	\$24.2	\$4.5	\$0.000	\$70.3
1999	\$51.8	\$31.7	\$17.7	\$0.000	\$101.2
2000	\$74.9	\$20.3	\$17.4	\$0.000	\$112.6
2001	\$76.6	\$32.5	\$19.6	\$0.000	\$128.7
2002	\$55.4	\$23.7	\$12.7	\$0.000	\$91.7
2003	\$20.7	\$5.2	\$7.9	\$0.000	\$33.9
2004	\$10.5	\$5.7	\$5.9	\$0.005	\$22.2
2005	\$46.4	\$6.6	\$6.1	\$0.000	\$59.1
2006	\$35.0	\$1.8	\$8.6	\$0.000	\$45.4
2007	\$44.0	\$4.0	\$17.9	\$0.000	\$65.8
2008	\$80.7	\$6.2	\$10.5	\$0.000	\$97.3
2009	\$84.5	\$5.7	\$10.8	\$0.000	\$101.0
2010	\$127.3	\$5.3	\$0.9	\$0.000	\$133.4
2011	\$6.0	\$0.1	\$7.5	\$0.000	\$13.6
2012	\$1.6	\$0.0	\$0.0	\$0.000	\$1.6
2013	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
2014	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
2015	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
2016	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
2017	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
2018	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
2019	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
Total	\$1,224.6	\$249.2	\$159.8	\$0.005	\$1,633.5

**Benefits Paid by Fiscal Year**  
(Dollars in Millions)

Fiscal Year	Army	Navy	Marine Corps	Coast Guard	Total - Active
1985	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
1986	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
1987	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
1988	\$3.8	\$0.1	\$0.0	\$0.000	\$3.9
1989	\$16.6	\$0.2	\$0.0	\$0.000	\$16.8
1990	\$40.0	\$2.7	\$0.0	\$0.000	\$42.7
1991	\$53.5	\$4.5	\$0.0	\$0.000	\$57.9
1992	\$67.9	\$4.0	\$0.0	\$0.000	\$71.9
1993	\$77.3	\$3.3	\$0.0	\$0.000	\$80.6
1994	\$77.6	\$2.2	\$0.0	\$0.000	\$79.7
1995	\$73.5	\$2.7	\$0.0	\$0.000	\$76.3
1996	\$69.6	\$3.7	\$0.0	\$0.000	\$73.4
1997	\$69.3	\$5.1	\$0.1	\$0.000	\$74.5
1998	\$65.8	\$9.3	\$0.7	\$0.000	\$75.8
1999	\$60.2	\$13.6	\$1.5	\$0.000	\$75.3
2000	\$54.0	\$15.0	\$2.4	\$0.000	\$71.4
2001	\$49.7	\$16.7	\$3.4	\$0.000	\$69.8
2002	\$47.9	\$20.3	\$4.8	\$0.000	\$73.1
2003	\$47.6	\$25.2	\$6.8	\$0.000	\$79.6
2004	\$48.7	\$29.1	\$8.3	\$0.015	\$86.1
2005	\$51.0	\$32.4	\$9.7	\$0.059	\$93.2
2006	\$51.2	\$34.0	\$12.3	\$0.055	\$97.6
2007	\$49.2	\$34.0	\$13.6	\$0.057	\$96.9
2008	\$44.6	\$33.2	\$14.6	\$0.058	\$92.4
2009	\$36.4	\$31.6	\$15.6	\$0.075	\$83.7
2010	\$45.3	\$37.4	\$17.3	\$0.133	\$100.1
2011	\$39.7	\$28.0	\$13.3	\$0.120	\$81.2
2012	\$56.4	\$30.1	\$16.9	\$0.141	\$103.6
2013	\$71.8	\$27.8	\$19.7	\$0.156	\$119.5
2014	\$84.9	\$24.8	\$20.5	\$0.146	\$130.4
2015	\$86.1	\$21.9	\$19.6	\$0.111	\$127.7
2016	\$82.2	\$18.7	\$17.2	\$0.104	\$118.1
2017	\$72.2	\$14.7	\$14.0	\$0.079	\$101.0
2018	\$61.9	\$12.9	\$10.9	\$0.082	\$85.8
2019	\$50.5	\$11.3	\$8.6	\$0.078	\$70.5
Total	\$1,806.6	\$550.4	\$251.8	\$1.470	\$2,610.4



**Chapter 30 Kicker Eligible Members**

**As Of September 30,**

	<u>2018</u>	<u>2019</u>
Army 2-Year	4,806	3,195
Army 3-Year	28,715	26,306
Army 4-Year	57,992	49,319
Army 5-Year	8,661	8,390
Army 6-Year	6,010	5,940
Navy 2-Year	29	25
Navy 3-Year	664	509
Navy 4-Year	37,383	29,592
Marine 4-Year	11,188	9,494
Marine 5-Year	6,949	6,429
Marine 6-Year	79	78
Coast Guard 4-Year	362	350
Army	106,184	93,150
Navy	38,076	30,126
Marine Corps	18,216	16,001
Coast Guard	362	350
<b>Total</b>	<b>162,838</b>	<b>139,627</b>

**Number Who Have Been  
Approved to Transfer Benefits  
As Of September 30, 2019**

	<u>Spouse</u>	<u>Child</u>
Army	2,002	1,446
Navy	1,086	667
Marine Corps	185	41
Coast Guard	8	2
<b>Total</b>	<b>3,281</b>	<b>2,156</b>

Excludes 1,517 spouses and children who used all 36 months and are no longer eligible

**Active vs Inactive  
As Of September 30, 2019**

	<u>Still on Active Duty</u>	<u>Separated From A.D.</u>
Army	15,364	77,786
Navy	8,509	21,617
Marine Corps	2,159	13,842
Coast Guard	139	211
<b>Total</b>	<b>26,171</b>	<b>113,456</b>

**\*Number Who Have Used Benefit  
As Of September 30, 2019**

	<u>Has Used Benefit</u>	<u>Has Not Used Benefit</u>
Army	30,430	62,720
Navy	6,921	23,205
Marine Corps	2,890	13,111
Coast Guard	174	176
<b>Total</b>	<b>40,415</b>	<b>99,212</b>

\*Includes Dependents

## *Transferability Potential Impact*

	Army	Navy	Marine Corps	Coast Guard	Total	Total - 2019
Approved to Transfer Benefit <small>(Includes Members Who Used All 36 Months)</small>	4,465	2,200	278	11	6,954	3,905
Approved to Transfer Benefit & Eligibility Remaining	3,448	1,753	226	10	5,437	2,782
Eligible to Transfer Benefit Now But Hasn't <small>(Active &amp; Served 10+ Years)</small>	9,642	6,893	1,784	133	18,452	22,298
Could Become Eligible to Transfer Benefit in Future <small>(Active &amp; Served Less Than 10 Years)</small>	2,880	369	208	0	3,457	8,174
Eligible Members With Potential Transferability	15,970	9,015	2,218	143	27,346	33,254
Total Eligible Population	93,150	30,126	16,001	350	139,627	162,838
% Eligible Members With Potential Transferability	17.1%	29.9%	13.9%	40.9%	19.6%	20.4%

Source of Data: DMDC September, 2019 File

## ***FY 2019 Chapter 30 Kicker Fund Activity***

***(Dollars in Millions)***

	Army	Navy	Marine Corps	Coast Guard	Total - Active
Starting Fund (Oct 18)	\$358.5	\$38.6	\$39.2	\$1.238	\$437.6
Present Value of Benefits (Liability)	\$344.4	\$81.2	\$48.4	\$1.137	\$475.1
Funded Ratio	104.1%	47.6%	81.1%	108.9%	92.1%
Unfunded Liability (Surplus)	(\$14.1)	\$42.6	\$9.2	(\$0.101)	\$37.6
Amortization Payments	\$0.8	\$12.0	\$4.7	\$0.000	\$17.5
Start+Amortization	\$359.3	\$50.6	\$43.9	\$1.238	\$455.0
Per Capita Amount Contributions	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
Benefit Payments	(\$50.5)	(\$11.3)	(\$8.6)	(\$0.078)	(\$70.5)
Net Receipts (excludes amortization)	(\$50.5)	(\$11.3)	(\$8.6)	(\$0.078)	(\$70.5)
Interest	\$9.2	\$1.2	\$1.1	\$0.033	\$11.5
Net Receipts with Interest	(\$41.4)	(\$10.1)	(\$7.5)	(\$0.045)	(\$59.0)
Ending Fund	\$317.9	\$40.5	\$36.4	\$1.193	\$396.0

(Start +Amortization + PCA Contributions + Interest - Benefits Paid)

**Chapter 30 Kicker Projected Fund Activity**  
*(Dollars in Millions)*

	Army	Navy	Marine Corps	Coast Guard	Total - Active
<u>FY 2020</u>					
Starting Fund (Oct 19)	\$317.9	\$40.5	\$36.4	\$1.193	\$396.0
Present Value of Benefits (Liability)	\$255.1	\$66.4	\$30.5	\$0.962	\$353.0
Funded Ratio	124.6%	61.0%	119.4%	124.0%	112.2%
Unfunded Liability (Surplus)	(\$62.8)	\$25.9	(\$5.9)	(\$0.231)	(\$43.1)
Amortization Payments	\$5.9	\$8.7	\$3.6	\$0.000	\$18.2
Transfer To/From Other Programs	\$3.0	\$5.9	\$0.0	\$0.000	\$8.9
Start+Amortization+Transfers	\$326.9	\$55.1	\$40.0	\$1.193	\$423.1
Receipts (excludes amortization)	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
Benefit Payments	(\$40.6)	(\$9.1)	(\$6.2)	(\$0.059)	(\$55.9)
Net Receipts (excludes amortization)	(\$40.6)	(\$9.1)	(\$6.2)	(\$0.059)	(\$55.9)
Interest	\$7.4	\$1.2	\$0.9	\$0.028	\$9.6
Net Receipts with Interest	(\$33.2)	(\$7.9)	(\$5.3)	(\$0.031)	(\$46.3)
Ending Fund	\$293.7	\$47.2	\$34.7	\$1.161	\$376.8

(Start +Amortization + Transfers + PCA Contributions + Interest - Benefits Paid)

FY 2021

Starting Fund (Oct 20)	\$293.7	\$47.2	\$34.7	\$1.161	\$376.8
Present Value of Benefits (Liability)	\$218.8	\$59.9	\$25.3	\$0.902	\$304.9
Unfunded Liability (Surplus)	(\$75.0)	\$12.7	(\$9.4)	(\$0.259)	(\$71.9)
Amortization Payments	\$0.0	\$5.2	\$0.1	\$0.000	\$5.3
Start+Amortization+Transfers	\$293.7	\$52.4	\$34.9	\$1.161	\$382.2
Receipts (excludes amortizations)	\$0.0	\$0.0	\$0.0	\$0.000	\$0.0
Benefit Payments	(\$35.9)	(\$7.4)	(\$4.8)	(\$0.068)	(\$48.2)
Interest	\$7.6	\$1.3	\$0.9	\$0.031	\$9.9
Net Receipts with Interest	(\$28.3)	(\$6.1)	(\$3.9)	(\$0.037)	(\$38.3)
Ending Fund	\$265.4	\$46.3	\$31.0	\$1.120	\$343.9

(Start +Amortization + Transfers + PCA Contributions + Interest - Benefits Paid)

FY 2022

Starting Fund	\$265.4	\$46.3	\$31.0	\$1.124	\$343.9
Present Value of Benefits (Liability)	\$188.4	\$54.0	\$21.2	\$0.858	\$264.5
Unfunded Liability (Surplus)	(\$77.0)	\$7.7	(\$9.8)	(\$0.266)	(\$79.4)

**FY 2019 Gain Loss Analysis of Chapter 30 Kicker Funds**  
(Dollars in Millions)

	Army	Navy	Marine Corps	Coast Guard	Total - Active
Projected September 30, 2019 Assets	\$313.6	\$41.3	\$35.6	\$1.25	\$391.7
Projected September 30, 2019 PV Benefits	\$298.2	\$72.9	\$40.2	\$1.07	\$412.3
<b>Projected September 30, 2019 Unfunded Liability</b>	<b>(\$15.4)</b>	<b>\$31.6</b>	<b>\$4.7</b>	<b>(\$0.18)</b>	<b>\$20.7</b>
September 30, 2019 Assets	\$317.9	\$40.5	\$36.4	\$1.19	\$396.0
September 30, 2019 PV Benefits	\$255.1	\$66.4	\$30.5	\$0.96	\$353.0
<b>September 30, 2019 Unfunded Liability</b>	<b>(\$62.8)</b>	<b>\$25.9</b>	<b>(\$5.9)</b>	<b>(\$0.23)</b>	<b>(\$43.1)</b>
FY 19 Assets Loss (or Gain)	(\$4.4)	\$0.8	(\$0.8)	\$0.06	(\$4.4)
FY 19 PV Benefits Loss (or Gain)	(\$43.1)	(\$6.4)	(\$9.7)	(\$0.11)	(\$59.4)
<b>FY 19 Loss (or Gain)</b>	<b>(\$47.4)</b>	<b>(\$5.7)</b>	<b>(\$10.6)</b>	<b>(\$0.05)</b>	<b>(\$63.8)</b>
	-15.9%	-7.8%	-26.3%	-4.8%	-15.5%
<b><u>Loss (Gain) Due to PV Benefits:</u></b>					
Withdrawal Experience & Census Changes	(\$57.5)	(\$8.1)	(\$11.5)	(\$0.06)	(\$77.2)
	-19.3%	-11.1%	-28.7%	-6.1%	-18.7%
Interest Rate Assumption Change (Assumption Change From 3.25% to 2.75%)	\$6.5	\$1.9	\$0.7	\$0.04	\$9.1
	2.2%	2.6%	1.7%	3.6%	2.2%
Usage Rate Assumption Changes	\$7.9	(\$0.3)	\$1.1	(\$0.08)	\$8.7
	2.6%	-0.4%	2.8%	-7.8%	2.1%
<b>Total (PV Benefits)</b>	<b>(\$43.1)</b>	<b>(\$6.4)</b>	<b>(\$9.7)</b>	<b>(\$0.11)</b>	<b>(\$59.4)</b>
	-14.5%	-8.9%	-24.2%	-10.2%	-14.4%
<b><u>Loss (Gain) Due to Assets:</u></b>					
Benefit Usage Experience From Model Projections	(\$6.1)	\$0.5	(\$1.0)	(\$0.02)	(\$6.7)
	-2.1%	0.7%	-2.6%	-2.2%	-1.6%
Interest Earnings (Actual Earnings of 2.72% vs Interest Assumption of 3.25%)	\$1.8	\$0.2	\$0.2	\$0.08	\$2.3
	0.6%	0.6%	0.6%	6.6%	0.6%
<b>Total (Assets)</b>	<b>(\$4.4)</b>	<b>\$0.8</b>	<b>(\$0.8)</b>	<b>\$0.06</b>	<b>(\$4.4)</b>
	-1.5%	1.0%	-2.1%	5.5%	-1.1%

Percents below itemized Gain/Loss are Gain/Loss as a percent of projected FY 2019 PV Benefits, except for Interest Earnings, whose percent is a percent of 2019 projected assets.

