



DEPARTMENT OF DEFENSE
MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES
4800 MARK CENTER DRIVE, SUITE 03E25
ALEXANDRIA, VA 22350

September 29, 2021

MEMORANDUM FOR THE RECORD

SUBJECT: Minutes of the August 6, 2021, Meeting of the DoD Medicare-Eligible Retiree Health Care Board of Actuaries

These are the minutes of the August 6, 2021, meeting of the DoD Medicare-Eligible Retiree Health Care Board of Actuaries (Board). The Board advises on the actuarial valuation of the Medicare-Eligible Retiree Health Care Fund.

List of Attachments:

- 1 – Meeting agenda
- 2 – List of attendees
- 3 – DoD Office of the Actuary handout
- 4 – Meeting transcript

We have reviewed and agree with the meeting minutes. Responsibility for the accuracy of each attachment resides with the organization creating it.

A handwritten signature in black ink, reading "David A. Osterndorf", is positioned above a horizontal line.

David Osterndorf, Chairperson
DoD Medicare-Eligible Retiree
Health Care Board of Actuaries

A handwritten signature in black ink, reading "Inger M. Pettygrove", is positioned above a horizontal line.

Inger M. Pettygrove
Designated Federal Officer

MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES MEETING MINUTES

August 6, 2021

10:00 a.m.

Virtual Meeting

HIGHLIGHTS/KEY BOARD DECISIONS

Introduction:

- Transcript Pages 3-6: Chairperson David Osterndorf expressed the Board's appreciation for former Chairperson Ms. Trygstad's 15 years of service on the Board. Mr. Osterndorf announced that the meeting is being held with a quorum of two Board members, after consultation with legal counsel, due to the delay in appointing the new Board member caused by the zero-based review of all DoD federal advisory committees. He strongly encouraged DoD to avoid similar processes and delays in the future as the Board's function is technical and not responsible for policy-making. He expressed the Board's concern that delays such as the one experienced this year impair the Board's ability to perform its important function in providing oversight for the financial integrity of a critical program for military retirees. He also expressed appreciation for efforts undertaken by OACT staff in helping the board successfully meet its statutory requirement in an accelerated timeline.

Agenda Item 2: September 30, 2019, Actuarial Valuation Results

- Transcript Pages 6-9: The DoD Office of the Actuary (OACT) presented the Medicare-Eligible Retiree Health Care Fund's (MERHCF) valuation history and gains/losses to the Fund.
- Transcript Page 8: MERHCF per capita normal costs for FY 2022 are \$5,506 and \$2,138 for active duty and reserve, respectively. These per capita normal costs are restated from the meeting handout. The actuarial liability as of September 30, 2019, was \$452.8 billion and the unfunded liability was \$175.0 billion. The Treasury payment for October 1, 2020, was \$7.0 billion.
- Transcript Pages 8-9: There was an experience gain of \$1.7 billion and an assumption loss of \$3.5 billion, leading to a total valuation loss of \$1.8 billion.

Agenda Item 3: COVID 19 – Public vs. Military

- Transcript Pages 9-16: At the request of the Board, OACT presented a high-level comparison of COVID-19 cases and vaccinations between the general U.S. and military populations. OACT concluded that the military population had fewer COVID-19 cases and higher vaccination rates primarily due to the differences in geographic distribution of the populations, yielding less COVID-19 impact to the paid claims under the program.

Agenda Item 4: September 30, 2020, Actuarial Valuation Proposals

- Transcript Pages 16-17: Fiscal Year 2020 Fund Balance and Yield was discussed, with a beginning balance of \$278.5 billion and ending balance of \$290.3 billion. The annual effective yield was 2.7%.
- Transcript Pages 17-23: Active employee and retired beneficiary counts for FYs 19-20 were presented, showing a relatively stable covered population and a slightly increased number of deaths in excess of expected, potentially due to the pandemic.
- Transcript Pages 23-27: Medical cost/trend experience was discussed as shown on page 5 of OACT's handout. MERHCF total incurred outlays decreased by 2.0% from FY19 to FY20. Per capita costs had a decrease of 3.7%. USFHP premiums had an increase of 8.6%.
- Transcript Pages 27-32: OACT proposed a 25 basis point decrease in the discount rate assumption to 4.50%, and no change in the Ultimate Medical Trend of 4.75%. The proposed rates reflect consideration of assumptions from Blue Chip Financial Forecasts and the DoD Board of Actuaries as well as MERHCF's historical experience.
- Transcript Pages 32-37: Revised in-patient (IP) and out-patient (OP) medical trend rates were proposed after considering information from the past year's CMS Actuarial Report, as well as MERHCF's recent experience and short-term expectations due to COVID-19. For prescription drug trends, OACT analyzed MERHCF's experience, industry reports, and the effects of federal pricing rules. COVID-19 caused a delay in medical service, which is expected to return to pre-pandemic levels in 3 to 4 years.
- Transcript Pages 37-41: OACT proposed assumptions related to administrative cost loads and decrement rates. The IP and OP admin load decreased from 2.10% to 2.00%. The Retail Pharmacy admin load decreased from 1.70% to 1.60%. Modifications were proposed to mortality, active duty disability retirement rates, reserve rates/factors, and including the Coast Guard experience, based on more recent experience of the population covered by the MERHCF.

- Transcript Pages 41-42: OACT proposed medical cost assumptions, the average claims level was updated for FY2020 experience, and no changes were proposed for the valuation claims costs age grading.
- Transcript Page 43-44: The Board approved OACT's proposed methods and assumptions for calculating the FY 2023 per capita normal costs, the September 30, 2020, unfunded liability (UFL), and the October 1, 2021, Treasury UFL amortization and normal cost payments.

ATTACHMENT 1

MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES MEETING AGENDA

August 6, 2021
10:00 AM – 1:00 PM
Virtual Meeting (DoD365/MS Teams)

CVR/MS Teams Link:

https://dod.teams.microsoft.us/l/meetup-join/19%3adod%3ameeting_a739036b313b4df3963d770c217ab965%40thread.v2/0?context=%7b%22id%22%3a%22102d0191-eeae-4761-b1cb-1a83e86ef445%22%2c%22oid%22%3a%228579b9d6-4eca-4d0f-97de-ca16b54a063d%22%7d

Call-In (for audio only): Dial: 410-874-6739 Conference ID: 790 127 84#

- (1) Please ensure your audio is muted when not speaking or actively participating.**
- (2) Please identify yourself before asking a question.**

1. Meeting Objective (Board)

Review and approve actuarial assumptions and methods needed for calculating*:

- a. FY 2023 per capita full-time and part-time normal costs
- b. September 30, 2020 unfunded liability (UFL)
- c. October 1, 2021 Treasury UFL amortization and normal cost payments

2. September 30, 2019 Actuarial Valuation Results (Chelsea Chu, DoD Office of the Actuary)

3. COVID 19 – Public vs. DoD (Phil Davis, DoD Office of the Actuary)

4. September 30, 2020 Actuarial Valuation Proposals (Nick Garcia, Joe Lam, Chelsea Chu, DoD Office of the Actuary)

*Board approval required

ATTACHMENT 2

MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES MEETING ATTENDEE LIST

August 6, 2021

	NAME	POSITION or OFFICE
1	Dave Osterndorf	Chairperson
2	Stuart Alden	Board Member
3	Pete Zouras	DoD Chief Actuary
4	Inger Pettygrove	DoD OACT
5	Chelsea Chu	DoD OACT
6	Phil Davis	DoD OACT
7	Joe Lam	DoD OACT
8	Nick Garcia	DoD OACT
9	Qian Magee	DoD OACT
10	Hyung Ju Ham	DoD OACT
11	Paul Bley	General Counsel
12	Chris Borcik	CCRC Actuaries
13	Matt Schmidt	CBO
14	Edith Smith	Capitol Crusader
15	Richard Virgile	Coast Guard (Retired)
16	James Fasano	OSD OUSD C
17	Jim O'Neill	USCG
18	Daniel Lee	OSD OUSD C
19	Todd Rose	OSD OUSD (C)
20	Patricia Lewis	USFHP
21	Alicia Litts	OUSD (C)
22	Tim Wilder	Milliman
23	Coralita Jones	DFAS

ATTACHMENT 3

**MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES
DOD OFFICE OF THE ACTUARY HANDOUT**

August 6, 2021

Medicare-Eligible Retiree Health Care Fund Board of Actuaries Meeting



**Department of Defense
Office of the Actuary
August 6, 2021**

Medicare-Eligible Retiree Health Care Fund (MERHCF) Valuation History

<u>Board Meeting</u>	<u>Per-Capita Normal Costs</u>			<u>Liability (\$B)</u>				<u>UFL Payment (\$B)</u>	
	<u>for</u>	<u>Full-time</u>	<u>Part-time</u>	<u>as of</u>	<u>AL</u>	<u>Fund</u>	<u>UFL</u>	<u>on</u>	<u>amount</u>
Summer 2016	FY17R	\$4,213	\$1,704						
Summer 2016	FY18	\$4,890	\$1,955	9/30/15	\$427.3	\$232.8	\$194.4	10/1/16	\$5.7
Summer 2017	FY19	\$4,632	\$1,844	9/30/16	\$409.4	\$239.3	\$170.1	10/1/17	\$6.6
Summer 2018	FY19R	\$4,471	\$1,760						
Summer 2018	FY20	\$4,621	\$1,847	9/30/17	\$406.4	\$250.2	\$156.2	10/1/18	\$5.7
Summer 2019	FY21	\$4,911	\$1,952	9/30/18	\$436.3	\$265.7	\$170.6	10/1/19	\$6.6
Summer 2020	FY22	\$5,156	\$2,050	9/30/19	\$452.8	\$277.8	\$175.0	10/1/20	\$7.0
Summer 2021	FY23	?	?	9/30/20	?	?	?	10/1/21	?

Valuation (Gains)/Losses (\$B)

<u>Val Date</u>	<u>Experience</u>			<u>Assumptions</u>				<u>Benefits</u>	<u>TOTAL</u>
	<u>asset*</u>	<u>other</u>	<u>total</u>	<u>trend</u>	<u>admin</u>	<u>other</u>	<u>total</u>		
9/30/16	\$7.3	(\$11.2)	(\$3.8)	(\$41.8)	(\$2.6)	\$16.7	(\$27.7)	\$0.0	(\$31.5)
9/30/17	\$4.7	(\$6.8)	(\$2.2)	\$0.9	(\$0.5)	(\$1.0)	(\$0.6)	(\$14.1)	(\$16.9)
9/30/18	\$1.4	(\$5.9)	(\$4.4)	(\$4.5)	(\$0.2)	\$22.3	\$17.6	\$0.0	\$13.2
9/30/19	\$4.4	(\$6.1)	(\$1.7)	(\$21.8)	\$0.3	\$25.0	\$3.5	\$0.0	\$1.8
9/30/20	\$6.5								

* Includes yield as well as budget lead time effect.

Medicare-Eligible Retiree Health Care Fund

(\$ in billions)

Fiscal Year	Fund Balance Beginning of Year	Contributions Received			Benefit Payments			Fund Balance End of Year	Effective Annual Yield
		From Uniformed Services, for Normal Costs	From Treasury, for Unfunded Accrued Liability	Investment Income	DC	PC	Total		
2016	\$233.5	\$6.8	\$3.3	\$6.1	\$2.0	\$7.8	\$9.8	\$240.0	2.5%
2017	\$240.0	\$7.2	\$5.7	\$7.9	\$2.1	\$7.8	\$9.9	\$250.8	3.2%
2018	\$250.8	\$8.4	\$6.6	\$10.7	\$2.2	\$7.9	\$10.1	\$266.4	4.1%
2019	\$266.4	\$7.8	\$5.7	\$9.1	\$2.3	\$8.1	\$10.5	\$278.5	3.3%
2020	\$278.5	\$8.1	\$6.6	\$7.7	\$2.4	\$8.2	\$10.6	\$290.3	2.7%

Note: Fund balances are book values.

Benefit payments are on a paid (not incurred) basis.

Active Service Members

	<u>9/30/19</u>	<u>9/30/20</u>	<u>% Change from End of FY19 to FY20</u>
<u>DoD</u>			
Active duty	1,409,079	1,419,816	0.8%
Reserve	716,643	708,007	-1.2%
<u>Coast Guard</u>			
Active duty	40,266	40,782	1.3%
Reserve	6,229	5,883	-5.6%
PHS Active duty	6,159	5,970	-3.1%
NOAA Active duty	323	324	0.3%
<u>TOTAL</u>			
Active duty	1,455,827	1,466,892	0.8%
Reserve	722,872	713,890	-1.2%

Note: These are end of FY counts.

Retired Beneficiaries and Dependents

(all Uniformed Services)

	<u>9/30/19 R</u>	<u>9/30/20</u>	<u>% Change from End of FY19R to FY20</u>
<u>Retirees</u>			
Sponsors			
Non-Medicare-eligible	1,035,068	1,033,091	-0.2%
Medicare-eligible	<u>1,190,075</u>	<u>1,200,734</u>	<u>0.9%</u>
Total	2,225,143	2,233,825	0.4%
Spouses			
Non-Medicare-eligible	929,767	922,026	-0.8%
Medicare-eligible	<u>733,379</u>	<u>737,389</u>	<u>0.5%</u>
Total	1,663,146	1,659,415	-0.2%
Others			
Non-Medicare-eligible	865,157	863,109	-0.2%
Medicare-eligible	<u>13,566</u>	<u>13,540</u>	<u>-0.2%</u>
Total	878,723	876,649	-0.2%
<u>Survivors</u>			
Spouses			
Non-Medicare-eligible	78,161	76,956	-1.5%
Medicare-eligible	<u>516,588</u>	<u>519,068</u>	<u>0.5%</u>
Total	594,749	596,024	0.2%
Others			
Non-Medicare-eligible	30,843	30,650	-0.6%
Medicare-eligible	<u>8,015</u>	<u>8,201</u>	<u>2.3%</u>
Total	38,858	38,851	0.0%
<u>Retirees and Survivors</u>			
Non-Medicare-eligible	2,938,996	2,925,832	-0.4%
Medicare-eligible	<u>2,461,623</u>	<u>2,478,932</u>	<u>0.7%</u>
Total	5,400,619	5,404,764	0.1%

MERHCF Incurred Outlays

	<u>FY 2019</u>	<u>FY 2020</u>	<u>% Change from FY19 to FY20</u>
<u>Aggregate (\$ in millions)</u>			
Purchased Care			
IP	\$896	\$793	-11.4%
OP	\$2,994	\$2,868	-4.2%
Rx	\$3,304	\$3,435	4.0%
<u>Other</u>	<u>\$141</u>	<u>\$125</u>	<u>-11.3%</u>
TOTAL	\$7,335	\$7,222	-1.5%
Direct Care			
IP	\$640	\$617	-3.6%
OP	\$775	\$758	-2.2%
<u>Rx</u>	<u>\$979</u>	<u>\$871</u>	<u>-11.0%</u>
TOTAL	\$2,394	\$2,245	-6.2%
US Family Health Plan			
Capitation Rates	\$732	\$783	7.0%
<u>Other</u>	<u>\$4</u>	<u>\$3</u>	<u>-6.4%</u>
TOTAL	\$736	\$787	6.9%
Grand Total	\$10,464	\$10,254	-2.0%
	<u>FY 2019</u>	<u>FY 2020</u>	<u>% Change from FY19 to FY20</u>
<u>Per Capita</u>			
Purchased Care	\$3,061	\$2,981	-2.6%
<u>Direct Care</u>	<u>\$997</u>	<u>\$925</u>	<u>-7.2%</u>
TOTAL	\$4,058	\$3,907	-3.7%
US Family Health Plan	\$15,418	\$16,748	8.6%

Notes:

1. PC Retail Rx incurred amounts are net of incurred Rx rebates.
Incurred Rx rebates in FY 2019 / FY 2020 were \$456m / \$506m.
2. Medicare is primary payer in most cases with PC IP and PC OP.
3. TRICARE is primary payer in most cases with PC mail order Rx, DC (IP, OP, Rx) and USFHP.
4. Purchased care "other" includes: admin costs and certain claim adjustments or payments not already included in claims; some admin costs are included in the claims line.
5. Average USFHP capitation rate is influenced by various factors, including changes in plan (among six plans), demographic mix (age / gender), and utilization experience.
In addition, Rx rebates are applied to experience period on a paid (not incurred) basis in the development of the USFHP rates.
6. Effective FY 2016, PC mail order Rx ingredient cost is the amount Defense Health Agency (DHA) pays to replenish inventory at the mail order warehouse.

MERHCF Valuation Key Economic Assumptions

Discount Rate and Ultimate Medical Trend

	<u>September 30, 2019 Val</u>	<u>September 30, 2020 Val (Proposed)</u>
Discount Rate	4.75%	4.50%
Ultimate Medical Trend	4.75%	4.75%
 MERHCF Ultimate Medical Trend		
Real per capita gdp	1.50%	1.50%
Inflation	2.75%	2.75%
<u>Margin or excess medical cost growth</u>	<u>0.50%</u>	<u>0.50%</u>
Total	4.75%	4.75%
 MERHCF Discount Rate		
Real yield/Real interest	2.00%	1.75%
<u>CPI</u>	<u>2.75%</u>	<u>2.75%</u>
Total	4.75%	4.50%

MERHCF Valuation Assumptions Decrements and Administrative Load

September 30, 2019 Val

September 30, 2020 Val (Proposed)

Decrements	Consistent w/Sept-18 Val, except: (1) One more year of MI, (2) Update MI Scale (based on MIL MI), (3) Updated Active Duty Disability Retirement Rates, (4) Updated Reserve Rates/Factors	Consistent w/Sept-19 Val, except: (1) One more year of MI, (2) Update MI Scale (based on MIL MI), (3) Updated Active Duty Decrement Rates, (4) Updated Reserve Decrement Rates, (5) Include Coast Guard Experience in Rates
Admin Load		
IP & OP	2.10%	2.00%
Rx	1.70%	1.60%
USFHP	0.40%	0.40%

MERHCF Valuation Assumptions

Claim Costs Development

	<u>September 30, 2019 Val</u>	<u>September 30, 2020 Val (Proposed)</u>
Average Claims Level	FY 2019 experience	FY 2020 experience
Claims Age Grading		
Direct Care	Blend of FY 2015 - 2017 experience	Blend of FY 2015 - 2017 experience
Purchased Care	Blend of FY 2015 - 2017 experience (2017 for Rx)	Blend of FY 2015 - 2017 experience (2017 for Rx)
USFHP	Blend of FY 2015 - 2017 rates by gender	Blend of FY 2015 - 2017 rates by gender