## Amortization Payments (Adjustments) for Active Duty Kicker Program

	Army	Navy	Marine Corps	Coast Guard	Total - Active
Amount in Fund on September 30, 2019	\$317,920,595	\$40,495,724	\$36,406,967	\$1,192,583	\$396,015,869
Present Value of Benefits	\$255,094,258	\$66,402,279	\$30,494,953	\$961,606	\$352,953,096
Unfunded Liability (Surplus)	(\$62,826,337)	\$25,906,555	(\$5,912,014)	(\$230,977)	(\$43,062,773)
Amortization Payment on October 1, 2019	\$5,936,275	\$8,703,835	\$3,607,805	\$0	\$18,247,915
Net Receipts (Contributions - Benefits + Interest)	(\$33,151,243)	(\$7,872,122)	(\$5,279,060)	(\$31,192)	(\$46,333,616)
Amount in Fund on September 30, 2020	\$293,733,931	\$47,181,991	\$34,735,712	\$1,161,392	\$376,813,026
Present Value of Benefits	\$218,750,165	\$59,908,957	\$25,313,833	\$902,132	\$304,875,088
Unfunded Liability (Surplus)	(\$74,983,766)	\$12,726,966	(\$9,421,880)	(\$259,259)	(\$71,937,938)
Scheduled Amortization on October 1, 2020	\$0	\$5,204,989	\$139,593	\$0	\$5,344,582
Net Receipts (Contributions - Benefits + Interest)	(\$28,301,555)	(\$6,098,847)	(\$3,856,925)	(\$37,219)	(\$38,294,546)
Amount in Fund on September 30, 2021	\$265,432,376	\$46,288,133	\$31,018,381	\$1,124,173	\$343,863,062
Present Value of Benefits	\$188,386,557	\$54,016,965	\$21,193,967	\$857,784	\$264,455,273
Unfunded Liability (Surplus)	(\$77,045,819)	\$7,728,832	(\$9,824,413)	(\$266,389)	(\$79,407,789)
<b>Amortization Payment on Oct 1, 2021</b>	<b>\$0</b>	<b>\$1,630,752</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,630,752</b>

Amortization schedule based on 5 years at an interest rate of 2.75%

# *Army Active Duty Kicker Projections*

## 2020 - 2030

Fiscal Year	Fund - Start of Year	Amortization Payments	PCA Contributions	Benefits Paid	Interest	End Of Year	End of Year Liability	End of Year Unfunded Liability
2020	\$317.9	\$5.9	\$0.0	\$40.6	\$7.4	\$293.7	\$218.8	-\$75.0
2021	\$293.7	\$0.0	\$0.0	\$35.9	\$7.6	\$265.4	\$188.4	-\$77.0
2022	\$265.4	\$0.0	\$0.0	\$31.1	\$6.9	\$241.3	\$162.1	-\$79.2
2023	\$241.3	\$0.0	\$0.0	\$26.3	\$6.3	\$221.3	\$139.9	-\$81.3
2024	\$221.3	\$0.0	\$0.0	\$21.4	\$5.8	\$205.7	\$122.2	-\$83.6
2025	\$205.7	\$0.0	\$0.0	\$17.8	\$5.4	\$193.4	\$107.5	-\$85.9
2026	\$193.4	\$0.0	\$0.0	\$14.8	\$5.1	\$183.7	\$95.5	-\$88.2
2027	\$183.7	\$0.0	\$0.0	\$13.3	\$4.9	\$175.3	\$84.7	-\$90.7
2028	\$175.3	\$0.0	\$0.0	\$12.5	\$4.7	\$167.5	\$74.4	-\$93.2
2029	\$167.5	\$0.0	\$0.0	\$11.6	\$4.5	\$160.4	\$64.7	-\$95.7
2030	\$160.4	\$0.0	\$0.0	\$11.0	\$4.3	\$153.7	\$55.3	-\$98.4

Dollars in Millions

Assuming no future gains or losses or changes to assumptions.

# ***Navy Active Duty Kicker Projections***

## 2020 - 2030

Fiscal Year	Fund - Start of Year	Amortization Payments	PCA Contributions	Benefits Paid	Interest	End Of Year	End of Year Liability	End of Year Unfunded Liability
2020	\$40.5	\$8.7	\$0.0	\$9.1	\$1.2	\$47.2	\$59.9	\$12.7
2021	\$47.2	\$5.2	\$0.0	\$7.4	\$1.3	\$46.3	\$54.0	\$7.7
2022	\$46.3	\$1.6	\$0.0	\$7.3	\$1.2	\$41.9	\$48.2	\$6.3
2023	\$41.9	\$1.3	\$0.0	\$6.9	\$1.1	\$37.5	\$42.5	\$5.1
2024	\$37.5	\$1.1	\$0.0	\$6.3	\$1.0	\$33.2	\$37.4	\$4.1
2025	\$33.2	\$0.9	\$0.0	\$5.6	\$0.9	\$29.3	\$32.7	\$3.3
2026	\$29.3	\$0.7	\$0.0	\$5.0	\$0.8	\$25.8	\$28.5	\$2.7
2027	\$25.8	\$0.6	\$0.0	\$4.5	\$0.7	\$22.6	\$24.8	\$2.2
2028	\$22.6	\$0.5	\$0.0	\$4.0	\$0.6	\$19.6	\$21.4	\$1.8
2029	\$19.6	\$0.4	\$0.0	\$3.7	\$0.5	\$16.8	\$18.2	\$1.4
2030	\$16.8	\$0.3	\$0.0	\$3.3	\$0.4	\$14.2	\$15.4	\$1.2

Dollars in Millions

Assuming no future gains or losses or changes to assumptions.



# ***Marine Corps Active Duty Kicker Projections***

## **2020 - 2030**

Fiscal Year	Fund - Start of Year	Amortization Payments	PCA Contributions	Benefits Paid	Interest	End Of Year	End of Year Liability	End of Year Unfunded Liability
2020	\$36.4	\$3.6	\$0.0	\$6.2	\$0.9	\$34.7	\$25.3	-\$9.4
2021	\$34.7	\$0.1	\$0.0	\$4.8	\$0.9	\$31.0	\$21.2	-\$9.8
2022	\$31.0	\$0.0	\$0.0	\$3.8	\$0.8	\$28.0	\$17.9	-\$10.1
2023	\$28.0	\$0.0	\$0.0	\$3.1	\$0.7	\$25.6	\$15.3	-\$10.4
2024	\$25.6	\$0.0	\$0.0	\$2.5	\$0.7	\$23.8	\$13.1	-\$10.7
2025	\$23.8	\$0.0	\$0.0	\$2.1	\$0.6	\$22.3	\$11.3	-\$11.0
2026	\$22.3	\$0.0	\$0.0	\$1.8	\$0.6	\$21.1	\$9.8	-\$11.3
2027	\$21.1	\$0.0	\$0.0	\$1.5	\$0.6	\$20.1	\$8.6	-\$11.6
2028	\$20.1	\$0.0	\$0.0	\$1.4	\$0.5	\$19.3	\$7.4	-\$11.9
2029	\$19.3	\$0.0	\$0.0	\$1.2	\$0.5	\$18.6	\$6.4	-\$12.2
2030	\$18.6	\$0.0	\$0.0	\$1.1	\$0.5	\$17.9	\$5.4	-\$12.5

Dollars in Millions

Assuming no future gains or losses or changes to assumptions.

# ***Coast Guard Active Duty Kicker Projections***

## **2020 - 2030**

Fiscal Year	Fund - Start of Year	Amortization Payments	PCA Contributions	Benefits Paid	Interest	End Of Year	End of Year Liability	End of Year Unfunded Liability
2020	\$1,193	\$0	\$0	\$59	\$28	\$1,161	\$902	-\$259
2021	\$1,161	\$0	\$0	\$68	\$31	\$1,124	\$858	-\$266
2022	\$1,124	\$0	\$0	\$68	\$30	\$1,086	\$813	-\$274
2023	\$1,086	\$0	\$0	\$66	\$29	\$1,049	\$768	-\$281
2024	\$1,049	\$0	\$0	\$65	\$28	\$1,012	\$723	-\$289
2025	\$1,012	\$0	\$0	\$66	\$27	\$973	\$676	-\$297
2026	\$973	\$0	\$0	\$80	\$26	\$919	\$613	-\$305
2027	\$919	\$0	\$0	\$84	\$24	\$858	\$545	-\$313
2028	\$858	\$0	\$0	\$85	\$23	\$796	\$474	-\$322
2029	\$796	\$0	\$0	\$79	\$21	\$738	\$408	-\$331
2030	\$738	\$0	\$0	\$69	\$19	\$689	\$349	-\$340

Dollars in Thousands

Assuming no future gains or losses or changes to assumptions.

## Chapter 30 Kicker Fiscal Year 2021 Normal Costs

Service / Contract	Monthly Kicker Amount								
	\$150	\$250	\$350	\$450	\$550	\$650	\$750	\$850	\$950
Army / 2 Year	\$1,901	\$3,204	\$4,537	\$5,897	\$7,284	\$8,697	\$10,136	\$11,600	\$13,088
Army / 3 Year	\$1,828	\$3,081	\$4,362	\$5,669	\$7,001	\$8,359	\$9,740	\$11,145	\$12,573
Army / 4 Year	\$1,736	\$2,923	\$4,135	\$5,369	\$6,625	\$7,903	\$9,201	\$10,520	\$11,859
Army / 5 Year	\$1,665	\$2,801	\$3,957	\$5,133	\$6,326	\$7,539	\$8,768	\$10,015	\$11,279
Army / 6 Year	\$1,533	\$2,579	\$3,642	\$4,722	\$5,820	\$6,934	\$8,064	\$9,209	\$10,369
Navy / 4 Year	\$1,913	\$3,222	\$4,556	\$5,915	\$7,297	\$8,702	\$10,128	\$11,576	\$13,043
Marine Corps / 4 Year	\$1,887	\$3,173	\$4,482	\$5,811	\$7,162	\$8,532	\$9,923	\$11,332	\$12,759
Marine Corps / 5 Year	\$1,849	\$3,109	\$4,390	\$5,692	\$7,014	\$8,355	\$9,715	\$11,093	\$12,489
Marine Corps / 6 Year	\$1,787	\$3,006	\$4,245	\$5,504	\$6,783	\$8,081	\$9,397	\$10,730	\$12,082
Coast Guard / 4 Year	\$1,495	\$2,508	\$3,532	\$4,569	\$5,616	\$6,675	\$7,744	\$8,824	\$9,913

## Chapter 30 Kicker Fiscal Year 2022 Normal Costs

Service / Contract	Monthly Kicker Amount								
	\$150	\$250	\$350	\$450	\$550	\$650	\$750	\$850	\$950
Army / 2 Year	\$2,474	\$4,161	\$5,876	\$7,618	\$9,385	\$11,176	\$12,991	\$14,828	\$16,685
Army / 3 Year	\$2,373	\$3,992	\$5,638	\$7,310	\$9,008	\$10,729	\$12,472	\$14,237	\$16,023
Army / 4 Year	\$2,239	\$3,764	\$5,314	\$6,886	\$8,481	\$10,097	\$11,732	\$13,386	\$15,058
Army / 5 Year	\$2,141	\$3,597	\$5,074	\$6,571	\$8,088	\$9,623	\$11,176	\$12,746	\$14,331
Army / 6 Year	\$2,062	\$3,462	\$4,882	\$6,321	\$7,779	\$9,253	\$10,743	\$12,250	\$13,771
Navy / 4 Year	\$2,113	\$3,554	\$5,019	\$6,506	\$8,015	\$9,544	\$11,093	\$12,661	\$14,247
Marine Corps / 4 Year	\$1,740	\$2,930	\$4,143	\$5,378	\$6,635	\$7,912	\$9,210	\$10,528	\$11,865
Marine Corps / 5 Year	\$1,668	\$2,809	\$3,971	\$5,155	\$6,359	\$7,584	\$8,828	\$10,091	\$11,372
Marine Corps / 6 Year	\$1,599	\$2,687	\$3,792	\$4,913	\$6,049	\$7,201	\$8,367	\$9,548	\$10,743
Coast Guard / 4 Year	\$1,733	\$2,903	\$4,083	\$5,273	\$6,474	\$7,684	\$8,903	\$10,131	\$11,367

***Post-Vietnam Era Involuntary and Voluntary Separates  
Fund Activity and Annual Payments For Fiscal Year 2020***

<b>FY 2020</b>	Army	Navy	Marine Corps	Air Force	Coast Guard	All DoD	DoD & Coast
Fund Balance as of September, 30, 2019	-\$53,119	-\$5,196	-\$5,773	-\$24,486	\$1,418	-\$88,574	-\$87,155
October 1, 2019 Receipts	\$58,366	\$4,502	\$1,374	\$27,642	\$0	\$91,884	\$91,884
Balance as of Oct., 1, 2019	\$5,247	-\$694	-\$4,399	\$3,156	\$1,418	\$3,310	\$4,729
Benefit Payments (thru May)	\$6,627	\$5,527	\$0	\$11,685	\$0	\$23,840	\$23,840
Benefit Payments (Proj Full Year)	\$8,934	\$7,312	\$0	\$15,822	\$0	\$32,068	\$32,068
Interest Owed	-\$10	\$112	\$106	\$130	-\$34	\$338	\$303
<b>Projected Fund Balance on October 1, 2020</b>	<b>-\$3,676</b>	<b>-\$8,118</b>	<b>-\$4,505</b>	<b>-\$12,796</b>	<b>\$1,452</b>	<b>-\$29,095</b>	<b>-\$27,643</b>
<b>Amount Due on October 1, 2020</b>	<b>\$3,676</b>	<b>\$8,118</b>	<b>\$4,505</b>	<b>\$12,796</b>	<b>\$0</b>	<b>\$29,095</b>	<b>\$29,095</b>

## **ATTACHMENT 4**

### **Transcript of the Department of Defense Board of Actuaries Meeting**

UNITED STATES DEPARTMENT OF DEFENSE

DEFENSE HUMAN RESOURCE ACTIVITY

BOARD OF ACTUARIES

VIRTUAL MEETING

(CVR/MS TEAMS)

Alexandria, VA

Friday, June 26, 2020

## 1 PARTICIPANTS:

2 MARCIA DUSH, Chairperson

3 JOHN MOORE, Board Member

4 MIKE CLARK, Board Member

5 PETE ZOURAS, Chief Actuary, Executive Secretary

6 PETE ROSSI, Deputy Chief Actuary

7 HYUNG J. HAM, Actuary

8 NICK GARCIA, Actuary

9 RICHARD ALLEN, Actuary

10 INGER PETTYGROVE, Actuary

11 CHELSEA CHU, Actuary

12 BILL MOORHOUSE, Advisor

13 JAMES FASANO, Advisor

14 ANDY CORSO, Advisor

15 THOMAS LIUZZO, Advisor

16 PATTY LEOPARD, Advisor

17 JEFF GOLDSTEIN, OMB

18 ANITA CHELLARAJ, OMB

19 DAVID RAFFERTY, CBO

20 STEPHANIE SIMONICH, Metis Solutions

21 BRENT MOWERY, Kornferry

22 CRAIG GRABY, Kornferry

- 1 PARTICIPANTS (CONT'D):
- 2 NEIL THOMPSON, VA
- 3 CHRISTINA DITUCCI, VA
- 4 SADAF RAHMANI, VA
- 5 COLLEEN HARTMAN, Comptroller
- 6 ALICIA LITTS, Comptroller
- 7 PETE ABRAHAM, DMDC
- 8 SCHILEEN POTTER, DMDC
- 9 DONALD E. SUTTON, III, ARNG
- 10 RICK VIRGILE, USCG
- 11 DEBORA K. STATON, USARC
- 12 GAYLA CUMMINGS, USARC
- 13 ODY CURIC, CISIBP
- 14 GERALD DAVENPORT, DFAS
- 15 EDITH SMITH, Capital Crusader
- 16 CPT DARIUS R. HINTON, ARNG
- 17 PAUL DOTTO, OPM

- 18
- 19
- 20
- 21
- 22

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## 1 P R O C E E D I N G S

2 (10:03 a.m.)

3 MR. ROSSI: So we have with us today --  
4 I have all three board members present,  
5 chairperson Marcia Dush, John Moore, board member,  
6 Mike Clark, board member. I believe Pete Zouras,  
7 DOD chief actuary executive secretary is on the  
8 line.

9 And for the first portion of today's  
10 meeting, discussing military retirement fund, and  
11 military separation incentive fund, I have Andy  
12 Corso, board advisor, James Sassano, board  
13 advisor, Tom Liuzzo, board advisor, Bill  
14 Moorhouse, board advisor.