COVID-19 Comparison: Public and DoD Population Comparison

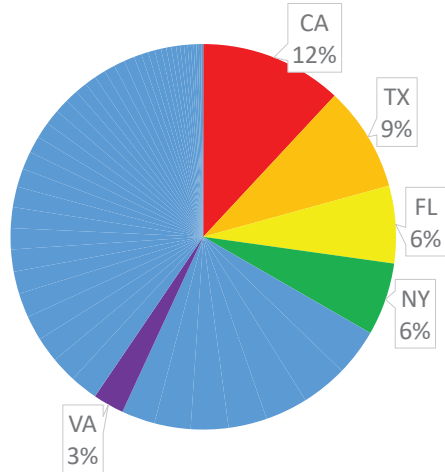


**Department of Defense
Office of the Actuary
August 6, 2021**

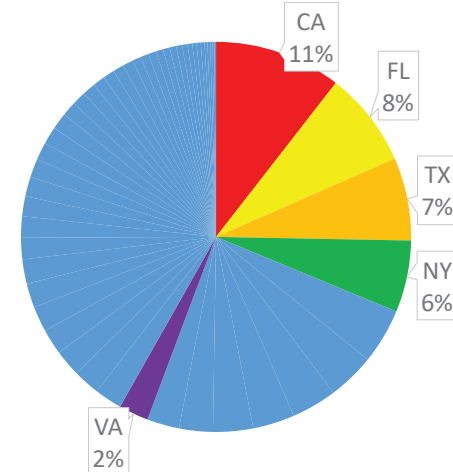
Population Breakdowns By State

Page 2

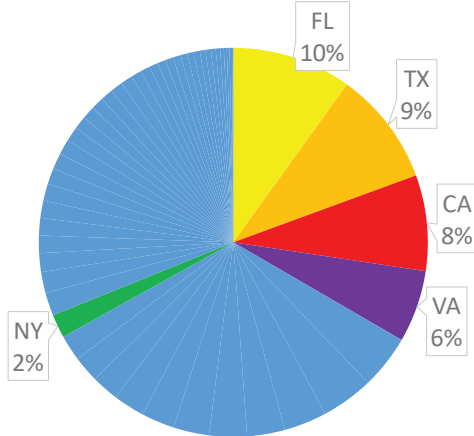
Entire Country Population



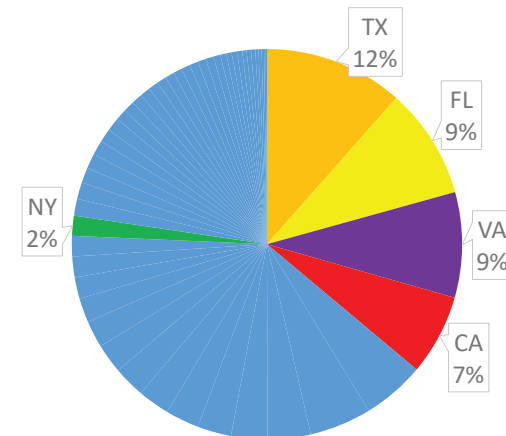
U.S. Medicare Beneficiary Population



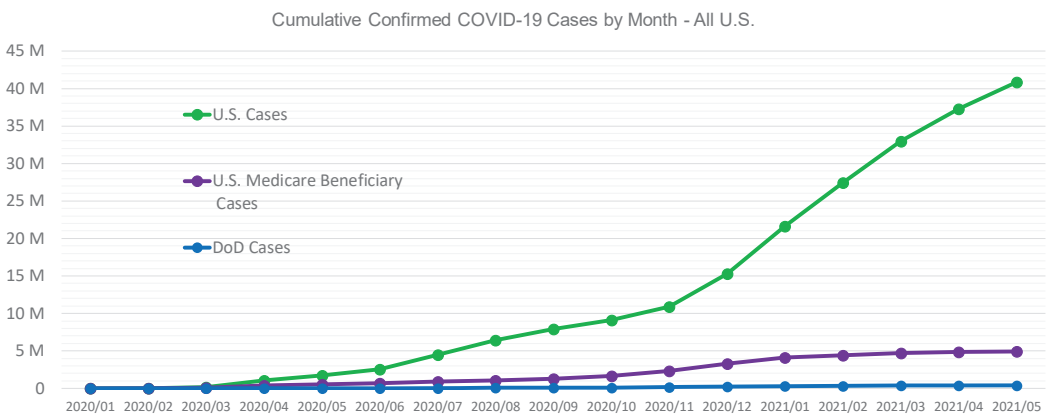
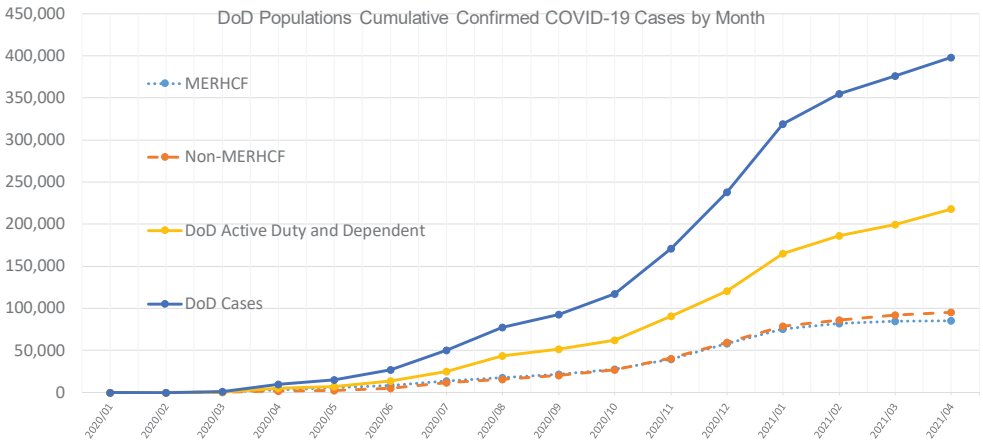
MERHCF Population



Non-MERHCF Population



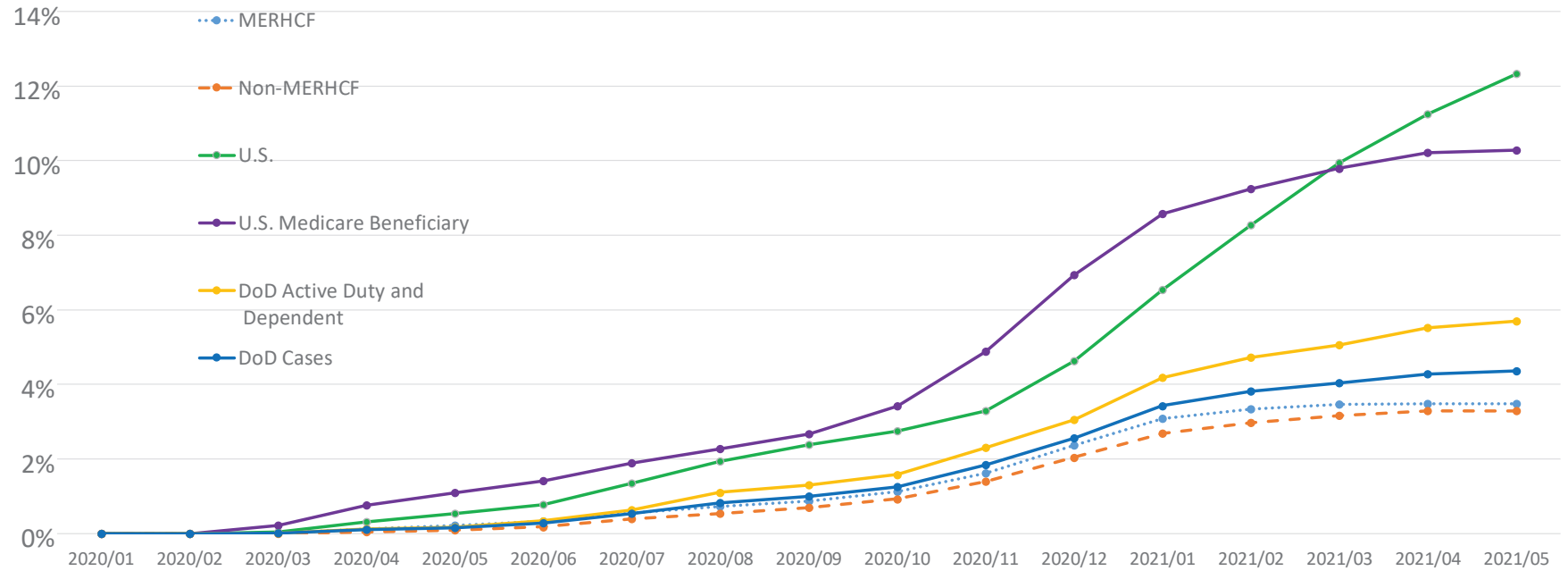
COVID-19 Cases Population Comparison



Number of Cumulative Confirmed COVID-19 Cases					
Month	MERHCF	Non-MERHCF	DoD Active Duty and Dependent	U.S. Medicare Beneficiary Cases	U.S. Cases
2020/01	2	0	0	0	6
2020/02	4	0	0	9	38
2020/03	293	101	443	108,831	164,245
2020/04	3,092	1,391	5,130	361,528	1,031,492
2020/05	5,405	2,621	6,846	523,931	1,762,180
2020/06	8,037	5,288	13,436	674,467	2,588,847
2020/07	13,618	11,483	24,834	906,168	4,487,597
2020/08	17,954	15,853	43,557	1,089,794	6,416,743
2020/09	21,411	20,084	51,280	1,282,293	7,884,527
2020/10	27,634	27,002	62,404	1,638,155	9,126,510
2020/11	39,556	40,542	90,741	2,337,229	10,907,564
2020/12	58,173	59,431	120,668	3,324,699	15,334,687
2021/01	75,678	78,398	164,915	4,107,532	21,660,507
2021/02	82,012	86,337	186,469	4,428,116	27,425,634
2021/03	84,841	91,746	199,700	4,691,018	32,936,639
2021/04	85,144	95,183	217,841	4,895,796	37,298,162
2021/05	85,144	95,183	224,790	4,925,668	40,846,450

Percentage of Population with Confirmed Cases

Page 4



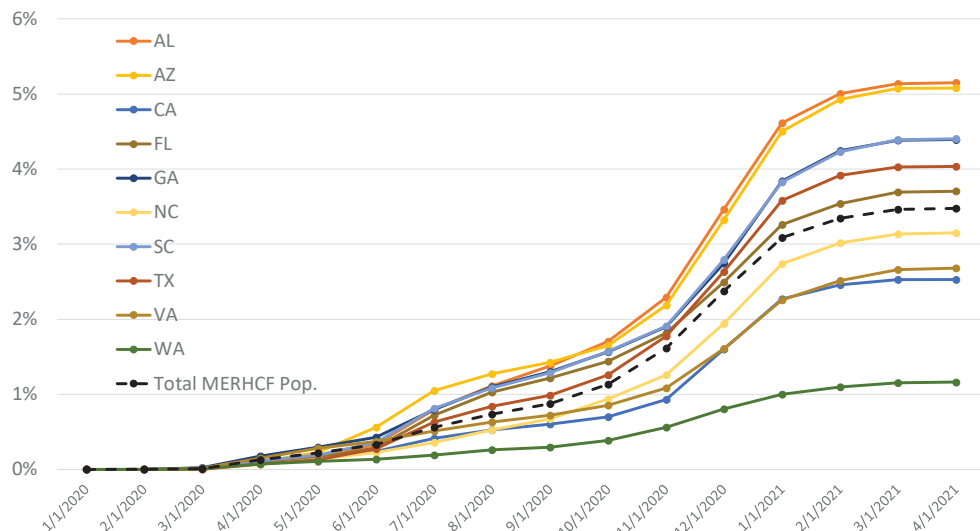
Percentage of Population with a confirmed Case of COVID-19					
Month	MERHCF	Non-MERHCF	DoD Active Duty and Dependent	U.S. Medicare Beneficiary	U.S.
2020/01	0.0001%	0.0000%	0.0000%	0.0000%	0.0000%
2020/02	0.0002%	0.0000%	0.0000%	0.0000%	0.0000%
2020/03	0.0120%	0.0034%	0.0112%	0.2272%	0.0496%
2020/04	0.1268%	0.0476%	0.1300%	0.7546%	0.3112%
2020/05	0.2216%	0.0897%	0.1735%	1.0935%	0.5317%
2020/06	0.3293%	0.1811%	0.3405%	1.4077%	0.7811%
2020/07	0.5578%	0.3935%	0.6294%	1.8914%	1.3539%
2020/08	0.7352%	0.5439%	1.1039%	2.2746%	1.9360%
2020/09	0.8764%	0.6911%	1.2997%	2.6764%	2.3788%
2020/10	1.1300%	0.9293%	1.5816%	3.4192%	2.7535%
2020/11	1.6166%	1.3951%	2.2998%	4.8783%	3.2909%
2020/12	2.3759%	2.0422%	3.0583%	6.9393%	4.6266%
2021/01	3.0858%	2.6923%	4.1797%	8.5732%	6.5351%
2021/02	3.3432%	2.9667%	4.7260%	9.2424%	8.2745%
2021/03	3.4596%	3.1577%	5.0613%	9.7911%	9.9372%
2021/04	3.4761%	3.2860%	5.5211%	10.2185%	11.2531%
2021/05	3.4819%	3.2891%	5.6972%	10.2809%	12.3236%

- 1) One record per beneficiary with the earliest date of care is selected.
- 2) Beneficiary IDs are counted by month of the earliest date of care.
- 3) Population Totals for Entire U.S. Population are from the 2020 Census.

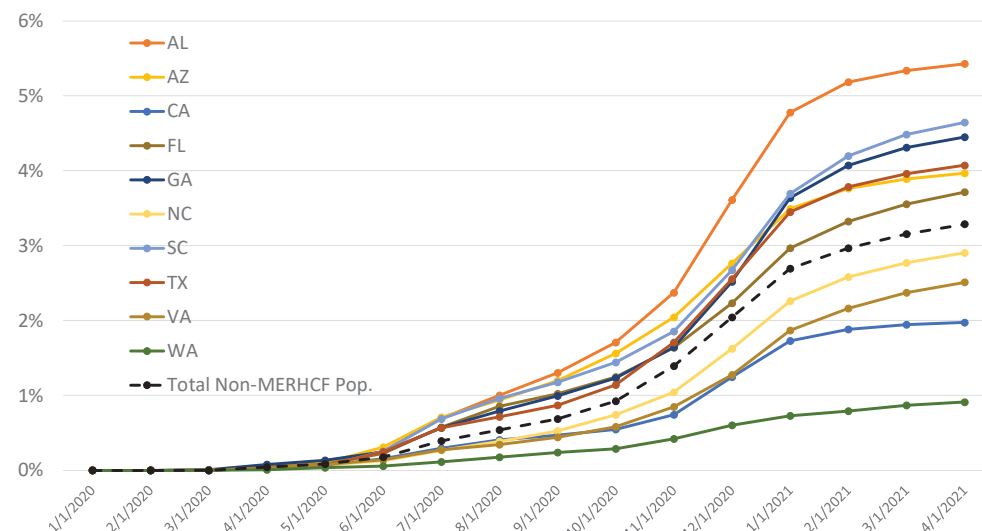
Percentage of Population With A Case Over Time

Page 5

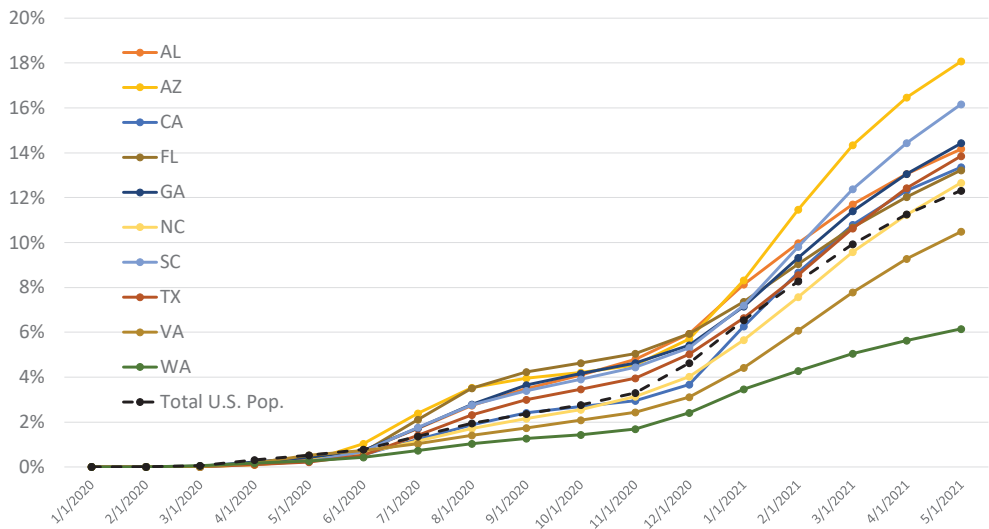
MERHCF



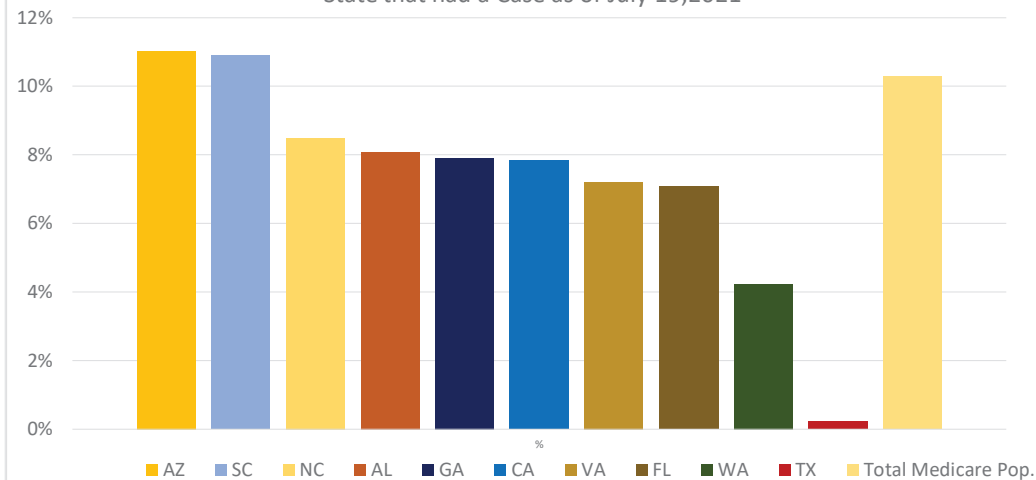
Non-MERHCF



U.S.



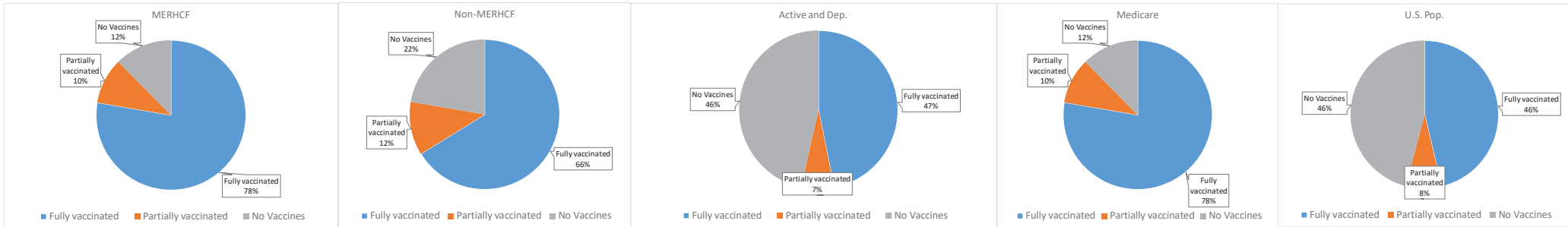
Percentage of Medicare Population in Each State that had a Case as of July 19, 2021



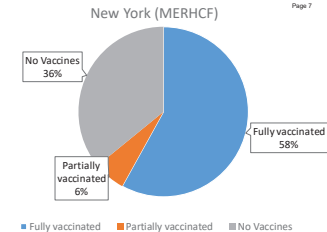
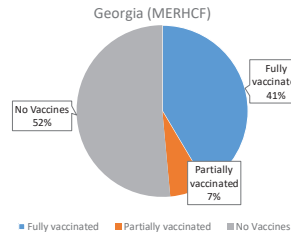
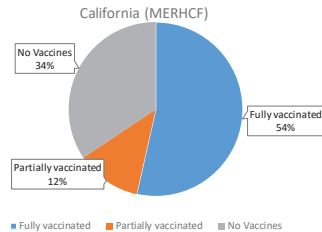
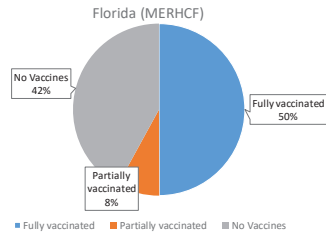
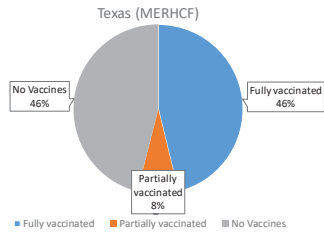
*Note we do not have the Medicare Cases by State over Time, so we showing the overall rate as of July 19, 2021 using CDC COVID-19 Surveillance Public Use Data with Geography.

*The drastically low rate in TX is most likely due to reporting errors, as CDC reports only 7,635 cases for Texan's older than 65.

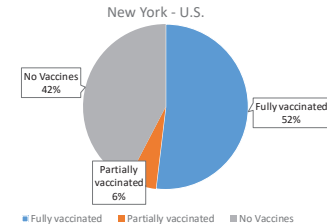
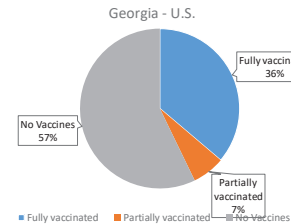
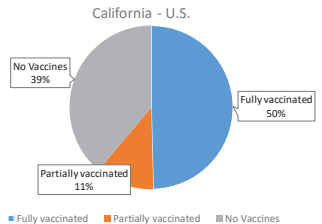
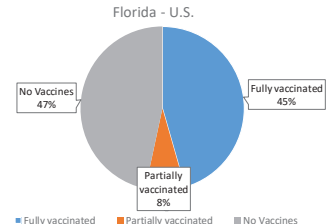
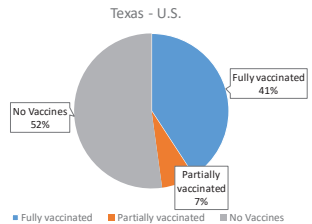
Vaccination Numbers



	Number of People Vaccinated				
	MERHCF	Non-MERHCF	Active and Dep.	Medicare	U.S. Pop.
Fully vaccinated	1,900,041	1,915,763	1,826,820	37,226,911	153,461,017
Partially vaccinated	242,090	332,799	261,590	4,743,197	25,853,044
No Vaccines	303,224	645,340	1,811,038	5,940,974	152,135,220
Total	2,445,355	2,893,902	3,899,448	47,911,083	331,449,281



	MERHCF				
	California (MERHCF)	Florida (MERHCF)	Georgia (MERHCF)	New York (MERHCF)	Texas (MERHCF)
Fully vaccinated	231,811	277,793	116,707	61,517	290,925
Partially vaccinated	52,407	44,628	19,913	6,416	49,044
No Vaccines	148,803	233,667	144,938	38,023	289,810
Total	433,021	556,088	281,558	105,956	629,779



	Entire State Population (U.S.)				
	California	Florida	Georgia	New York	Texas
Fully vaccinated	19,618,597	9,814,909	3,877,365	10,484,346	11,888,907
Partially vaccinated	4,555,340	1,679,053	708,588	1,161,581	2,046,963
No Vaccines	15,364,286	10,044,225	6,125,955	8,555,322	15,209,635
Total	39,538,223	21,538,187	10,711,908	20,201,249	29,145,505

Appendix

Number of Cases/Claims:

- Cases for entire U.S., as well as the breakdown by State, comes from the CDC.
- MERHCF and Non-MERHCF Retirees number of claims and claims per state comes from TED ODS (Purchased Care Only). Only one case of COVID-19 per person is reported (as of May 3, 2021).
 - '- We use the following International Classification of Diseases (ICD), Tenth Revision (ICD-10), diagnosis codes to identify COVID19 cases on claims and encounters:
 - B97.29 (other coronavirus as the cause of diseases classified elsewhere) - before April 1, 2020
 - U07.1 (2019 Novel Coronavirus, COVID-19) – from April 1, 2020 onward.
- Active Duty and Dependents comes from the DoD website (defense.gov/Explore/Spotlight/Coronavirus/) counts published every M-W-F and are refined by the Joint Staff Crisis Management Team (As of June 2, 2021).
- Medicare Beneficiaries number of cases comes from the CDC.