15 With that said, Ms. Chairperson, I'm  
16 going to hand the meeting off to you.

17 MS. DUSH: Good morning. This is Marcia  
18 Dush, and I would like to call to order the  
19 meeting of the Department of Defense Board of  
20 Actuaries. First of all, I would like to thank  
21 Pete Zouras and the OAC (phonetic) staff for  
22 helping us prepare for this very nonconventional

1 meeting. And I would like to also indicate that  
2 this meeting is being recorded, as you may have  
3 heard. I would like to introduce my colleagues,  
4 John Moore, he has been a board member for the  
5 last five years; as well as introduce a new board  
6 member, Mike Clark, who is joining us for the  
7 first time today.

8 I just wanted to note for the record  
9 that the board has received information ahead of  
10 this meeting and some of the -- on some of the  
11 subjects that we will be discussing and the  
12 various presentations that were provided to us  
13 will be amended to the minutes of this meeting.

14 At this point I would like to review the  
15 agenda. We will be talking first about the  
16 military retirement fund and then move on to the  
17 voluntary separation incentive fund. And that  
18 should take us someplace close to 11:00 where we  
19 can have a short break and hopefully reconnect at  
20 about 11:00 to finish up with the education  
21 benefit fund.

22 And that was my next point, which is

1 please stay on mute unless you are speaking. I  
2 believe that if you raise your hand, I think that  
3 Pete has control, Pete Rossi has control and can  
4 help facilitate discussions. But I would also ask  
5 you to reserve your questions until the end of the  
6 discussion for each of the funds. The question on  
7 the military retirement fund should come at the  
8 end of our discussion of the military retirement  
9 fund. And Pete, I would ask you to help me make  
10 --

11 RECORDING: You've been muted.

12 MS. DUSH: -- fund to BSI. And with  
13 that, I would like to turn it over to Pete Rossi  
14 to start talking about the military retirement  
15 fund.

16 MR. ROSSI: Thank you, Marcia. I'm also  
17 going to put material on the screen for everybody.  
18 So hopefully everybody, all in attendance today,  
19 received a meeting pack from me last night with  
20 updated slides to be discussed today, the agenda,  
21 and the supplemental information that the board  
22 has received. So right now as Marcia pointed out

1 we're going to start with the MRF meeting packet  
2 which is final. And we will start on PDF page 1.  
3 And according to our agenda, the first topic of  
4 discussion is the starting population and then  
5 we'll move into evaluation results, the  
6 (inaudible) analysis and the end fund liability  
7 amortization that will cause payments.

8 So the -- PDF page 1 shows the starting  
9 population for the valuation of the military  
10 retirement fund, left-hand side, 2018, right hand  
11 side, 2019. The highlights on this page are that  
12 we break down the population by focusing the  
13 blended retirement system and those who are not in  
14 the blended retirement system, those who did not  
15 opt in or entered service after January -- on or  
16 after January 1, 2018. The 2018 was an estimate  
17 based on partially complete information of opt-in  
18 elections. And 2019 is actual blended retirement  
19 system data for those who had opted into the  
20 program and new selections into service.

21 So active duty personnel, full-time  
22 reservists are standard presentation are on top.

1 Drilling reservists the next group and then the  
2 nonselective reservists are in the gray area,  
3 retirees are that. And then all of the retirees,  
4 the non-disabled retirees, disability retirees,  
5 surviving families, and the surviving indemnity  
6 recipients or the SSIA folks.

7 Another highlight here are that those 65  
8 -- approximately 65,000 folks in 2018 are now  
9 included in the evaluation in 2019. So it's not  
10 like they fell off and became not applicable, but  
11 they are included in the evaluation. And we will  
12 get into why that is. Many of you know already,  
13 but you will get into it.

14 PDF page 2, military retirement fund and  
15 actual (inaudible) information. Switching it up  
16 here, the 9/30/19 valuation is on the left and the  
17 '18 is on the right and the delta between those  
18 two is highlighted in greenish here. At the  
19 bottom of this page is a -- just a box that  
20 highlights the long-term economic assumptions  
21 underlying both of those valuations; '18 on the  
22 left and then '19 on the right. It's important

1 because we will see why in a second.

2 This would really be -- what we got to  
3 here is that the unfunded liability line 5 is the  
4 summation of everything. And we are at \$755  
5 billion unfunded liability as of the 9/30/19  
6 valuation. It's an increase of 36 billion. And  
7 the underlying NCPs, normal cost percentages are  
8 retired pay accruals for the various years.

9 The most highlight here would be line 7,  
10 the fiscal year 2021 NCPs for full-time and  
11 part-time, 34.9 and 26.9. We will see those  
12 numbers again, but these numbers include the  
13 benefit provisions that were part of the National  
14 Defense Authorization Act of 2020 which included,  
15 for the footnote in three, the repeal of the SVP  
16 DIC offset and then additional reserve authorities  
17 under section 12 304B. The resulting Treasury  
18 NCPs are below for current receipt benefits.

19 Moving on to PDF page 3 change in  
20 unfunded liability. Here's that number again,  
21 line 5, 755, there was a total change in unfunded  
22 liability of \$92 billion, most of which was an

1 assumption change loss of \$75 billion that was a  
2 lower change to the long-term economic  
3 assumptions. Last year's board meeting, the board  
4 lowered the real interest assumption by one  
5 quarter of one percentage which generated a \$67  
6 billion loss to the unfunded liability, but then  
7 also increased the normal cost percentages.

8 And then here are the two -- line C are  
9 the two benefit changes that I mentioned earlier.  
10 There was very small economic and noneconomic  
11 change from this year so that's good.

12 PDF page 4 is the total Treasury payment  
13 for fiscal year 2021. That payment was made on  
14 October 1, 2020, on the left. Last year's  
15 payment, October 1, 2019 for fiscal year '20 is on  
16 the right. Really nothing to point out here other  
17 than we are proposing to use the same amortization  
18 schedule we have in the past, which is described  
19 in this note here at the bottom, which just is a  
20 weighting of new gains or losses over 30 years  
21 that weighed into the total, whatever the average  
22 waiting currently is a amortization -- current

1       amortization balance by each of the items above  
2       for a total Treasury payment to me made on October  
3       1st of \$108.8 billion.

4               MS. DUSH:   Okay.  At this point I would  
5       like to ask my colleagues John and Mike if there  
6       is any discussion on these results.  And if not, I  
7       think we need a motion to approve these results  
8       and the continuing amortization policy for the  
9       results for the plan.

10              MR. MOORE:  Marcia, this is John.  I  
11       don't have any questions or discussions and I will  
12       be happy to make that motion.

13              MR. MIKE CLARK:  I agree.

14              MS. DUSH:  So a motion and has been  
15       made, motion has been seconded.  All in favor say  
16       aye.

17              IN UNISON:  Aye.

18              MS. DUSH:  Motion is passed.  Pete, I  
19       think -- are you -- you are still on?

20              MR. ROSSI:  I'm still on.  Hopefully, my  
21       voice is trying to keep everybody awake.  So I'm  
22       going to be on for just a little while longer.  So



1 moving on to agenda item 2 would be the September  
2 30, 2020 evaluation of military retirement fund  
3 proposed method and assumptions. We are going to  
4 start with the economic assumptions and then move  
5 into the noneconomic assumptions where I will be  
6 partially relieved of duty by my colleague. Then  
7 that will lead us to the FY '22, full-time and  
8 part-time NCPs. Starting with that --

9 MS. DUSH: (Audio break). Okay, good.

10 MR. ROSSI: So I was looking at  
11 something. As the controller, also I lose -- when  
12 I click off the screen, it goes blank. But we  
13 will go PDF page 5 and we will start with the  
14 economic assumptions and this is an environmental  
15 scan of what other systems are doing.

16 So last year the MRF fund on the left  
17 here, this is the board assumptions that were set  
18 were approved at last year's board meeting in July  
19 2019. Just to restate, that is a 2.75 percent  
20 inflation and a 3.25 across-the-board salary which  
21 excludes promotion and merit increases, and a 4.75  
22 interest rate assumption.

1           The OPM or civil service board of  
2     actuaries met earlier this year and here are their  
3     -- their assumptions are shown as 2.4, 265, and 4.  
4     I would point out that they lowered their  
5     long-term economic assumptions that this  
6     particular meeting. Social Security trustees also  
7     released their report a couple of months ago in  
8     April 2020. The immediate assumptions shown here  
9     are -- were also lowered as of this particular  
10    report.

11           And just for the Board's information, we  
12    have three other bits of information that could be  
13    used, military retirement fund financial  
14    statements, those from CBO and the blue-chip  
15    consensus inflation, and pending treasury note  
16    information. These are not as long-term as the  
17    longer programs as we all look forward 75 to 100  
18    years, these are the bits of information that are  
19    on shorter-term 10-ish years. Moving down to --

20           MS. DUSH: Pete.

21           MR. ROSSI: Yeah.

22           MS. DUSH: May I suggest that we go on

1 to the next slide? And then I think we will have  
2 some discussion about the assumptions.

3 MR. ROSSI: Okay. PDF page 6 is again,  
4 this does a little math for the board. That shows  
5 a real interest assumption, and a real salary  
6 assumption of one half of 1 percent for real  
7 salary, and 2 percent interest. And then  
8 everybody -- all the other programs above. The  
9 board has relied on, or used, blue-chip for  
10 informational purposes in the past.

11 Below here we could see the CPI or  
12 inflation from December 2016, and the 30-year  
13 treasury rate. And then the difference between  
14 the two with a real return and how that has  
15 changed as we come forward in time to December  
16 2019. And here is the blue-chip long-range  
17 survey.

18 Marcia, before we discuss, would you  
19 like me to go over the fund real projection? Or  
20 would you like to --

21 MS. DUSH: I think what I would like to  
22 do is, if you would click back to page 5, I would

1 just like to make a comment about the Social  
2 Security.

3 MR. ROSSI: Yes.

4 MS. DUSH: I think over the last year,  
5 or at last year's meeting, and in preparation for  
6 last year's meeting, I think our discussion has  
7 been that we -- that we really have been starting  
8 to look at Social Security, the intermediate range  
9 assumptions, to guide us.

10 And so I think one of the important  
11 things there is to also recognize that, for our  
12 purposes, the salary increase assumption used by  
13 Social Security, their increase does take into  
14 account merit and promotion, whereas when we talk  
15 about a salary increase for the MRF, it is just  
16 the increase, the annual increase in the base pay  
17 and does not include consideration of merit  
18 promotion because you have other assumptions that  
19 are added to whatever we choose for the salary  
20 scale.

21 So I -- like I say, the point I wanted  
22 to make is I think something that the board takes

1 very seriously is the Social Security intermediate  
2 assumptions for inflation, and then we'll look to  
3 kind of -- we've looked at information regarding  
4 ECI and its relationship to base pay to consider  
5 what we should do there.

6 And then if you want to go on now to the  
7 forecast of the fund returns, that will help us  
8 talk about what we see as the fund capability of  
9 earning real investment returns.

10 MR. ROSSI: Thank you. So this is a  
11 page from the blue-chip -- well, PDF page 7 here  
12 in your MRF packet, the blue-chip, long-range  
13 survey of various economic rates. And some of  
14 these will be used in fund yield projection on PDF  
15 page 8. So here for the Board, we have a --  
16 something we've used in the past as a resource is  
17 a yield projection for the military retirement  
18 fund.

19 And what we -- how the model works is we  
20 take everything currently in the inventory, total  
21 asset inventory as of the valuation date. So  
22 September 30, 2019. We age those assets in the

1 portfolio and as they mature and as investments,  
2 or contributions, or made to the fund, benefit  
3 payments are made from the fund, whatever the  
4 excess -- the excess available funds are, are then  
5 projected -- are then invested into various rates  
6 based on the investment policy of a particular  
7 fund. So in this case, MRF.

8 And then that, the investment income,  
9 then leads us to a fund yield for that particular  
10 year. So just to -- how to read this chart is we  
11 have the fiscal year on the left followed by the  
12 inflation for that particular year. Skipping a  
13 column, the nominal fund yield is the fund yield  
14 for the fund and the real fund yield going back  
15 one column is the difference between the nominal  
16 fund and inflation.

17 Then for just additional information, we  
18 have new investments on a cumulative basis and new  
19 investments on an annual basis. And on the right  
20 side there are just different averaging periods  
21 here. So just an average of the 10, 20, 30, 50,  
22 and 75, and then on the fund weighted basis, which

1 is slightly different, getting 10, 20, 30, 50, 75.

2 The ultimate rates are 2.4 inflation  
3 using the SSA immediate assumptions, 4.7 percent  
4 nominal fund yield. And just as a reminder, the  
5 board assumptions currently for the -- as of the  
6 9/30/19 valuation were 2.75, 2 percent real, and  
7 4.75 nominal interest. So we show -- we give the  
8 board to different sets of economic forecast. One  
9 is using the Social Security intermediate, and the  
10 second on PDF page 9 uses the blue-chip  
11 assumptions from a long-range survey we saw back  
12 two pages ago on page 7.

13 So that is -- that concludes economic  
14 presentation. I'm going to turn it back over to  
15 the board for discussion.

16 MS. DUSH: All right. I think the  
17 important -- one of the important differences  
18 between these two forecasts is in fact kind of a  
19 different forecast on real fund yields, real  
20 returns. And so that is something that I would  
21 like us to discuss. And also, just again, talking  
22 about our comfort level with the CPI as well as

1     what we think about base rate, base pay increase  
2     assumption.

3             I had asked OAC earlier about --  
4     essentially about how much of our liability is  
5     paid out over the next 30 years. And Pete Zouras,  
6     I believe what you told me, or Pete Rossi, that in  
7     the next 30 years approximately 40 percent of the  
8     liability, the benefit payments that are now  
9     included in the actuarial liability are paid out  
10    over the next 30 years. So that while our fund  
11    has a 75- or 100-year outlook, because new members  
12    could work for 20, 30 years, serve for 20 or 30  
13    years, and then live in retirement another 30, 40  
14    years.

15            I mean, we have a long forecast period,  
16    but the fact is that a lot of our benefit payments  
17    are still paid out. The liability that we are  
18    measuring is still attributable to benefits being  
19    paid out over the next 30 to 50 years.

20            So at this point I would like to ask my  
21    colleagues their thoughts on our assumptions.

22            MR. MOORE: Marcia, this is Jonathan.



1 If it works for you what I could do is go ahead  
2 and put a motion on the table for all three  
3 assumptions and then we could get into a  
4 discussion about those if that works.

5 MS. DUSH: That's fine.

6 MR. MOORE: Okay. So what I will -- I  
7 will make a motion that for the cost of living, or  
8 for inflation, that we drop from 2.75 to 2.5. For  
9 salary, that we take the real salary down from .5  
10 to .25, which means that the gross salary would go  
11 from 3.25 down to 2.75.

12 And then on the interest rate, again, we  
13 adjust the real interest rate down from 2 to 1.75,  
14 which means that the gross interest rate would go  
15 from 4.75 to 4.25. So I will make that as a  
16 motion and then we can discuss further.

17 MS. DUSH: All right. Shall we have  
18 discussion first before we move? Before we  
19 actually vote?

20 MR. MOORE: Unless you want a second --  
21 a second and then go into discussion.

22 MS. DUSH: All right. Mike?

1 MR. CLARK: I will second the motion.

2 MR. MOORE: Okay.

3 MS. DUSH: All right.

4 MR. MOORE: So I will open up with some

5 --

6 MS. DUSH: No, go ahead please.

7 MR. MOORE: Okay. I will open up with  
8 some thoughts on there. Again on -- as you have  
9 well stated, we certainly are -- with respect to  
10 inflation, we certainly pay quite a bit of  
11 attention to Social Security. And they, I believe  
12 they were 2.6 last you're going down to 2.4 this  
13 year. And so our 2.75 certainly was sitting  
14 higher. So I would be more comfortable putting --  
15 pulling our inflation rate down, which is what the  
16 -- the basis for that proposal. So it's still --  
17 we are still a little different than Social  
18 Security, but very similar in range.

19 And then kind of jumping to the real  
20 interest rate -- I mean, the other note for us is  
21 that inflation is not that critical to our  
22 valuation because the benefits also go up with

1 inflation. So the real -- the real important  
2 assumption for us is our real interest rate, which  
3 we are talking about lowering to 1.75.