Populations:

- Population for the entire U.S. comes from the 2020 census.
- Populations for the MERHCF and Non-MERHCF groups come from M2.
- Population for Medicare comes from Fee For Service Population and is Beneficiaries with Part A and Part B; and represents all U.S. states, Washington, DC, Puerto Rico, and the U.S. Virgin Islands.
- Active Duty and Dependent Populations come from DEERS Beneficiary counts.
- Percentages are then calculated by dividing the number of cases by the population for each specific group.

Claims vs Cases:

- Not every claim will go into our system and not every diagnosed case of COVID-19 will have a Purchased Care claim.
- Thus, the MERHCF and Non-MERHCF Retiree number of cases is most likely less than the actual number of diagnosed cases within those populations.

Vaccinations:

- We use Vaccination Rates from the CDC and apply to our MERHCF and Non-MERHCF Populations to get Vaccinations numbers for those Populations.
- Vaccinations Numbers and Percentages by Age and State come from the CDC.
- MERHCF and Non-MERHCF come from multiplying U.S. vaccination percentages for ages 65+ by the population numbers.
- Active Duty vaccination numbers come from DoD website (defense.gov/Explore/Spotlight/Coronavirus/).
- Active Duty and Dependents comes from multiplying Population number by the percentages for Total Population.
- Number of people with 1 dose comes from difference of those with 1+ dose and 2 doses.
- Number with 0 vaccine comes from difference of total population number with those with 1+ dose.
- Vaccination numbers are as of June 2021

USE OF THIS INFORMATION FOR USES OTHER THAN THE INTENDED PURPOSE IS NOT RECOMMENDED.

ATTACHMENT 4

**MEDICARE-ELIGIBLE RETIREE HEALTH CARE BOARD OF ACTUARIES
MEETING TRANSCRIPT**

August 6, 2021

UNITED STATES DEPARTMENT OF DEFENSE
DEFENSE HUMAN RESOURCE ACTIVITY
BOARD OF ACTUARIES

VIRTUAL MEETING (MS TEAMS)
MEDICARE-ELIGIBLE RETIREE HEALTH CARE

Alexandria, Virginia
Friday, August 6, 2021

1 PARTICIPANTS:
2 DAVID OSTERNDORF
Chairman
3
4 STUART ALDEN
Board Member
5
6 CHELSEA CHU
Actuary
7
8 PHIL DAVIS
Actuary
9
10 NICK GARCIA
Actuary
11
12 JOE LAM
Actuary
13
14 INGER PETTYGROVE
Actuary
15
16 CORALITA JONES
DFAS
17
18 JAMES FASANO
USD Comptroller
19
20 PETE ZOURAS
Actuary
21
22 RICK VIRGILE
Actuary

* * * * *

1 P R O C E E D I N G S

2 (10:02 a.m.)

3 MR. OSTERNDORF: Okay, good. Let's go
4 ahead and get the meeting started. Good morning,
5 everyone. I welcome you to the 2021 MERHCF Board
6 of Actuaries annual meeting. The Board is meeting
7 with only two members this year. The term of
8 Lynette Trygstad ended on May 1st and we would,
9 again, like to express our appreciation for
10 Lynette's 15 years of service on the Board. She
11 provided great value.

12 Due to the delay caused by the
13 zero-based review of all the DOD's federal
14 advisory committees, we were not able to get her
15 replacement appointed in time for her to
16 participate this morning. After consultation with
17 our general counsel, we're holding this meeting
18 with a quorum of two members. I am Dave
19 Osterndorf. I'm the chair of the Board. Our
20 other Board member, Stu Alden, is also in
21 attendance at the virtual meeting.

22 Just some quick housekeeping. The

1 meeting is being recorded just like an in-person
2 meeting, so I would ask all attendees to mute
3 their microphones or phones unless they are
4 speaking. We will pause at the end of each
5 section to see if there are any questions from the
6 attendees. If you're going to ask a question,
7 please identify yourself, including name and
8 office, before asking the question. Please leave
9 your cameras off unless you are speaking. If you
10 are calling in to the meeting, please make sure
11 that you email Kathleen Ludwig, whose email
12 address was included in the email sent previously,
13 with your name and organization so we have a
14 record of your participation.

15 The DFAS presentation on the MERHCF
16 trust fund investments will be included in the
17 minutes for this meeting. And DFAS will be on the
18 line to answer any questions you may have.

19 I guess, before we get into the content
20 of the meeting, I do want to note some of the
21 challenges caused by the unusual circumstances of
22 the past year. Clearly, the global pandemic's

1 added to the workload and created additional
2 considerations for us. This was obviously out of
3 the control of anyone associated with this
4 program. However, we were also meaningfully
5 disadvantaged by the review process associated
6 with the zero-based review of DOD advisory
7 committees. I'd like to note for the record that
8 the delay in reauthorizing our Board, which was
9 only finished two weeks ago, has meant that we've
10 had to scramble to receive and assess the
11 necessary backup material from the Office of the
12 Actuary staff to allow us to provide the oversight
13 with which we are entrusted.

14 Given that this Board is a highly
15 technical, apolitical body, not responsible for
16 policymaking, has historically been comprised of
17 members who have served or are serving in actual
18 leadership roles with some of the largest and most
19 impactful firms from the industry, we would
20 encourage DOD leadership and the current and
21 future administrations to avoid similar processes
22 for this Board in future years. A zero-based

1 review in combination with the pandemic and the
2 timing of the ability to put a new member onto the
3 Board has really added to our challenges in
4 getting this done appropriately, and we really are
5 hoping to avoid that in future years.

6 I'd also like to express the Board's
7 appreciation for the additional efforts undertaken
8 by the staff and the Office of the Actuary. I
9 particularly note the additional hours and efforts
10 of Chelsea Chu, who, in helping us navigate
11 through this accelerated timeframe, has done
12 yeoman's work.

13 With that, I would like to get into the
14 content of our meeting today. The objective of
15 today's meeting, as stated in item 1 of the
16 agenda, is to review the Office of the Actuary's
17 proposed methods and assumptions used to calculate
18 the fiscal 2023 per capita normal costs for
19 full-time and part-time personnel; the September
20 30, 2020, Unfunded Liability; and the October 1,
21 2021, Treasury Unfunded Liability Amortization and
22 normal cost payments. In order to do that, we'll

1 ask members of OAC to provide key relevant
2 information to both deliberations.

3 I believe we're going to begin with
4 Chelsea Chu, who will review last year's valuation
5 assumptions which were generated by incorporating
6 assumptions approved by this Board in our previous
7 annual meeting. Chelsea?

8 MS. CHU: Thanks, Dave. People on the
9 phone, please go to the handout. The filename is
10 MERHCF Board Handout on fiscal 08-06-2021 Final
11 PDF file. And the cover page is Medicare Eligible
12 Retiree Health Care from the Board of Actuaries
13 Meeting. So, Nick, please put the Board handout
14 on the screen. Thank you. Yeah. Please turn to
15 the page 1.

16 So here shows the history of the
17 valuation result and which improved per capita
18 normal costs, liability, and the unfunded
19 liability payment in the three boxes from left to
20 right.

21 If you look to summer 2020 line, the
22 Board member approved assumptions for valuation

1 (inaudible) September 30, 2019, in the full
2 meeting last summer. We promulgated FY '22 normal
3 costs was 5,156 for full-time service member and
4 \$2,050 for part-time service member. The middle
5 box shows the accrued liability. About like
6 (phonetic) \$453 billion, (inaudible) \$278 billion,
7 and the unfunded liability, \$175 billion as of
8 September 30, 2019. The unfunded liability
9 payment there is about \$7 billion on October 1,
10 2020.

11 Next slide. In yellow. We will
12 calculate the FY '23 normal cost liability as of
13 September 30, 2020. And the unfunded liability
14 payment is October 1, 2021, after the Board member
15 approve the assumption we are going to propose
16 later in this meeting. Below, it shows history of
17 the valuation gain and the losses as of September
18 30, 2019. We had the total valuation loss of \$1.8
19 billion, which is combined (inaudible). We have
20 (inaudible) and a gain of \$1.8 billion and
21 assumption loss of \$3.5 billion. We don't have
22 any benefit changing, and so there's no gain/loss

1 for benefit changes.

2 And the next slide, the asset loss is
3 about \$6.5 billion. The maturity of the asset
4 loss is because the fund yield was lower than 20.
5 This is all I want to state for Agenda Item Number
6 2. Any questions?

7 MR. OSTERNDORF: And again, if any
8 meeting attendees have questions, please go ahead
9 and unmute and go on camera if you're on your
10 computers and let us know of any questions you may
11 have. Stu, any questions for Chelsea?

12 MR. ALDEN: Not here, no. No.

13 MR. OSTERNDORF: Then let's go ahead and
14 move on to the next item on the agenda. At the
15 request of the Board, OAC has completed some
16 additional analysis to help us understand the
17 impact of the pandemic, particularly some of the
18 issues around prevalence of COVID-19 as reflected
19 in the MERHCF population's areas of residence and
20 really understanding what the likely comparison is
21 of the MERHCF population versus the national
22 population, both Medicare population and the

1 general population.

2 So Phil Davis from the -- with DOX
3 (phonetic) will show us comparisons of COVID-19
4 data for MERHCF versus the U.S. public. Phil?

5 MR. DAVIS: Awesome. Thank you. So,
6 like Dave said, we are showing some comparison of
7 the DOD population as well as the public, meaning
8 Medicare. And for everyone on the phone, we are
9 looking at the file titled "COVID-19, Public
10 Versus DOD Comparison Final." And as we
11 transition to the first page of graphs, or page 2
12 title, you can just see a geographic breakdown of
13 where these populations reside.

14 So the first graph, the top left is for
15 the entire country's, as per the U.S. Census. And
16 we can see the top four states are California,
17 Texas, Florida, and New York. And this holds true
18 for the entire U.S. Medicare beneficiary
19 population. And then the bottom two pie charts
20 are MERHCF population as well as our non-MERHCF
21 retirees. You can see that the major change is
22 that New York and Virginia essentially switched

1 places, which leads some credence to our idea that
2 geographic breakdown has an effect on our
3 population in terms of COVID.