4 We lowered it last year a quarter basis  
5 point, but I think we've still been concerned that  
6 we were counting on too high of real returns over  
7 the long run. And the chart in front of us does a  
8 good job of showing that, as you said, if you look  
9 around the 30 year average fund weight or the 50  
10 year average fund weight, you see real returns  
11 over that period coming in at 1.64 to 2.02.

12 And so when we look at our actual  
13 portfolio and these assumptions, the lowering our  
14 interest rate down to 1.75 puts us into the range  
15 that we are seeing here and it just, for me, feels  
16 more in line with our plan and its liabilities.

17 Then finally, just a comment on the  
18 salary. That one is a -- just looking over recent  
19 history, the dropping of those other assumptions  
20 and also looking at the salary, just a slight drop  
21 they are from the .5 to .25 just seemed a better  
22 line with where we have been in recent years. So

1 those are my --

2 MS. DUSH: Thank you.

3 MR. CLARK: Well, I would just add the  
4 comments that the outlook for returns on  
5 treasuries and TIPS (phonetic) is going to be  
6 challenging I think over the next 20, 30 years.  
7 And this is -- and so that reduction is definitely  
8 consistent with what we are seeing on the  
9 corporate plans I work on in my other job. So I  
10 feel that looking at those real returns and that  
11 average bucket, 30 to 50-year average, going to  
12 1.75 feels consistent to me. And just generally  
13 the inflation, inflation it certainly feels like  
14 in the near term that is going to be suppressed.  
15 But I think bringing inflation a little bit more  
16 line with Social Security and some of the European  
17 plan feels -- I'm good with that move as well.

18 MS. DUSH: You know, the one comment  
19 that I would make is that the benchmarks that we  
20 looked at on pages five and six, and even the  
21 blue-chip benchmarks, those are all dated because  
22 they were all prepared before the market crash

1 associated with the pandemic. And I think had we  
2 been making these assumptions, we feel a lot more  
3 comfortable, I would feel a lot more comfortable  
4 with a projection. I think these are the  
5 assumptions that perhaps we would have chosen  
6 before the pandemic. How the pandemic is going to  
7 affect rates in the future, I don't -- my own  
8 reading is that nobody knows.

9           You would think with so much money being  
10 paid out the additional debt that the government  
11 has taken on, that there might be a little more  
12 push for inflation. But we've been saying that  
13 for as long as I've been on the board and yet  
14 inflation hasn't seemed to creep up very much. So  
15 I'm very comfortable with lowering our inflation  
16 estimate down to something closer to where Social  
17 Security is.

18           I'm also comfortable lowering the real  
19 fund yield number just based on -- especially  
20 based on the fact that most of our fund is  
21 invested in -- for very long term and that the big  
22 payments into the fund, the contributions coming

1     into the fund, will -- the original unfunded will  
2     be paid off I believe in 2026. So from then on it  
3     will be essentially just reinvestments that will  
4     determine -- that will be invested in new money.  
5     So it will take very long -- a very long time for  
6     our fund to kind of creep out of this current  
7     environment.

8             So with those thoughts, I agree with the  
9     change. I also agree that having looked at the  
10    relationship of ECI to base pay over the last  
11    decade or so coming in at about .3 percent per  
12    year, that going to a quarter point there is --  
13    makes me comfortable. So I'm comfortable with the  
14    change. And if there are any other comments?

15            I will then take a vote. Shall we vote?  
16    All those in favor of moving the assumptions, so  
17    CPI would go from 2.75 to 2.5. The real rate of  
18    return would go from 2.0 to 1.75 so that the  
19    nominal interest rate for valuation purposes would  
20    be 4.25 and the salary scale real increase would  
21    go from .5 to .25 so that the nominal increase would  
22    be 2.75. All those in favor.

1 MR. MOORE: Aye.

2 MR. CLARK: Aye.

3 MS. DUSH: Aye. Motion is passed.

4 Pete, we back to you?

5 MR. ROSSI: We are back to me. I would  
6 just -- just as taking attendance because I will  
7 make sure we capture everybody in this moment. So  
8 again, I can't keep track of everybody who was  
9 calling in.

10 So I have a number. I'm going to say  
11 the last four digits of your phone number that you  
12 are calling from, and if you could just take your  
13 name, that would be great. 9928. 202-226-9928.  
14 Going once going twice. All right. 202-631-5904.  
15 5904. Yell bingo.

16 MS. PETTYGROVE: Pete?

17 MR. ROSSI: Yes.

18 MS. PETTYGROVE: Hey, it's Inger  
19 Pettygrove on the DFO for this FACA committee. I  
20 would also suggest that -- I believe everyone has  
21 Kathleen Ludwig's email address. And anybody who  
22 is not a board member, or a board advisor, or on

1 the actuary staff, it couldn't hurt to shoot her  
2 an email after this. This is frequently how we  
3 been doing attendance at these group video calls.

4 So just to make sure you are included,  
5 and we need this -- we need to reflect the  
6 attendance list accurately. Everybody outside  
7 those groups, please send Kathleen Ludwig an email  
8 after the meeting.

9 MR. ROSSI: That works.

10 MS. DUSH: All right. So --

11 MR. ROSSI: All right. Let's go back.

12 Perfect. So now, before we get into the  
13 non-economic assumptions on PDF page 10, I'm going  
14 to hand it over to DOD chief actuary and executive  
15 secretary, Mr. Pete Zouras, to talk through the  
16 summary.

17 MR. ZOURAS: Okay. Thanks, Pete. So we  
18 are going to start talking about the four  
19 noneconomic proposals that we are proposing for  
20 the FY 2022 DODS NCP and Treasury contribution.  
21 There is a -- at the top of that page, there is a  
22 reconciliation going from last year's budgeted NCP



1 to the 2022 NCP. And we also have the effect of  
2 the economic assumptions that the Board just  
3 approved in item 5.

4 So with that, I will hand it over to  
5 Nick Garcia to start the presentation of the  
6 noneconomic proposals.

7 MR. GARCIA: Great. Thanks, Pete. And  
8 thank you, Pete Rossi, for navigating these  
9 handouts. So going to PDF page 11, I'm going to  
10 introduce the proposed change for disabled  
11 decrement rates.

12 I will start off by just discussing the  
13 summary impact that these rates have. They are  
14 not big. There is a.2 percent increase to the  
15 fiscal year 2022 full-time DOD, and CP and a.9  
16 percent increase in the part-time NCP. And there  
17 is an increase in the 9/30 2019 accrued liability  
18 of \$2.2 billion, or.1 percent.

19 What this proposal is, is an update or  
20 rescaling of our current disability rates, which  
21 would be updating the experience periods of fiscal  
22 years 2015 to 2019 where they were based on 2010

1 to 2014 before.

2 And if you look at the graph or the  
3 table I mean, you will see that -- if you look at  
4 the 2010 and 2014 period which was used before,  
5 there were quite a few less disability retirements  
6 each fiscal year. And that number has been  
7 increasing steadily over the years. So we're now  
8 going to be using the 2014 to 2019 disability  
9 rates, or experience period for the disability  
10 decrement rates.

11 If you are interested in seeing what the  
12 actual rates were, they are on PDF page 17. I'm  
13 not -- yeah, if you wanted to go there -- okay.  
14 So we have different categories for the disability  
15 decrement rates for the active component,  
16 temporary disability, permanent disability, and  
17 officer, enlisted. And there is also disability  
18 decrement rates for the reserve component,  
19 temporary and permanent disability, officer and  
20 enlisted.

21 And you see for the majority of them,  
22 you will see the orange graph is the current rate

1 and the blue is what we are proposing for that,  
2 that Pete currently has his mouse over. That's  
3 got -- they are reducing -- our update is reducing  
4 the disability decrement rate. But for the other  
5 categories, that disability rate is increasing.

6 So before I move on, are there -- I  
7 mean, I know that was quick, but are there any  
8 questions regarding these?

9 Okay.

10 MS. DUSH: I have no questions.

11 MR. GARCIA: So I will move on to PDF  
12 page 12. And for this, we are proposing an update  
13 to the mortality improvement scales. Again,  
14 starting with the summary impact. This proposal  
15 results in a.0 percent change to the full-time DOD  
16 NCP, a -.1 percent change to the part-time DOD  
17 NCP, and it decreases the approved liability by  
18 \$3.7 billion or.2 percent.

19 So we actually did update this a few  
20 years ago, which now is using military data,  
21 military retiree data. And we are now continuing  
22 to use military data, but we are adding three more

1 years. So prior to this we were using fiscal  
2 years 2000 to 2016. We are now going to go from  
3 -- to include the last -- the most recent three  
4 years. So it will now be fiscal years 2000 to  
5 2019.

6 We also upgraded the graduation  
7 technique that we are using. And if you look at  
8 the comparison table, the model components from  
9 last year's to our proposed change, the only two  
10 components that are changing are the underlying  
11 mortality data and the graduation technique. And  
12 all the other components remain the same.

13 On -- yes.

14 MS. DUSH: Just a comment. I believe  
15 this parallel what is happening in the mortality  
16 study for nonmilitary, for the work that the  
17 Society of Actuaries is doing for corporate plans  
18 that they've had to scale back a little bit on  
19 their mortality improvement projections. Is that  
20 -- am I correct in that?

21 MR. GARCIA: Pete Zouras, I know you are  
22 -- use it on one of the SOA committees. Did you

1 have anything to add to that?

2 MR. ZOURAS: Yeah, I no longer am on  
3 that committee. But yeah, I'm not sure that it's  
4 a -- you know, a similar trend with the military  
5 versus the general population. We would have to  
6 look into that.

7 MS. DUSH: Okay. But you just --

8 MR. CLARK: Marcia, this is -- I'm  
9 sorry.

10 MS. DUSH: Go ahead, Mike.

11 MR. CLARK: It's Mike Clark. Yeah, I  
12 can confirm that. Yeah, we are seeing that on the  
13 corporate plans that use Social Security  
14 experience data. The addition of extra year has  
15 -- it's resulted in a small reduction in  
16 liability.

17 MS. DUSH: Okay. Thank you.

18 MR. CLARK: Yeah.

19 MR. GARCIA: Okay. Well, on PDF page  
20 13, we do show a snapshot of how these mortality  
21 improvement scales change life expectancies. So  
22 you'll see the current proposed and proposed is

1 decreasing the majority by a fraction of a year.  
2 If you wanted to compare the PEET MATS for these  
3 updated rates, those are on PDF page 19, proposed  
4 versus our current rates.

5 And I think the big take away from these  
6 PEET MATS is that they don't change a whole lot.  
7 The general shape of them are the same. The  
8 decreases and increases are in the same areas.  
9 And that's also shown in the small changes in the  
10 NCP, part-time and full-time.

11 MS. DUSH: Okay. I have no further  
12 questions on this.

13 MR. GARCIA: Okay. So then we can go to  
14 PDF page 14. So this is another noneconomic  
15 assumption change. We are proposing a change to  
16 the disability VA offset parameters. Again,  
17 summary impact, this proposal results in a 1  
18 percent decrease to the fiscal year 2022 full-time  
19 DOD NCP, a 1.2 percent decrease in the part-time  
20 NCP, and a decrease in the 9/30 2019 accrued  
21 liability of \$7.9 billion, or.5 percent.

22 So this proposal will be again, updating

1 the experience period. So our current rates are  
2 using fiscal years 2000 to 2009. We're going to  
3 be updating those to 2018 to 2019. And this is to  
4 show that more disability retirees are getting VA  
5 award from the Department of Veteran Affairs. And  
6 these VA awards will offset their DOD retired pay,  
7 which is decreasing the amount of money that's  
8 getting paid out of the retirement fund.

9 And yes, this table that Pete has his  
10 mouse over, it shows the percentages of new  
11 disabled retirees who are fully offset. And you  
12 can see that this has been steadily increasing  
13 over the years.

14 Again, if you wanted to see these rates  
15 and the categories that they're applied to, they  
16 are shown in PDF page 25. So these rates are  
17 broken out by active components and reserve  
18 components, also pay grade, so officer enlisted.  
19 And also for years of service, under 20 years and  
20 over 20 years of service.

21 MS. DUSH: So this would highlight  
22 essentially a change in the distribution of normal

1 cost between what is shared with the Treasury, the  
2 sharing amount between Treasury and DOD?

3 MR. GARCIA: Yes, that is in, I believe  
4 in one of the footnotes. But yeah, Pete Rossi or  
5 Pete Zouras, did you want to elaborate on that?

6 MR. ZOURAS: Yeah, that's correct  
7 Marcia.

8 MS. DUSH: Okay. All right. I don't  
9 have anything further.

10 Mike? John?

11 MR. MOORE: No additional comments here.

12 MR. CLARK: None for me either Marcia.  
13 Thank you.

14 MR. GARCIA: Okay. Well that actually  
15 -- until we get to DSI, that concludes my  
16 presentation. And then I'll be handing it back  
17 over to Pete Rossi for the reserve rates and  
18 factors.

19 MS. DUSH: Okay.

20 MR. ROSSI: Great. Thank you, Nick.

21 PDF page 15 so here we are updating three  
22 different proposals under the reserve valuation



1 model, so reserve rates, in fact, this year, the  
2 summary of which is 1 percent decrease to the FY  
3 '22 full-time NCP and a 1.6 percent decrease to  
4 the part-time which would lead to a decrease of  
5 the accrued liability of \$11 billion. So we are  
6 going to start with the first of three proposals.

7           So within our reserve model, as I  
8 pointed out earlier, we have two separate sets of  
9 the select reserve, the drillers and the  
10 nonselective reserve or the gray area folks. The  
11 gray area data has been improving over the years.  
12 So one of the -- and looking and studying the gray  
13 area data and for the valuation purposes, we saw  
14 that there were changes that could be made. So  
15 one of the changes, we made two separate changes.

16           One is for the gray area loss rates  
17 where loss is any reason that is not going --  
18 applying for retired pay at age 60 or whatever  
19 your eligibility age is. And then the second is  
20 what we call blowup factors or increased factors.  
21 Some folks, there were, in comparing gray area  
22 folks on the data file to actual applications for

1     retired pay, there was -- in prior years there was  
2     some substantial differences, but those have been  
3     less in some of these data cleanup actions. So  
4     this is an improvement in the data, and we are  
5     updating our model to reflect that.

6             The second is nondisabled reserve  
7     retirement rates. This is in reaction to NDA 2008  
8     which allows for service performed under certain  
9     activations after January 2008 qualify for early  
10    reserve retirement. So this is just a  
11    restructuring of how we are modeling that  
12    provision now. So instead of allowing this really  
13    discreet ages down from 60 to 59 to 58, we now  
14    allow retirements to occur, albeit small, down to  
15    age 50. More importantly, and it allows us to  
16    update the model be more responsible to update  
17    this was the early reserve retirements come onto  
18    the rolls.

19            In the third and final is updates to the  
20    point per year assumption. So this assumption  
21    captures reserve paid points, paid, and unpaid  
22    points earned in a particular year. The reason

1 for updating this was we had some anecdotal  
2 discussions early on with the Army National Guard  
3 about a year ago. They were pointing out that  
4 their data was showing fewer points per year.

5 So as we went in and were considering  
6 what we should update this year, one of the things  
7 we saw was there were fewer points per year. So  
8 we were picking up that, reflecting that here. So  
9 then update from moving forward to using 2017 to  
10 2019 and then what we show the average points per  
11 year, the new average is 97 for enlisted as  
12 opposed to 99 under our current assumptions and  
13 the 100 for officers compared to 102. I will  
14 quickly just flip through the attachments for all  
15 three of these. We have attachments four, five,  
16 and six. Four IS for blowup factors for the  
17 increased rates.

18 RECORDING: You are no longer muted.

19 MR. ROSSI: If anybody wants to.

20 Officer and enlisted. And here is some of the  
21 rate development attachment five for the  
22 non-disabled reserve retirement rates.

1           Yes, I can. It's also the Jersey accent  
2   too, I know.

3           So this is -- this is what I'll do.  
4   Attachment four shows the gray area loss rates for  
5   officer and enlisted on pages 27 and 28.