4 And now, going to page 3, we can see the
5 raw number of cases. So this first graph on the
6 left, in the yellow line, we have the active duty
7 and dependent number of cases on a cumulative
8 basis. And then the orange dashed line is our
9 non-MERHCF retirees. The blue dash line is our
10 MERHCF retirees. And I just want to point out
11 that, for our MERHCF and non-MERHCF, these aren't
12 the true number of cases, we suspect, because they
13 had to trickle their way into our database and we
14 were only able to get those if they had an
15 associated claim. So everyone that had a positive
16 test is most likely not showing up in our
17 database. And then this blue line, the DOD cases,
18 is just the sum of these three lines.

19 And then this graph on the right, we
20 have the total number of U.S. cases in green and
21 then the total number of U.S. Medicare beneficiary
22 cases in purple. And we carry over the DOD cases,

1 the blue line, over to the right. And now,
2 looking at them as a percentage of the population,
3 we can see that the U.S. and the U.S. Medicare
4 beneficiaries are much higher than our
5 populations. And again, just to reiterate, our
6 report, our numbers here are most likely
7 underreporting the actual number of percentages of
8 cases just because we don't have access to that
9 information at this time.

10 And then breaking down these percentages
11 on a state- by-state basis, we have the top 10
12 states in population for our MERHCF population.
13 So the sum of the populations of all these states
14 makes up more than 50 percent of the populations
15 for each of these groups. So it can give a pretty
16 good idea of, on a state-by-state basis, how COVID
17 is -- (inaudible) there. And we can see some
18 common trends among all these populations, such as
19 Washington appearing to be the lowest out of all
20 these, as well as Alabama and Arizona tending to
21 be high. And just want to point out that the --
22 for the Medicare population, we were not able to

1 get access to information for a state-by-state
2 case over time. So these are the percentages as
3 of July 19th. And also to point out this
4 extremely low rate for Texas is most likely a
5 reporting error on the CDC side, just because it's
6 not reasonable to think they only had 7,600 cases
7 for their Medicare population.

8 And now transitioning to vaccination
9 numbers. Here we have vaccinations -- vaccination
10 rates for the populations as a whole. And I just
11 want to point out that these are fairly rough
12 estimates. We were able to get the vaccination
13 rates for the CDC by state and by age, and then we
14 applied those to our populations. So this is a
15 rough estimate, but it gives us the best idea we
16 have with the data available.

17 And we can see that MERHCF is about 88
18 percent with some form of vaccination. Non-MERHCF
19 is about 80 percent in active duty and dependents.
20 We were able to get an actual count of
21 vaccinations for active duty and it's about 60 --
22 66 percent with some form of vaccination. And the

1 dependent population being about two times the
2 size of the active duty tends to bring it back
3 down towards being more in line with the general
4 population.

5 And then transitioning to vaccines on a
6 state breakdown, these are the top five states in
7 terms of number of cases within the United States,
8 which is Texas, Florida, California, Georgia, and
9 New York. And we can see that comparing for the
10 general population versus our MERHCF, across the
11 board, we're about 5 to 6 percent higher for all
12 these states, again using just a fairly rough
13 estimate.

14 And then the last page is just the
15 sources and where we got this information, as well
16 as the explanations for any calculations we made,
17 for instance the vaccination estimation or the
18 percentages. And are there any questions at this
19 time?

20 MR. OSTERNDORF: Phil, is it fair to
21 conclude from this number, while less definitive,
22 that it appears that the MERHCF was benefited by

1 having people who were less likely to be living in
2 some of the areas that had some of the COVID hot
3 spots? I guess that's question one.

4 And question two is, given the
5 relatively high push within the military to get
6 vaccination rates high, presumably in the future
7 the retiree group should have a higher instance of
8 vaccinations than general population?

9 MR. DAVIS: Regarding question one,
10 staying with the data we have available, that is
11 definitely a reasonable conclusion to have. And
12 from our percentages, even if we -- these are
13 underreporting what the actual number of cases
14 are, I think just the difference will still tend
15 to be lower than what the entire U.S. or the
16 entire Medicare population has. And I do believe
17 that with the recent push for vaccinations, it is
18 reasonable to conclude that our population will
19 have a higher vaccination rate and hopefully a, I
20 guess, a lower rate of COVID going forward with
21 new variants.

22 MR. OSTERNDORF: Thank you. Any other

1 questions? Stu, any questions?

2 MR. ALDEN: No, not from me.

3 MR. OSTERNDORF: Anybody of the meeting
4 attendees, any questions? All right.

5 Then let's move on to our next agenda
6 item. And the staff from OAC will give us a
7 significant amount of additional information that
8 goes into the development of their proposed
9 assumptions for us to review in the meeting. I
10 think it's Chelsea and Joe and Nick who are going
11 to jump in and go through this material.

12 MR. LAM: Yes. Thank you, Dave. Hi,
13 good morning. My name is Joe Lam. The screen we
14 are sharing shows annual effective yields and the
15 trust fund's beginning of year and end of year
16 balances from 2016 to 2020. In Fiscal Year 2020,
17 the beginning of the year fund balance was 278.5
18 billion. With the normal cost and Treasury's
19 contribution, and netting out the benefit
20 payments, the end of the year fund balance was
21 290.3 billion, an increase of 11.8 billion.

22 With an investment income of 7.7

1 billion, the annual effective rates for Fiscal
2 Year 2020 is 2.7 percent. Now, note that the fund
3 balances are book values and benefit payments on a
4 pay basis. I also want to point out that, because
5 the total contribution of 14.7 billion is greater
6 than the 10.6 billion benefit payment, we did not
7 need to sell any assets to cover the benefit
8 payments.

9 Overall, Fiscal Year 2020 numbers are
10 consistent when compared to the past years. With
11 that, any questions? Okay, great. Next agenda
12 item.

13 MR. GARCIA: Thanks, Joe. So I'll take
14 this slide. The next two slides I'll be showing a
15 summary of MERHCF population data. On page 3 of
16 the handout PDF, I'm showing a summary of active
17 service members as of the end of Fiscal Year 2019
18 and 2020. I'll note that the DOD active and
19 reserve populations are the same for the
20 retirement and the health valuations. These
21 numbers are shown in the top rows here. And we
22 get these numbers from the Defense Manpower Data

1 Center.

2 Also, recall that MERHCF pays benefits
3 to non-DOD uniform services which include the
4 Coast Guard, public health services and NOAA. And
5 we show this population in the middle of the
6 table. This data is obtained directly from each
7 component. Every year, we send out a data
8 request. I'll note that Coast Guard retirees are
9 now going to be part of the Military Retirement
10 Fund, which is in line with MERHCF and that will
11 start in Fiscal Year '23. And I'll again bring
12 that up later on when we discuss decrement rates.

13 One future change to this table I'll
14 note, this year, is that the result of the
15 Coronavirus Aid Relief and Economic Security Act
16 which passed in March 2021, it authorized the
17 Public Health Service to commission a ready
18 reserve component, ready reserve officers. So,
19 like the Coast Guard, we will have a reserve
20 category for the Public Health Services next year.

21 I'll point out that the Coast Guard data
22 is the most -- has the most variance. However,

1 given the relative size compared to the DOD
2 totals, it doesn't have a -- it has a very little
3 impact on the grand totals. And if you go down to
4 the bottom where I show the grand totals, you'll
5 see that there was a slight increase in the total
6 active duty population of .8 percent and the
7 reserve component decreased slightly. However,
8 overall, the active and reserve populations are
9 very stable from one year to the next. And this
10 is in line with the OSD Comptroller projections.
11 So, are there any questions on this slide?

12 MR. FASANO: Hi. This is James Fasano
13 from OSD Comptroller. So these are the actual
14 active service members. How sensitive are these
15 forecasts for the projections of personnel, and
16 how do they play into the development of your
17 rates? I ask that because we're seeing these
18 service (inaudible) over the past week and, as
19 everyone might be aware, DOD's top line is -- had
20 been much lower than it was planned to be. And
21 the services are projecting, at least for the next
22 five years some, from our perspective, relatively

1 large, in the tens of thousands, twenties of
2 thousands depending on the component, declines in
3 strength over.

4 MR. GARCIA: Well, the development of
5 the rates, I would have to defer to the chief on
6 that and how sensitive are the -- Comptroller
7 projections.

8 MR. ZOURAS: Right.

9 MS. PETTYGROVE: Let me just jump in and
10 say chief is Pete Zouras, the chief actuary for
11 DOD.

12 MR. ZOURAS: I would say the rate that
13 the Board is -- you know, that we're proposing and
14 the Board is approving are -- the per capita
15 rates, themselves, are not sensitive. Over time,
16 if there is a downsizing or, you know, there's
17 some impact in the rates that we would at a future
18 meeting reflect, then there would be some
19 sensitivity. But just for -- just, you know, the
20 current rates or the rates that we're going to
21 promulgate, there's only sensitivity to the extent
22 that the population is declining, that you're

1 multiplying the per capita rates against.

2 MR. OSTERNDORF: Are there other
3 questions?

4 MR. VIRGILE: Pete? Hi, this is Rick
5 Virgile. Again, my last meeting as the former
6 Coast Guard actuary, not the current one. My
7 understanding of the rates is that they don't
8 reflect new entrants. It's a static population.
9 And that there's been recruiting problems in the
10 last few years because of COVID. And so there
11 will be more new entrants coming in than usual.
12 And when they do join in the future, they'll bring
13 a lower normal cost rate with them that could,
14 over time, lower the normal cost rate. But that
15 doesn't have any immediate impact.

16 MR. ZOURAS: That's right. We selected
17 a period for the rates that we're proposing that
18 did not include 2020. So, yeah, over time, I
19 think what you said is accurate.

20 MR. OSTERNDORF: And, Pete, just to
21 clarify that, if the demographic profile of the
22 future new entrants starts to look meaningfully

1 different than the existing profile, then we would
2 likely see the meaningful impact on per capita
3 normal costs if it is a relatively traditional
4 looking profile that would not be the case. Is
5 that fair?

6 MR. ZOURAS: Yes.

7 MR. OSTERNDORF: Thank you. Are there
8 any other questions? Okay, let's keep moving.

9 MR. GARCIA: Okay, so going to page 4 in
10 the PDF handouts, I'm showing a summary of retired
11 beneficiaries, dependents, and survivors as of
12 2019 and 2020. For illustration, I'm also showing
13 the non-Medicare eligible population which is --
14 this is a subset of retirees who can eventually
15 become eligible for MERHCF benefits but currently
16 are not receiving MERHCF benefits. Looking at the
17 last columns, you'll see that there is very little
18 change in the beneficiary data overall. The
19 largest percent increase was 2.3 percent in the
20 survivor/other Medicare eligible category which
21 includes children, parents. However, given that
22 we use a sponsor-based valuation model, this does

1 not affect the liability or the normal cost.

2 The largest percent decrease was at the
3 1.5 percent in survivor, spouses, non-Medicare
4 eligible category. And, again, this was -- the
5 non-Medicare population is shown for illustration
6 and has no impact on the valuation results.