6           Attachment five is the actual rate  
7   developing for the reserve retirement rates. It's  
8   been expanded into -- on page 30. Page 31 is also  
9   a continuation of attachment five for our  
10  projection from our model. Current is on the top  
11  and proposed is on the bottom. So you see very  
12  slight change, but it allows us to be more  
13  flexible again.

14          Attachment six is the current officer  
15  selected reserve average points per year, for  
16  enlisted on page 33. 34 is the proposed -- 35 is  
17  proposed enlisted. And then we had the chart of  
18  both of these two conclude this presentation on  
19  page 36, officer enlisted.

20          MS. DUSH: So Pete, if I could summarize  
21  a little bit. The gray area loss rates and blowup  
22  factors, that is the recognition of improved data.

1 The nondisabled reserve retirement rates, that is  
2 recognizing a change in law and the recognition  
3 that, in general, while you are still projecting  
4 retirements now between age 50 and 60, it still  
5 might be that people are going to retire, we  
6 believe, a little later than you were using under  
7 the current model. This is a more flexible model  
8 but is showing a little later, on average  
9 retirement age because that is generating  
10 decreases in both the NCP and the accrued  
11 liability.

12 And the points per year is being -- was  
13 showing savings on -- let's see, were showing  
14 increases on NCP, minor increases on NCP, but a  
15 decrease in liability. And there is lower points  
16 for enlisted, a little higher points for officers,  
17 but the way the actuarial method works out it's  
18 developing a little higher NCP for the part-time  
19 and decreases the accrued liability. Have I  
20 summarized that correctly?

21 MR. ROSSI: I think you have, yes.

22 MS. DUSH: All right. With that, could

1     you take us back to page 10 what we have the  
2     summary? Oh, you are there. And I guess I would  
3     call for a motion to adopt these changes in  
4     assumptions.

5             MR. CLARK: All right. I guess I'll  
6     make the motion to adopt the non-economic  
7     assumption changes.

8             MS. DUSH: Ingrid do we need to spell  
9     them out for the motion, Mike --

10            MR. CLARK: Mike Clark.

11            MS. PETTYGROVE: That was Mike Clark.  
12     And no, Marcia, I think we've captured it in that  
13     we've just gone over them, and you can do them as  
14     a whole. Unless you're going to pick and choose,  
15     if you're going to adopt all of them, I think you  
16     can do that with one motion.

17            MS. DUSH: Okay. John?

18            MR. MOORE: I will second that motion.

19            MS. DUSH: All in favor say aye.

20            MR. MOORE: Aye.

21            MR. CLARK: Aye.

22            MS. DUSH: Is there any further

1 discussion? I apologize.

2 MR. MOORE: No.

3 MS. DUSH: OK. The motion has passed,  
4 and we can, at this point in time, I believe we  
5 are ready to go onto VSI. Any questions before we  
6 move onto VSI?

7 Pete Rossi, will you manage discussion?

8 MR. ROSSI: I will. I don't see anybody  
9 has raised their hands. If those of you on the  
10 phone have any questions, you might t have to  
11 unmute yourself by pressing Star 6 to unmute  
12 yourself.

13 MR. GARCIA: And Pete, I do see that  
14 there is a hand raised, I just can't see who it  
15 is. Okay. This is Nick Garcia and I -- okay. I  
16 guess it went away. Never mind. It popped up and  
17 then it just disappeared, which is fine.

18 MR. VIRGILE: This is Rick Virgile, I'm  
19 not sure if my hand's working. A question on the  
20 -- you had some slides that Andy Corso was going  
21 to -- I don't know if he was going to present on  
22 legislation and pending legislation. And the only

1 area I really wanted to ask about, if that's on  
2 the agenda, is the proposals to the VA offsets  
3 that might impact the DOD and also the Coast Guard  
4 pension funds.

5 So I guess the first question is, you  
6 know, is there going to be any presentation on the  
7 recent and proposed legislation?

8 MS. DUSH: Pete, is Andy on the line  
9 today?

10 MR. ROSSI: Andy is, and he just  
11 appeared. Andy. You're muted.

12 MS. DUSH: You're muted, Andy.

13 MR. CORSO: Sorry. This is Andy Corso.  
14 I believe that was Rick who asked the question,  
15 but I didn't hear the entire thing because it  
16 broke up a little bit. Can you summarize it?

17 MR. VIRGILE: Yeah, I was asking about  
18 there's proposed VA legislation that could drop  
19 the awards, at least that's the draft of the bill  
20 I saw, and I didn't know if you had any  
21 information on that or what the status was because  
22 indirectly, you know, if their awards go up or



1 down that impacts how much DOD has to pay or Coast  
2 Guard, which you know, we have the same benefit  
3 plan.

4 MR. CORSO: I'm not familiar with the  
5 legislation you're referring to.

6 MR. ROSSI: Rick, this is Pete Rossi.  
7 Are you referring to the Veterans Benefit  
8 Improvement Act?

9 MR. VIRGILE: Yes.

10 MR. ROSSI: Okay.

11 MR. CORSO: Again, I'm not familiar with  
12 that. It's not included in the National -- at  
13 least the versions of the National Defense  
14 Authorization Act we've seen. If it's in a  
15 different bill I'd have to look at that. I don't  
16 know the specific legislation you're referring to.

17 MR. VIRGILE: Okay. I can follow up  
18 later. I just -- you know, we have a little  
19 concern with that. It doesn't appear to be -- I  
20 don't know if it will be material, but just more  
21 trying to find the status of what -- whether  
22 that's going to move forward or not.

1 MR. ROSSI: You have a second question,  
2 Rick?

3 MR. VIRGILE: No, that was pretty much  
4 it.

5 MR. ROSSI: Okay. Any other questions  
6 on military retirement fund?

7 MS. DUSH: Hearing none.

8 MR. ROSSI: Going twice.

9 MS. DUSH: All right. Hearing no  
10 further questions, I would like to turn it over to  
11 Nick to take us through the results for the  
12 voluntary separation incentive fund.

13 MR. GARCIA: Okay. Thanks. And I'm  
14 just going to do a quick introduction of what the  
15 VSI program was and then I'll hand it over to our  
16 colleague, Hyung J. Ham, who is going to be new  
17 this year and we're excited to have a new  
18 employee, and he'll be presenting the rest of VSI.

19 So as a start, for anyone who doesn't  
20 remember what VSI is, it was a program established  
21 in 1992 to help draw down the military, the size  
22 of the military. It was a voluntary incentive

1 that awarded service members that elected it a  
2 annuity certain that was paid out two times their  
3 years of service and the benefit amount was 2.5  
4 percent of their basic pay times their years of  
5 service.

6 I think one of the keys to this program  
7 is that it's no longer has any members joining the  
8 program. It stopped allowing members joining in  
9 2001 so it is a closed group. At the time that a  
10 service member elected this benefit, they had to  
11 have at least six years of active duty as of  
12 December 1991, five years of continuous active  
13 service at the time of separation. They must have  
14 been in a rank that had more people in it than  
15 were needed to remain force readiness. And they  
16 -- I think a key part of this program is they  
17 needed to continue military service in a reserve  
18 component. And when Hyung goes into the detail  
19 description of the data, we are now starting to  
20 see VSI members reaching reserve retirement. And  
21 when that happens, they actually have to repay  
22 their VSI, all VSI benefits that they had received

1 in the past.

2           However, they're still allowed to  
3 continue receiving it into the future, so it is  
4 kind of a funny quirk in the policy there. So it  
5 takes the service member to go through a process  
6 to stop -- terminate their VSI benefits. So we do  
7 see an overlap between the retired pay file and  
8 VSI, and we also -- this year we saw a significant  
9 number of retired members choosing to terminate  
10 their VSI benefit.

11           Another aspect of VSI is that the VSI is  
12 offset by whatever VA disability compensation that  
13 member receives. So VA -- and to kind of go into  
14 Rick's question, this is another one of those  
15 programs. VA disability compensation reduces VSI  
16 payments, so it does reduce the liability for DOD.  
17 And that's also going to be discussed more on  
18 later slides.

19           And so for here, I'll just hand it off  
20 to Hyung.

21           MR. HAM: Thank you, Nick. I just muted  
22 myself. So I'll carry on from this point on.

1                   This page covers new projection and  
2                   interest assumption for VSI fund. The current  
3                   interest rate assumption is set at 2.25 percent,  
4                   located towards the center of the page. The asset  
5                   and liability durations are 3.1 and 3.5 years  
6                   respectively. The inflation rates that you see in  
7                   the second column comes from the blue-chip. The  
8                   real, that you see in the next column, is the  
9                   computed difference between the fund yield and  
10                  inflation.

11                  We assume that available funds are  
12                  reinvested in two-year bonds, and the appropriate  
13                  year-by-year yield rates for the inventory assets  
14                  are presented in the fourth column under the fund  
15                  yield. As you might have noticed, there is a  
16                  noticeable spike in the rates from the year 2024  
17                  to 2027, and that is due to large amounts of  
18                  securities invested in longer terms maturing in  
19                  those years, and that would drive up the percents,  
20                  for those relative years.

21                  As of those funds are reinvested in  
22                  two-year bonds, the fund rate pretty much reflects

1 that blue-chip return on new investments shown in  
2 the last column, until the last payment is made in  
3 2039.

4 Do we have any questions regarding this  
5 page?

6 MS. DUSH: Hyung, the only comment that  
7 I would make is that, again, we're looking at a  
8 fund that has a much, much shorter duration than  
9 our military retirement fund, and really focusing  
10 on the near term. I think what I'd like to do is  
11 call for emotion on the assumption after we look  
12 at the valuation results. And at that point, we'll  
13 take a motion on the interest rates as well as the  
14 COLA an increase on the VA offsets, and the  
15 amortization policy.

16 So at this point, I would say that's  
17 just continue on and will perhaps come back to  
18 this.

19 MR. HAM: Okay. Sure. Moving on to the  
20 next page. This page shows a snapshot of the VSI  
21 population by number of remaining payments, and as  
22 you can see, it's broken down into enlisted and

1 officer, and those who had VA benefits offsetting  
2 their payments, and those without the benefits.  
3 Just to assist in treading this table, the first  
4 row, the count of 71, that represents those  
5 enlisted members who had the VA offset and their  
6 average VA annual pay is in the fourth column,  
7 \$3,009. And that amount is being offset when  
8 they're receiving the annual average -- the VSI  
9 gross amounts of those people.

10 So if this snapshot doesn't show that  
11 there is number of payments that's coming in and  
12 there are -- you can see there are zeros popping  
13 up in 17, 18, and 19 payments, that doesn't mean  
14 that their payments stops for those years. IT  
15 just represents that there are people who have  
16 that exactly 17, 18, or 19 payments remaining.  
17 And also, towards the bottom of the page we have a  
18 note for the snapshot of the population here, 46  
19 and 1 VSI (inaudible) are included in this table  
20 who have their remaining payments. And out of  
21 those numbers we have 521 survivors receiving  
22 their benefits from a 394 deceased VSI members.

1 This is a annuity certain, so even though a  
2 servicemember passes the payment doesn't stop but  
3 it carries on to whoever dependents that they  
4 might have. But this excludes 739 eligible VSI  
5 members who have a full VA offset, in which case  
6 they don't have any remaining payments, so they're  
7 excluded. And there are a total of 18,430 service  
8 members who have left the VSI since the program  
9 began. And the final payment is often partial.

10 Any questions from here? I know Nick  
11 has introduced this in the beginning when he was  
12 covering for the history of the VSI funds. But  
13 there were 188 members that we expected to show up  
14 last year that didn't show up this year, which  
15 added to our unfunded -- added to our liability  
16 gain, that I will cover in the next page.

17 So this page shows the change in the  
18 unfunded liability based on the current  
19 assumptions of 2.25 interest rate and 2.2 percent  
20 VA COLA rate and a 1 percent of VA increase  
21 assumption. And line 1 shows the unfunded  
22 liability of \$148.8 million, that's as of October



1 2018. And line 2 shows a January 1 payment of  
2 \$31.1 million. This gives an expected unfunded  
3 liability of \$120.5 million. The total gain this  
4 year was 8.9 million. And as you can see a huge  
5 chunk of that was attributed to line 82. If you  
6 could lower it a bit, Nick.

7 MR. GARCIA: Pete Rossi's controlling  
8 it.

9 MR. HAM: Oh.

10 MR. GARCIA: Pete, yeah, thanks, Pete.

11 MR. HAM: Yeah, thank you. So at line  
12 82 there as an asset gain of 3.9 million and that  
13 is due to the lower benefit payments than expected  
14 as those members have selected to turn off the VSI  
15 payments as they're reaching retirement. And at  
16 line B2 there was a 3.2 liability gain, that's in  
17 million dollars, due to updated VA award amounts.  
18 And at line B5 there was a \$1.8 million residual  
19 gain due to unexpected data changes.

20 Any questions regarding this page?

21 MS. DUSH: Pete, could you scan back up  
22 to the top of this page? So again, I would just

1 like to comment again, very short duration  
2 program. We're valuing it using a 2.25 percent  
3 interest rate. We are assuming that VA offsets  
4 are increasing by approximately 2.2 percent per  
5 year and that the VA offset is also increasing an  
6 additional 1 percent each year due to changes in  
7 ratings.

8           Could I ask my colleagues to comment to  
9 see if they have any concerns about this current  
10 set of assumptions?

11           MR. MOORE: This is John, I do not.

12           MS. DUSH: Mike?

13           MR. CLARK: This is Mike, I'm fine with  
14 them as well.

15           MS. DUSH: All right. So can I call for  
16 a motion to retain these assumptions?

17           MR. MOORE: This is John. I'll be happy  
18 to make that motion to retain the assumptions.

19           MR. CLARK: I will second.

20           MS. DUSH: All in favor? Aye.

21           MR. MOORE: Aye.

22           MR. CLARK: Aye.

1 MS. DUSH: Motion has passed, and I  
2 think it is now 11:06 Eastern time.

3 Pete Rossi, can we take a five-minute  
4 break? Or, I'm sorry.

5 At this point can I ask the audience if  
6 there are any questions about the VSI program?

7 MR. ROSSI: And actually, Marcia, I just  
8 want to point out that we still need to show you  
9 what the amortization payment was.

10 MS. DUSH: Oh, I'm so sorry.

11 MR. HAM: Yeah, I can make it real quick  
12 before the break if everyone's fine with --

13 MR. ROSSI: That's also one of the board  
14 approvals is the amortization. Yeah. Okay.

15 MS. DUSH: I apologize, I jumped the gun  
16 here. Please.

17 MR. HAM: So this page shows the  
18 amortization schedule at current assumptions that  
19 the board has just agreed on. The last year board  
20 approved a 2021 contribution of \$21.4 million.  
21 And this year's valuation gives a 2022 year  
22 contribution of \$15.7 million and that is 49.8

1 percent of the projected benefit payments. And  
2 this amortization payment is calculated as the  
3 percent of benefit payment that draws the fund to  
4 zero. And these benefit payments are sent to DFAS  
5 to make the decision on those payments to assist  
6 with their investment strategy with VSI fund.

7 And the graph we have towards the end of  
8 the PDF, this graph is based on the board approved  
9 amortization method which provides a level percent  
10 of projected benefit payments, which result in  
11 decreasing amortization payments. And you'll need  
12 a motion on approving the amortization method as  
13 well as other rates that we just agreed on. And  
14 also, the payment amounts.

15 MS. DUSH: To the other board members,  
16 any concerns about the amortization method or the  
17 payment amount?

18 MR. CLARK: No. I can move to approve if  
19 you like.

20 MS. DUSH: Please.

21 MR. CLARK: All right. I'll move to  
22 accept the amortization method and if we could

1 scroll up just to remind me what the 2022 payment  
2 is. And to accept the \$15.7 million contribution  
3 for fiscal 2022.

4 MR. MOORE: This is John, I'll second.

5 MS. DUSH: All in favor?

6 MR. CLARK: Aye.

7 MR. MOORE: Aye.

8 MS. DUSH: Motion is passed. So now, I  
9 would ask if there's any questions of the board or  
10 of the staff regarding the VSI program? Okay.  
11 Hearing none, I look to Pete Rossi. It is now 10  
12 after 11. Should we take a five-minute break in  
13 order to prepare for the discussion of the  
14 education benefit fund?

15 MR. ROSSI: I agree. Pete Rossi here.  
16 Let's take a five-minute break. For those who  
17 would like to continue on, please if you want to  
18 turn off your video and mute your phones, please  
19 do. For those who have signed on for education,  
20 we are going to commence at 11:15. Five minutes.  
21 Thank you.

22 (Recess)

1                   MR. ROSSI: I'll put up the education  
2 slides now. So all of the education board  
3 advisors are accounted for. Ms. Patty Leopard is  
4 here, Ms. Colleen Hartman is here. Mr. Bill  
5 Moorhouse is a carryover from the last meeting as  
6 is Mr. Tom Liuzzo.

7                   So Marcia, it's up to you.

8                   MS. DUSH: All right. I'd like to call  
9 the meeting back to order. And at this point, I  
10 would like to ask my colleague, John Moore, to  
11 lead us through the report for the education  
12 benefits plan.

13                  MR. MOORE: Yes Marcia, thank you very  
14 much. With that, I'll actually turn it over to  
15 Rich Allen to take us through the information on  
16 the education benefits fund.

17                  MR. ALLEN: Okay. Thank you, Chairman.  
18 And welcome everybody. Good morning. I'm going  
19 to start off -- I hope everyone has this PDF  
20 handout with page 1, which is just an overview of  
21 the education benefits. We break them down a  
22 couple of ways. There are some that are supported

1 by the VA. There are also some that are supported  
2 by the Department of Defense, and then I'll  
3 further break them down by benefits that go to  
4 active duty members, and benefits that go to  
5 reserve members. And you can see by the column  
6 headings, you know, what the differences are  
7 between the various benefits. I'll take each row;  
8 I'll spend a minute or two on each one.

9           The top row is the Post 9/11 Chapter 33  
10 Basic. That is a VA benefit which means that for  
11 purposes of this meeting we're not that concerned  
12 with the funding, but it is important because  
13 there are members that will use both this benefit  
14 and the DOD Chapter 30 Kicker benefit. So there  
15 is indirect impact. It's possible for both active  
16 duty and reserves to use the Chapter 33 Basic. To  
17 be eligible you must serve three years to get a  
18 full benefit, or at least 90 days to have a  
19 partial benefit. The benefit amount is,  
20 essentially, full tuition, housing, and a stipend;  
21 although the tuition is capped at what the  
22 in-state tuition is for your particular state.

1           Since it's not a DOD benefit, we're not  
2       concerned with the per capital amount or  
3       amortization. And the benefit does offer  
4       transferability to transfer the benefit to a  
5       dependent, either a spouse or child. The member  
6       must serve at least 10 years in active duty, they  
7       can apply to transfer the benefit after 6 years.  
8       This program has been in effect since 2009.

9           This benefit, essentially, replaced the  
10      Chapter 30 Basic, although the Chapter 30 Basic is  
11      still in existence. That was a smaller benefit  
12      that went to active duty members and you can see,  
13      again, there are no per capita amounts or  
14      amortization payments. It did not have  
15      transferability and it's a VA benefit, so the  
16      Department of Defense is not really concerned with  
17      the funding.

18           The third one there is the Chapter 30  
19      Kicker. That is a DOD benefit. This has been in  
20      existence since 1985 and it was a benefit then  
21      that was designed to enhance the Chapter 30 basic  
22      which didn't pay for college in full and was only



1 offered to selected skills and used as a  
2 recruiting tool. It was only for active-duty  
3 members and when it was offered the member had to  
4 sign a contract from -- anywhere from two to six  
5 years, depending on what the Department's needs  
6 were. The benefit is anywhere between \$150 and  
7 \$950 per month. This benefit is not indexed so  
8 whatever was set at the time of enlistment, that's  
9 the amount.

10 The Department of Defense pays for it  
11 with a net single premium at the time of entry, so  
12 it means when the service member signs the  
13 contract and enters the service the Department of  
14 Defense has to fund that person's benefits through  
15 what would be his entire use of the benefit and  
16 that is determined by myself and the Board of  
17 Actuaries. If there is an unfunded liability,  
18 there is an additional once-a-year amortization  
19 payment made by the services. This does have a  
20 transferability provision and has been in effect  
21 since 1985.

22 And now, if we go to page 2, here I'll

1 talk about the Reserve benefits. And these are  
2 all funded and paid for by the Department of  
3 Defense. The first one is the Chapter 1606 Basic,  
4 and I do want to point out there's discussion, but  
5 nothing set, that this benefit may move from the  
6 Department of Defense to the VA. If it does  
7 happen it's probably several years down the road.

8           The participants are the selected  
9 reserves. To become eligible for the benefit you  
10 must agree to serve six years and you only have  
11 eligibility while you are drilling and only for  
12 the first 14 years upon drilling. The amount of  
13 the benefit in 2020 was \$392 per month. Often you  
14 go to college for nine months so it could be that  
15 times nine. And that benefit does increase each  
16 year by a CPI. Similar to the Chapter 30 Kicker  
17 benefit, it's paid for as a net single premium at  
18 the time of entry and the amortization payments  
19 are also worked similar as the Chapter 30 Kicker  
20 which I described. None of the Reserves benefits  
21 transferability is an option.

22           The Chapter 1606 Kicker is similar to

1 the Basic, however, it is not offered to  
2 everybody, only to those with special skills and  
3 used as a recruiting tool, unlike the Basic which  
4 is offered to everybody. The amount of this  
5 benefit is \$100, \$100, or \$350 per month and is on  
6 top of the Chapter 1606 Basic. So, therefore,  
7 some reserves are receiving both the Basic and the  
8 Kicker. And it is also paid for with the net  
9 single premium and we do not have an amortization  
10 schedule with this. The amortization for the  
11 Reserve benefits is all tied to the Basic.

12 The last one I'll talk about is the  
13 Chapter 1607 benefit, also known as REAP. This  
14 benefit started in 2004 and ended just recently  
15 November 2019; although we're still seeing reports  
16 of money coming in, so we don't have final totals  
17 on that. But the last benefits should have been  
18 paid. These were offered to Reserves who are  
19 called up to active duty in a contingency  
20 operation for at least 90 days, so not every  
21 reserve got it, it depended on what type of  
22 service.

1           This benefit was larger than the Chapter  
2   1606. Its value was either 40, 60, or 80 percent  
3   of the Chapter 30 Basic. When it was funded it  
4   was also funded the same as the Chapter 1606, a  
5   net single premium paid at the time of entry and  
6   there was amortization payments associated with  
7   it. But again, it's been terminated. I'll talk  
8   about it a little bit in the presentation just as  
9   we kind of tie it up and sort of sunset it.

10           Okay. So that's an overview of the  
11   different benefits that DOD and VA are responsible  
12   for. And by the way, I'll take questions as I go  
13   along. So if anybody has any questions, you know,  
14   please chime in or let us know.

15           Okay, continuing on to page 3. And  
16   here's where I'll talk about the model and how the  
17   premiums and amortization payments are determined.  
18   The first thing to note is the methodology is  
19   unchanged from last year. Rates have been  
20   updated, but the methodology is unchanged, and the  
21   methodology was approved at previous board  
22   meetings.

1 I did consider the effects of the  
2 pandemic. I did some research on it and  
3 determined that I just didn't have enough to make  
4 any changes specifically as a result of the  
5 pandemic. There could be reasons why members  
6 might use the benefit more, or there could be  
7 reasons why they might use it less as a result of  
8 the pandemic. And since this is a long- term  
9 benefit and we're setting rates that affect, you  
10 know, future I just didn't think it was prudent to  
11 make any changes due to the pandemic.

12 The way the model works is that at the  
13 time somebody enters service, one year later I  
14 move them into any one of four categories which  
15 you see under the column, Year 1. They either  
16 continue in service and do not use the benefit in  
17 their first year, they continue in service or do  
18 use the benefit. They withdraw and do not use the  
19 benefit, or they withdraw and use the benefit.

20 Each one of these boxes, there's a  
21 probability of benefit usage based on historical  
22 rates. I'm looking at the most recent 10 years of

1 performance, and that's how I determine the rate  
2 that somebody would use the benefit in Year 1.  
3 Then, they move from any of the boxes in Year 1,  
4 possibly to the same box, possibly to a different  
5 box. In Year 2 there are probabilities of  
6 continuing in service, probabilities of  
7 withdrawing from service. And again, each box in  
8 year 2 has a probability of benefit usage.

9           And then, what I do is I take the  
10 probability for the usage for each box times the  
11 value of the benefit, discount that back to the  
12 time the member would enter, and then sum up all  
13 those probabilities and benefit usages and come up  
14 with a net single premium. There is a different  
15 probability structure for the actives and for the  
16 reserves. There're also different probabilities  
17 by service. So the members in the Army don't  
18 necessarily use the benefit at the same rate as  
19 the members of the Navy or the members in active  
20 duty is not using it at the same rate as the  
21 members in the Reserves.

22           So that's the structure to determine the

1 next single premium for each service or reserve  
2 component. And again, it's not anything different  
3 than previous years other than having a new year  
4 of information to adjust or update the rates by  
5 one year moving forward.

6 Okay. That's all I have on this page if  
7 nobody has any questions. So we can move to page  
8 4. And for this page, I'm going to turn it over  
9 to my colleague, Hyung J. Ham, who's going to  
10 discuss the interest assumption.

11 MR. HAM: Thank you, Rich. So the EDF  
12 fund is invested in five basic securities so we  
13 have a shorter duration compared to other larger  
14 funds, retirement fund similar to what Marcia has  
15 mentioned for DSI yield rates when she was  
16 covering that.

17 As you can see on the right side that  
18 the duration of -- for the normal cost, liability,  
19 and assets to be three years. The current  
20 assumption from last year's valuation is set at  
21 3.25 percent which is in the single box at the  
22 side of the page. Or, this projection it's very

1 similar to other models. We take all of the  
2 assets currently inventoried as of the valuation  
3 dates; they are projected forward every six months  
4 to a year.

5 And as maturities come due the proceeds  
6 are reinvested at the blue-chip five-year rates.  
7 And the appropriate yield is computed in the  
8 fourth column where it says fund yields for each  
9 of the year-by-year rates. The inflation rate in  
10 the second column also comes from the blue- chip  
11 and the real in the third is the difference  
12 between the fund yield and inflation. The  
13 blue-chip return on new investment is in the final  
14 column. As you can see it starts low and it  
15 ultimately grows to be nearly 3 percent. The  
16 blue- chip long-term five-year rate is forecasted  
17 to be 3 percent, which is what you are seeing in  
18 this column.

19 Then right below, is a 10-year average  
20 followed by 10-year fund weighted. It talks about  
21 the difference between the average and fund  
22 weighted average. They are very close, so it



1 doesn't make too much of a difference. On the  
2 right-hand side, we provide two different  
3 sensitivities. One at 3 percent and one at 2.75  
4 percent. The normal cost -- per capita cost which  
5 represents the contribution costs from the  
6 services for a member would go up by .65 percent  
7 and 1.26 percent if went to 3 percent, or 2.75  
8 percent respectively.

9           And this assumes that the 25 percent of  
10 all expected annual benefit payments are held into  
11 overnight securities. So instead of achieving,  
12 ultimately, exactly 3 percent it will be something  
13 lower than that because overnights have lower rate  
14 than 5-year security rate. So that would be a  
15 quick, high-level review on the EBS projection and  
16 current assumptions. Any questions?

17           MR. MOORE: No. Thank you very much,  
18 Hyung. I'll pause and ask the board if comments  
19 on this assumption, perhaps if there's a thought  
20 to change it, we could get a motion to change and  
21 then discuss.

22           MS. DUSH: Similar to what you did this

1 morning, John, I'll go ahead and make a motion  
2 that we move to 2.75 percent for the valuation  
3 interest rate. Again, recognizing the short-term  
4 nature of this fund, we might even consider even  
5 going to 2-1/2, but again, this projection has  
6 been done with blue-chip which is a little bit  
7 more conservative on its inflation assumption than  
8 we have looked at Social Security being, like, 2.4  
9 and so I would move that we go down to 2.75, but  
10 keep an eye on it. We may want to further take it  
11 down next year, but I would be content to go to  
12 2.75 this year.

13 MR. HAM: My strategy --

14 MR. MOORE: Any second?

15 MR. CLARK: This is Mike. I'm looking  
16 at the data that's being shown here, that seems  
17 certainly to be a reasonable suggestion, so I  
18 second that motion.

19 MR. MOORE: And just commenting as well,  
20 I agree that move certainly gets us more in line  
21 with what the portfolio is showing. I mean, I  
22 know -- I don't think we've moved this rate as

1 much in the past just because it's a short  
2 duration. It's not very sensitive to these  
3 changes, but at this point, I think the 50-basis  
4 point adjustment is very much warranted. Again,  
5 kind of to Marcia's comment, there might be some  
6 suggestion we could go even lower.

7 I will note we're using the -- you know  
8 we've got the blue-chip Social Security -- sorry.  
9 The blue-chip inflation assumptions in here. If  
10 we're using Social Security that would suggest the  
11 number would go up a little. So I too would -- I  
12 like the thinking. So with that, I will take a  
13 vote. For all in favor of moving the assumption  
14 to 2.75.

15 MS. DUSH: Aye.

16 MR. MOORE: Aye.

17 MR. CLARK: Aye.

18 MR. MOORE: All right. Motion has  
19 passed and I'll turn it back over to -- I'm not  
20 sure who's picking it up. Oh, Rich, is it back to  
21 you now?

22 MR. ALLEN: I am.

1 MR. MOORE: Yes, thank you.

2 MR. ALLEN: Okay. Well, thank you,  
3 Hyung. We'll continue. Next page.

4 And I'm going to start with the --  
5 first, the MGIB Selected Reserve Valuation. Okay.  
6 Moving on to the next page. And I should say  
7 based on the assumption discussion all of the  
8 valuations is based using a 2.75 interest rate.  
9 This page here discusses data quality. Data  
10 quality has been an issue with valuing the  
11 education fund over the years. And I receive  
12 information from DMDC where I get the individual  
13 pieces of information that I use to develop those  
14 probabilities, and then true it up to DFAS  
15 reporting who will say how much was actually  
16 spent.

17 So I'm going to look at the columns on  
18 the far right, and where it says DMDC reports as a  
19 percent of total that's how much of the  
20 information I'm receiving. So looking at kind of  
21 the middle row that's separated dash that's what I  
22 received this year I received this year. For the

1 Basic benefit we received about 92 percent of what  
2 we need for the Kicker, about 75 percent in total;  
3 86.6 percent, that's an improvement over the years  
4 right below that where it was 77, and in the 60s,  
5 or 50s. So the data is getting better. Ideally,  
6 we'd like to see that at 100 percent, but at least  
7 it's an improvement, which means that the numbers  
8 and the valuation will be more accurate than maybe  
9 what we've had in the past.

10 Moving to page 7, and on 7 I'm going to  
11 show the number of entrants coming into the  
12 program. Again, I have different sources, DFAS,  
13 DMDC, and also projections from the DOD  
14 compensation office. And just looking at 2019,  
15 you can see there are some discrepancies. Some  
16 numbers are close between the providers, and some  
17 aren't. For example, the basic benefit in 2019  
18 DFAS indicated 30,000 people, but the DMDC file  
19 only had about 17,000. The DFAS number matched  
20 what Compensation had. Others are closer, others  
21 are farther apart.

22 Just scrolling down to the Kicker,

1 again, in 2019, there are some big discrepancies.  
2 You can see what they are. But by the way, going  
3 forward for 2020 and beyond I used what the Office  
4 of Compensation gives me as the projection for the  
5 amount of people that will be coming into the  
6 program in the future.

7 All right. Move on to page 8. And here  
8 it just quickly shows how many people are in the  
9 program. First, for the basic benefits, and I  
10 sort them by component, and also who are eligible  
11 for 33 and who are not. A little bit more than  
12 half are eligible for the Chapter 33 Basic  
13 benefit, which means if they're not likely to use  
14 the 1606 benefit. Also, just looking at the  
15 numbers in the columns 2018 and 2019 if you just  
16 eyeball them, you can see they're very, very close  
17 to each other meaning that there's no change in  
18 the number of people. The people that lose  
19 eligibility essentially replaced by the new  
20 entrants, and it's a stationary population.