7 Moving to the bottom of the row -- bottom rows,
8 you'll see that there was a slight increase in the
9 total Medicare eligible population of .7 percent.
10 So even though, this year, we did have more
11 retiree deaths than expected, the increase in
12 retirements and other factors that were going on
13 throughout the year resulted in a net increase.

14 And overall, the beneficiary population
15 has been stable from one year to the next. So are
16 there any questions on this page? Okay. If there
17 aren't any questions, I guess I'll pass it back to
18 Joe.

19 MR. LAM: Great. Thank you, Nick. Yes.
20 This page shows incurred claims in 2019 and 2020.
21 The incurred claims are by purchased care, direct
22 care, USFHP on an aggregate basis and a per capita

1 basis. So let's go over changes in the incurred
2 claims from 2019 to 2020.

3 In aggregate, the total purchased care
4 incurred claims dropped by 1.5 percent or 113
5 million. The first footnote below points out that
6 the prescription care, the purchased care,
7 prescription drug claim amount are net up
8 (phonetic) rebates. In 2019, the drug rebate was
9 456 million and the 2020 rebate was 506 million.

10 On the direct care side -- okay, right
11 there, yep -- the total incurred claims dropped by
12 6.2 percent or 149 million. Now, except for the
13 purchased care prescription drug, incurred claims
14 from both purchased care and direct care are all
15 lower across the board from 2019 to 2020. We
16 think that this is mainly due to the delays of
17 healthcare utilization caused by COVID-19. As for
18 the 4 percent increase in the purchased care
19 prescription drug, we think that there was some
20 shifting of the claims from direct care to
21 purchased care.

22 On the USFHP side, because of the

1 capitation arrangement, it went up 6.9 percent or
2 51 million. I want to point out that each year,
3 DOD negotiates the capitation rates with the USFHP
4 carriers. The negotiation process is a long
5 process. It takes about eight months or so. The
6 2020 -- therefore, the 2020 capitation rates were
7 put in place way before the onset of COVID-19.

8 Altogether, in the grand total line, the
9 total incurred claim amount went down 2 percent or
10 210 million. On the per capita basis, purchased
11 care and direct care together drop 3.7 percent or
12 \$151. On the USFHP side, it went up 8.6 percent
13 or \$1,330. Any comments or questions?

14 MR. OSTERNDORF: And I believe there's a
15 question from the attendees. I just want to ask
16 one question first, just to remind myself. The
17 USFHP population is a closed population, right?
18 You had to be in USFHP at a previous point in time
19 to be able to use that plan in your retirement
20 years?

21 MR. LAM: Yes, sir.

22 MR. OSTERNDORF: Okay. Thank you. I

1 believe there was a question from the attendees.

2 MR. SMITH: Yeah, this is Matt Smith
3 from CBO. And I do have a question about USFHP.
4 I don't know if it's more of a question or a
5 comment, but do you have any insight as to why
6 those rates keep going up? I mean, I look back
7 the last five years, I think there's only one year
8 where the rate actually lagged the overall per
9 capita rate for the MERHCF population. And it
10 just seems to me, you know, if they're actually
11 following the letter of the law, this should not
12 be happening.

13 MR. LAM: Yes. Yes, sir. As Dave
14 pointed out that this is a closed block of
15 business. And because it's a closed block, people
16 who are covered by USFHP, they get older and
17 older. It's the aging impact of the morbidity.
18 And as well as we know that USFHP beneficiaries,
19 they tend to be not as healthy. So that's why we
20 see that the capitation rate's been going up,
21 trending up. And because, for 2020, these rates
22 were put in place before the onset of COVID, so it

1 really didn't reflect the, you know, lower
2 utilization or delay of the utilization because of
3 COVID.

4 MR. SMITH: Thank you.

5 MR. OSTERNDORF: And just one additional
6 clarification, so I remember. USFHP is the only
7 place where, for inpatient and outpatient
8 services, we are not secondary to Medicare. Is
9 that correct?

10 MR. LAM: That's correct.

11 MR. OSTERNDORF: Okay, thank you.

12 MR. ZOURAS: I don't know if Bob Moss
13 have any thoughts on that, additional?

14 MS. PETTYGROVE: I'm not 100 percent
15 sure Bob's online.

16 MR. ZOURAS: Got it.

17 MR. OSTERNDORF: Okay. If there are no
18 other questions, let's keep moving.

19 MR. LAM: Okay, this is Joe Lam again.
20 This is -- what we are sharing on our screen
21 compares the proposed 2020 discount rate and trend
22 to the 2019 discount rate and trend. The proposed

1 discount rate in 2020 is a quarter percent lower
2 than last year, 4.5 percent, you know, we are
3 proposing. Last year we had 4.75 percent. The
4 proposed trend remains at 4.75 percent, same as
5 last year.

6 The second half of this page shows the
7 breakdown of the proposed trend and discount
8 rates. On the trend side, all three components,
9 real per capita, GDP, inflation, and margin, they
10 all remain the same as last year at 1-1/2 percent,
11 2-3/4 percent, and half a percent, respectively.
12 On the discount rate side, the real interest rate
13 dropped by a quarter percent, From 2 percent to
14 1.75 percent. And the CPI remains at 2-3/4
15 percent. Questions? Comments?

16 MR. ZOURAS: Did you want Joe to talk
17 about the rationale for dropping the real interest
18 by a quarter?

19 MR. LAM: Yes, sir. We are proposing to
20 drop the real interest by a quarter percent
21 because it will be more in line with our latest
22 projection. Yes.

1 MR. OSTERNDORF: And that recognizes
2 the, in many ways, the composition of the fund
3 here, which is mostly invested in PIPS and
4 government bonds. And so it's a question of, you
5 know, essentially what seemed best in premium
6 someone will pay above inflation for those
7 securities. Again, is that a fair assessment?

8 MR. LAM: Yes, that's a fair assessment,
9 sir.

10 MR. FASANO: Hi, this is James Fasano
11 from Comptroller. I know that the law directs
12 what we invest in. I think Pete may have
13 mentioned that some of our sister trust funds have
14 different rules around what they can invest in
15 that allows a -- allows them to gain a slightly
16 higher interest rate. Could anyone comment on the
17 differences between, you know, the Medicare
18 Eligible Retiree Trust Fund and other investments
19 across the government? Over.

20 MR. OSTERNDORF: I don't know if someone
21 from DFAS might want to field that? I know you
22 had meetings with OPM. Is it Laurie on the line?

1 Or can Coralita speak to that?

2 MS. JONES: Good morning. This is
3 Coralita. So can you be more specific with the
4 question? I heard you ask --

5 MS. PETTYGROVE: This is Inger
6 Pettygrove, Office of the Actuary. My only
7 comment would be that I -- to the other trust
8 funds that we work with, are all very constricted,
9 equally constricted in what they can invest in. I
10 believe I've heard that other agencies outside DOD
11 have different investment rules, but the ones we
12 work with are all -- we're all Military Retirement
13 Fund, VSI, and Education Benefits are all
14 concerned as well.

15 MR. FASANO: That's exactly what I'm
16 (inaudible).

17 MS. PETTYGROVE: Yeah, and I feel like
18 we could (inaudible) confirmation for you, you
19 know, from OPS and, you know, whoever else, those
20 securities. But anyway, that's my very limited
21 understanding of it.

22 MS. JONES: Correct. And this is

1 Coralita from DFAS. We actually do meet with OPM.
2 And their structure is basically set up much like
3 ours. And how they invest and the investments
4 that they use is very much like how our
5 investments are structured. And they use
6 (inaudible) and the type of bonds and type of
7 securities and investments they purchase. Just
8 very much like the same type of securities
9 (inaudible) that we invest in. So it's roughly
10 the same, I mean, the same type of securities that
11 we purchase. In meeting with them earlier this
12 year, it was suggested at our midyear Board
13 meeting.

14 MR. FASANO: Thank you, Coralita. We'll
15 definitely -- probably something to pick up on.
16 And we'd like to understand the differences
17 between the potential rules. Over.

18 MS. JONES: Yeah, I feel like you should
19 contact us after the meeting, we can follow up on
20 that.

21 MR. OSTERNDORF: Yeah, and (inaudible),
22 I do appreciate the input because I think this has

1 been an area that, you know, while we review
2 investment returns and see how they stack up
3 relative to assumptions, there is a concern at
4 times about the relative performance for the fund
5 compared to what we could potentially optionally
6 do if there was, you know, greater flexibility.
7 So you know, this Board will, you know, continue
8 to factor that into some of our recommendations as
9 we go forward. If there's no other questions,
10 let's keep going.

11 MS. CHU: Okay, this is Chelsea Chu and
12 I'm going to talk about the valuation medical
13 trends assumptions. On this page you will see two
14 boxes. The box on the left just shows that year's
15 medical trend rates. And then the box in the
16 right, it shows the proposed trend assumption for
17 valuation as of September 30, 2020.

18 As you know, and our data also shows the
19 COVID-19 pandemic caused the delay in medical
20 service. We expect the MERHCF beneficiary will
21 make up their debate (phonetic) medical service in
22 three to four years. We expect these to happen

1 quickly in the first two projection years and then
2 more slowly until pre-pandemic levels are reach.

3 As you can see, the trend are higher
4 from FY '20 to FY '22 than from FY '22 to FY '24.
5 Beginning in FY '24, we expect the medical
6 utilization will be back to the average
7 pre-pandemic level. Therefore, we use the 2020
8 trustee report from Center for Medicare and
9 Medicare Service as our guide for projecting the
10 trends. And then the trend operating to the
11 ultimate medical trend, 4-3/4 percent, which Joe
12 just proposed.

13 I would like to make a note here about a
14 CMS Trustee court (phonetic). As of today, the
15 2021 quota has not been reached (inaudible) yet.
16 However, we believe the 2024 in active medical
17 rate in the CMS 2020 report are reasonable
18 (phonetic). Okay, any questions?

19 MR. OSTERNDORF: Chelsea, I do have one.
20 The fact that we have relatively similar trend
21 rates between the direct care pharmacy and the
22 purchased care pharmacy, and knowing that earlier

1 you said that the data is showing that we've had a
2 meaningful move from direct care to purchased care
3 in terms of the channel or pharmacy purchasing,
4 you know, essentially means that we're assuming
5 that that movement, in terms of more purchased
6 care and less direct care in the pharmacy, is an
7 ongoing switch. Is that correct?

8 MS. CHU: Yes. So far, we project that.

9 MR. OSTERNDORF: Thank you.

10 MS. CHU: Thank you. So for the U.S.
11 average, (phonetic), the right column, basically
12 the trend are the weighted average trends of the
13 inpatient, outpatient, and the pharmacy. And
14 there is also trending (phonetic) down to the
15 ultimate trend for in this report. Any question?
16 If not, I will hand it over to Nick, who will talk
17 about the decrement assumptions on next page.