21 The next page I have it also for the  
22 Kicker benefits and also a very stationary

1 population with one exception, and that's the Army  
2 National Guard at the 350 Kicker where that went  
3 from about 9,500 to almost 17,000. So we are  
4 seeing -- so that meant in 2019 a lot of 350  
5 Kickers were offered to the Army National Guard,  
6 but the rest stayed relatively stationary. The  
7 zeros indicate that that component is not using  
8 that benefit.

9 All right. Moving on to the next page,  
10 this is what happened in the fund activity for  
11 fiscal year 2019, and what we can see, the most  
12 significant change occurred with, again, the Army  
13 National Guard whereas the others are relatively  
14 the same.

15 And the Guard -- if you can just kind of  
16 scroll up a bit, please? It started at about 282  
17 million and ended at 348, and that's because there  
18 were, as I kind of described on the previous page,  
19 a lot of contributions because of new members.  
20 That's that number in the middle, 113, which is  
21 about double what the benefits paid. The other  
22 components, the contributions and the benefits

1 paid were very in line with each other. So the  
2 other components, starting fund and ending fund,  
3 were about the same.

4 Okay, next. If we move to the following  
5 page, I mentioned Chapter 1607. This program is  
6 closing although there is activity in fiscal year  
7 2020. But in 2019 the fund started, and I'm just  
8 going to go to the far-right column, with about 3  
9 million and ended with about a half a million,  
10 compared to the 1606 fund this is very, very  
11 small. And that's, again, because it's been  
12 sunsetting.

13 Moving on to page 12, and here I'll  
14 discuss the gain/loss for Chapter 1606. The  
15 numbers you see boxed are any cases where there  
16 was a gain or a loss of 10 percent or more. So  
17 overall there were some for the Air Force Reserve  
18 and the Coast Guard Reserve. Moving down where it  
19 says gain/loss (inaudible) for PD benefits; a few  
20 of the components had gains.

21 If it's a negative, it's again and  
22 that's because the per capita amount is set one



1 year in advance, and this means if we were to  
2 reset the per capita it would have been a lesser  
3 amount. So in a sense we -- for those components  
4 we overcharged which means that the fund had  
5 received more money than it really needed.  
6 There's only one with withdrawal experience, that  
7 means the withdrawal experience was different than  
8 expected.

9           There was only one with usage rate  
10 assumption, that means the usage rate was  
11 different than expected. And then, in the bottom  
12 section the big one, again, was the contributions  
13 with the Army Guard received more entrants than we  
14 were expecting.

15           Okay. Continuing on, and this is an  
16 economic page. The Chapter 1606 basic benefit  
17 increases each year by the CPIW index. And it's  
18 based on a 12-month average, the 12 months ending  
19 in June compared to the previous year's 12 months  
20 ending in June. So what I do is I look at those  
21 last 12 months; at this moment we can go through  
22 May 2020. That's what those numbers in bold are

1 actual. Anything 2020 -- June 2020 and later, are  
2 only projections so we have a monthly basic  
3 benefit of \$392, and we're projecting a.9 percent  
4 increase. That will take -- means that next  
5 year's benefit is projected to be at 397, and the  
6 following years the numbers you see in the far  
7 right.

8 I've always used the blue-chip financial  
9 forecast to project future CPIs. I'm doing that  
10 again, so I think that's an item that needs to be  
11 approved by the board, but again, it's the same  
12 methodology that's been -- that was done last year  
13 and was approved last year.

14 OK. Continuing on --

15 MS. DUSH: At this point, we -- John  
16 would you like -- can I make a motion to continue  
17 to use the blue-chip methodology to project the  
18 monthly basic benefits?

19 MR. MOORE: That's great. Thank you,  
20 Marcia.

21 MR. CLARK: I'll second that motion.

22 MR. MOORE: Any further discussion?

1 I'll add again, this is just continuing the  
2 methodology we've been using. I think it still is  
3 appropriate and so with that, I'll take a vote.  
4 All in favor?

5 MS. DUSH: Aye.

6 MR. CLARK: Aye.

7 MR. MOORE: Aye. Thank you. Rich?

8 Rich, are you muted?

9 MR. ALLEN: Sorry.

10 MR. MOORE: Okay. Perfect, thank you.

11 MR. ALLEN: Sorry. Page 14, and this is  
12 projections for the year 2020 and the year 2021.  
13 The 2020 numbers are partially what has actually  
14 happened already through May 2020 and then a  
15 projection for the remainder of the year; 2021 is  
16 entirely a projection. And the trend is similar  
17 to what happened in 2019 where the Army Guard  
18 expected to have more new entrants. Its fund  
19 amount goes up from the start of the year to the  
20 end of the year. The other services are  
21 relatively unchanged.

22 And if we scroll down, we can look at

1 2021. There we don't see the same thing for the  
2 Army Guard but -- and I'll get to this later, but  
3 that's because its per capita amounts are  
4 projected to be offset. So even though there are  
5 a lot of people coming in the amount of money  
6 coming in is not as high. What's critical here is  
7 the 2022 section because that's going to determine  
8 whether there's an amortization payment or whether  
9 there are offsets to the normal cost.

10 Since I'm projecting a surplus for each  
11 of the components, you can see all those numbers  
12 are negatives, because there's a surplus I'll  
13 recommend that the normal costs are offset by some  
14 amount to reduce the surplus next year. Or I  
15 should say, in 2022. The 2021 per capita amounts  
16 have already been set. And I'll get to the actual  
17 amounts a little later in the presentation.

18 Okay. Moving on to -- and here's the  
19 projected fund activity for 1607. Fiscal year  
20 2020 will be the last year there is any activity  
21 for Chapter 1607. Thus far, 4.2 million have been  
22 paid to members for this benefit. Some of it was

1 a reconciliation of earlier years. But it was  
2 reported 4.2 million was paid. The program has  
3 sunset by now, however, the reporting may still  
4 linger on a little bit more. The DFAS people are  
5 hoping that by the end of this fiscal year they'll  
6 have reported all of the activity and there won't  
7 be any more the following year.

8           Wherever the fund ends up, and right now  
9 it's projected to end up negative at the end of  
10 September '20, I'm proposing an internal transfer  
11 between 1607 and 1606 by whatever is in -- by  
12 whatever is owed to the 1607 piece so this will  
13 just be zeros across the board. And then 1606  
14 will just continue as the only reserve fund.

15           MS. DUSH: Rich, this is Marcia. I  
16 would like to make a comment that over the last  
17 couple of years we had been transferring money  
18 from 1607 to 1606 because we believed that 1607  
19 was in surplus, so we were moving money to the  
20 1606 account versus holding it in the 1607. So  
21 what we're going to end up having to do is  
22 essentially reverse that by bringing money back

1 here to cover the benefit payments.

2 So -- but what is upsetting is,  
3 essentially, data issues. That all of a sudden,  
4 you know, where we thought that the present value  
5 of benefits might only be \$100,000 or so all of a  
6 sudden, we see \$4.7 million going out in a year.  
7 So again, I guess this kind of amplifies our  
8 concern on the board over these last several years  
9 that the data for the education benefits fund has  
10 been very squishy, a non-technical term here, but  
11 it is concerning to see so much money coming back  
12 in the -- you know, when the benefits should have  
13 been already paid out.

14 MR. ALLEN: Right. And that is -- I  
15 completely agree. And of that 4.7 about 4 million  
16 I only learned in April, which was several months  
17 after the last benefits were supposed to be paid.  
18 And like I said, I don't even know if all of the  
19 money attributed to 1607 has been reported. Okay.  
20 That's --

21 MS. DUSH: One of our -- Rich, is we  
22 called for an audit of all of the education

1 benefits over the last many years. I know that  
2 has appeared in at least the last five reports.  
3 So again, I just think that this does merit some  
4 examination.

5 MR. ALLEN: Okay. Thank you. Duly  
6 noted. All right. We'll continue on to page 16,  
7 and this is -- I talked about the Chapter 1606  
8 amortization payments or normal cost adjustments.  
9 This is a summation of that earlier page. We just  
10 -- you know, some of the key lines. What's  
11 important is to go to the --

12 We'll start with the third line from the  
13 bottom where I show what the surplus is. Again,  
14 all the components here are projected to have a  
15 surplus on September 30th, 2021 by the amounts you  
16 see on that line. Since they're all in surplus  
17 there's no amortization payment that would be  
18 required on October 1st, 2021 that's why they're  
19 all zeros.

20 And then, recommending an adjustment to  
21 the normal cost, essentially charging less than  
22 what the true value of the benefit is for fiscal

1 year 2022 by the dollar amounts you see for each  
2 component on the page. The surplus methodology  
3 I'm recommending, which is the same methodology as  
4 in previous years, other than a change of the  
5 interest rate, is to set a five-year schedule and  
6 use the assumed and approved interest rate, which  
7 this year is 2.75 percent. So that -- I believe  
8 you need to approve using that same methodology  
9 and interest rate to adjust the normal costs.

10 MS. DUSH: I'll make a motion to approve  
11 the methodology to calculate the amortization  
12 adjustment and that amortization adjustment is to  
13 be used to reduce the normal costs for the basic  
14 -- the 1606 Basic benefit.

15 MR. CLARK: I'll second that motion.

16 MR. MOORE: Great. Thank you both. Any  
17 further discussion? I've -- this continuation of  
18 the methodology we've been using so can I -- all  
19 in favor?

20 MS. DUSH: Aye.

21 MR. CLARK: Aye.

22 MR. MOORE: Aye. Thank you. Motion is



1 passed.

2 MR. ALLEN: And now if we move to the  
3 following page, we'll kind of see the result of  
4 doing that. The top line shows what the projected  
5 normal cost contributions will be before any  
6 offset. So for example, the Army Guard, about 46  
7 million. The total amount to be offset which is  
8 just the numbers from the previous page in the  
9 case of the Guard, 32 million.

10 I show what the percent of the cost to  
11 be offset are, and then whatever that total amount  
12 to be offset is divided by the projected number of  
13 entrants in fiscal year 2022, and then you get the  
14 offset per entrant, which is either the amount  
15 offset divided by the entrants or, in some cases,  
16 the total amount of what the normal cost would be.  
17 Some you can see say partial, and some you can see  
18 say full. If it's a full offset, then there'll be  
19 a zero-dollar normal cost.

20 Okay. If we move to page 18, we'll see  
21 what the actual amounts are per component. I show  
22 what it was in 2021 and what it is in 2022. What

1 you're most interested in is the bottom line, per  
2 capita amount. And you can see what I'm saying  
3 that using all this methodology and formulas what  
4 they should be in 2022, Army Guard, a basic normal  
5 cost of -- per capita amount of 647 after the  
6 offset is applied. And so on across the board,  
7 and as I mentioned before some of them will have a  
8 zero normal cost.

9           Okay. Moving on to page 19. And here's  
10 what the per capita amounts will be for the  
11 various Kickers. None of these will have a normal  
12 cost offset. The entire normal cost is applied to  
13 the basic. And the reason that one component is  
14 in a box is that's the only component that's been  
15 using the \$100 Kicker. Although, any of the  
16 components could start using it, thus far, only  
17 the Army Reserve is using the \$100, and that's the  
18 per capita amount you see there.

19           Page 20, if we move on, will have the  
20 same thing for the \$200 Kicker and the boxes are  
21 the components that use that, and then you can see  
22 the per capita amounts there. There are obviously

1 more because it's double the benefit and the  
2 following page is the 350 Kicker. And same thing;  
3 different components use this benefit and larger  
4 per capita amounts, again because it's a larger  
5 basket.

6 Okay. Moving on to page 22. And this  
7 is just projections for your information of where  
8 I think the fund is going to be between now and  
9 the year 2025. How much will be paid out in  
10 benefits, what the balance will be at the end of  
11 the year. If we scroll down a little bit more.  
12 What the unfunded liability or surplus will be at  
13 the end of each year. And you can see because of  
14 the offsets I'm projecting that the surplus will  
15 come down and come down quite a good pace from now  
16 until 2025.

17 We can move on to page 23 where there  
18 some more projections, the amount of money that  
19 will come in from per capita contributions, what  
20 the per capita adjustments will be, and what the  
21 interest earned will be by component. Okay.

22 And we can move on to page 24, and this

1 is just for historical information, how much has  
2 been contributed to the fund, and in the following  
3 pages, it's what has been paid out in benefits for  
4 Chapter 1606 benefits. It's been a successful  
5 program. Since the start of the program over \$4  
6 billion has been paid out to Reserve members.  
7 Okay.

8 And it said that's all I have on the  
9 Reserves. If there are no questions or comments  
10 we can move on to presentations for the actives.

11 MS. DUSH: Rich, this is Marcia.

12 MR. ALLEN: Yes.

13 MS. DUSH: I would just ask that you  
14 folks keep us informed about the discussion with  
15 VA regarding the transfer of those 1606 Basic  
16 benefits to the responsibility is for VA.

17 MR. ALLEN: We will certainly do that as  
18 we learn more. I've been attending meetings and  
19 as I learn more in this progress as I will  
20 certainly do that.

21 Okay. We'll continue with the Chapter  
22 33 active duty benefits and move onto the next

1 page. At first, this will be an analysis of the  
2 data quality, which as I've discussed, has been an  
3 issue. And again, I get information from DMDC and  
4 I get total dollars spent by DFAS. Looking at  
5 that column, DMDC reports as a percent of total.  
6 In the most recent year for the three DOD services  
7 that use this, they've been in the 80 percent, 85  
8 percent or so. The Coast Guard, the data is very  
9 sparse, under 10 percent has been reported. If  
10 you look at that, how that compares to recent  
11 years the three previous years before this was  
12 actually a little better than what we just got. It  
13 was actually as high as 96 percent. That bottom  
14 number is the year 2015. That year only 15 -- we  
15 only received 15 percent of the information that  
16 we needed. I don't show it here, but in the years  
17 before 2015, 2014, '13, '12, et cetera, the data  
18 was also similar to that 15 percent. So there was  
19 a period of time where the data was very weak, and  
20 it led to not necessarily contributing the right  
21 amount or charging the right amount and you'll see  
22 there are some funding issues as we go on in this

1 presentation.

2 MS. DUSH: Rich, Marcia again. You  
3 believe that the DFAS reports are accurate?

4 MR. ALLEN: Right. What DFAS will state  
5 is -- they're the accounting piece of this and  
6 they'll state, this is how much money was paid out  
7 to beneficiaries, or this is how much money was  
8 taken in as income and what the actual balance is  
9 of the fund. The DMDC is individual data and  
10 that's where I develop the probability models  
11 from, where DFAS it's just simply one number, this  
12 is how much money is in the fund.

13 So I need the DMDC individual data to  
14 develop the rates. I do use a true-up method when  
15 I don't have complete data, but I don't  
16 necessarily -- because it's missing you know, I  
17 may be truing up wrong categories. You know, one  
18 category too much and another category too little.

19 MS. DUSH: The data from DMDC, that's  
20 coming from VA because VA is processing the  
21 benefits; is that correct?

22 MR. ALLEN: That is correct.

1 MS. DUSH: So --

2 MR. ALLEN: But there's a lot of players  
3 involved with the education benefits and as a  
4 result, there's -- it's complex and not all the  
5 information necessarily gets to me. It's -- as  
6 you can see it's a lot better than it was. We've  
7 worked hard to make those improvements, but  
8 there's still that period when there was some  
9 missing information and since I develop my rates  
10 using historical information, you know, over a  
11 10-year period there's a chunk in there where  
12 there's some missing information.

13 MS. DUSH: All right. So again, I think  
14 one of the issues that we keep leading with is for  
15 improved data. You know, garbage in, garbage out.  
16 So if we really need good data to do a good job  
17 with these valuations.