18 MR. GARCIA: Thanks, Chelsea. Yes, this
19 is Nick Garcia again. So on page 8, at the top of
20 this page --

21 MR. OSTERNDORF: I see a question. A
22 hand raised there for a second.

1 MR. GARCIA: Oh, for a second there --
2 okay, let me go back to the previous slide.

3 MR. SMITH: I'm sorry, Chelsea. Sorry
4 to jump in late. Maybe I missed this. When the
5 inpatient growth rate from 2021 to 2022, 12.2
6 percent, is that by pent-up demand? How are you
7 getting there?

8 MS. PETTYGROVE: And Matt, this is you,
9 right?

10 MR. SMITH: Matt Smith, I'm sorry.

11 MS. PETTYGROVE: Matt. That's okay.
12 Matt Smith, CBO. I just want to make sure the
13 court reporter doesn't --

14 MS. CHU: So Matt, your question is like
15 the 12.2 percent from 2021 to 2022 inpatient
16 trends (phonetic), how do I get there?

17 MR. SMITH: Yes, yes.

18 MS. CHU: Okay. Mainly because we
19 assumed the impact -- the debate Craig (phonetic)
20 will be -- will catch up in two years. But the
21 first year, that mean 2020 to 2021, is kind of a
22 slower than the second year, which means like from

1 '21 to 2022. So many that the utilization jump
2 up, so cause the 12 percent rate (phonetic). And
3 please remember, we study the (inaudible) in 2020
4 member rate, it was very low. So that mean even
5 you see (phonetic) like a 6 percent from 2020 to
6 2021, still lower than the 2019 rate. So even
7 with the 12 percent jump, it's still lower --
8 again, still lower than 2019 rate. But we kind of
9 expect you will gradually back to the pre-pandemic
10 level at, like, three or four years overall.

11 MR. SMITH: Thanks, Chelsea.

12 MS. CHU: Mm-hm.

13 MR. ALDEN: Chelsea, this is Stu. I
14 just wanted to note something else here. I was
15 thinking back to our discussion about USFHP. And
16 so these rates here are the trend rates before any
17 kind of aging, right? But that group, we've got a
18 closed group there, so the additional aging that
19 you get on them, we would expect. Even if our
20 assumptions held true, we would see increases for
21 USFHP higher than the ones that are shown here.
22 Isn't that right?

1 MS. CHU: Yes, because for the aging
2 thing, we will show in the incurred trend estimate
3 of the starting point.

4 MR. ALDEN: Yep, yep. Yep. Okay, yeah.
5 Thank you.

6 MS. CHU: Okay. So, Nick, we can go
7 back to. Thank you.

8 MR. GARCIA: Okay. Thanks, Chelsea.
9 Yep, this is Nick Garcia. So on this page, we're
10 going to be showing the decrement and
11 administrative load assumptions. To start, top of
12 this page are the changes to the decrement
13 assumptions. So this year, we're proposing for
14 our various different decrement changes for this
15 2020 MERHCF evaluation, which includes updating
16 the mortality improvement scales, updating the
17 pre- retirement decrement rates for active duty
18 and reserves, and lastly including the Coast Guard
19 experience in the development of the rates. And I
20 will point out that, yes, MRF and MERHCF have the
21 same pre-retirement population, and so there's
22 that overlap there.

1 I'll note, based on our military
2 specific analysis of experience, that all the
3 other decrement assumptions continue to be
4 reasonable, in our professional judgment. And we
5 will continue to monitor all the assumptions for
6 reasonableness in the future. Also, all
7 Board-approved decrements are published each year
8 in our MERHCF eval (phonetic) report so that --
9 and that should be ready around the end of this
10 year.

11 The first proposal is for the mortality
12 improvement scales that are used to improve death
13 rates. Our usual practice is to include the most
14 recent experience so we can incorporate emerging
15 trends in the mortality experience. For the
16 MERHCF evaluation, this proposal has a minimal
17 impact on the population projection. If we go
18 down to the -- moving to the active duty decrement
19 rates, the proposal is to update the experience
20 study period to Fiscal Years 2015 to '19.
21 Currently we're using a 20-year period which
22 includes data going back to 1982 and all the way

1 up to 2008. So we are using the same types of
2 decrement assumptions as before. The only
3 difference is that we're calculating these
4 assumptions using the most recent data, most
5 recent experience. Under these new rates, the
6 probability of reaching a 20-year service for
7 active duty new entrant is unchanged.

8 So if we go to the updated reserve
9 decrement rates, similar to active duty, we are
10 proposing to update experience study period to
11 Fiscal Years '17 and '19. Currently we use 2005
12 to 2009. Again, we're using the same types of
13 decrement assumptions. The only difference is
14 that we're calculating these assumptions using the
15 most recent experience. And the probability of
16 getting to 20 years of service slightly increases
17 from 14 percent to 18 percent.

18 Last decrement proposal is to include
19 the Coast Guard experience in the rates, in the
20 rates -- development of the rates. And this only
21 applies to pre-retirement decrement rates. And
22 so, in future valuations, the plan is to add Coast

1 Guard data to post-retirement decrement rates, but
2 that hasn't -- so that will happen at some point
3 in the future. With the Coast Guard, if we
4 estimated that the probability of making 20 years
5 of service of a new entrant to the full-time Coast
6 Guard to be 84 percent for officers and 27 percent
7 for enlisted. So now I will pass this over to Joe
8 so he can cover the admin load.

9 MR. LAM: Thank you, Nick. But if there
10 aren't any questions on what Nick just went
11 through.

12 MR. GARCIA: Oh, yeah, sure. We can
13 take questions. Or I was going to see maybe after
14 Joe? Either way.

15 MR. OSTERNDORF: Why don't you go ahead,
16 Joe, and then we'll see if there's any questions
17 on this page, though.

18 MR. LAM: Okay, thank you. Yes, the
19 admin load is an adjustment, represents
20 administrative costs and certain claim adjustment
21 or payments not included in the data for -- and
22 this year, inpatient and outpatient, we proposed 2

1 percent. It's a slightly decrease from last year.
2 Prescription drug, 1.6 percent. Again -- oh.
3 Okay, thank you. Prescription drugs, 1.6 percent.
4 Again, slightly below last year. USFHP remains at
5 0.4 percent. Any questions or comment about this
6 page?

7 MR. ZOURAS: I'll make a comment. This
8 is Pete. At the updating of the decrement rates,
9 could not have been done without the help of three
10 new OACters? And so, yeah, it was a heavy lift
11 for us. And despite the challenges that we faced,
12 you know, working remotely, the zero-based review,
13 and the pandemic, but we were able to get it done.
14 So, yeah.

15 MR. OSTERNDORF: And I would second
16 that, Pete. This is, I know, a very substantial
17 undertaking. And I appreciate your group's
18 ability to get those completed. All right, so no
19 other questions. Why don't we keep moving?

20 MR. LAM: Great. Thank you. This is
21 Joe Lam. Nick, can you make the page a little
22 bigger? Thank you. On this page, we propose to

1 update the average claim level to Fiscal Year
2 2020's experience and no change in the claim's age
3 grading assumption. Now, the claim's age grading
4 is also -- sometimes we refer it as claim vector
5 or claim curve. Earlier this year we spent a few
6 weeks to examine the claim vector using the most
7 recent three years of claim experience. We notice
8 that the shape of the claim vector in our
9 examination was very much in line with the current
10 claim vector. We also tested the claim vector
11 from our study and put it in our valuation model.
12 We did a quick test run, but we didn't see any
13 significant impact in the results. And in
14 general, we don't update claim vector every year.
15 Therefore, we propose to keep the current claim
16 vector assumption. Any questions?

17 Okay. That's all our proposed
18 assumptions. I'm going to turn this over to the
19 Board for approval.

20 MR. OSTERNDORF: Let me see if there are
21 any questions from meeting attendees on any of the
22 material that was just covered. And, Stu, any

1 additional questions from you on the content?

2 MR. ALDEN: No, not from me.

3 MR. OSTERNDORF: All right. So, given
4 the information that has been presented, our task
5 now is to find (phonetic) on the method
6 assumptions that have been presented to be used
7 for the purposes of computing the amount stated in
8 Agenda Item 1. If there are no initial questions,
9 I would like to suggest that we approve these
10 methods and assumptions. And, Stu, do you agree
11 with that? And, if so, would you like to make a
12 motion that we approve them for the stated use?

13 MR. ALDEN: I agree. I move that we
14 vote to approve the methods and assumptions that
15 have been put forth today.

16 MR. OSTERNDORF: And since I'm the only
17 remaining member of the Board, I guess I will
18 second that motion. Stu, how do you vote on the
19 motion?

20 MR. ALDEN: I vote aye.

21 MR. OSTERNDORF: I vote aye as well.

22 The motion's therefore passed and the assumptions

1 are approved for use in the calculation of the
2 Fiscal '23 per capita normal costs, the 9-30-20
3 unfunded liability calculations and the 10-1-21
4 amortization normal cost payments.

5 I'd again like to thank the staff from
6 OAC for all their hard work in this process and
7 all the effort that was put in, in a very trying
8 period of time. It was very much appreciated.
9 And the fact that we had to do this with such a
10 compressed period, again, it's something that
11 we're very grateful for the additional efforts.

12 With that, I will declare this meeting
13 adjourned. Thank you all for your attendance.

14 MS. PETTYGROVE: Dave, I figure I'm just
15 going to jump in. There are a few people who
16 joined late. We need to have a record of the
17 attendees. You can contact anybody from the
18 Office of the Actuary. Kathleen Ludwig is our
19 primary POC on that. But just to make sure that
20 we knew you were here. We know most of the
21 players. But some people who called in on the
22 phone, we weren't quite sure who you were. So I'd

1 appreciate -- and if anybody right now doesn't
2 know how to do that, you know, let me know now or
3 just send somebody an email after the meeting.

4 Okay, I will take silence as no problems
5 out there. And I'm going to request that Board
6 members and OAC staff members stay on the line for
7 a minute.

8 REPORTER: But, Ms. Pettygrove, is --

9 SPEAKER: This meeting is no longer
10 being recorded.

11 REPORTER: That's it for the transcribed
12 portion, right? You don't want anything else in
13 the transcript?

14 MR. OSTERNDORF: Correct.

15 REPORTER: Okay, thank you very much.

16 MS. PETTYGROVE: The meeting is closed
17 and whoever turned on the recording can -- oh,
18 it's already stopped. Thank you.

19 (Whereupon, at 10:59 a.m., the
20 PROCEEDINGS were adjourned.)

21 * * * * *

22

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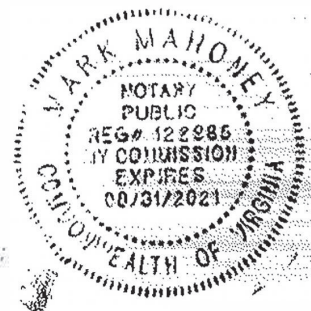
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5 Pg. Ln. Now Reads Should Read Reasons:

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2 Please note any errors and the
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