18 MR. ALLEN: And there's a snowball  
19 effect. Even if the data is good now, you could  
20 say there were mistakes made years ago that are  
21 still affecting what's going on -- or what the  
22 fund looks like today.

1 MS. DUSH: Thank you.

2 MR. ALLEN: All right. We'll move to  
3 the next page, please.

4 And this just shows who's using the  
5 benefit, as I mentioned at the very beginning,  
6 unlike the Reserves, members can transfer the  
7 benefit to a spouse or a child. You could also  
8 use the Chapter 30 Kicker with either the Chapter  
9 30 Basic or the Chapter 33 Basic. This shows that  
10 the majority is used by the member and used with  
11 the Chapter 33 Basic, that's at 85 percent. And  
12 roughly 10 percent last year was used by the  
13 spouse and the child. That may grow, especially  
14 as children -- more and more of the children get  
15 older and approach college years.

16 If we scroll down to the distribution of  
17 the benefit, comparing the DMDC and the DFAS  
18 reporting, they're very much in line with whether  
19 it's used with Chapter 30 or Chapter 33. They're  
20 close with whether it's being used by the member  
21 or the dependent, but there's a huge disparity  
22 between which dependent is using it between the



1 spouse or the child. You can see the big  
2 differences between the DMDC reporting and the  
3 DFAS reporting. I'm going on the assumption that  
4 the DFAS numbers here are correct. I've heard  
5 anecdotally that most of the dependent use is by  
6 the child, and not by the spouse. So I use that  
7 15.2 child number in the model.

8 Okay. Moving on the next page. And if  
9 you can scroll down to the more recent years.

10 This shows the activity of contributions  
11 made into the fund for new entrants. And you can  
12 see the last year there was any contributions was  
13 2012. So in other words, the services while they  
14 used the program a lot through 2012 have not been  
15 using the Chapter 30 Kicker benefit since then.  
16 There's been no new people coming in.

17 However, anybody who came in before that  
18 and still has eligibility can continue to use the  
19 benefit. There's been no legislation that says  
20 they can't use the benefit, they just have chosen,  
21 for their own reasons, to not use the benefit any  
22 longer.

1 All right. If you move to the next  
2 page, and again, scroll down to the more recent  
3 years. So although we don't have any new people  
4 coming in, the people that have been in who came  
5 in 2012 or earlier are still using the benefit.  
6 The first column is Army, they use the program the  
7 most. And in 2019 they paid \$50 million in  
8 benefits to their people. The fund, in total,  
9 paid \$70 million in benefits. It's trending down  
10 but 70 million a year is still a significant  
11 amount.

12 And move to the next page. Here's just  
13 the number of people in the program by the  
14 different programs that are offered. The Army two  
15 through six years et cetera. Less people in 2019  
16 than in 2018 because some members lost their  
17 eligibility and there were no new people coming  
18 in. So this is going to continue to trend  
19 downward as long as the services do not offer any  
20 new entrants.

21 I will say it went down from 163,000 to  
22 about 139,000 from last year to this year. That

1 was a bigger drop than I was expecting, but that's  
2 the number of people that are on the file. Okay.  
3 I won't go over the remaining part of the page,  
4 but it's there for anybody to look at later.

5 So we move to page 32. Here's -- this  
6 just shows the transferability potential impact.  
7 And if we look at that bottom row, percent of  
8 eligible members with potential transferability.  
9 Depending on the service there is about 20 percent  
10 of the members either applied for or been offered  
11 transferability or are still eligible to apply.  
12 So what that means is the -- even if we don't have  
13 new entrants because people can transfer the  
14 benefit to their child, who at this point may be  
15 years from college, there will be benefits that  
16 will be paid in Chapter 30 for quite a while as  
17 long as things continue as they are.

18 Okay. If we move to page 33. And this  
19 is what happened in fiscal year 2019. I'll just  
20 go through the far column. The fund started with  
21 438 million. The present value of benefits was  
22 higher than that, although in a couple of services

1 the present value was higher than the amount in  
2 the fund meaning it was overfunded. There were  
3 some amortization payments made. There were no  
4 per capita amount contributions. Benefits were  
5 paid in the amount of 70 million. The fund earned  
6 11-1/2 million in interest, so it has a lower  
7 ending fund than it did as a starting fund. And  
8 this is a trend that I currently expect to  
9 continue, especially if there are no entrants that  
10 come into the program.

11 Okay. If we go to the next page. And  
12 this is just projected activity for 2020 and 2021.  
13 Again, I expect the fund to end with less money  
14 than it starts out with because benefits are paid  
15 and there are no contributions for new people  
16 coming in. So 2020, it's projected to go from 396  
17 to 376. If we move down on the page, 2021  
18 expected from 376 to 343.

19 And then, if we look at where things  
20 will be in 2022 -- if we could just scroll down a  
21 little bit there. We expect the fund to have --  
22 and I'll take this service by service. The Army

1 265 million but yet it's present value, or  
2 liability only 188 million. In other words,  
3 projecting it to have a surplus of 77 million at  
4 the start of fiscal '22; projecting the Navy to be  
5 in an unfunded position at 7.7, the Marine Corp to  
6 be in a surplus of about 10 million, and the Coast  
7 Guard to be in a surplus of 266,000. So that's  
8 where I expect things to be at the start of fiscal  
9 year 2022.

10           Unlike the Reserves, if this was -- if  
11 we were expecting new entrants, we would offset  
12 the normal cost by some amount to reduce the  
13 surplus. We are not expecting any new people to  
14 come in in 2022 or even the years after that,  
15 which means as things stand right now there is no  
16 mechanism to reduce the surplus in the services  
17 that have one.

18           Okay. We can go to the next page if no  
19 questions or comments. Here's the gain/loss  
20 analysis for the Chapter 30 in fiscal year 2019.  
21 Again, the box numbers are the ones with the  
22 change of 10 percent or more. And I mentioned

1 that there are fewer people on the file, that's  
2 where it says withdrawal experience and census  
3 changes. So there was a gain for the services  
4 there, in the case of the Army, a gain of 57  
5 million, that's why their surplus is now as high  
6 as it is. The other services had some gain but  
7 not as high. And that's the last item from this  
8 page.

9 Okay. So if we move to page 36. This is  
10 a summary of the earlier page. If we just look at  
11 the bottom three lines again. You know, I show  
12 the surplus -- the one service that's in an  
13 unfunded position, I'm recommending an  
14 amortization payment of 1.6 million using the same  
15 methodology that's been used in the past and the  
16 same methodology that we talked about for the  
17 Reserves, where a five-year schedule and the  
18 approved interest rate of 2.75 percent.

19 MR. MOORE: Rich, can I, for the board,  
20 get a motion to approve the amortization method  
21 and the resulting payment for Navy? I'm sorry,  
22 that's John Moore.

1           MS. DUSH: This is Marcia. I'd like to  
2     make the motion to support the current  
3     amortization methodology as well as the amount of  
4     1.630752 for the Navy for payment on October 21.  
5     October 1, '21.

6           But I would like to make a couple of  
7     comments: And that is the fact that this program  
8     is not being used -- well, first of all, the fact  
9     that the program is not being used and the showing  
10    that the other services are in surplus, it seems  
11    that we should be looking perhaps for ways of  
12    deploying that surplus. And so I would ask, you  
13    know, over the next year for the OAC staff to  
14    perhaps discuss and talk to the appropriate  
15    advisors and perhaps garner legislative support  
16    for some method to be able to utilize the surplus,  
17    particularly the Army surplus.

18           But I add a cautionary point which is  
19    that a lot of that surplus is due to a data  
20    change, or you know, data changes between last  
21    year and this year. And so just like what we saw  
22    with 1607, where all of a sudden people came out

1 of the woodwork. I have some concerns about, you  
2 know, if we came up with a method of distributing  
3 the surplus back to the services and all of a  
4 sudden, a bunch of people came back on the file  
5 that we'd be in an unfunded position.

6 So I guess I would think that we need to  
7 proceed carefully, but I do think we do need to  
8 think through what to do with the surplus amounts  
9 here. So with that, again, I move that we  
10 continue on with the amortization methodology and  
11 the 1.6 million payment for Navy on October of  
12 '21.

13 MR. CLARK: I'll second that motion and  
14 also agree with agree with your observations,  
15 Marcia, about sort of the structural surplus and  
16 data concerns.

17 MR. MOORE: Thank you. Along those  
18 lines too, the gain this year just doesn't feel  
19 permanent to me at this point. So -- but trying  
20 to -- John Moore speaking.

21 The gain -- the shift in position this  
22 year and the gain it will be interesting to see if



1 it holds. Again, it seems like a case where --  
2 Marcia, you're saying we had in other areas where  
3 people were coming out of the woodwork, this just  
4 kind of feels like they ran into it. But we'll  
5 see. So anyway I too agree with looking at -- but  
6 considering how this -- if we end up at a surplus  
7 at the end of the day how it can be dealt with.

8 So with that, all in favor of the motion  
9 say aye.

10 MS. DUSH: Aye.

11 MR. CLARK: Aye.

12 MR. MOORE: Aye. All right, thank you.  
13 Rich, back to you.

14 MR. ALLEN: Okay. We can move to the  
15 next page. And in a way, you just talked about  
16 this page. This is just a 10-year projection of  
17 where I expect the Army to be. I'll just take it  
18 across starting where it says, "Funds Start of the  
19 Year." I expect the fund to decrease each year,  
20 as you can see. No amortization of PCA  
21 contributions for the next 10 years, benefits  
22 decreasing from 40 million in 2020 down to about

1 11 million in 2030 less interest earned.

2 The fund will have less money each year  
3 and the liability will decrease. However, the  
4 amount of the unfunded liability will slowly but  
5 steadily increase from where it is now and 10  
6 years from now, projecting that to be about 98  
7 million. So that -- you know the -- just echoes  
8 what you said and you know, when I was going over  
9 the earlier pages that the fund is headed -- is  
10 unfunded -- I mean is in a surplus and the surplus  
11 may grow unless things unexpectedly happen.

12 Okay. And we'll just go to the next  
13 page, I have a similar page for each of the other  
14 services. The Navy, because they're in an  
15 unfunded position, if you look at that far-right  
16 column it's unfunded. If we make small  
17 amortization payments each year, we'll reduce that  
18 unfunded amount and by 2030 it'll be about 1  
19 million less than it is now. So that's kind of  
20 where it needs to be if things stay kind of  
21 steady.

22 Go to the next page where we have the

1 Marine Corps 10-year projection. And there,  
2 around 9, 10 million in surplus now projected to  
3 slightly grow but 10 years be similar to where  
4 they're at now. About 12-1/2 million in a surplus  
5 position.

6 And then the following page which is the  
7 Coast Guard. Not much of a change from around  
8 260,000, that's in thousands, not millions, to  
9 about 340,000 in the year 2030. So similar  
10 stories the Coast Guard and Marine Corp as  
11 compared to the Army but just in -- but with lower  
12 numbers.

13 And then if we move to page 41.  
14 Although we don't expect new entrants,  
15 legislatively they could still happen in and any  
16 one of the services could change up their  
17 philosophy and start offering them, so we do have  
18 to provide normal costs. Because I wasn't  
19 expecting it, I didn't spend that much time in the  
20 presentation, but I did develop normal costs based  
21 on the model presentation that I made at the start  
22 of this where I set the probabilities. So here

1 are the normal costs, and these will be forwarded  
2 to the key Department of Defense officials, again,  
3 if entrants are suddenly being offered.

4 And then moving to the last page, this  
5 is an entirely different a much smaller program  
6 and a much older program. The post-Vietnam era  
7 involuntary, involuntary separates. There's still  
8 little activity for this even as late as 2020 and  
9 the way this program works it's a little different  
10 than the others.

11 Benefits are paid during the year and  
12 then as a projected fund balance based on the  
13 benefits that were paid during the course of the  
14 year. And then that amount has to be paid by the  
15 services. So what I do is I look at how much has  
16 been paid through May of this fiscal year, project  
17 it out for a full year and with a little bit of  
18 interest that the fund would earn have where I  
19 expect the balance to be on October 1st, 2020, and  
20 those are the numbers you see.

21 Those are actual numbers, they're not in  
22 millions, they're not even in thousands. So it's

1 very, very little but we are requiring payments of  
2 about 29,000. And as with the others, the  
3 methodology I sued here is the same as the  
4 methodology I used last year, just changing the  
5 assumed interest rate.

6 MR. MOORE: Rich, do you need the board  
7 to make a motion on this?

8 MR. ALLEN: Yes, to approve using the  
9 same methodology and the assumed interest rate.

10 MR. MOORE: So this is John Moore.  
11 Could I get a motion from one of the board  
12 members?

13 MR. CLARK: Yeah, this is Mike. I'll  
14 move to adopt the -- to continue the same  
15 methodology and to adopt the use of the interest  
16 rate.

17 MS. DUSH: I will second.

18 MR. MOORE: Great, any further  
19 discussion? All right. All in favor say aye.

20 MS. DUSH: Aye.

21 MR. CLARK: Aye.

22 MR. MOORE: Aye. Wonderful.

1                   MR. ALLEN: Okay. That concludes my  
2 presentation of the education benefits to the  
3 Department of Defense.

4                   MR. MOORE: Why don't I pause and see if  
5 we have any questions with respect to the  
6 education benefits fund.

7                   (Pause)

8                   MR. ROSSI: You guys have -- no signs of  
9 questions. I do not see any. If anybody does,  
10 and again if you're on your phone, if you're  
11 calling in, please press star if you would like to  
12 ask a question because you've likely been muted.  
13 Going once, twice, sold.

14                  MR. MOORE: Marcia, I'll hand it back  
15 over to you.

16                  MS. DUSH: Unless there's any other  
17 discussion, I think this closes -- this ends  
18 today's meeting of the Board of Actuaries for the  
19 Department of Defense for both the military  
20 retirement fund and the education benefits fund.

21                   Thank you very much, and again, my  
22 thanks go to Pete Zouras and all of the staff of

1 OAC for all of the support they've provided to the  
2 board in order to get us ready for this meeting.  
3 And I thank you very much.

4 Pete, are you going to keep the line  
5 open for a little bit for any follow-up or?

6 MR. ROSSI: I am going to keep the line  
7 open until the only person left on is myself or a  
8 few minutes goes by until my lunch comes. So  
9 yeah, we're going to keep the line open if anyone  
10 wants to stay on and have some follow-up,  
11 unofficial questions. Our usual time with the  
12 board in the quote pit, if you remember back to  
13 your college days when you'd attack the professor  
14 after class, now's the time to do so.

15 And board members, we do hope you'll  
16 stay around as well.

17 SPEAKER: Hey, Pete, does that mean you  
18 could stop recording the meeting too?

19 MR. ROSSI: I am going to stop recording  
20 the meeting right now. Thank you, yes.

21 COURT REPORTER: This is the court  
22 reporter; shall I go off the record?

1 MS. DUSH: I believe the official  
2 meeting is over.

3 AUTOMATED VOICE: This meeting is no  
4 longer being recorded or transcribed.

5 (Whereupon, at 12:20 p.m., the  
6 PROCEEDINGS were adjourned.)

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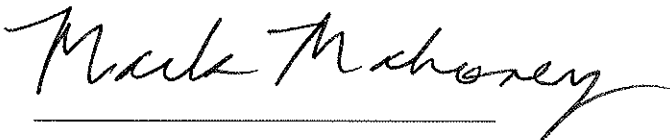
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CERTIFICATE OF NOTARY PUBLIC

COMMONWEALTH OF VIRGINIA

I, Mark Mahoney, notary public in and for the Commonwealth of Virginia, do hereby certify that the forgoing PROCEEDING was duly recorded and thereafter reduced to print under my direction; that the witnesses were sworn to tell the truth under penalty of perjury; that said transcript is a true record of the testimony given by witnesses; that I am neither counsel for, related to, nor employed by any of the parties to the action in which this proceeding was called; and, furthermore, that I am not a relative or employee of any attorney or counsel employed by the parties hereto, nor financially or otherwise interested in the outcome of this action.



**Notary Public, in and for the Commonwealth of Virginia**

**My Commission Expires: August 31, 2021**

**Notary Public Number 122985**

